SENATE, No. 1733 **STATE OF NEW JERSEY** 221st LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2024 SESSION

Sponsored by: Senator PAUL D. MORIARTY District 4 (Atlantic, Camden and Gloucester)

SYNOPSIS

"Government Reality Check Act"; prohibits public employers from providing certain benefits to public employees; restricts gifts to public employees; restricts travel by public employees; imposes post-employment restriction on public contracting employees.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



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AN ACT concerning various benefits and ethical standards for
 public officers and employees and amending and supplementing
 various parts of the statutory law.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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8 1. Section 13 of P.L.1971, c.182 (C.52:13D-24) is amended to 9 read as follows:

10 13. a. No State officer or employee, special State officer or 11 employee, or member of the Legislature shall solicit, receive or 12 agree to receive, whether directly or indirectly, any compensation, 13 reward, employment, gift, honorarium, out-of-State travel or 14 subsistence expense or other thing of value from any source other 15 than the State of New Jersey, for any service, advice, assistance, 16 appearance, speech or other matter related to the officer, employee, 17 or member's official duties, except as authorized in this section. This subsection shall apply to the officers and employees of the 18 19 Office of the Governor or Lieutenant Governor.

b. A State officer or employee, special State officer or
employee, or member of the Legislature, or officers and employees
of the Office of the Governor or Lieutenant Governor, may, in
connection with any service, advice, assistance, appearance, speech
or other matter related to the officer, employee, or member's official
duties, solicit, receive or agree to receive, whether directly or
indirectly, from sources other than the State, the following:

(1) reasonable fees for published books on matters within theofficer, employee, or member's official duties;

(2) reimbursement or payment of actual and reasonable
expenditures for travel or subsistence and allowable entertainment
expenses associated with attending an event in New Jersey if
expenditures for travel or subsistence and entertainment expenses
are not paid for by the State of New Jersey;

34 (3) reimbursement or payment of actual and reasonable 35 expenditures for travel or subsistence outside New Jersey, not to 36 exceed \$500.00 per trip, if expenditures for travel or subsistence 37 and entertainment expenses are not paid for by the State of New 38 Jersey. The \$500 per trip limitation shall not apply if the 39 reimbursement or payment is made by (a) a nonprofit organization 40 of which the officer, employee, or member is, at the time of 41 reimbursement or payment, an active member as a result of the 42 payment of a fee or charge for membership to the organization by 43 the State or the Legislature in the case of a member of the 44 Legislature; (b) a nonprofit organization that does not contract with 45 the State to provide goods, materials, equipment, or services; or (c) 46 any agency of the federal government, any agency of another state

EXPLANATION – Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

or of two or more states, or any political subdivision of another
 state.

Members of the Legislature shall obtain the approval of the presiding officer of the member's House before accepting any reimbursement or payment of expenditures for travel or subsistence outside New Jersey.

7 As used in this subsection, "reasonable expenditures for travel or 8 subsistence" means commercial travel rates directly to and from an 9 event and food and lodging expenses which are moderate and 10 neither elaborate nor excessive; and "allowable entertainment 11 expenses" means the costs for a guest speaker, incidental music and 12 other ancillary entertainment at any meal at an event, provided they 13 are moderate and not elaborate or excessive, but does not include 14 the costs of personal recreation, such as being a spectator at or 15 engaging in a sporting or athletic activity which may occur as part 16 of that event.

17 No State officer or employee, special State officer or employee, or member of the Legislature, or the Governor, Lieutenant 18 19 Governor or officers or employees of the Office of the Governor or 20 Lieutenant Governor, nor a member of the immediate family of the 21 officer, employee, or member, shall solicit, receive or agree to 22 receive, whether directly or indirectly, any ticket or other form of 23 admission to any place of entertainment that is provided free of 24 charge or at a discounted rate by the sponsor, promoter, performer, 25 owner or operator of the event or entertainment venue unless the 26 same free or reduced admission is available to (a) the public; (b) a 27 class consisting of all officers or employees of State agencies, 28 whether or not restricted on the basis of geographic consideration; (c) all members of a group or class in which membership is 29 30 unrelated to State service; (d) all members of an organization, such 31 as an employees' association or State credit union, in which 32 membership is related to State service; or (e) a group or class that is 33 not defined in a manner that specifically discriminates among State 34 officers or employees on the basis of branch of government or type 35 of responsibility, or on a basis that favors those of higher rank or 36 rate of pay. Free or discounted admission available to the member 37 of the immediate family of a State officer or employee, special State 38 officer or employee, or member of the Legislature, or the Governor, 39 Lieutenant Governor or officers or employees of the Office of the 40 Governor or Lieutenant Governor, shall be treated as available to 41 the officer, employee, or member for the purposes of this 42 subsection. 43 As used in this subsection, "place of entertainment" means any 44 privately or publicly owned and operated entertainment facility 45 within or outside of this State, such as a theater, stadium, museum, arena, racetrack or other place where performances, concerts, 46 47 exhibits, games or contests are held and for which an entry fee is 48 charged.

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c. This section shall not apply to the solicitation or acceptance
of contributions to the campaign of an announced candidate for
elective public office, except that campaign contributions may not
be accepted if they are known to be given in lieu of a payment
prohibited pursuant to this section.

6 d. (1) Notwithstanding any other provision of law, a designated 7 State officer as defined in paragraph (2) of this subsection shall not 8 solicit, receive or agree to receive, whether directly or indirectly, 9 any compensation, salary, honorarium, fee, or other form of income 10 from any source, other than the compensation paid or reimbursed to 11 him or her by the State for the performance of official duties, for 12 any service, advice, assistance, appearance, speech or other matter, 13 except for investment income from stocks, mutual funds, bonds, 14 bank accounts, notes, a beneficial interest in a trust, financial 15 compensation received as a result of prior employment or contractual relationships, and income from the disposition or rental 16 17 of real property, or any other similar financial instrument and 18 except for reimbursement for travel as authorized in paragraphs (2) 19 and (3) of subsection b. of this section. To receive such income, a 20 designated State officer shall first seek review and approval by the State Ethics Commission to ensure that the receipt of such income 21 22 does not violate the "New Jersey Conflicts of Interest Law," 23 P.L.1971, c.182 (C.52:13D-12 et seq.) or any applicable code of 24 ethics, and does not undermine the full and diligent performance of 25 the designated State officer's duties.

26 (2) For the purposes of this subsection, "designated State 27 officer" shall include: the Governor, the Lieutenant Governor, the 28 Adjutant General, the Secretary of Agriculture, the Attorney General, the Commissioner of Banking and Insurance, the director 29 30 the Division of Business Assistance, Marketing, of and 31 International Trade, the Commissioner of Community Affairs, the 32 Commissioner of Corrections, the Commissioner of Education, the 33 Commissioner of Environmental Protection, the Commissioner of 34 Health and Senior Services, the Commissioner of Human Services, 35 the Commissioner of Children and Families, the Commissioner of 36 Labor and Workforce Development, the President of the State 37 Board of Public Utilities, the Secretary of State, the Superintendent 38 of State Police, the Commissioner of Transportation, the State 39 Treasurer, the head of any other department in the Executive Branch, and the following members of the staff of the Office of the 40 41 Governor: Chief of Staff, Chief of Management and Operations, 42 Chief of Policy and Communications, Chief Counsel to the 43 Governor, Director of Communications, Policy Counselor to the 44 Governor, and any deputy or principal administrative assistant to 45 any of the aforementioned members of the staff of the Office of the 46 Governor listed in this subsection.

e. A violation of this section shall not constitute a crime or
 offense under the laws of this State.

- 3 (cf: P.L.2008, c.29, s.105)
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5 2. Section 2 of P.L.2003, c.255 (C.52:13D-24.1) is amended as 6 follows:

7 2. a. Except [as expressly authorized in section 13 of P.L.1971, c.182 (C.52:13D-24) or] when the lobbyist or 8 9 governmental affairs agent is a member of the immediate family of 10 a member of the Legislature or legislative staff, no member of the Legislature or legislative staff may accept, directly or indirectly, 11 12 any compensation, reward, employment, gift, honorarium or other 13 thing of value from each lobbyist or governmental affairs agent, as 14 defined in the "Legislative and Governmental Process Activities 15 Disclosure Act," P.L.1971, c.183 (C.52:13C-18 et seq.) [, totaling more than \$250.00 in a calendar year]. The [\$250.00 limit] 16 17 prohibition on acceptance of compensation, reward, gift, 18 honorarium or other thing of value shall also apply to each member 19 of the immediate family of a member of the Legislature, as defined 20 in section 2 of P.L.1971, c.182 (C.52:13D-13) to be a spouse, child, 21 parent, or sibling of the member residing in the same household as 22 the member of the Legislature.

23 b. The prohibition in subsection a. of this section on accepting 24 any compensation, reward, gift, honorarium or other thing of value 25 shall not apply if received in the course of employment, by an employer other than the State, of an individual covered in 26 27 subsection a. of this section or a member of the immediate family. 28 The prohibition in subsection a. of this section on accepting any 29 compensation, reward, gift, honorarium or other thing of value shall 30 not apply if acceptance is from a member of the immediate family 31 when the family member received such in the course of his or her 32 employment. The prohibition in subsection a. of this section on 33 accepting any compensation, reward, gift, honorarium, or other 34 thing of value shall not apply if acceptance involves something of 35 de-minimus value as defined by the Joint Legislative Committee on 36 Ethical Standards.

37 c. [Subsection a. of this section shall not apply if a member of 38 the Legislature or legislative staff who accepted any compensation, 39 reward, gift, honorarium or other thing of value provided by a 40 lobbyist or governmental affairs agent makes a full reimbursement, 41 within 90 days of acceptance, to the lobbyist or governmental 42 affairs agent in an amount equal to the money accepted or the fair 43 market value of that which was accepted if other than money. As 44 used in this subsection, "fair market value" means the actual cost of the compensation, reward, gift, honorarium or other thing of value 45 46 accepted.] (Deleted by amendment, P.L., c.) (pending before 47 the Legislature as this bill).

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1 d. A violation of this section shall not constitute a crime or 2 offense under the laws of this State.

- 3 (cf: P.L.2005, c.382, s.15)
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5 3. Section 3 of P.L.2003, c.255 (C.52:13C-21b) is amended to 6 read as follows:

7 3. Except [as expressly authorized in section 13 of P.L.1971, 8 c.182 (C.52:13D-24) or when the lobbyist or governmental affairs 9 agent is a member of the immediate family of the officer or staff 10 member of the Executive Branch or member of the Legislature or legislative staff, no lobbyist or governmental affairs agent shall 11 12 offer or give or agree to offer or give, directly or indirectly, any 13 compensation, reward, employment, gift, honorarium or other thing 14 of value to an officer or staff member of the Executive Branch or 15 member of the Legislature or legislative staff **[**, totaling more than \$250.00 in a calendar year]. The [\$250.00 limit] prohibition on 16 17 any compensation, reward, gift, honorarium or other thing of value 18 shall also apply to each member of the immediate family of a 19 member of the Legislature, as defined in section 2 of P.L.1971, 20 c.182 (C.52:13D-13) to be a spouse, child, parent, or sibling of the 21 member residing in the same household as the member of the 22 Legislature.

23 b. The prohibition in subsection a. of this section on offering or 24 giving, or agreeing to offer or give, any compensation, reward, gift, 25 honorarium or other thing of value shall not apply if it is in the 26 course of employment, by an employer other than the State, of an 27 individual covered in subsection a. of this section or a member of 28 the immediate family. The prohibition in subsection a. of this 29 section on offering or giving, or agreeing to offer or give, any 30 compensation, reward, gift, honorarium or other thing of value shall 31 not apply if receipt is from a member of the immediate family when 32 the family member received such in the course of his or her 33 employment. The prohibition in subsection a. of this section on 34 offering or giving, or agreeing to offer or give, any compensation, 35 reward, gift, honorarium, or other thing of value shall not apply if it 36 involves something of de-minimus value as defined by the State 37 Ethics Commission or Joint Legislative Committee on Ethical 38 Standards, as appropriate.

39 [Subsection a. of this section shall not apply if an officer or c. 40 staff member of the Executive Branch or member of the Legislature 41 or legislative staff who accepted any compensation, reward, gift, 42 honorarium or other thing of value offered or given by a lobbyist or 43 governmental affairs agent makes a full reimbursement, within 90 44 days of acceptance, to the lobbyist or governmental affairs agent in 45 an amount equal to the money accepted or the fair market value of 46 that which was accepted if other than money. As used in this subsection, "fair market value" means the actual cost of the 47

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compensation, reward, gift, honorarium or other thing of value 1 2 accepted.] (Deleted by amendment, P.L., c.) (pending before 3 the Legislature as this bill). 4 d. A violation of this section shall not constitute a crime or 5 offense under the laws of this State. 6 (cf: P.L.2004, c.27, s.6) 7 8 4. Section 4 of P.L.1991, c.393 (C.18A:12-24) is amended to 9 read as follows: 10 4. a. No school official or member of his immediate family 11 shall have an interest in a business organization or engage in any 12 business, transaction, or professional activity, which is in substantial conflict with the proper discharge of his duties in the 13 14 public interest; 15 b. No school official shall use or attempt to use his official 16 position to secure unwarranted privileges, advantages or employment for himself, members of his immediate family or 17 18 others: 19 c. No school official shall act in his official capacity in any matter where he, a member of his immediate family, or a business 20 21 organization in which he has an interest, has a direct or indirect 22 financial involvement that might reasonably be expected to impair 23 his objectivity or independence of judgment. No school official 24 shall act in his official capacity in any matter where he or a member 25 of his immediate family has a personal involvement that is or creates some benefit to the school official or member of his 26 27 immediate family; 28 d. No school official shall undertake any employment or 29 service, whether compensated or not, which might reasonably be 30 expected to prejudice his independence of judgment in the exercise of his official duties; 31 32 e. No [school official, or] member of [his] the immediate family of a board member, of an employee of a school district, or of 33 34 an officer or employee of the New Jersey School Boards Association, or business organization in which [he] the board 35 36 member, employee of a school district, or officer or employee of the 37 New Jersey School Boards Association has an interest, shall solicit or accept any gift, favor, loan, political contribution, service, 38 39 promise of future employment, or other thing of value **[**based upon 40 an understanding under circumstances from which it may be 41 reasonably inferred that the gift, favor, loan, contribution, service, 42 promise, or other thing of value was given or offered for the purpose of influencing [him] the board member, employee of a 43 44 school district, or officer or employee of the New Jersey School 45 Boards Association, directly or indirectly, in the discharge of his 46 official duties. This provision shall not apply to the solicitation or 47 acceptance of contributions to the campaign of an announced

1 candidate for elective public office, if the [school official] <u>member</u>

<u>of the immediate family</u> has no knowledge or reason to believe that
the campaign contribution, if accepted, was given with the intent to

4 influence the [school official] board member, employee of a school

district, or officer or employee of the New Jersey School Boards

6 <u>Association</u> in the discharge of his official duties;

f. No school official shall use, or allow to be used, his public
office or employment, or any information, not generally available to
the members of the public, which he receives or acquires in the
course of and by reason of his office or employment, for the
purpose of securing financial gain for himself, any member of his
immediate family, or any business organization with which he is
associated;

14 g. No school official or business organization in which he has 15 an interest shall represent any person or party other than the school 16 board or school district in connection with any cause, proceeding, 17 application or other matter pending before the school district in 18 which he serves or in any proceeding involving the school district 19 in which he serves or, for officers or employees of the New Jersey 20 School Boards Association, any school district. This provision 21 shall not be deemed to prohibit representation within the context of 22 official labor union or similar representational responsibilities;

h. No school official shall be deemed in conflict with these
provisions if, by reason of his participation in any matter required
to be voted upon, no material or monetary gain accrues to him as a
member of any business, profession, occupation or group, to any
greater extent than any gain could reasonably be expected to accrue
to any other member of that business, profession, occupation or
group;

i. No elected member shall be prohibited from making an
inquiry for information on behalf of a constituent, if no fee, reward
or other thing of value is promised to, given to or accepted by the
member or a member of his immediate family, whether directly or
indirectly, in return therefor;

j. Nothing shall prohibit any school official, or members of his
immediate family, from representing himself, or themselves, in
negotiations or proceedings concerning his, or their, own interests;
[and]

k. Employees of the New Jersey School Boards Association
shall not be precluded from providing assistance, in the normal
course of their duties, to boards of education in the negotiation of a
collective bargaining agreement regardless of whether a member of
their immediate family is a member of, or covered by, a collective
bargaining agreement negotiated by a Statewide union with which a
board of education is negotiating:

46 <u>l. No board member, employee of a school district, or</u>
47 <u>employee or officer of the New Jersey School Boards Association</u>
48 <u>shall solicit or accept any gift, favor, loan, political contribution,</u>

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1 service, promise of future employment, or other thing of value 2 under circumstances from which it may be reasonably inferred that 3 the gift, favor, loan, contribution, service, promise, or other thing of 4 value was given or offered for the purpose of influencing the 5 member, employee, or officer, directly or indirectly, in the 6 discharge of official duties. This provision shall not apply to the 7 solicitation or acceptance of contributions to the campaign of an 8 announced candidate for elective public office, if the member, 9 employee, or officer has no knowledge or reason to believe that the 10 campaign contribution, if accepted, was given with the intent to 11 influence the member, employee, or officer in the discharge of his 12 official duties; 13 m. No board member or employee of a school district, or any 14 member of the immediate family of the member or employee, or 15 any partnership, firm, or corporation with which the member or 16 employee is associated or in which the member or employee has an 17 interest, or any partner, officer, director, or employee while the 18 member or employee is associated with such partnership, firm, or 19 corporation, shall, within two years next subsequent to the 20 termination of the office or employment of the member or 21 employee, hold, directly or indirectly, an interest in, or hold 22 employment with, or represent, appear for or negotiate on behalf of, 23 any vendor or contractor that was awarded a public contract with 24 which the member or employee had been substantially and directly 25 involved by making an investigation, rendering a ruling, or giving an opinion at any time during the course of the office or 26 27 employment of the member or employee; and n. No board member, employee of a school district, or 28 29 employee or officer of the New Jersey School Boards Association, 30 nor a member of the immediate family of the member, officer, or 31 employee, shall solicit, receive or agree to receive, whether directly 32 or indirectly, any ticket or other form of admission to any place of 33 entertainment that is provided free of charge or at a discounted rate 34 by the sponsor, promoter, performer, owner or operator of the event 35 or entertainment venue unless the same free or reduced admission is 36 available to (a) the public; (b) a class consisting of all officers or 37 employees of local school districts, whether or not restricted on the 38 basis of geographic consideration; (c) all members of a group or 39 class in which membership is unrelated to local school district 40 service; (d) all members of an organization, such as an employees' 41 association or school district employees' credit union, in which 42 membership is related to local school district service; or (e) a group or class that is not defined in a manner that specifically 43 44 discriminates among local school district officers or employees on 45 the basis of branch of government or type of responsibility, or on a 46 basis that favors those of higher rank or rate of pay. Free or 47 discounted admission available to the member of the immediate 48 family of a member, officer, or employee shall be treated as

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available to the member, officer, or employee for the purposes of 1 2 this subsection. 3 As used in this subsection, "place of entertainment" means any 4 privately or publicly owned and operated entertainment facility 5 within or outside of this State, such as a theater, stadium, museum, 6 arena, racetrack or other place where performances, concerts, 7 exhibits, games or contests are held and for which an entry fee is 8 charged. 9 (cf: P.L.1999, c.256, s.1) 10 11 5. Section 9 of P.L.1991, c.393 (C.18A:12-29) is amended to 12 read as follows: 13 9. a. Any person, including a member of the commission, may 14 file a complaint alleging a violation of the provisions of this act or 15 the Code of Ethics for School Board Members as set forth in section 16 5 of P.L.2001, c.178 (C.18A:12-24.1), by submitting it, on a form 17 prescribed by the commission, to the commission. No complaint 18 shall be accepted by the commission unless it has been signed under 19 oath by the complainant. If a member of the commission submits 20 the complaint, the member shall not participate in any subsequent 21 proceedings on that complaint in the capacity of a commission 22 member. If a commission member serves on the school board of, or 23 is employed by, the school district which employs or on whose 24 board the school official named in the complaint serves, the 25 commission member shall not participate in any subsequent 26 proceedings on that complaint. 27 With regard to subsection m. of section 4 of P.L.1991, c.393 28 (C.18A:12-24), the commission shall have continued jurisdiction 29 over a board member or employee of a school district following the 30 termination of service by that member or employee in an office or 31 employment. 32 b. Upon receipt of a complaint, the commission shall serve a 33 copy of the complaint on each school official named therein and 34 shall provide each named school official with the opportunity to 35 submit a written statement under oath. The commission shall 36 thereafter decide by majority vote whether probable cause exists to 37 credit the allegations in the complaint. If the commission decides 38 that probable cause does not exist, it shall dismiss the complaint and 39 shall so notify the complainant and any school official named in the 40 complaint. The dismissal shall constitute final agency action. If the 41 commission determines that probable cause exists, it shall refer the 42 matter to the Office of Administrative Law for a hearing to be 43 conducted in accordance with the "Administrative Procedure Act," 44 P.L.1968, c.410 (C.52:14B-1 et seq.), and shall so notify the 45 complainant and each school official named in the complaint. 46 In making a determination regarding an alleged violation of the 47 Code of Ethics for School Board Members, the burden of proof 48 shall be on the accusing party to establish factually a violation of

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the code. A decision regarding a complaint alleging violations of
 the code shall be rendered by the commission within 90 days of the
 receipt of the complaint by the commission.

4 Upon completion of the hearing, the commission, by c. 5 majority vote, shall determine whether the conduct complained of 6 constitutes a violation of this act, or in the case of a board member, 7 this act or the code of ethics, or whether the complaint should be 8 If a violation is found, the commission shall, by dismissed. 9 majority vote, recommend to the commissioner the reprimand, 10 censure, suspension, or removal of the school official found to have 11 violated this act, or in the case of a board member, this act or the 12 code of ethics. The commission shall state in writing its findings of fact and conclusions of law. The commissioner shall then act on the 13 14 commission's recommendation regarding the sanction.

15 For a violation of subsection 1. of section 4 of P.L.1991, c.393 16 (C.18A:12-24) by a board member, employee of a school district, or 17 employee or officer of the New Jersey School Boards Association, 18 the commission shall impose a fine of not less than \$500 nor more 19 than \$10,000, which penalty may be collected in a summary proceeding pursuant to the "Penalty Enforcement Law of 1999," 20 21 P.L.1999, c.274 (C.2A:58-10 et seq.). If the commission finds that 22 the conduct of the member, officer, or employee constitutes a 23 willful and continuous disregard of the provision of subsection 1. of 24 section 4 of P.L.1991, c.393 (C.18A:12-24), the commission may 25 recommend and the commissioner may order that the member, 26 officer, or employee be removed from office or employment and 27 may further bar the member, officer, or employee from holding any 28 public office or employment in this State in any capacity 29 whatsoever for a period not exceeding five years from the date on 30 which the member, officer, or employee was found by the 31 commission to have committed a violation. 32 For a violation of subsection m. of section 4 of P.L.1991, c.393

33 (C.18A:12-24) by a board member or employee of a school district, 34 the commission shall impose a fine of not less than \$500 nor more than \$10,000, which penalty may be collected in a summary 35 36 proceeding pursuant to the "Penalty Enforcement Law of 1999," 37 P.L.1999, c.274 (C.2A:58-10 et seq.). In addition, a person who 38 willfully violates the provision of subsection m. of section 4 of 39 P.L.1991, c.393 (C.18A:12-24) shall be guilty of a disorderly 40 persons offense and shall be subject to a fine not to exceed \$1,000, 41 or imprisonment not to exceed six months, or both.

d. Any appeal of the commission's determination regarding a
violation of this act, or in the case of a board member, this act or the
code of ethics, and of the commissioner's decision regarding the
sanction shall be in accordance with the provisions of P.L.2008,
c.36 (C.18A:6-9.1 et al.).

e. If prior to the hearing the commission determines, bymajority vote, that the complaint is frivolous, the commission may

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impose on the complainant a fine not to exceed \$500. The standard 1 2 for determining whether a complaint is frivolous shall be the same 3 as that provided in subsection b. of section 1 of P.L.1988, c.46 4 (C.2A:15-59.1). 5 Notwithstanding the provisions of subsections c. and d. of f. this section, the commission shall be authorized to determine and 6 impose the appropriate sanction including reprimand, censure, 7 8 suspension or removal of any school official found to have violated 9 this act who is an officer or employee of the New Jersey School 10 Boards Association, except that the penalty for a violation of subsection l. of section 4 of P.L.1991, c.393 (C.18A:12-24) shall be 11 12 as set forth in subsection c. of this section. Any action of the commission regarding a violation of P.L.1991, c.393 (C.18A:12-21 13 14 et seq.) or the sanction to be imposed in the event that the school 15 official involved is an officer or employee of the New Jersey School Boards Association shall be considered final agency action and an 16 17 appeal of that action shall be directly to the Appellate Division of 18 the Superior Court. 19 (cf: P.L.2008, c.36, s.5) 20 6. Section 5 of P.L.1991, c.29 (C.40A:9-22.5) is amended to 21 22 read as follows: 23 5. Local government officers or employees under the 24 jurisdiction of the Local Finance Board shall comply with the 25 following provisions: 26 No local government officer or employee or member of his a. 27 immediate family shall have an interest in a business organization 28 or engage in any business, transaction, or professional activity, 29 which is in substantial conflict with the proper discharge of his 30 duties in the public interest; 31 b. No independent local authority shall, for a period of one year 32 next subsequent to the termination of office of a member of that 33 authority: 34 (1) award any contract which is not publicly bid to a former 35 member of that authority; 36 (2) allow a former member of that authority to represent, appear 37 for or negotiate on behalf of any other party before that authority; 38 or 39 (3) employ for compensation, except pursuant to open competitive examination in accordance with Title 11A of the New 40 41 Jersey Statutes and the rules and regulations promulgated pursuant 42 thereto, any former member of that authority. 43 The restrictions contained in this subsection shall also apply to 44 any business organization in which the former authority member 45 holds an interest. 46 c. No local government officer or employee shall use or 47 attempt to use his official position to secure unwarranted privileges

48 or advantages for himself or others;

d. No local government officer or employee shall act in his
official capacity in any matter where he, a member of his immediate
family, or a business organization in which he has an interest, has a
direct or indirect financial or personal involvement that might
reasonably be expected to impair his objectivity or independence of
judgment;

e. No local government officer or employee shall undertake
any employment or service, whether compensated or not, which
might reasonably be expected to prejudice his independence of
judgment in the exercise of his official duties;

11 No [local government officer or employee,] member of f. [his] the immediate family of a local government officer or 12 employee, or business organization in which [he] the local 13 government officer or employee has an interest, shall solicit or 14 15 accept any gift, favor, loan, political contribution, service, promise of future employment, or other thing of value [based upon an 16 understanding] <u>under circumstances from which it may be</u> 17 reasonably inferred that the gift, favor, loan, contribution, service, 18 19 promise, or other thing of value was given or offered for the 20 purpose of influencing [him] the local government officer or 21 employee, directly or indirectly, in the discharge of his official 22 duties. This provision shall not apply to the solicitation or 23 acceptance of contributions to the campaign of an announced 24 candidate for elective public office, if the family member of the 25 local government officer or employee has no knowledge or reason 26 to believe that the campaign contribution, if accepted, was given 27 with the intent to influence the local government officer or 28 employee in the discharge of his official duties;

g. No local government officer or employee shall use, or allow
to be used, his public office or employment, or any information, not
generally available to the members of the public, which he receives
or acquires in the course of and by reason of his office or
employment, for the purpose of securing financial gain for himself,
any member of his immediate family, or any business organization
with which he is associated;

36 h. No local government officer or employee or business 37 organization in which he has an interest shall represent any person 38 or party other than the local government in connection with any 39 cause, proceeding, application or other matter pending before any 40 agency in the local government in which he serves. This provision 41 shall not be deemed to prohibit one local government employee 42 from representing another local government employee where the 43 local government agency is the employer and the representation is 44 within the context of official labor union or similar representational 45 responsibilities;

46 i. No local government officer shall be deemed in conflict with47 these provisions if, by reason of his participation in the enactment

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of any ordinance, resolution or other matter required to be voted
upon or which is subject to executive approval or veto, no material
or monetary gain accrues to him as a member of any business,
profession, occupation or group, to any greater extent than any gain
could reasonably be expected to accrue to any other member of
such business, profession, occupation or group;
No elected local government officer shall be prohibited from

8 making an inquiry for information on behalf of a constituent, if no 9 fee, reward or other thing of value is promised to, given to or 10 accepted by the officer or a member of his immediate family, 11 whether directly or indirectly, in return therefor; [and]

k. Nothing shall prohibit any local government officer or
employee, or members of his immediate family, from representing
himself, or themselves, in negotiations or proceedings concerning
his, or their, own interests;

16 1. No local government officer or employee shall solicit or accept any gift, favor, loan, political contribution, service, promise 17 18 of future employment, or other thing of value under circumstances 19 from which it may be reasonably inferred that the gift, favor, loan, 20 contribution, service, promise, or other thing of value was given or 21 offered for the purpose of influencing the officer or employee, 22 directly or indirectly, in the discharge of official duties. This provision shall not apply to the solicitation or acceptance of 23 24 contributions to the campaign of an announced candidate for 25 elective public office, if the officer or employee has no knowledge 26 or reason to believe that the campaign contribution, if accepted, was 27 given with the intent to influence the officer or employee in the 28 discharge of his official duties;

29 m. No local government officer or employee, or any member of 30 the immediate family of the officer or employee, or any partnership, 31 firm, or corporation with which the officer or employee is 32 associated or in which the officer or employee has an interest, or 33 any partner, officer, director, or employee while the officer or 34 employee is associated with such partnership, firm, or corporation, 35 shall, within two years next subsequent to the termination of the 36 office or employment of such officer or employee, hold, directly or 37 indirectly, an interest in, or hold employment with, or represent, 38 appear for or negotiate on behalf of, any vendor or contractor that 39 was awarded a public contract with which the officer or employee 40 had been substantially and directly involved by making an investigation, rendering a ruling, or giving an opinion at any time 41 42 during the course of the office or employment of the officer or 43 employee; and 44 n. No local government officer or employee, nor a member of 45 the immediate family of the officer or employee, shall solicit, 46 receive or agree to receive, whether directly or indirectly, any ticket

47 or other form of admission to any place of entertainment that is

48 provided free of charge or at a discounted rate by the sponsor,

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1 promoter, performer, owner or operator of the event or 2 entertainment venue unless the same free or reduced admission is 3 available to (a) the public; (b) a class consisting of all local 4 government officers or employees, whether or not restricted on the 5 basis of geographic consideration; (c) all members of a group or 6 class in which membership is unrelated to local government agency 7 service; (d) all members of an organization, such as an employees' 8 association or local government officers' or employees' credit 9 union, in which membership is related to local government agency 10 service; or (e) a group or class that is not defined in a manner that 11 specifically discriminates among local government agency officers 12 or employees on the basis of branch of government or type of 13 responsibility, or on a basis that favors those of higher rank or rate 14 of pay. Free or discounted admission available to the member of 15 the immediate family of an officer or employee shall be treated as 16 available to the officer or employee for the purposes of this 17 subsection. 18 As used in this subsection, "place of entertainment" means any 19 privately or publicly owned and operated entertainment facility 20 within or outside of this State, such as a theater, stadium, museum, 21 arena, racetrack or other place where performances, concerts, 22 exhibits, games or contests are held and for which an entry fee is 23 charged. 24 (cf: P.L.1991, c.29, s.5) 25 26 7. Section 10 of P.L.1991, c.29 (C.40A:9-22.10) is amended to 27 read as follows: 28 10. a. An appointed local government officer or employee 29 found guilty by the Local Finance Board or a county or municipal 30 ethics board of the violation of any provision of P.L.1991, c.29 31 (C.40A:9-22.1 et seq.) or of any code of ethics in effect pursuant to 32 P.L.1991, c.29 (C.40A:9-22.1 et seq.), shall be fined not less than 33 \$100.00 nor more than \$500.00, or not less than \$500 nor more than 34 \$10,000 for a violation of subsection 1. or m. of section 5 of 35 P.L.1991, c.29 (C.40A:9-22.5), which penalty may be collected in a 36 summary proceeding pursuant to "The Penalty Enforcement Law of 37 1999," P.L.1999, c.274 (C.2A:58-10 et seq.). The board or a county 38 or municipal ethics board shall report its findings to the office or 39 agency having the power of removal or discipline of the appointed 40 local government officer or employee and may recommend that 41 further disciplinary action be taken. If a board finds that the 42 conduct of the appointed local government officer or employee 43 constitutes a willful and continuous disregard of the provision of 44 subsection 1. of section 5 of P.L.1991, c.29 (C.40A:9-22.5), the 45 office or agency may order that the officer or employee be removed 46 from office or employment and may further bar the officer or 47 employee from holding any public office or employment in this 48 State in any capacity whatsoever for a period not exceeding five

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1 years from the date on which the officer or employee was found by 2 the board to have committed a violation. 3 In addition, a person who willfully violates the provision of 4 subsection m. of section 5 of P.L.1991, c.29 (C.40A:9-22.5) shall be 5 guilty of a disorderly persons offense and shall be subject to a fine 6 not to exceed \$1,000, or imprisonment not to exceed six months, or 7 both. 8 b. An elected local government officer or employee found 9 guilty by the Local Finance Board or a county or municipal ethics 10 board of the violation of any provision of P.L.1991, c.29 11 (C.40A:9-22.1 et seq.) or of any code of ethics in effect pursuant to 12 P.L.1991, c.29 (C.40A:9-22.1 et seq.), shall be fined not less than 13 \$100.00 nor more than \$500.00, or not less than \$500 nor more than 14 \$10,000 for a violation of subsection 1. or m. of section 5 of 15 P.L.1991, c.29 (C.40A:9-22.5), which penalty may be collected in a summary proceeding pursuant to ["The] the "Penalty Enforcement 16 Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.). In addition, a 17 18 person who willfully violates the provision of subsection m. of 19 section 5 of P.L.1991, c.29 (C.40A:9-22.5) shall be guilty of a 20 disorderly persons offense and shall be subject to a fine not to 21 exceed \$1,000, or imprisonment not to exceed six months, or both. 22 The remedies provided herein are in addition to all other c. 23 criminal and civil remedies provided under the law. 24 (cf: P.L.1999, c.440, s.101) 25 26 8. Section 9 of P.L.1991, c.29 (C.40A:9-22.9) is amended to 27 read as follows: 28 9. The Local Finance Board, upon receipt of a signed written 29 complaint by any person alleging that the conduct of any local 30 government officer or employee, not regulated by a county or 31 municipal code of ethics, is in conflict with the provisions of this 32 act, shall acknowledge receipt of the complaint within 30 days of 33 receipt and initiate an investigation concerning the facts and 34 circumstances set forth in the complaint. With regard to subsection 35 m. of section 5 of P.L.1991, c.29 (C.40A:9-22.5), the board shall 36 have continued jurisdiction over an officer or employee following 37 the termination of service by that officer or employee in an office or 38 employment. The board shall make a determination as to whether 39 the complaint is within its jurisdiction or frivolous or without any 40 reasonable factual basis. If the board shall conclude that the 41 complaint is outside its jurisdiction, frivolous or without factual 42 basis, it shall reduce that conclusion to writing and shall transmit a 43 copy thereof to the complainant and to the local government officer 44 or employee against whom the complaint was filed. Otherwise the 45 board shall notify the local government officer or employee against 46 whom the complaint was filed of the nature of the complaint and the 47 facts and circumstances set forth therein. The officer or employee 48 shall have the opportunity to present the board with any statement

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or information concerning the complaint which he wishes. 1 2 Thereafter, if the board determines that a reasonable doubt exists as 3 to whether the local government officer or employee is in conflict 4 with the provisions of this act, the board shall conduct a hearing in 5 the manner prescribed by section 12 of this act, concerning the 6 possible violation and any other facts and circumstances which may 7 have come to the attention of the board with respect to the conduct 8 of the local government officer or employee. The board shall 9 render a decision as to whether the conduct of the officer or 10 employee is in conflict with the provisions of this act. This 11 decision shall be made by no less than two-thirds of all members of 12 the board. If the board determines that the officer or employee is in 13 conflict with the provisions of this act, it may impose any penalties 14 which it believes appropriate within the limitations of this act. A 15 final decision of the board may be appealed in the same manner as 16 any other final State agency decision.

- 17 (cf: P.L.1991, c.29, s.9)
- 18

19 9. Section 18 of P.L.1991, c.29 (C.40A:9-22.18) is amended to20 read as follows:

21 18. The county ethics board, upon receipt of a signed written 22 complaint by any person alleging that the conduct of any local 23 government officer or employee serving the county is in conflict 24 with the county code of ethics or any financial disclosure 25 requirements shall acknowledge receipt of the complaint within 30 26 days of receipt and initiate an investigation concerning the facts and 27 circumstances set forth in the complaint. With regard to subsection 28 m. of section 5 of P.L.1991, c.29 (C.40A:9-22.5), the board shall 29 have continued jurisdiction over an officer or employee following 30 the termination of service by that officer or employee in an office or 31 employment. The ethics board shall make a determination as to 32 whether the complaint is within its jurisdiction or frivolous or 33 without any reasonable factual basis. If the ethics board shall 34 conclude that the complaint is outside its jurisdiction, frivolous or 35 without factual basis, it shall reduce that conclusion to writing and 36 shall transmit a copy thereof to the complainant and to the local 37 government officer or employee against whom the complaint was 38 filed. Otherwise the ethics board shall notify the local government 39 officer or employee against whom the complaint was filed of the 40 nature of the complaint and the facts and circumstances set forth 41 therein. The officer or employee shall have the opportunity to 42 present the ethics board with any statement or information 43 concerning the complaint which he wishes. Thereafter, if the ethics 44 board determines that a reasonable doubt exists as to whether the 45 local government officer or employee is in conflict with the county 46 code of ethics or any financial disclosure requirements, it shall 47 conduct a hearing in the manner prescribed by section 12 of this act, 48 concerning the possible violation and any other facts and

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circumstances which may have come to its attention with respect to 1 2 the conduct of the local government officer or employee. The 3 ethics board shall render a decision as to whether the conduct of the 4 officer or employee is in conflict with the county code of ethics or 5 any financial disclosure requirements. This decision shall be made 6 by no less than two-thirds of all members of the ethics board. If the 7 ethics board determines that the officer or employee is in conflict 8 with the code or any financial disclosure requirements, it may 9 impose any penalties which it believes appropriate within the 10 limitations of this act. A final decision of the ethics board may be 11 appealed to the Local Finance Board within 30 days of the decision. 12 (cf: P.L.1991, c.29, s.18)

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14 10. Section 24 of P.L.1991, c.29 (C.40A:9-22.24) is amended to 15 read as follows:

16 24. The municipal ethics board, upon receipt of a signed written 17 complaint by any person alleging that the conduct of any local 18 government officer or employee serving the municipality is in 19 conflict with the municipal code of ethics or financial disclosure 20 requirements, shall acknowledge receipt of the complaint within 30 21 days of receipt and initiate an investigation concerning the facts and 22 circumstances set forth in the complaint. With regard to subsection 23 m. of section 5 of P.L.1991, c.29 (C.40A:9-22.5), the board shall 24 have continued jurisdiction over an officer or employee following 25 the termination of service by that officer or employee in an office or 26 employment. The ethics board shall make a determination as to 27 whether the complaint is within its jurisdiction or frivolous or 28 without any reasonable factual basis. If the ethics board shall 29 conclude that the complaint is outside its jurisdiction, frivolous or 30 without factual basis, it shall reduce that conclusion to writing and 31 shall transmit a copy thereof to the complainant and to the local 32 government officer or employee against whom the complaint was 33 filed. Otherwise the ethics board shall notify the local government 34 officer or employee against whom the complaint was filed of the 35 nature of the complaint and the facts and circumstances set forth 36 therein. The officer or employee shall have the opportunity to 37 present the ethics board with any statement or information 38 concerning the complaint which he wishes. Thereafter, if the ethics 39 board determines that a reasonable doubt exists as to whether the 40 local government officer or employee is in conflict with the 41 municipal code of ethics or any financial disclosure requirements, it 42 shall conduct a hearing in the manner prescribed by section 12 of 43 this act, concerning the possible violation and any other facts and 44 circumstances which may have come to its attention with respect to 45 the conduct of the local government officer or employee. The 46 ethics board shall render a decision as to whether the conduct of the 47 officer or employee is in conflict with the municipal code of ethics

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or any financial disclosure requirements. This decision shall be 1 2 made by no less than two-thirds of all members of the ethics board. 3 If the ethics board determines that the officer or employee is in 4 conflict with the code or any financial disclosure requirements, it 5 may impose any penalties which it believes appropriate within the 6 limitations of this act. A final decision of the ethics board may be 7 appealed to the Local Finance Board within 30 days of the decision. 8 (cf: P.L.1991, c.29, s.24) 9

10 11. Section 6 of P.L.1971, c.182 (C.52:13D-17) is amended to 11 read as follows:

12 6. a. No State officer or employee or special State officer or employee, subsequent to the termination of his office or 13 14 employment in any State agency, shall represent, appear for, 15 negotiate on behalf of, or provide information not generally 16 available to members of the public or services to, or agree to 17 represent, appear for, negotiate on behalf of, or provide information 18 not generally available to members of the public or services to, 19 whether by himself or through any partnership, firm or corporation 20 in which he has an interest or through any partner, officer or 21 employee thereof, any person or party other than the State in 22 connection with any cause, proceeding, application or other matter 23 with respect to which such State officer or employee or special 24 State officer or employee shall have made any investigation, 25 rendered any ruling, given any opinion, or been otherwise 26 substantially and directly involved at any time during the course of 27 his office or employment.

Any person who willfully violates the provisions of this [section] <u>subsection</u> is a disorderly person, and shall be subject to a fine not to exceed \$1,000 or imprisonment not to exceed six months, or both.

32 In addition, for violations occurring after the effective date of 33 P.L.2005, c.382, any former State officer or employee or former 34 special State officer or employee of a State agency in the Executive 35 Branch found by the State Ethics Commission to have violated any 36 of the provisions of this [section] subsection shall be assessed a 37 civil penalty of not less than \$500 nor more than \$10,000, which 38 penalty may be collected in a summary proceeding pursuant to the 39 Enforcement Law of 1999," P.L.1999, "Penalty c.274 40 (C.2A:58-10 et seq.).

41 b. No person as defined herein, or any member of the person's 42 immediate family, or any partnership, firm, or corporation with 43 which such person is associated or in which the person has an 44 interest, or any partner, officer, director, or employee while the 45 person is associated with such partnership, firm, or corporation, 46 shall, within two years next subsequent to the termination of the 47 office or employment of such person, hold, directly or indirectly, an 48 interest in, or hold employment with, or represent, appear for or

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1 negotiate on behalf of, any vendor or contractor that was awarded a 2 public contract with which the person had been substantially and 3 directly involved by making an investigation, rendering a ruling, or 4 giving an opinion at any time during the course of the person's 5 office or employment. As used in this subsection, "person" means a 6 State officer or employee or special State officer or employee, 7 including a member of the Legislature, the Governor, and the 8 Lieutenant Governor, and including the officers and employees of 9 the Office of the Governor and the Lieutenant Governor. 10 Any person who willfully violates the provision of this 11 subsection is a disorderly person, and shall be subject to a fine not to exceed \$1,000, or imprisonment not to exceed six months, or 12 13 both. In addition, any former State officer or employee or former 14 special State officer or employee of a State agency in the Executive 15 Branch, including the Governor, and the Lieutenant Governor, and 16 including the officers and employees of the Office of the Governor 17 and the Lieutenant Governor, found by the State Ethics Commission 18 State to have violated the provision of this section shall be assessed 19 a fine of not less than \$500 nor more than \$10,000, which penalty 20 may be collected in a summary proceeding pursuant to the "Penalty 21 Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.). 22 (cf: P.L.2005, c.382, s.3) 23 24 12. (New section) The State shall not provide, directly or 25 indirectly, to an officer, employee, or elected official of the State, 26 nor shall an officer, employee, or elected official of the State 27 accept: 28 a residence owned or leased by the State that the officer, 29 employee, or official may use at any time for personal purposes, 30 unless the use of the residence is directly related and essential to the 31 performance of those official duties of the officer, employee or 32 official, as documented in writing, that concern the maintenance of 33 security for specified persons or property, law enforcement, or the 34 health, safety, or welfare of members of the public; 35 an allowance, stipend, subsidy, or other form of payment for the 36 purchase, lease, or maintenance of a residence or a motor vehicle 37 owned or leased by the officer, employee, or official, or by an 38 immediate family member, for the personal or primarily personal 39 use of the officer, employee, or official, except reasonable mileage 40 reimbursement when the vehicle is used for the performance of 41 duties: 42 a motor vehicle owned or leased by the State that is assigned 43 exclusively to the officer, employee, or official on a full-time basis, 44 unless the assignment and use of the motor vehicle is directly 45 related and essential to the performance of those official duties of 46 the officer, employee, or official, as documented in writing, that

47 concern the maintenance of security for specified persons or48 property, law enforcement, inspections or audits of regulated

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1 facilities, entities, or persons, or the health, safety, or welfare of

2 members of the public, or is essential, as documented in writing, for

a specified period of time to the personal security of the officer,employee, or official;

5 a driver or chauffer whose assigned full-time or part-time duties 6 are to operate any motor vehicle in which the officer, employee, or 7 official, or an immediate family member, is a passenger, unless the 8 driver is a law enforcement officer who is assigned also to provide 9 for the security of the officer, employee, or official when the need 10 for such security has been documented;

an exemption from the payment of any toll relating to the use of a State toll bridge or toll road or fare relating to the use of the transportation services of a State agency, or payment for any such toll or fare or any other travel expense for commuting between the place of residence and the place of employment or for tolls, fare, or other travel expense not directly related to the performance of duties by the officer, employee, or official;

18 a personal line of credit or a credit card, or an allowance, 19 stipend, subsidy, or other payment for a credit card, unless the use 20 of a credit card is directly related and essential to the performance of those official duties of the officer, employee, or official, as 21 22 documented in writing, that concern the maintenance of security for 23 specified persons or property, law enforcement, inspections or 24 audits of regulated facilities, entities, or persons, or the health, 25 safety, or welfare of members of the public; or

26 tuition reimbursement for attendance of courses at an institution 27 of higher education, including a county college, within or outside of 28 this State, unless the course is taken at an accredited public 29 institution of higher education in this State, the reimbursement is 30 limited to not more than 50 percent of the tuition for each course, 31 the officer or employee receives a grade of at least a C or its 32 equivalent for the course, the course is directly related to the skills 33 and knowledge required for the duties being performed by the 34 officer or employee when the reimbursement is made or required 35 for the performance of the duties of a position to which the officer 36 or employee may directly be promoted from the current position, 37 and the officer and employee agrees to remain a public officer or 38 employee for five years after the final tuition reimbursement is 39 made. If the officer or employee does not remain a public officer or employee for that period of time, the officer or employee shall be 40 41 required to reimburse the public entity for tuition reimbursements 42 made with the reimbursement pro-rated for the number of years the 43 public officer or employee remains after the final tuition 44 reimbursement is made. This paragraph shall not apply to tuition 45 reimbursement for a course or program that provides a certification 46 of a skill or understanding sufficient to perform or assess a 47 particular technological, mechanical, industrial, operational,

accounting, or construction process or function, and that
 certification is required for holding that office or employment.

For a violation of this section, the officer, employee, or elected official shall be fined not less than \$500 nor more than \$10,000, which penalty may be collected in a summary proceeding in the name of the Attorney General pursuant to the "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.).

8 As used in this section, "State" means any of the principal 9 departments in the Executive Branch of the State Government, and 10 any division, board, bureau, office, commission or other instrumentality within or created by such department; any 11 12 independent State authority, commission, instrumentality or agency; the Offices of the Governor and the Lieutenant Governor and the 13 14 officers and employees of those offices; the Legislature of the State, 15 and any office, board, bureau or commission within or created by 16 the Legislative Branch; institutions of higher education of this 17 State; and, to the extent consistent with law, any interstate agency 18 to which New Jersey is a party.

As used in this section, "immediate family member" means aspouse, child, parent, or sibling residing in the same household.

The provisions of this section shall not be construed to apply to one official residence for the Governor.

Other provisions of law relevant to the matters covered in this section shall remain applicable to the extent not inconsistent with this section. This section shall not be construed to preclude the imposition of additional restrictions by directive or regulation.

27

13. (New section) A county or municipality, or any agency,
board, bureau, office, commission, or other instrumentality of a
county or municipality, and any independent local authority, or a
fire district, shall not provide, directly or indirectly, to an officer,
employee, or elected official, nor shall an officer, employee, or
official accept:

34 a residence owned or leased by the government entity that the 35 officer, employee, or official may use at any time for personal purposes, unless the use of the residence is directly related and 36 37 essential to the performance of those official duties of the officer, 38 employee, or official, as documented in writing, that concern the 39 maintenance of security for specified persons or property, law 40 enforcement, or the health, safety, or welfare of members of the 41 public:

an allowance, stipend, subsidy, or other form of payment for the
purchase, lease, or maintenance of a residence or a motor vehicle
owned or leased by the officer, employee, or official, or by an
immediate family member, for the personal or primarily personal
use of the officer, employee, or official, except reasonable mileage
reimbursement when the vehicle is used for the performance of
duties;

a motor vehicle owned or leased by the government entity that is 1 2 assigned exclusively to the officer, employee, or official on a full-3 time basis, unless the assignment and use of the motor vehicle is 4 directly related and essential to the performance of those official 5 duties of the officer, employee, or official, as documented in 6 writing, that concern the maintenance of security for specified 7 persons or property, law enforcement, inspections or audits of 8 regulated facilities, entities, or persons, or the health, safety, or 9 welfare of members of the public, or is essential, as documented in 10 writing, for a specified period of time to the personal security of the 11 officer, employee, or official;

a driver or chauffer whose assigned full-time or part-time duties
are to operate any motor vehicle in which the officer, employee, or
official, or an immediate family member, is a passenger, unless the
driver is a law enforcement officer who is assigned also to provide
for the security of the officer, employee, or official when the need
for such security has been documented;

an exemption from the payment of any toll relating to the use of a State toll bridge or toll road or fare relating to the use of the transportation services of a State agency, or payment for any such toll or fare or any other travel expense for commuting between the place of residence and the place of employment or for tolls, fare, or other travel expense not directly related to the performance of duties by the officer, employee, or official;

25 a personal line of credit or a credit card, or an allowance, 26 stipend, subsidy, or other payment for a credit card, unless the use 27 of a credit card is directly related and essential to the performance 28 of those official duties of the officer, employee, or official, as documented in writing, that concern the maintenance of security for 29 specified persons or property, law enforcement, inspections or 30 31 audits of regulated facilities, entities, or persons, or the health, 32 safety, or welfare of members of the public; or

33 tuition reimbursement for attendance of courses at an institution 34 of higher education, including a county college, within or outside of 35 this State, unless the course is taken at an accredited public 36 institution of higher education in this State, the reimbursement is 37 limited to not more than 50 percent of the tuition for each course, 38 the officer or employee receives a grade of at least a C or its 39 equivalent for the course, the course is directly related to the skills 40 and knowledge required for the duties being performed by the 41 officer or employee when the reimbursement is made, or required 42 for the performance of the duties of a position to which the officer 43 or employee may directly be promoted from the current position, 44 and the officer and employee agrees to remain a public officer or 45 employee for five years after the final tuition reimbursement is 46 made. If the officer or employee does not remain a public officer or 47 employee for that period of time, the officer or employee shall be 48 required to reimburse the public entity for tuition reimbursements

made with the reimbursement pro-rated for the number of years the 1 2 public officer or employee remains after the final tuition 3 reimbursement is made. This paragraph shall not apply to tuition 4 reimbursement for a course or program that provides a certification 5 of a skill or understanding sufficient to perform or assess a 6 particular technological, mechanical, industrial, operational, 7 accounting, or construction process or function, and that 8 certification is required for holding that office or employment.

9 For violation of this section, the officer, employee, or elected official shall be fined not less than \$500 nor more than \$10,000, 10 which penalty may be collected in a summary proceeding in the 11 12 name of the Local Finance Board in the Department of Community Affairs pursuant to the "Penalty Enforcement Law of 1999," 13 14 P.L.1999, c.274 (C.2A:58-10 et seq.). The municipal court and the 15 Superior Court shall have jurisdiction of proceedings for the 16 enforcement of the penalty provided by this section.

As used in this section, "immediate family member" means aspouse, child, parent, or sibling residing in the same household.

19 Other provisions of law relevant to the matters covered in this 20 section shall remain applicable to the extent not inconsistent with 21 this section. This section shall not be construed to preclude the 22 imposition of additional restrictions by directive or regulation.

23

14. (New section) A local school district shall not provide,
directly or indirectly, to an officer, employee, or elected official,
nor shall an officer, employee or official accept:

a residence owned or leased by the district that the officer, employee, or official may use at any time for personal purposes, unless the use of the residence is directly related and essential to the performance of those official duties of the officer, employee or official, as documented in writing, that concern the maintenance of security for specified persons or property, law enforcement, or the health, safety, or welfare of members of the public;

an allowance, stipend, subsidy, or other form of payment for the
purchase, lease, or maintenance of a residence or a motor vehicle
owned or leased by the officer, employee, or official, or by an
immediate family member, for the personal or primarily personal
use of the officer, employee, or official, except reasonable mileage
reimbursement when the vehicle is used for the performance of
duties;

41 a motor vehicle owned or leased by the district that is assigned 42 exclusively to the officer, employee, or official on a full-time basis, 43 unless the assignment and use of the motor vehicle is directly 44 related and essential to the performance of those official duties of 45 the officer, employee, or official, as documented in writing, that 46 concern the maintenance of security for specified persons or 47 property, law enforcement, inspections or audits of regulated facilities, entities, or persons, or the health, safety, or welfare of 48

1 members of the public, or is essential, as documented in writing, for

2 a specified period of time to the personal security of the officer,

3 employee, or official;

a driver or chauffer whose assigned full-time or part-time duties
are to operate any motor vehicle in which the officer, employee, or
official, or an immediate family member, is a passenger, unless the
driver is a law enforcement officer who is assigned also to provide
for the security of the officer, employee, or official when the need
for such security has been documented;

10 an exemption from the payment of any toll relating to the use of 11 a State toll bridge or toll road or fare relating to the use of the 12 transportation services of a State agency, or payment for any such 13 toll or fare or any other travel expense for commuting between the 14 place of residence and the place of employment or for tolls, fare, or 15 other travel expense not directly related to the performance of 16 duties by the officer, employee, or official;

17 a personal line of credit or a credit card, or an allowance, 18 stipend, subsidy, or other payment for a credit card, unless the use 19 of a credit card is directly related and essential to the performance 20 of those official duties of the officer, employee, or official, as documented in writing, that concern the maintenance of security for 21 22 specified persons or property, law enforcement, inspections or 23 audits of regulated facilities, entities, or persons, or the health, 24 safety, or welfare of members of the public; or

25 tuition reimbursement for attendance of courses at an institution 26 of higher education, including a county college, within or outside of 27 this State, unless the course is taken at an accredited public 28 institution of higher education in this State, the reimbursement is 29 limited to not more than 50 percent of the tuition for each course, 30 the officer or employee receives a grade of at least a C or its 31 equivalent for the course, the course is directly related to the skills 32 and knowledge required for the duties being performed by the 33 officer or employee when the reimbursement is made or required 34 for the performance of the duties of a position to which the officer 35 or employee may directly be promoted from the current position, 36 and the officer and employee agrees to remain a public officer or 37 employee for five years after the final tuition reimbursement is 38 made. If the officer or employee does not remain a public officer or 39 employee for that period of time, the officer or employee shall be 40 required to reimburse the public entity for tuition reimbursements 41 made with the reimbursement pro-rated for the number of years the 42 public officer or employee remains after the final tuition 43 reimbursement is made. This paragraph shall not apply to tuition 44 reimbursement for a course or program that provides a certification 45 of a skill or understanding sufficient to perform or assess a 46 particular technological, mechanical, industrial, operational, 47 accounting, or construction process or function, and that 48 certification is required for holding that office or employment.

26

For violation of this section, the officer, employee, or elected 1 2 official shall be fined not less than \$500 nor more than \$10,000 3 which penalty may be collected in a summary proceeding in the 4 name of the Department of Education pursuant to the "Penalty 5 Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.). 6 The municipal court and the Superior Court shall have jurisdiction 7 of proceedings for the enforcement of the penalty provided by this 8 section.

9 As used in this section, "immediate family member" means a 10 spouse, child, parent, or sibling residing in the same household, and 11 "local school district" shall have the definition as set forth in 12 section 3 of P.L.1991, c.393 (C.18A:12-23).

Other provisions of law relevant to the matters covered in this section shall remain applicable to the extent not inconsistent with this section. This section shall not be construed to preclude the imposition of additional restrictions by directive or regulation.

17

18 15. (New section) A county college shall not provide, directly
19 or indirectly, to an officer or employee, nor shall an officer or
20 employee accept:

a residence owned or leased by the college that the officer or employee may use at any time for personal purposes, unless the use of the residence is directly related and essential to the performance of those official duties of the officer or employee, as documented in writing, that concern the maintenance of security for specified persons or property, law enforcement, or the health, safety, or welfare of members of the public;

an allowance, stipend, subsidy, or other form of payment for the purchase, lease, or maintenance of a residence or a motor vehicle owned or leased by the officer or employee, or by an immediate family member, for the personal or primarily personal use of the officer or employee, except reasonable mileage reimbursement when the vehicle is used for the performance of duties;

34 a motor vehicle owned or leased by the college that is assigned 35 exclusively to the officer or employee on a full-time basis, unless 36 the assignment and use of the motor vehicle is directly related and 37 essential to the performance of those official duties of the officer or 38 employee, as documented in writing, that concern the maintenance 39 of security for specified persons or property, law enforcement, inspections or audits of regulated facilities, entities, or persons, or 40 41 the health, safety, or welfare of members of the public, or is 42 essential, as documented in writing, for a specified period of time to 43 the personal security of the officer or employee;

a driver or chauffer whose assigned full-time or part-time duties
are to operate any motor vehicle in which the officer or employee,
or an immediate family member, is a passenger, unless the driver is
a law enforcement officer who is assigned also to provide for the

security of the officer or employee when the need for such security
 has been documented;

an exemption from the payment of any toll relating to the use of A State toll bridge or toll road or fare relating to the use of the transportation services of a State agency, or payment for any such toll or fare or any other travel expense for commuting between the place of residence and the place of employment or for tolls, fare, or other travel expense not directly related to the performance of duties by the officer or employee;

10 a personal line of credit or a credit card, or an allowance, 11 stipend, subsidy, or other payment for a credit card, unless the use 12 of a credit card is directly related and essential to the performance 13 of those official duties of the officer or employee, as documented in 14 writing, that concern the maintenance of security for specified 15 persons or property, law enforcement, inspections or audits of 16 regulated facilities, entities, or persons, or the health, safety, or 17 welfare of members of the public; or

18 tuition reimbursement for attendance of courses at an institution 19 of higher education, including a county college, within or outside of 20 this State, unless the course is taken at an accredited public 21 institution of higher education in this State, the reimbursement is 22 limited to not more than 50 percent of the tuition for each course, 23 the officer or employee receives a grade of at least a C or its 24 equivalent for the course, the course is directly related to the skills 25 and knowledge required for the duties being performed by the 26 officer or employee when the reimbursement is made or required 27 for the performance of the duties of a position to which the officer 28 or employee may directly be promoted from the current position, 29 and the officer and employee agrees to remain a public officer or 30 employee for five years after the final tuition reimbursement is 31 made. If the officer or employee does not remain a public officer or 32 employee for that period of time, the officer or employee shall be 33 required to reimburse the public entity for the tuition 34 reimbursements made with the reimbursement pro-rated for the 35 number of years the public officer or employee remains after the final tuition reimbursement is made. This paragraph shall not apply 36 37 to tuition reimbursement for a course or program that provides a 38 certification of a skill or understanding sufficient to perform or 39 assess a particular technological, mechanical, industrial, 40 operational, accounting, or construction process or function, and 41 that certification is required for holding that office or employment.

For violation of this section, the officer or employee shall be
fined not less than \$500 nor more than \$10,000, which penalty may
be collected in a summary proceeding in the name of the
Commission on Higher Education pursuant to the "Penalty
Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.).
The municipal court and the Superior Court shall have jurisdiction

of proceedings for the enforcement of the penalty provided by this
 section.

As used in this section, "immediate family member" means aspouse, child, parent, or sibling residing in the same household.

5 Other provisions of law relevant to the matters covered in this 6 section shall remain applicable to the extent not inconsistent with 7 this section. This section shall not be construed to preclude the 8 imposition of additional restrictions by directive or regulation.

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10 16. (New section) A State officer or employee or special State officer or employee as defined in section 2 of P.L.1971, c.182, 11 12 (C:52:13D-13), other than a member of the Legislature or such an 13 officer or employee of the Legislature, but including the officers and employees of the Office of the Governor and the Lieutenant 14 15 Governor, shall not undertake any travel outside of the State, or 16 within the State that involves an overnight stay, when the expenses 17 of that travel or the expenses incident thereto, or both, are paid in 18 part or in whole with the public funds of a State agency, as defined 19 in section 2 of P.L.1971, c.182, (C:52:13D-13), unless that travel 20 has been determined in advance by the office of the Governor to be essential to the performance of the duties of the officer or employee 21 22 and approved in writing by the Governor or the Governor's 23 designee. When the performance of the duties of an officer or 24 employee require travel on a regular or recurring basis, the 25 Governor may grant approval in advance for travel, under such 26 terms and conditions as the Governor shall determine, during a 27 specified period of time not to exceed one year from the date of 28 approval as determined by the Governor. An officer or employee 29 shall not receive an amount for travel and travel-related expenses in 30 advance of the travel.

This section shall not apply to an officer or employee with regard to travel solely to the Philadelphia, New York City, or Wilmington metropolitan areas to meet with federal or state government officers or employees, or members of the State's Congressional delegation or their officers or employees, for a period not to exceed one day, or to the Washington, D.C., metropolitan area for the same purposes for a period not to exceed two consecutive days.

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39 17. Section 1 of P.L.1971, c.323 (C.40A:5-16.1) is amended to40 read as follows:

41 [Notwithstanding the provisions of N.J.S.40A:5-16, the 1 42 governing body of any local unit may, by resolution, provide for 43 and authorize payment of advances to officers and employees of the 44 local unit toward their expenses for authorized official travel and 45 expenses incident thereto. Any such resolution shall provide for the 46 verification and adjustment of such expenses and advances and the 47 repayment of any excess advanced by means of a detailed bill of 48 items or demand and the certifications or affidavit required by

N.J.S.40A:5-16 which shall be submitted within 10 days after the 1 2 completion of the travel for which an advance was made.] 3 a. As used in this section: 4 (1) "Travel expenditures" means those costs paid by the local 5 unit using local, State, or federal funds, whether directly by the local district or by reimbursement, for travel by local unit officers 6 7 and employees, to the following four types of travel events: 8 (a) "training and seminars" which means all regularly 9 scheduled, formal residential or non-residential training functions, 10 conducted at a hotel, motel, convention center, residential facility, 11 or at any educational institution or facility; (b) "conventions and conferences" which means general 12 13 programs, sponsored by professional associations on a regular basis, 14 which address subjects of particular interest to a local unit or are 15 convened to conduct association business. The primary purpose of 16 attendance at conferences and conventions is the development of 17 new skills and knowledge or the reinforcement of those skills and 18 knowledge in a particular field related to local unit operations. 19 These are distinct from formal staff training and seminars, although 20 some training may take place at such events; 21 (c) "regular local unit business" which means all regular official 22 business travel, including attendance at meetings, conferences and 23 any other gatherings which are not covered by the definitions 24 included in subparagraphs (a) and (b) of this paragraph; 25 (d) "retreats" which mean meetings with local unit officers and 26 employees, held away from the normal work environment at which 27 organizational goals and objectives are discussed. If available, 28 local unit facilities shall be utilized for this type of event. 29 (2) Local unit travel expenditures include, but are not limited to, 30 all costs for transportation, meals, lodging, and registration or 31 conference fees to and for the travel event. 32 (3) Local unit travel expenditures include costs for all required 33 training and all travel authorized in existing local unit employee contracts and local unit policies. This includes, but is not limited 34 35 to, required professional development and other staff training, 36 required training for new governing body members, and attendance 37 at specific conferences authorized in existing employee contracts. 38 (4) A local unit shall not bear costs for car rentals, limousine 39 services, and chauffeuring costs to or during the event, as well as 40 costs for employee attendance for coordinating other attendees' 41 accommodations at the travel event. 42 b. The governing body of every local unit shall implement a 43 policy and procedures pertaining to travel expenditures for its 44 officers and employees that are in accordance with the provisions of 45 this section. 46 c. A governing body shall ensure through its policy and 47 procedures that all travel by its officers and employees is necessary 48 and fiscally prudent, and shall include the requirement that all local

1 unit travel expenditures are: 2 (1) directly related to and within the scope of the officer's and 3 employee's current responsibilities and, for employees, the local 4 unit 's professional development plan; 5 (2) for travel that is critical to the needs of the local unit or 6 furthers the efficient operation of the local unit; and 7 (3) in compliance with State travel payment guidelines as 8 established by the Department of the Treasury and with guidelines 9 established by the federal Office of Management and Budget; 10 except that those guidelines that conflict with the provisions of Title 11 40A of the New Jersey Statutes shall not be applicable, including, 12 but not limited to, the authority to issue travel charge cards. The 13 governing body shall specify in its travel policy the applicable 14 restrictions and requirements set forth in the State and federal 15 guidelines including, but not limited to, types of travel, methods of 16 transportation, mileage allowance, subsistence allowance, and 17 submission of supporting documentation including receipts, checks 18 or vouchers. 19 d. A governing body shall include in its travel policy a 20 requirement for the officer or employee to submit to an appropriate 21 party as designated, and within a timeframe specified by the local 22 unit's travel policy, a brief report that includes the primary purpose 23 for the travel and the key issues that were addressed at the event 24 and their relevance to improving the operation of the local unit. 25 e. A governing body shall require in its travel policy that 26 detailed documentation be maintained on file in the local unit which demonstrates compliance with the local unit's travel policy 27 28 including travel approvals, reports, and receipts for all local unit 29 funded expenditures, as appropriate. 30 f. A governing body shall require in its policy that travel occur 31 only upon prior written approval of the chief financial officer and 32 prior approval by a majority of the full voting membership of the 33 governing body and that the travel be in compliance with the "Local 34 Government Ethics Law,".P.L.1991, c.29 (C.40A:9-22.1 et seq.) 35 g. A governing body may authorize in its travel policy an 36 annual maximum amount per local unit officer and employee for 37 regular business travel for which governing body approval is not 38 required. 39 h. A governing body may also approve, at any time prior to the 40 event, travel for multiple months as long as the governing body 41 approval, as detailed in its minutes, itemizes the approval by event, 42 total cost, and number of officers and employees attending the 43 event. General or blanket pre-approval for travel is not authorized. 44 Approval shall be itemized by event, event total cost, and number of 45 officers and employees attending the event. 46 i. A local unit shall state in its policy that travel payments will 47 be paid only upon compliance with this section and the local unit's 48 travel policy provisions and approval requirements. The policy

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shall state that the local unit will not ratify or approve payments or 1 2 reimbursements for travel after completion of the travel event. 3 j. A local unit officer or employee shall not receive an amount 4 for travel and travel-related expenses in advance of the travel. 5 k. A local unit travel policy shall require a member of the governing body to recuse himself from voting on travel if the 6 7 governing body member, a member of his immediate family, or a 8 business organization in which he has an interest, has a direct or 9 indirect financial involvement that may reasonably be expected to 10 impair his objectivity or independence of judgment. 11 1. A local unit travel policy shall prohibit a member of the 12 governing body from acting in his official capacity in any matter in which he or a member of his immediate family has a personal 13 14 involvement that is or creates some benefit to the governing body 15 member or a member of his immediate family; or undertake any 16 employment or service, whether compensated or not, which may 17 reasonably be expected to prejudice his independence of judgment 18 in the execution of his official duties. 19 m. A local unit travel policy may exclude from the requirements 20 of prior governing body approval pursuant to subsection f. of this 21 section any travel caused by or subject to contractual provisions, 22 other statutory requirements, or federal regulatory requirements. 23 The governing body may not exclude such travel from the 24 subsistence requirements pursuant to subsections n. and o. of this 25 section and the annual maximum travel expenditure amount pursuant to subsection p. of this section. 26 27 n. A local unit travel policy shall not allow subsistence 28 payment or reimbursement for one-day trips that do not involve 29 overnight lodging except in limited circumstances authorized in Department of the Treasury guidelines. 30 31 o. A local unit travel policy shall allow subsistence payment or 32 reimbursement for overnight travel is eligible as authorized in Department of the Treasury guidelines, except as otherwise 33 34 superseded by the following: 35 (1) per diem payment or reimbursement for lodging and meals 36 shall be actual reasonable costs, not to exceed the federal per diem 37 rates as established in the federal register for the current year; 38 (2) lodging expenses may exceed the federal per diem rates if 39 the hotel is the site of the convention, conference, seminar or 40 meeting and the going rate of the hotel is in excess of the federal 41 per diem rates. If the hotel at the site of the convention, conference, 42 seminar, or meeting is no longer available, lodging may be paid for 43 similar accommodations at a rate not to exceed the hotel rate for the 44 event: 45 (3) receipts are required for hotel expenses. Meal expenses 46 under the federal per diem allowance limits do not require receipts; 47 (4) in any case in which the total per diem reimbursement is 48 greater than the federal per diem rate, except as stated in paragraph

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1 (2) of this subsection, the costs shall be considered to be excessive 2 and shall not be paid by local unit funds; 3 (5) local units shall patronize hotels and motels that offer 4 special rates to government employees unless alternative lodging 5 offers greater cost benefits; and 6 (6) payment or reimbursement is approved for the full cost of an 7 official convention meal that the officer or employee attends if the 8 meal is scheduled as an integral part of the convention or conference proceedings. If a meal is included in the registration 9 10 fee, the allowance for the meal is not eligible for reimbursement. 11 p. Each local unit budget shall include a separate item of 12 appropriation for travel, establishing a maximum local unit travel 13 expenditure amount for the budget year, which the local unit shall 14 not exceed in that budget year. 15 (1) The maximum local unit travel expenditure amount shall 16 include all travel in accordance with this section supported by local 17 and State funds. 18 (2) A local unit may exclude from the maximum travel 19 expenditure amount amounts supported by federal funds and by 20 dedicated revenues. 21 g. Each local unit shall maintain separate accounting for local 22 unit travel expenditures as necessary to ensure compliance with the 23 maximum travel expenditure amount. This may include, but need 24 not be limited to, a separate or offline accounting of such 25 expenditures or expanding the local unit's accounting system. The 26 tracking system shall be sufficient to demonstrate compliance with 27 the board's policy and this section, and shall provide auditable 28 information. 29 r. Any local unit that violates its maximum travel expenditure 30 amount or that otherwise is not in compliance with the travel 31 limitations set forth in this section may be subject to sanctions by 32 the Commissioner of Community Affairs, including reduction of 33 State aid in an amount equal to any excess expenditure. 34 s. A person who approves any travel in violation of the local 35 unit's travel policy or this section shall be required to reimburse the 36 local unit in an amount equal to three times the cost associated with 37 attending the event. 38 An officer or employee who travels in violation of the local 39 unit's travel policy or this section shall be required to reimburse the 40 local unit in an amount equal to three times the cost associated with 41 attending the event. 42 t. The provisions of this section shall apply to the governing 43 bodies and officers and employees of fire districts. 44 (cf: P.L.1971, c.323, s.1) 45 46 18. Section 1 of P.L.1983, c.475 (C.40A:14-81.5) is amended to 47 read as follows:

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1. The provisions of section 1 of P.L.1971, c.323 1 2 (C.40A:5-16.1) are applicable to the governing body, officers and 3 employees of [any] every fire district [may, by resolution, provide 4 for and authorize payment of advances to officers and employees of 5 the fire district toward their expenses for authorized official travel and expenses incident thereto. The resolution shall provide for the 6 7 verification and adjustment of the expenses and advances and the 8 repayment of any excess advance by means of a detailed bill of 9 items or demand and certification or affidavit in the same form as 10 required by a local unit pursuant to N.J.S.40A:5-6 which shall be 11 submitted within 10 days after the completion of the travel for 12 which an advance was made].

13 (cf: P.L.1983, c.475, s.1)

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15 19. This act shall take effect on the 60th day after enactment, but 16 shall not be construed to impair the obligation of any collective 17 bargaining agreement or individual contract of employment in 18 effect on the effective date.

STATEMENT

23 Sections 1 through 3: These sections of the bill amend the "New 24 Jersey Conflicts of Interest Law," N.J.S.A.52:13D-12 et seq., and 25 the "Legislative and Governmental Process Activities Disclosure 26 Act," N.J.S.A.52:13C-18 et seq., to add to the provision on the 27 acceptance of gifts by members of the Legislature, State officers 28 and employees and special State officers and employees the officers 29 and employees of the staff of the Governor and Lieutenant 30 Governor. The bill amends provisions of current law that permit 31 the acceptance by members and staff of the Legislature and 32 Executive Branch officers and employees of gifts from lobbyists 33 and governmental affairs agents totaling not more than \$250 per 34 year to permit only gifts involving a de-minimus value.

35 Sections 4 through 10: These sections of the bill amend the 36 "School Ethics Act," N.J.S.A.18A:12-21 et seq., and the "Local 37 Government Ethics Law," N.J.S.A.40A:9-22.1 et seq., to prohibit 38 school board members, employees of school districts, and 39 employees and officers of the New Jersey School Boards 40 Association, and local government officers and employees, from 41 soliciting or accepting any gift, favor, loan, political contribution, 42 service, promise of future employment, or other thing of value 43 under circumstances from which it may be reasonably inferred that 44 the gift, favor, loan, contribution, service, promise, or other thing of 45 value was given or offered for the purpose of influencing the officer 46 or employee, directly or indirectly, in the discharge of official 47 duties.

The bill also modifies the standard which prohibits a member of 1 2 the immediate family of such a person, or a business organization in 3 which the public officer or employee has an interest, from soliciting 4 or accepting gifts, favors, loans, political contributions, services, 5 promises of future employment, or other things of value. Current 6 law prohibits a family member or such a business organization from 7 soliciting or accepting a gift or other thing of value based on an 8 understanding that it was given or offered for the purpose of 9 influencing the school or local government official or employee, 10 including an employee of the New Jersey School Boards 11 Association, in the discharge of official duties. The bill changes the 12 standard so that the prohibition applies in circumstances from which it may be reasonably inferred that the gift or other thing of value 13 14 was given or offered for the purpose of influencing the official or 15 employee in the discharge of official duties.

16 The bill provides for the imposition of a civil penalty of not less 17 than \$500 nor more than \$10,000 for a violation of these 18 prohibitions, and for possible removal from office and being barred 19 from holding public employment for a period of up to five years if 20 the violator's conduct is found to constitute a willful and continuous 21 disregard of the prohibitions.

22 These sections of the bill also bar State officers and employees, 23 special State officers and employees, members of the Legislature, 24 the Governor, Lieutenant Governor and officers and employees of 25 the Office of the Governor and Lieutenant Governor, and local 26 government and school district officers and employees, and the 27 members of the immediate family of these officers, employees, and 28 members, from soliciting, receiving, or agreeing to receive, whether 29 directly or indirectly, any ticket or other form of admission to any 30 place of entertainment that is provided free of charge or at a 31 discounted rate by the sponsor, promoter, performer owner, or operator of the event or entertainment venue unless the same free or 32 33 reduced admission is available to (a) the public; (b) a class 34 consisting of all officers or employees of the State, local 35 government, or school district, as appropriate, whether or not restricted on the basis of geographic consideration; (c) all members 36 37 of a group or class in which membership is unrelated to public 38 service; (d) all members of an organization, such as an employees' 39 association or public employees' credit union, in which membership 40 is related to public service; or (e) a group or class that is not defined 41 in a manner that specifically discriminates among public officers or 42 employees on the basis of branch of government or type of 43 responsibility, or on a basis that favors those of higher rank or rate 44 of pay. Free or discounted admission available to the member of 45 the immediate family would be treated as available to the public 46 officer, employee, or member.

47 "Place of entertainment" is defined as any privately or publicly48 owned and operated entertainment facility within or outside of this

1 State, such as a theater, stadium, museum, arena, racetrack or other

2 place where performances, concerts, exhibits, games or contests are

3 held and for which an entry fee is charged.

4 Sections 4 through 11: These sections also impose a two-year 5 post employment restriction on a public officer or employee, or a 6 member of the immediate family, or a partnership, firm, or 7 corporation with which the officer or employee is associated or in 8 which the officer or employee has an interest, or a partner, officer, 9 director, or employee while the officer or employee is associated 10 with such partnership, firm, or corporation, from holding, directly 11 or indirectly, within two years next subsequent to the termination of 12 the office or employment of such officer or employee, an interest 13 in, or employment with, or from representing, appearing for or 14 negotiating on behalf of, a vendor or contractor that was awarded a 15 public contract with which the officer or employee had been 16 substantially and directly involved by making an investigation, 17 rendering a ruling, or giving an opinion at any time during the 18 course of the officer's or employee's employment. This prohibition 19 applies to all State officers and employees covered by the State 20 conflicts of interest law, and including a member of the Legislature, 21 and the Governor, the Lieutenant Governor and their staff. It also 22 applies to members of boards of education, employees of school 23 districts, and local government officers and employees. A violation 24 of this prohibition would result in a civil penalty of not less than 25 \$500 nor more than \$10,000, and the bill clarifies the jurisdiction of 26 the various ethics boards over former local government officers and 27 employees for enforcement purposes.

28 Sections 12 through 15: These sections prohibit the State, a 29 county, a municipality, a local school district, a county college, or a 30 fire district from providing, directly or indirectly, to any officer, 31 employee, or elected official and the officer, employee or elected 32 officer from accepting:

33 a residence owned or leased by the government entity that the 34 officer, employee, or official may use at any time for personal 35 purposes, unless the use of the residence is directly related and 36 essential to the performance of those official duties of the officer, 37 employee, or official, as documented in writing, that concern the 38 maintenance of security for specified persons or property, law 39 enforcement, or the health, safety, or welfare of members of the 40 public;

an allowance, stipend, subsidy, or other form of payment for the
purchase, lease, or maintenance of a residence or a motor vehicle
owned or leased by the officer, employee, or official, or by an
immediate family member, for the personal or primarily personal
use of the officer, employee, or official, except reasonable mileage
reimbursement when the vehicle is used for the performance of
duties;

a motor vehicle owned or leased by the government entity that is 1 2 assigned exclusively to the officer, employee, or official on a full-3 time basis, unless the assignment and use of the motor vehicle is 4 directly related and essential to the performance of those official 5 duties of the officer, employee, or official, as documented in 6 writing, that concern the maintenance of security for specified 7 persons or property, law enforcement, inspections or audits of 8 regulated facilities, entities, or persons, or the health, safety, or 9 welfare of members of the public, or is essential, as documented in 10 writing, for a specified period of time to the personal security of the 11 officer, employee, or official;

a driver or chauffer whose assigned full-time or part-time duties
are to operate any motor vehicle in which the officer, employee, or
official, or an immediate family member, is a passenger, unless the
driver is a law enforcement officer who is assigned also to provide
for the security of the officer, employee, or official when the need
for such security has been documented;

an exemption from the payment of any toll relating to the use of a State toll bridge or toll road or fare relating to the use of the transportation services of a State agency, or payment for any such toll or fare or any other travel expense for commuting between the place of residence and the place of employment or for tolls, fare, or other travel expense not directly related to the performance of duties by the officer, employee, or official;

25 a personal line of credit or a credit card, or an allowance, 26 stipend, subsidy, or other payment for a credit card, unless the use 27 of a credit card is directly related and essential to the performance 28 of those official duties of the officer, employee, or official, as 29 documented in writing, that concern the maintenance of security for 30 specified persons or property, law enforcement, inspections or 31 audits of regulated facilities, entities, or persons, or the health, 32 safety, or welfare of members of the public; or

33 tuition reimbursement for attendance of courses at an institution 34 of higher education, including a county college, within or outside of 35 this State, unless the course is taken at an accredited public 36 institution of higher education in this State, the reimbursement is 37 limited to not more than 50 percent of the tuition for each course, 38 the employee receives a grade of at least a C or its equivalent, for 39 the course, the course is directly related to the skills and knowledge 40 required for the duties being performed by the officer or employee 41 when the reimbursement is made or required for the performance of 42 the duties of a position to which the officer or employee may 43 directly be promoted from the current position, and the officer and 44 employee agrees to remain a public officer or employee for five 45 years after the final tuition reimbursement is made. If the officer or 46 employee does not remain a public employee for that period of 47 time, the officer or employee must reimburse the public entity for 48 tuition reimbursements made with the reimbursement pro-rated for

the number of years the public officer or employee remains after the 1 2 final tuition reimbursement is made. This paragraph will not apply 3 to tuition reimbursement for a course or program that provides a 4 certification of a skill or understanding sufficient to perform or 5 particular technological, mechanical, assess а industrial. 6 operational, accounting, or construction process or function, and 7 that certification is required for holding that office or employment.

8 Other provisions of law relevant to the matters covered in these 9 sections would remain applicable to the extent not inconsistent. 10 These provisions would not be construed to preclude the imposition 11 of additional restrictions by directive or regulation.

12 For the matters described above, the bill defines "State" to mean 13 any of the principal departments in the Executive Branch of the 14 State Government, and any division, board, bureau, office, 15 commission or other instrumentality within or created by such 16 department; any independent State authority, commission, 17 instrumentality or agency; the Offices of the Governor and the 18 Lieutenant Governor and the officers and employees of those 19 offices; the Legislature of the State, and any office, board, bureau or commission within or created by the Legislative Branch; 20 institutions of higher education of this State; and, to the extent 21 22 consistent with law, any interstate agency to which New Jersey is a 23 party. For a violation, the officer, employee, or elected official 24 would have to pay a civil penalty of not less than \$500 nor more than \$10,000 25

26 Section 16: This section prohibits a State officer or employee or 27 special State officer or employee, other than a member of the 28 Legislature or such an officer or employee of the Legislature, but 29 including the officers and employees of the Office of the Governor 30 and the Lieutenant Governor, from undertaking any travel outside 31 of the State, or within the State when it involves an overnight stay, 32 when the expenses of that travel or the expenses incident thereto, or 33 both, are paid in part or in whole with the public funds of a State 34 agency unless that travel has been determined in advance by the 35 office of the Governor to be essential to the performance of the 36 duties of the officer or employee and approved in writing by the 37 Governor or the Governor's designee. When the performance of the 38 duties of an officer or employee require travel on a regular or 39 recurring basis, the Governor may grant approval in advance for 40 such travel, under such terms and conditions as the Governor 41 determines, during a specified period of time not to exceed one year 42 from the date of approval as determined by the Governor. The bill 43 bars an officer or employee from receiving an amount for travel and 44 travel-related expenses in advance of the travel. This requirement 45 will not apply to an officer or employee for travel solely to the 46 Philadelphia, New York City, or Wilmington metropolitan areas to 47 meet with federal or state government officers or employees, or 48 members of the State's Congressional delegation or their officers or

1 employees, for a period not to exceed two consecutive days, or to

2 Washington, D.C., for the same purposes for two consecutive days.

3 Sections 17 and 18: These sections increase the accountability 4 of local units of government regarding approvals and expenditures 5 for travel by local government officers and employees. While a 6 2007 law, N.J.S.A.18A:11-12, imposed stringent requirements 7 regarding travel and expense reimbursement upon school board 8 members and school district employees, local governments are 9 afforded considerable discretion over authorizing and monitoring 10 travel by local government officers and employees.

11 These sections impose upon local governments travel restrictions 12 and accountability measures that are substantially similar to those currently applicable to school districts. The sections would require 13 14 local governing bodies to adopt travel policies and procedures 15 ensuring that all travel by local government officers and employees 16 is necessary and fiscally prudent. Local unit travel expenditures 17 would have to be directly related to and within the scope of the 18 officer's or employee's current responsibilities, critical to the needs 19 of the local unit or further the efficient operation of the local unit, 20 consistent with the local unit 's professional development plan, and, 21 except as otherwise provided in statutory law, in compliance with 22 State travel payment guidelines established by the Department of 23 the Treasury and the federal Office of Management and Budget.

24 The bill provides that local units must adopt travel policies 25 requiring: officers and employees to document the primary purpose 26 for the travel, the key issues addressed at the event and their 27 relevance to improving the operation of the local unit; governing 28 to maintain detailed documentation demonstrating bodies 29 compliance with the local unit's travel policy including travel approvals, reports, and receipts for all local unit funded 30 31 expenditures; and that travel occur only upon prior written approval 32 of the chief financial officer and prior approval of the governing 33 body.

These sections apply to the governing bodies and officers andemployees of fire districts.