

**ASSEMBLY, No. 4432**

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**STATE OF NEW JERSEY**

**221st LEGISLATURE**

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INTRODUCED MAY 20, 2024

**Sponsored by:**

**Assemblyman GABRIEL RODRIGUEZ**

**District 33 (Hudson)**

**Assemblyman STERLEY S. STANLEY**

**District 18 (Middlesex)**

**Assemblywoman ANNETTE QUIJANO**

**District 20 (Union)**

**Co-Sponsored by:**

**Assemblyman Hutchison and Assemblywoman Murphy**

**SYNOPSIS**

Establishes Governor's Survivor Leader Advisory Council in DOH; requires council to create report on human trafficking and 2026 FIFA World Cup; appropriates \$1 million.

**CURRENT VERSION OF TEXT**

As introduced.



**(Sponsorship Updated As Of: 6/6/2024)**

1 AN ACT concerning human trafficking and the 2026 FIFA World  
2 Cup and appropriating \$1 million.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State  
5 of New Jersey:

6

7 1. a. In anticipation of the 2026 FIFA World Cup, which is  
8 scheduled, in part, to take place in New Jersey, there is established  
9 the Governor's Survivor Leader Advisory Council within the  
10 Department of Health. The purpose of the council shall be to  
11 identify the increased risk of human trafficking crimes, and actions  
12 that may be taken by the State prior to and during the 2026 FIFA  
13 World Cup to reduce these risks. It shall be the duty of the council  
14 to:

15 (1) evaluate existing law concerning human trafficking, and  
16 make recommendations for legislation to be introduced, and  
17 guidelines and directives to be issued by the Attorney General to  
18 address the potential increase in human trafficking related crimes  
19 prior to and during the 2026 FIFA World Cup;

20 (2) review existing assistance programs and analyze whether  
21 there is a need to expand current programs or initiate new programs  
22 in order to respond to the increased risk of human trafficking crimes  
23 prior to and during the 2026 FIFA World Cup;

24 (3) promote a coordinated response to the increased risk in  
25 human trafficking crimes related to the 2026 FIFA World Cup by  
26 public and private resources prior to and during the event; and

27 (4) prior to and during the 2026 FIFA World Cup, develop  
28 mechanisms to increase the public awareness of human trafficking,  
29 victim remedies and services, and trafficking prevention including  
30 the creation of public awareness signs to inform the State that  
31 persons may be trafficked into the State and United States.

32 b. The council shall consist of nine members, appointed by the  
33 Governor, with the advice and consent of the Senate, and upon the  
34 recommendation of the New Jersey Coalition Against Human  
35 Trafficking. Each member shall:

36 (1) be a survivor of human trafficking;

37 (2) have experience with developing or enforcing anti-trafficking  
38 policies; and

39 (3) have experience with providing assistance and services to  
40 victims of human trafficking.

41 The members shall serve without compensation, but may be  
42 reimbursed for necessary and reasonable expenses incurred in the  
43 performance of their duties to the extent that funds are made  
44 available for that purpose.

45 The council shall organize within 30 days of the appointment of  
46 a majority of its members and shall select a chairperson from  
47 among its members. The council shall be meet at the call of the  
48 chairperson; provided however, that the council shall hold at least

1 eight meetings per year, the date for which to be determined by the  
2 chair of the council.

3 The Department of Health shall provide staff support to the  
4 council. The council shall be entitled to call to its assistance and  
5 avail itself of the services of the employees of any State department,  
6 board, bureau, commission, agency, or authority, as it may require  
7 for the purpose of carrying out its duties under this act. Further, The  
8 council may coordinate with non-profit organizations, other states,  
9 and the Commission on Human Trafficking established pursuant to  
10 section 1 of P.L.2013, c.51 (C.52:17B-237) to develop the report  
11 required pursuant to this section.

12 The council shall prepare and submit a report to the Governor,  
13 and pursuant to section 2 of P.L.1991, c.164 (C.52:14-10.1), to the  
14 Legislature with its findings and recommendations related to the  
15 increased risk of human trafficking related to the 2026 FIFA World  
16 Cup no later than 240 days after the enactment of  
17 P.L. , c. (C. ) (pending before the Legislature as this bill).

18 c. The report shall include, but not be limited to,  
19 recommendations on:

20 (1) best practices the State may implement in order to increase  
21 awareness of human trafficking and ways to identify trafficking  
22 victims;

23 (2) information campaigns that raise awareness of the risk of  
24 human trafficking at large events, such as the 2026 FIFA World  
25 Cup;

26 (3) the issuance of public service announcements throughout the  
27 State prior to and during the 2026 FIFA World Cup to inform  
28 soccer fans that persons may be trafficked into the State and United  
29 States prior to and during the event;

30 (4) the State establishing additional human trafficking hotlines  
31 for a period of time prior to and during the 2026 FIFA World Cup;

32 (5) changes that may be made to State laws related to human  
33 trafficking;

34 (6) guidelines and directives to be issued by the Attorney  
35 General concerning the identification of and response by law  
36 enforcement and prosecuting agencies to the potential increase in  
37 human trafficking related crimes prior to and during the 2026 FIFA  
38 World Cup;

39 (7) engaging State and local organizations to aid with assessing  
40 risk and adopting necessary mitigation strategies; and

41 (8) any other issues the council deems relevant for the  
42 prevention of and response to human trafficking during the 2026  
43 FIFA World Cup.

44 d. The council shall develop and determine the language for a  
45 public awareness campaign and signage concerning the risk of  
46 human trafficking related to the 2026 FIFA World Cup that includes  
47 the national, 24-hour toll-free hotline telephone service on human  
48 trafficking.

1 e. Any establishment required to display a public awareness  
2 sign pursuant to subsection b. of section 2 of P.L.2021, c.3  
3 (C.52:17B-237.1) shall also, in accordance with that section,  
4 display the public awareness sign related to the 2026 FIFA World  
5 Cup developed pursuant to subsection d. of this subsection.

6 f. The Attorney General shall issue guidelines and directives  
7 concerning the identification of and response by law enforcement  
8 and prosecuting agencies to the increased risk of human trafficking  
9 crimes prior to and during the 2026 FIFA World Cup.

10

11 2. The Commission on Human Trafficking, established  
12 pursuant to section 1 of P.L.2013, c.51 (C.52:17B-237), shall, for a  
13 period of three months before, during, and a period of six months  
14 after the 2026 FIFA World Cup organize a quorum of the  
15 commission's authorized membership, at such times at the  
16 discretion of the commission, to ensure the effective  
17 implementation and monitoring of anti-human trafficking measures  
18 recommended by the Governor's Survivor Leader Advisory Council  
19 pursuant to section 1 of P.L. , c. (C. ) (pending before the  
20 Legislature as this bill).

21

22 3. There is hereby appropriated to the Department of Health  
23 from the General Fund of the State the sum of one million dollars  
24 for the establishment of the Governor's Survivor Leader Advisory  
25 Council in order to effectively carry out its responsibilities pursuant  
26 to P.L. , c. (C. ) (pending before the Legislature as this  
27 bill)

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29 4. This act shall take effect immediately and shall expire upon  
30 the submission of the report as required pursuant to section 1 of  
31 P.L. , c. (C. ) (pending before the Legislature as this bill)  
32 or one year after the conclusion of the 2026 FIFA World Cup,  
33 whichever event shall be later.

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#### STATEMENT

37

38 This bill creates the Governor's Survivor Leader Advisory  
39 Council (GSLAC) in the Department of Health, and appropriates \$1  
40 million.

41 The GSLAC will be responsible for issuing a report to the  
42 Governor and Legislature related to anti-trafficking efforts the State  
43 may undertake as a host of the 2026 FIFA World Cup.

44 The council is required to hold at least eight meetings per year  
45 until the issuance of the report, the dates for which are to be  
46 determined by the chair of the council. The council consists of nine  
47 members, appointed by the Governor, with the advice and consent  
48 of the Senate, and upon the recommendation of the New Jersey

1 Coalition Against Human Trafficking. Each member of the council  
2 is required to:

- 3 (1) be a survivor of human trafficking;
- 4 (2) have experience with developing or enforcing anti-trafficking  
5 policies; and
- 6 (3) have experience with providing assistance and services to  
7 victims of human trafficking.

8 The bill requires the council to:

- 9 (1) evaluate existing law concerning human trafficking, and  
10 make recommendations for legislation to be introduced, and  
11 guidelines and directives to be issued by the Attorney General, to  
12 address the potential increase in human trafficking related crimes  
13 prior to and during the 2026 FIFA World Cup;
- 14 (2) review existing assistance programs and analyze whether  
15 there is a need to expand current programs or initiate new programs  
16 in order to respond to the increased risk of human trafficking crimes  
17 prior to and during the 2026 FIFA World Cup;
- 18 (3) promote a coordinated response to the increased risk in  
19 human trafficking crimes related to the 2026 FIFA World Cup by  
20 public and private resources prior to and during the event; and
- 21 (4) prior to and during the 2026 FIFA World Cup, develop  
22 mechanisms to increase the public awareness of human trafficking,  
23 victim remedies and services, and trafficking prevention including  
24 the creation of public awareness signs to inform the State that  
25 persons may be trafficked into the State and United States.

26 Under the bill, the report is required to include, but not be  
27 limited to, recommendations on:

- 28 (1) best practices the State may take in order to raise awareness  
29 of human trafficking and how to identify trafficking victims;
- 30 (2) information campaigns that raise awareness of the risk of  
31 human trafficking at large events;
- 32 (3) the State issuing public service announcements prior to and  
33 during the World Cup to inform soccer fans that persons may be  
34 trafficked into the State and United States during the event;
- 35 (4) the State establishing additional human trafficking hotlines  
36 for a period of time leading up to and during the World Cup;
- 37 (5) changes that may be made to State laws related to human  
38 trafficking;
- 39 (6) guidelines and directives to be issued by the Attorney  
40 General concerning the identification of and response by law  
41 enforcement and prosecuting agencies to the potential increase in  
42 human trafficking related crimes prior to and during the 2026 FIFA  
43 World Cup;
- 44 (7) engaging State and local organizations to aid with assessing  
45 the risk of human trafficking crimes and adopting necessary  
46 mitigation strategies; and
- 47 (8) any other issues the council deems relevant for the  
48 prevention of human trafficking during the World Cup.

1       The Department of Health is appropriated one million dollars for  
2 the establishment of the GSLAC and the implementation of the  
3 requirements established in the bill.

4       The bill also requires the council to develop for distribution a  
5 public awareness campaign and signage related to the risk of human  
6 trafficking prior to and during the World Cup and requires any  
7 entity or business which is currently required to post human  
8 trafficking signs to also post the public awareness sign related to the  
9 World Cup.

10       The bill requires the Attorney General to issue directives to any  
11 or all law enforcement and prosecuting agencies in the State related  
12 to the identification of and response to the increased risk of human  
13 trafficking crimes prior to and during the 2026 FIFA World Cup.

14       Finally, the bill requires the Commission on Human Trafficking  
15 to meet to ensure the implementation of the councils legislative  
16 recommendations before, during, and after the 2026 FIFA World  
17 Cup.