[First Reprint] SENATE, No. 4023

STATE OF NEW JERSEY 220th LEGISLATURE

INTRODUCED JUNE 26, 2023

Sponsored by: Senator M. TERESA RUIZ District 29 (Essex) Senator NELLIE POU District 35 (Bergen and Passaic) Assemblywoman ELIANA PINTOR MARIN District 29 (Essex) Assemblyman RAJ MUKHERJI District 33 (Hudson)

Co-Sponsored by: Senator Turner and Assemblyman Wimberly

SYNOPSIS

Revises various provisions of "New Jersey Economic Recovery Act of 2020," including revisions to New Jersey Aspire Program.

CURRENT VERSION OF TEXT

As reported by the Senate Budget and Appropriations Committee on June 27, 2023, with amendments.



(Sponsorship Updated As Of: 6/30/2023)

AN ACT concerning certain economic development programs and 1 2 amending and supplementing P.L.2020, c.156. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 55 of P.L.2020, c.156 (C.34:1B-323) is amended to read as follows: 8 9 55. As used in sections 54 through 67 of P.L.2020, c.156 10 (C.34:1B-322 through C.34:1B-335): "Agency" means the New Jersey Housing and Mortgage Finance 11 12 Agency established pursuant to P.L.1983, c.530 (C.55:14K-1 et 13 seq.). 14 "Authority" means the New Jersey Economic Development 15 Authority established by section 4 of P.L.1974, c.80 (C.34:1B-4). "Aviation district" means all areas within the boundaries of the 16 17 Atlantic City International Airport, established pursuant to section 24 of P.L.1991, c.252 (C.27:25A-24), and the Federal Aviation 18 19 Administration William J. Hughes Technical Center and the area 20 within a one-mile radius of the outermost boundary of the Atlantic City International Airport and the Federal Aviation Administration 21 22 William J. Hughes Technical Center. 23 "Board" means the Board of the New Jersey Economic 24 Development Authority, established by section 4 of P.L.1974, c.80 25 (C.34:1B-4). 26 "Building services" means any cleaning or routine building 27 maintenance work, including but not limited to sweeping, 28 vacuuming, floor cleaning, cleaning of rest rooms, collecting refuse 29 or trash, window cleaning, securing, patrolling, or other work in connection with the care or securing of an existing building, 30 31 including services typically provided by a door-attendant or 32 concierge. "Building services" shall not include any skilled maintenance work, professional services, or other public work for 33 34 which a contractor is required to pay the "prevailing wage" as defined in section 2 of P.L.1963, c.150 (C.34:11-56.26). 35 36 "Cash flow" means the profit or loss that an investment property 37 earns from rent, deposits, and other fees after financial obligations, 38 such as debt, maintenance, government payments, and other 39 expenses, have been paid. 40 "Collaborative workspace" means coworking, accelerator, 41 incubator, or other shared working environments that promote 42 collaboration, interaction, socialization, and coordination among 43 tenants through the clustering of multiple businesses or individuals. 44 For this purpose, the collaborative workspace shall be the greater 45 of: 2,500 of dedicated square feet or 10 percent of the total property 46 on which the redevelopment project is situated. The collaborative

Matter underlined <u>thus</u> is new matter. Matter enclosed in superscript numerals has been adopted as follows: ¹Senate SBA committee amendments adopted June 27, 2023.

EXPLANATION – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

workspace shall include a community manager, be focused on
 collaboration among the community members, and include
 regularly scheduled education events for the community members.
 The collaborative workspace shall also include a physical open
 space that supports the engagement of its community members.

"Commercial project" means a redevelopment project, which is 6 7 predominantly commercial and, if located in a government-8 restricted municipality, contains [100,000] 25,000 or more square 9 feet, or if located in any other municipality, contains 50,000 or 10 more square feet of office and retail space, industrial space, or film 11 studios, professional stages, television studios, recording studios, 12 screening rooms, or other infrastructure for film production, [for 13 purchase or lease] and may include a parking component. The term 14 "commercial project" includes a redevelopment project comprised 15 solely of a health care or health services center, which contains not 16 less than 10,000 square feet devoted to health care or health 17 services, and which may include a parking component.

"Developer" means a person who enters or proposes to enter into
an incentive award agreement pursuant to the provisions of section
60 of P.L.2020, c.156 (C.34:1B-328), including, but not limited, to
a lender that completes a redevelopment project, operates a
redevelopment project, or completes and operates a redevelopment
project.

24 "Director" means the Director of the Division of Taxation in the25 Department of the Treasury.

26 "Distressed municipality" means a municipality that is qualified 27 to receive assistance under P.L.1978, c.14 (C.52:27D-178 et seq.), a 28 municipality under the supervision of the Local Finance Board 29 pursuant to the provisions of the "Local Government Supervision 30 Act (1947)," P.L.1947, c.151 (C.52:27BB-1 et seq.), a municipality 31 identified by the Director of the Division of Local Government 32 Services in the Department of Community Affairs to be facing 33 serious fiscal distress, a SDA municipality, or a municipality in 34 which a major rail station is located.

35 "Economic development incentive" means a financial incentive,
36 awarded by the authority, or agreed to between the authority and a
37 business or person, for the purpose of stimulating economic
38 development or redevelopment in New Jersey, including, but not
39 limited to, a bond, grant, loan, loan guarantee, matching fund, tax
40 credit, or other tax expenditure.

"Eligibility period" means the period not to exceed 15 years for a
commercial or mixed-use project or the period not to exceed 10
years for a residential project specified in an incentive award
agreement during which a developer may claim a tax credit under
the program, as such period shall be determined by the authority
pursuant to subsection b. of section 60 of P.L.2020, c.156 (C.34:1B328).

48 "Enhanced area" means (1) a municipality that contains an urban
49 transit hub, as defined in section 2 of P.L.2007, c.346 (C.34:1B-

208); (2) the five municipalities with the highest poverty rates
 according to the 2017 Municipal Revitalization Index; and (3) the
 three municipalities with the highest percentage of SNAP recipients
 according to the 2017 Municipal Revitalization Index.

5 <u>"Environmental remediation costs" means any costs incurred by</u> 6 a developer in the completion of any actions necessary to 7 investigate, clean up, or respond to a known, suspected, or 8 threatened discharge of contaminants, including, as necessary, the 9 preliminary assessment, site investigation, remedial investigation, 10 and remedial action, pursuant to sections 23 through 43 and section 11 45 of P.L.1993, c.139 (C.58:10B-1 et seq.).

12 "Food delivery source" means access to nutritious foods, such as 13 fresh fruits and vegetables, through grocery operators, including, 14 but not limited to a full-service supermarket or grocery store, and 15 other healthy food retailers of at least 16,000 square feet, including, 16 but not limited to, a prepared food establishment selling primarily 17 nutritious ready-to-serve meals.

"Food desert community" means a physically contiguous area in
the State in which residents have limited access to nutritious foods,
such as fresh fruits and vegetables, and that has been designated as
a food desert community pursuant to subsection b. of section 38 of
P.L.2020, c.156 (C.34:1B-306).

23 "Government-restricted municipality" means a municipality in 24 this State with a municipal revitalization index distress score of at 25 least 75, that met the criteria for designation as an urban aid municipality in the 2019 State fiscal year, and that, on the effective 26 27 date of P.L.2020, c.156 (C.34:1B-269 et al.), is subject to financial 28 restrictions imposed pursuant to the "Municipal Stabilization and 29 Recovery Act," P.L.2016, c.4 (C.52:27BBBB-1 et seq.), or is 30 restricted in its ability to levy property taxes on property in that 31 municipality as a result of the State of New Jersey owning or 32 controlling property representing at least 25 percent of the total land 33 area of the municipality or as a result of the federal government of 34 the United States owning or controlling at least 50 acres of the total 35 land area of the municipality, which is dedicated as a national 36 natural landmark.

37 "Health care or health services center" means an establishment 38 that consists of not less than 10,000 square feet devoted to health 39 care or health services, where patients are admitted for or seek 40 examination and treatment by one or more physicians, dentists, 41 psychologists, or other medical practitioners, and which is located 42 in a municipality ¹ [that lacks adequate access to health care 43 services, as annually determined by the Commissioner of Health] 44 with a Municipal Revitalization Index distress score of at least 50, a distressed municipality, or a qualified incentive tract¹. 45

46 <u>"Hospitality establishment" means a hotel, motel, or any</u>

47 <u>business, however organized, that sells food, beverages, or both for</u>

48 <u>consumption by patrons on the premises.</u>

1 "Incentive area" means an aviation district **[**,**]** : a port district **[**, or]; an area designated pursuant to the "State Planning Act," 2 P.L.1985, c.398 (C.52:18A-196 et seq.), as Planning Area 1 3 4 (Metropolitan), Planning Area 2 (Suburban), or a Designated 5 Center, provided an area designated as Planning Area 2 (Suburban) 6 or a Designated Center shall be located within a one-half mile 7 radius of the mid-point, with bicycle and pedestrian connectivity, of 8 a New Jersey Transit Corporation, Port Authority Transit 9 Corporation, or Port Authority Trans-Hudson Corporation rail, bus, 10 or ferry station, including all light rail stations, or a high frequency 11 bus stop as certified by the New Jersey Transit Corporation; 12 ¹[and]¹ an area designated as a brownfield site pursuant to the 13 "Brownfield and Contaminated Site Remediation Act," sections 23 14 through 43 and section 45 of P.L.1993, c.139 (C.58:10B-1 et seq.) 15 ¹; and an area of not less than 100 acres for which a licensed site 16 remediation professional has certified environmental remediation 17 costs, as defined in this section and in accordance with the "Site 18 Remediation Reform Act," sections 1 through 29 of P.L.2009, c.60 (C.58:10C-1 et seq.), in an amount not less than $10,000,000^{1}$, 19 provided that any portion of ¹[the brownfield site] such area¹ is 20 21 located in an area that otherwise qualifies as an incentive area.

"Incentive award" means an award of tax credits to reimburse a
developer for all or a portion of the project financing gap of a
redevelopment project pursuant to the provisions of sections 54
through 67 of P.L.2020, c.156 (C.34:1B-322 through C.34:1B-335).

"Incentive award agreement" means the contract executed between a developer and the authority pursuant to section 60 of P.L.2020, c.156 (C.34:1B-328), which sets forth the terms and conditions under which the developer may receive the incentive awards authorized pursuant to the provisions of sections 54 through 67 of P.L.2020, c.156 (C.34:1B-322 through C.34:1B-335).

32 "Incubator facility" means a commercial property, which 33 contains 5,000 or more square feet of office, laboratory, or 34 industrial space, which is located near, and presents opportunities 35 for collaboration with, a research institution, teaching hospital, 36 college, or university, and within which at least 75 percent of the 37 gross leasable area is restricted for use by one or more technology 38 startup companies.

39 "Individuals with special needs" means individuals with mental 40 illness, individuals with physical or developmental disabilities, and 41 individuals in other emerging special needs groups identified by the 42 authority, based on guidelines established for the administration of 43 the Special Needs Housing Trust Fund established pursuant to 44 section 1 of P.L.2005, c.163 (C.34:1B-21.25a) or developed in 45 consultation with other State agencies.

46 <u>"Labor harmony agreement" means an agreement between a</u>
47 <u>business that serves as the owner or operator of a retail</u>
48 <u>establishment, hospitality establishment, or distribution center and</u>

1 one or more labor organizations, which requires, for the duration of 2 the agreement: that any participating labor organization and its 3 members agree to refrain from picketing, work stoppages, boycotts, 4 or other economic interference against the business; and that the 5 business agrees to maintain a neutral posture with respect to efforts 6 of any participating labor organization to represent employees at an 7 establishment or other unit in the retail establishment, hospitality 8 establishment, or distribution center, agrees to permit the labor 9 organization to have access to the employees, and agrees to 10 guarantee to the labor organization the right to obtain recognition as the exclusive collective bargaining representatives of the employees 11 12 in an establishment or unit at the retail establishment, hospitality 13 establishment, or distribution center by demonstrating to the New 14 Jersey State Board of Mediation, Division of Private Employment 15 Dispute Settlement, or a mutually agreed-upon, neutral, third-party 16 that a majority of workers in the unit have shown their preference 17 for the labor organization to be their representative by signing 18 authorization cards indicating that preference. The labor 19 organization or organizations shall be from a list of labor 20 organizations which have requested to be on the list and which the 21 Commissioner of Labor and Workforce Development has 22 determined represent substantial numbers of retail establishment, 23 hospitality establishment, or distribution center employees in the 24 State. 25 "Low-income housing" means housing affordable according to 26 federal Department of Housing and Urban Development or other 27 recognized standards for home ownership and rental costs and 28 occupied or reserved for occupancy by households with a gross 29 household income equal to 50 percent or less of the median gross 30 household income for households of the same size within the 31 housing region in which the housing is located. 32 "Major cultural institution" means a public or nonprofit 33 institution, not including an institution of higher education, within 34 this State that engages in the cultural, intellectual, scientific, 35 environmental, educational, or artistic enrichment of the people of 36 this State, and which institution is designated by the board as a 37 major cultural institution. 38 "Major rail station" means a railroad station that is located within 39 a qualified incentive area and that provides to the public access to a 40 minimum of six rail passenger service lines operated by the New 41 Jersey Transit Corporation. 42 "Minimum environmental and sustainability standards" means 43 standards established by the authority in accordance with the green 44 building manual prepared by the Commissioner of Community 45 Affairs pursuant to section 1 of P.L.2007, c.132 (C.52:27D-130.6), 46 regarding the use of renewable energy, energy-efficient technology,

and non-renewable resources to reduce environmental degradationand encourage long-term cost reduction.

1 "Moderate-income housing" means housing affordable according 2 to federal Department of Housing and Urban Development or other 3 recognized standards for home ownership and rental costs and 4 occupied or reserved for occupancy by households with a gross 5 household income equal to more than 50 percent, but less than 80 6 percent, of the median gross household income for households of 7 the same size within the housing region in which the housing is 8 located.

9 "Municipal Revitalization Index" means the index by the 10 Department of Community Affairs ranking New Jersey's 11 municipalities according to eight separate indicators that measure 12 diverse aspects of social, economic, physical, and fiscal conditions 13 in each locality.

14 "Port district" means the portions of a qualified incentive area15 that are located within:

a. the "Port of New York District" of the Port Authority of
New York and New Jersey, as defined in Article II of the Compact
Between the States of New York and New Jersey of 1921; or

b. a 15-mile radius of the outermost boundary of each marine
terminal facility established, acquired, constructed, rehabilitated, or
improved by the South Jersey Port District established pursuant to
"The South Jersey Port Corporation Act," P.L.1968, c.60
(C.12:11A-1 et seq.).

24 "Program" means the New Jersey Aspire Program established by
25 section 56 of P.L.2020, c.156 (C.34:1B-324).

26 "Project cost" means the costs incurred in connection with a 27 redevelopment project by a developer until the issuance of a 28 permanent certificate of occupancy, or until such other time 29 specified by the authority, for a specific investment or 30 improvement, including the costs relating to lands, except the cost 31 of acquiring such lands, buildings, improvements, real or personal 32 property, or any interest therein, including leases discounted to 33 present value, including lands under water, riparian rights, space 34 rights, and air rights acquired, owned, developed or redeveloped, 35 constructed, reconstructed, rehabilitated, or improved, any 36 environmental remediation costs, plus costs not directly related to 37 construction, including capitalized interest paid to third parties, of 38 an amount not to exceed 20 percent of the total costs and the cost of 39 infrastructure improvements, including ancillary infrastructure 40 projects. When 100 percent of the residential units constructed in a 41 residential project are reserved for occupancy by low- and 42 moderate-income households, the term "project cost" shall also 43 include the developer fees paid before acquiring permanent 44 financing, as well as the deferred developer fees approved pursuant 45 to the rules established by the agency. The fees associated with the 46 application or administration of a grant under sections 54 through 47 67 of P.L.2020, c.156 (C.34:1B-322 through C.34:1B-335) shall not 48 constitute a project cost.

1 "Project financing gap" means the part of the total project cost, 2 including reasonable and appropriate return on investment, that 3 remains to be financed after all other sources of capital have been 4 accounted for, including, but not limited to developer contributed 5 capital, which shall not be less than 20 percent of the total project 6 cost, and investor or financial entity capital or loans for which the 7 developer, after making all good faith efforts to raise additional 8 capital, certifies that additional capital cannot be raised from other 9 sources on a non-recourse basis; provided, however, that for a 10 redevelopment project located in a government-restricted municipality, the developer contributed capital shall not be less than 11 12 10 percent of the total project cost. Developer contributed capital 13 may consist of cash, deferred development fees, costs for project 14 feasibility incurred within the 12 months prior to application, 15 property value less any mortgages when the developer owns the 16 project site, and any other investment by the developer in the 17 project deemed acceptable by the authority, as provided by 18 regulations promulgated by the authority. Property value shall be 19 valued at the lesser of: (i) the purchase price, provided the property 20 was purchased pursuant to an arm's length transaction within 12 21 months of application; or (ii) the value as determined by a current 22 appraisal.

"Project labor agreement" means a form of pre-hire collective
bargaining agreement covering terms and conditions of a specific
project that satisfies the requirements set forth in section 5 of
P.L.2002, c.44 (C.52:38-5).

"Qualified incentive tract" means (i) a population census tract
having a poverty rate of 20 percent or more; or (ii) a census tract in
which the median family income for the census tract does not
exceed 80 percent of the greater of the Statewide median family
income or the median family income of the metropolitan statistical
area in which the census tract is situated.

"Quality childcare facility" is a child care center licensed by the
Department of Children and Families or a registered family child
care home with the Department of Human Services, operating
continuously, which has not been subject to an enforcement action,
and which has and maintains a licensed capacity for children age 13
years or younger who attend for less than 24 hours a day.

39 "Reasonable and appropriate return on investment" means the 40 discount rate at which the present value of the future cash flows of an investment equals the cost of the investment. In determining the 41 42 "reasonable and appropriate return on investment," an investment shall not include any federal, State, or local tax credits. For a 43 44 residential project that utilizes federal low-income housing tax 45 credits awarded by the agency, the "reasonable and appropriate 46 return on investment" shall be based on the approval of deferred 47 developer fees pursuant to the rules established by the agency. In 48 the event that a residential project, which utilizes federal low-49 income housing tax credits awarded by the agency, generates

1 returns on equity other than federal or local grants or proceeds from 2 the sale of federal or local tax credits, the "reasonable and appropriate return on investment" shall be based on both the 3 4 discount rate at which the present value of the future cash flows of 5 an investment equal the cost of the investment for the entire project, 6 and when evaluating only the units financed with federal low-7 income housing tax credits awarded by the agency, the approval of 8 deferred developer fees pursuant to the rules established by the 9 agency. 10 "Redevelopment project" means a specific construction project or improvement or phase of a project or improvement undertaken 11 12 by a developer, owner or tenant, or both, and any ancillary 13 infrastructure project. A redevelopment project may involve 14 construction or improvement upon lands, buildings, improvements, 15 or real and personal property, or any interest therein, including 16 lands under water, riparian rights, space rights, and air rights, acquired, 17 owned, developed or redeveloped, constructed,

18 reconstructed, rehabilitated, or improved.

"Residential project" means a redevelopment project that is
predominantly residential, intended for multi-family residency, and
may include a parking component.

"SDA district" means an SDA district as defined in section 3 of
P.L.2000, c.72 (C.18A:7G-3).

24 "SDA municipality" means a municipality in which an SDA25 district is situated.

26 "Technology startup company" means a for-profit business that 27 has been in operation fewer than seven years at the time that it 28 initially occupies or expands in a qualified business facility and is 29 developing or possesses a proprietary technology or business 30 method of a high technology or life science-related product, 31 process, or service, which proprietary technology or business 32 method the business intends to move to commercialization. The 33 business shall be deemed to have begun operation on the date that 34 the business first hired at least one employee in a full-time position.

35 "Total project cost" means the costs incurred in connection with
36 the redevelopment project by the developer until the issuance of a
37 permanent certificate of occupancy, or upon such other event
38 evidencing project completion as set forth in the incentive grant
39 agreement, for a specific investment or improvement.

40 "Tourism destination project" means a non-gaming business 41 facility that will be among the most visited privately owned or 42 operated tourism or recreation sites in the State, and which has been 43 determined by the authority to be in an area appropriate for 44 development and in need of economic development incentive 45 assistance, including a non-gaming business within an established 46 Tourism District with a significant impact on the economic viability 47 of that district.

48 "Transit hub" means an urban transit hub, as defined in section 2
49 of P.L.2007, c.346 (C.34:1B-208), that is located within an eligible

1 municipality, as defined in section 2 of P.L.2007, c.346 (C.34:1B-2 208) and [also] is located within a qualified incentive area. 3 "Transit hub municipality" means a Transit Village or a 4 municipality: a. which qualifies for State aid pursuant to P.L.1978, 5 c.14 (C.52:27D-178 et seq.), or which has continued to be a 6 qualified municipality thereunder pursuant to P.L.2007, c.111; and 7 b. in which 30 percent or more of the value of real property was 8 exempt from local property taxation during tax year 2006. The 9 percentage of exempt property shall be calculated by dividing the 10 total exempt value by the sum of the net valuation which is taxable 11 and that which is tax exempt. 12 "Transit Village" means a municipality that has been designated 13 as a transit village by the Commissioner of Transportation and the Transit Village Task Force established pursuant to P.L.1985, c.398 14 15 (C.27:1A-5). 16 (cf: P.L.2021, c.160, s.22) 17 18 2. Section 56 of P.L.2020, c.156 (C.34:1B-324) is amended to 19 read as follows: 20 56. a. (1) The New Jersey Aspire Program is hereby established 21 as a program under the jurisdiction of the New Jersey Economic 22 Development Authority. The authority shall administer the 23 program to encourage redevelopment projects through the provision 24 of incentive awards to reimburse developers for certain project 25 financing gap costs. The board may approve the award of an 26 incentive award to a developer upon application to the authority pursuant to sections 58 and 59 of P.L.2020, c.156 (C.34:1B-326 and 27 28 The value of all tax credits approved by the C.34:1B-327). 29 authority pursuant to sections 54 through 67 of P.L.2020, c.156 30 (C.34:1B-322 through C.34:1B-335) [,] shall be subject to the 31 limitations set forth in section 98 of P.L.2020, c.156 (C.34:1B-362). 32 (2) The authority, in consultation with the agency, shall adopt 33 rules and regulations, pursuant to subsection b. of section 67 of 34 P.L.2020, c.156 (C.34:1B-335), concerning the establishment and 35 administration of the affordability controls that shall apply to the 36 residential units constructed for occupancy by low- and moderate-37 income households under the program, including, but not limited to, 38 residential units within residential projects that utilize federal lowincome housing tax credits awarded by the agency. 39 40 Notwithstanding any provision of law or regulation to the contrary, 41 the affordability controls shall, at a minimum, be consistent with the 42 affordability controls established in the rules and regulations adopted pursuant to the "Fair Housing Act," P.L.1985, c.222 43 (C.52:27D-301 et al.), as in effect immediately prior to the effective 44 45 date of P.L., c. (C.) (pending before the Legislature as this 46 bill), including, but not limited to, any requirements concerning the 47 bedroom distributions, affordability averages, affirmative marketing, and long-term deed restrictions of residential units 48

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constructed for occupancy by low- and moderate-income 2 households. 3 b. The chief executive officer of the authority shall designate 4 one staff member per government-restricted municipality in order to 5 keep the municipality informed on activities within the municipality and to coordinate economic development initiatives. 6 7 (cf: P.L.2020, c.156, s.56) 8 9 3. Section 57 of P.L.2020, c.156 (C.34:1B-325) is amended to 10 read as follows: 57. a. Prior to March 1, [2027] 2029, a developer shall be 11 12 eligible to receive an incentive award for a redevelopment project only if the developer demonstrates to the authority at the time of 13 14 application that: 15 (1) without the incentive award, the redevelopment project is 16 not economically feasible; 17 (2) a project financing gap exists, or the authority determines 18 that the redevelopment project will generate a below market rate of 19 return; 20 (3) the redevelopment project, except a film studio, professional 21 stage, television studio, recording studio, screening room, or other 22 infrastructure used for film production, is located in the incentive 23 area; 24 (4) except for demolition and site remediation activities, the 25 developer has not commenced any construction at the site of the 26 redevelopment project prior to submitting an application, unless the 27 authority determines that the redevelopment project would not be 28 completed otherwise or, in the event the redevelopment project is to 29 be undertaken in phases, the requested incentive award is limited to 30 only phases for which construction has not yet commenced; 31 (5) the redevelopment project shall comply with minimum 32 environmental and sustainability standards; 33 (6) the redevelopment project shall comply with the authority's 34 affirmative action requirements, adopted pursuant to section 4 of 35 P.L.1979, c.303 (C.34:1B-5.4); 36 (7) (a) during the eligibility period, each worker employed to 37 perform construction work [or building services work] at the redevelopment project shall be paid not less than the prevailing 38 39 wage rate for the worker's craft or trade, as determined by the 40 Commissioner of Labor and Workforce Development pursuant to 41 P.L.1963, c.150 (C.34:11-56.25 et seq.) and P.L.2005, c.379 42 (C.34:11-56.58 et seq.) [. In the event] : 1 [or]^1 43 (b) during the eligibility period, each worker employed to 44 perform building services work at the redevelopment project ¹, 45 whether pursuant to contract by the developer or a commercial tenant, commercial subtenant, or other commercial occupant,¹ shall 46 be paid not less than the prevailing wage rate for the worker's craft 47 or trade, as determined by the Commissioner of Labor and 48

1 Workforce Development pursuant to P.L.1963, c.150 (C.34:11-2 56.25 et seq.) and P.L.2005, c.379 (C.34:11-56.58 et seq.), except 3 that ¹[: (i)]¹ this requirement shall not apply to workers employed to perform building services work by a ¹commericial¹ tenant ¹, 4 commercial subtenant, or other commercial occupant¹ that has a 5 leasehold interest ¹or other occupancy right¹ in a redevelopment 6 project, which leasehold interest ¹or other occupancy right¹ 7 8 encompasses less than 5,000 square feet of space within the project 9 ¹[; and (ii) if]. The developer shall include in all commercial 10 leases or other commercial occupancy agreements, and shall require 11 that all subleases or other commercial occupancy agreements 12 applicable to the redevelopment project include, a provision setting 13 forth the requirements of this subparagraph, which provision shall 14 be in a form acceptable to the authority. Notwithstanding any 15 provisions of law to the contrary, if a commercial tenant, 16 commercial subtenant, or other commercial occupant violates this 17 provision due to the underpayment of the required prevailing wage 18 rate, then the issuance of tax credits to the developer and any co-19 applicant shall be delayed until such time as documentation 20 demonstrating compliance has been provided to the Commissioner 21 of Labor and Workforce Development, subsequently reviewed and approved by the Commissioner of Labor and Workforce 22 23 Development, and verified by the authority, which reviews and 24 verification shall be completed. If a violation is not cured, or is not 25 capable of being cured, within one year of receipt of notice of the violation, then the developer and any co-applicant shall forfeit 50 26 27 percent of the tax credits otherwise authorized for the tax period in 28 which the notice of violation was issued. If the violation is not 29 cured on or before the conclusion of that tax period, the developer 30 and any co-applicant shall forfeit up to 100 percent of the tax 31 credits otherwise authorized, as determined by the authority, in each 32 subsequent tax period until the first tax period for which 33 documentation demonstrating compliance has been provided to the 34 Commissioner of Labor and Workforce Development, subsequently 35 reviewed and approved by the Commissioner of Labor and 36 Workforce Development, and verified by the authority, which 37 reviews and verifications shall be completed. In this event, the 38 developer and any co-applicant shall be allowed the full tax credit 39 amount beginning in the tax period in which documentation of 40 compliance was reviewed and approved by Commissioner of Labor 41 and Workforce Development and verified by the authority, and 42 including each subsequent tax period in which the tax credits are 43 otherwise authorized; (c) in the event¹ a redevelopment project $\frac{1}{1}$, or any portion 44 <u>thereof</u>,¹ is undertaken by a tenant 1 <u>pursuant to a contract</u>¹ and the 45 46 tenant has a leasehold of more than 55 percent of space in the 47 building owned or controlled by the developer, [the] ¹[this] the¹

48 requirement [that each worker employed to perform building

service work at the building be paid not less than the prevailing 1 2 wage] ¹that each worker employed to perform building service work at the building be paid not less than the prevailing wage¹ shall 3 apply to the entire building, except as otherwise provided in ¹[sub-4 subparagraph (i) of this **]**¹ subparagraph ¹(b) of this paragraph for 5 6 commercial tenants, commercial subtenants, or other commercial 7 occupants with a leasehold interest or other occupancy right 8 encompassing less than 5,000 square feet¹; 9 (8) (a) the redevelopment project shall be completed, and the 10 developer shall be issued a certificate of occupancy for the 11 redevelopment project facilities by the applicable enforcing agency 12 $\frac{1}{1}$ within four years of executing the incentive award agreement, or in the case of a redevelopment project with a project cost in excess 13 14 of \$50,000,000, the incentive phase agreement corresponding to the 15 redevelopment project; or 16 (b) in the discretion of the authority, a redevelopment project 17 with a project cost in excess of \$50,000,000, and that is authorized 18 to be completed in phases, may be allowed no more than six years 19 from the date on which the incentive award agreement is executed 20 to be issued a certificate of occupancy by the applicable 21 enforcement agency; 22 (9) the developer has complied with all requirements for filing 23 tax and information returns and for paying or remitting required 24 State taxes and fees by submitting, as a part of the application, a tax 25 clearance certificate, as described in section 1 of P.L.2007, c.101 26 (C.54:50-39); and 27 (10) the developer is not more than 24 months in arrears at the 28 time of application. 29 b. In addition to the requirements set forth in subsection a. of 30 this section, for a commercial project to qualify for an incentive 31 award the developer shall demonstrate that the developer shall 32 contribute capital of at least 20 percent of the total project cost, 33 except that if a redevelopment project is located in a government-34 restricted municipality, the developer shall contribute capital of at 35 least 10 percent of the total project cost. 36 In addition to the requirements set forth in subsection a. of c. 37 this section, for a residential project or a commercial project 38 comprised solely of a health care or health service center to qualify 39 for an incentive award, the residential project or health care or health service center shall: 40 41 (1) have a total project cost of at least \$17,500,000, if the 42 project is located in a municipality with a population greater than 43 200,000 according to the latest federal decennial census; 44 (2) have a total project cost of at least \$10,000,000 if the project 45 is located in a municipality with a population less than 200,000

46 according to the latest federal decennial census; or

1 (3) have a total project cost of at least \$5,000,000 if the project 2 is in a qualified incentive tract or government-restricted 3 municipality. 4 d. In addition to the requirements set forth in subsections a. and 5 c. of this section, for a residential project consisting of newlyconstructed residential units to qualify for an incentive award, the 6 7 developer shall reserve at least 20 percent of the residential units 8 constructed for occupancy by low- and moderate-income 9 households with affordability controls as [required under the "Fair Housing Act," P.L.1985, c.222 (C.52:27D-301 et al.)] adopted by 10 the authority, in consultation with the agency, in accordance with 11 12 paragraph (2) of subsection a. of section 56 of P.L.2020, c.156 13 (C.34:1B-324), except that a residential project receiving a federal 14 historic rehabilitation tax credit pursuant to section 47 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.47, or a tax credit 15 16 pursuant to the "Historic Property Reinvestment Act," sections 2 17 through 8 of P.L.2020, c.156 (C.34:1B-270 through C.34:1B-276), 18 shall be exempt from the affordability controls related to bedroom 19 distribution. 20 e. Prior to the board considering an application submitted by a developer, the authority shall confirm with the Department of Labor 21 22 and Workforce Development, the Department of Environmental 23 Protection, and the Department of the Treasury whether the 24 developer is in substantial good standing with the respective 25 department, or has entered into an agreement with the respective 26 department that includes a practical corrective action plan for the 27 developer. The developer shall certify that any contractors or 28 subcontractors that will perform work at the redevelopment project: (1) are registered as required by "The Public Works Contractor 29 30 Registration Act," P.L.1999, c.238 (C.34:11-56.48 et seq.); (2) have 31 not been debarred by the Department of Labor and Workforce 32 Development from engaging in or bidding on Public Works 33 Contracts in the State; and (3) possess a tax clearance certificate 34 issued by the Division of Taxation in the Department of the 35 Treasury. The authority may also contract with an independent 36 third party to perform a background check on the developer. 37 (cf: P.L.2021, c.160, s.23) 38 4. Section 58 of P.L.2020, c.156 (C.34:1B-326) is amended to 39 read as follows: 40 Prior to March 1, [2027] 2029, for redevelopment 58. a. 41 projects eligible pursuant to section 57 of P.L.2020, c.156 42 (C.34:1B-325) for which a developer is seeking an incentive award 43 for the redevelopment project, the developer shall submit an 44 application to the authority and, in the case of a residential project, 45 shall submit an application to the authority and the agency, in a 46 form and manner prescribed in regulations adopted by the authority 47 [, in consultation with the agency,] pursuant to [the provisions of

48 the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et

seq.)] section 67 of P.L.2020, c.156 (C.34:1B-335). The authority
shall accept applications for incentive awards during the grant
periods established pursuant to section 59 of P.L.2020, c.156
(C.34:1B-327).

5 b. The authority shall not consider an application for a 6 commercial project unless the developer submits a letter evidencing 7 support for the commercial project from the governing body of the 8 municipality in which the commercial project is located with the 9 application.

10 c. The authority shall review the project cost, evaluate and 11 validate the project financing gap estimated by the developer, and 12 conduct a State fiscal impact analysis to ensure that the overall 13 public assistance provided to the project will result in a net positive 14 benefit to the State, provided that the net benefit analysis shall not 15 apply to capital investment for a food delivery source; a health care 16 or health services center [with a minimum of 10,000 square feet of 17 space devoted to health care or health services that is located in a 18 municipality with a Municipal Revitalization Index distress score of 19 at least 50 lacking adequate access, as determined by the 20 Commissioner of Health]; or a residential project. In determining 21 whether a project will result in a net positive benefit to the State, 22 the authority shall not consider the value of any taxes exempted, 23 abated, rebated, or retained under the "Five-Year Exemption and 24 Abatement Law," P.L.1991, c.441 (C.40A:21-1 et seq.), the "Long 25 Term Tax Exemption Law," P.L.1991, c.431 (C.40A:20-1 et al.), 26 the "New Jersey Urban Enterprise Zones Act," P.L.1983, c.303 27 (C.52:27H-60 et seq.), or any other law that has the effect of 28 lowering or eliminating the developer's State or local tax liability. 29 The determination made pursuant to this subsection shall be based 30 on the potential tax liability of the developer without regard for 31 potential tax losses if the developer were to locate in another state. 32 The authority shall assess the cost of these reviews to the applicant. 33 A developer shall pay to the authority the full amount of the direct 34 costs of an analysis concerning the developer's application for a tax credit that a third party retained by the authority performs, if the 35 36 authority deems such retention to be necessary. The authority shall 37 evaluate the net economic benefits on a present value basis under 38 which the requested tax credit allocation amount is discounted to 39 present value at the same discount rate as the projected benefits 40 from the implementation of the proposed redevelopment project for 41 which an award of tax credits is being sought.

42 d. (1) For a redevelopment project subject to the requirement 43 of subsection c. of this section to be eligible for any tax credits 44 under the program, a developer shall demonstrate to the authority 45 that the award of tax credits will yield a net positive benefit to the 46 State equaling an amount determined by the authority through 47 regulation that exceeds the requested tax credit amount. The 48 developer shall certify, under the penalty of perjury, that all 49 documents submitted, and factual assertions made, to the authority

to demonstrate that the award of tax credits will yield a net positive
benefit to the State in accordance with this subsection are true and
accurate at the time of submission.

4 (2) A redevelopment project located in a government-restricted 5 municipality shall yield a net positive benefit to the State that 6 exceeds the requested tax credit amount, but the net benefit 7 requirement set by the authority for such redevelopment projects 8 may be up to 35 percentage points lower than the net benefit 9 requirement set by the authority for all other eligible redevelopment 10 projects.

11 (3) A commercial project that contains 50,000 or more square 12 feet of space devoted to research or technology focused incubator 13 and conferencing facilities for one or more institutions of higher 14 education or non-profit organizations, and which has a total project 15 cost of not less than \$50 million, shall yield a net positive benefit to 16 the State that exceeds the requested tax credit amount, but the net 17 benefit requirement set by the authority for such redevelopment 18 projects may be up to 35 percentage points lower than the net 19 benefit requirement set by the authority for all other eligible 20 redevelopment projects. 21 (4) A redevelopment project that is predominantly commercial 22 and that receives a federal historic rehabilitation tax credit pursuant 23 to section 47 of the federal Internal Revenue Code of 1986, 26

24 U.S.C. s.47, or a tax credit pursuant to the "Historic Property Reinvestment Act," sections 2 through 8 of P.L.2020, c.156 25 26 (C.34:1B-270 through C.34:1B-276), shall yield a net positive 27 benefit to the State that exceeds the requested tax credit amount, but 28 the net benefit requirement set by the authority for such 29 redevelopment projects may be up to 35 percentage points lower 30 than the net benefit requirement set by the authority for all other 31 eligible redevelopment projects.

32 (5) ¹A commercial project that is located on land owned by the 33 federal government on or before December 31, 2005 shall yield a 34 net positive benefit to the State that exceeds the requested tax credit 35 amount, but the net benefit requirement set by the authority for such 36 redevelopment projects may be up to 35 percentage points lower 37 than the net benefit requirement set by the authority for all other 38 eligible redevelopment projects.

39 $(6)^{1}$ A redevelopment project that is undertaken by a major 40 cultural institution to renovate existing space or expand services 41 into additional space, and in which the major cultural institution 42 realizes all returns from the redevelopment project, shall yield a net 43 positive benefit to the State that exceeds the requested tax credit 44 amount, but the net benefit requirement set by the authority for such 45 redevelopment projects may be lower than the net benefit 46 requirement set by the authority for all other eligible redevelopment 47 projects.

48 e. If at any time during the eligibility period the authority49 determines that the developer made a material misrepresentation on

1 the developer's application, the developer shall forfeit the incentive 2 award. 3 f. If circumstances require a developer to amend its application 4 to the authority, then the developer, or an authorized agent of the 5 developer, shall certify to the authority that the information 6 provided in its amended application is true under the penalty of 7 perjury. 8 (cf: P.L.2021, c.160, s.24) 9 10 5. Section 59 of P.L.2020, c.156 (C.34:1B-327) is amended to 11 read as follows: 12 59. a. Prior to March 1, [2027] <u>2029</u>, for redevelopment projects 13 eligible pursuant to section 57 of P.L.2020, c.156 (C.34:1B-325), 14 the authority shall award incentive awards based on the order in 15 which complete, qualifying applications were received by the 16 authority. If a developer intends to apply to both the authority and 17 the agency for subsidies, the developer shall notify the agency 18 simultaneously with any application made to the authority. The 19 authority shall transmit its grant determination for such residential 20 projects to the agency along with any information developed by the 21 authority and confirmation of the authority's intent to provide an 22 incentive award or award to the project. Approval of an application 23 by the agency shall be the final determination required for an 24 incentive award for a residential project under this section. 25 b. Prior to allocating an incentive award to a redevelopment 26 project, the authority shall confirm with the Department of Labor 27 and Workforce Development, the Department of Environmental 28 Protection, and the Department of the Treasury that the developer is

29 in substantial good standing with the respective department, or a 30 developer not in substantial good standing with each department has 31 entered into an agreement with the respective department that 32 includes a practical corrective action plan for the developer, and 33 that the developer shall confirm that each contractor or 34 subcontractor performing work at the redevelopment project: (1) is registered as required by "The Public Works Contractor 35 36 Registration Act," P.L.1999, c.238 (C.34:11-56.48 et seq.); (2) has 37 not been debarred by the Department of Labor and Workforce 38 Development from engaging in or bidding on Public Works 39 Contracts in the State; and (3) possesses a tax clearance certificate 40 issued by the Division of Taxation in the Department of the 41 Treasury. The authority may also contract with an independent 42 third party to perform a background check on the developer. 43 Provided that the developer, and all contractors and subcontractors, 44 are in compliance with this subsection, the authority shall allocate 45 incentive awards to redevelopment projects according to the 46 redevelopment project's score and until either the available 47 incentive awards are exhausted or all redevelopment projects 48 obtaining the minimum score receive an incentive award, whichever

occurs first. If insufficient funding exists to fully fund all eligible
 projects, a project may be offered partial funding.

- 3 (cf: P.L.2021, c.160, s.25)
- 4

5 6. Section 60 of P.L.2020, c.156 (C.34:1B-328) is amended to 6 read as follows:

60. a. (1) Following approval and selection of an application pursuant to sections 58 and 59 of P.L.2020, c.156 (C.34:1B-326 and C.34:1B-327), the authority shall enter into an incentive award agreement with the developer. The chief executive officer of the authority shall negotiate the terms and conditions of the incentive award agreement on behalf of the State.

13 (2) For a phased project, the incentive phase agreement shall set 14 forth, for each phase of the project and for the total project, the 15 capital investment requirements and the time periods in which each phase of the project shall be commenced and completed. The 16 17 awarding of tax credits shall be conditioned on the developer's 18 compliance with the requirements of the agreement. А 19 redevelopment project may be completed in phases in accordance 20 with rules adopted by the authority if the redevelopment project has 21 a total project cost in excess of \$50,000,000.

22 b. An incentive award agreement shall specify the amount of 23 the incentive award the authority shall award to the developer and 24 the duration of the eligibility period [, which] . The duration of the 25 eligibility period shall not exceed 15 years for a commercial or 26 mixed-use project and shall not exceed 10 years for a residential 27 project, except that to reduce the total value of tax credits needed to 28 reimburse a developer for all or part of the project financing gap of 29 a redevelopment project, the authority may, in its discretion, 30 approve a duration for the eligibility period that is shorter than the 31 applicable maximum periods. The incentive award agreement shall 32 provide an estimated date of completion and include a requirement 33 for periodic progress reports, including the submittal of executed 34 financing commitments and documents that evidence site control. 35 If the authority does not receive periodic progress reports, or if the 36 progress reports demonstrate unsatisfactory progress, then the 37 authority may rescind the incentive award. If the authority rescinds 38 an incentive award in the same calendar year in which the authority 39 approved the incentive award, then the authority may assign the 40 incentive award to another applicant. The incentive award 41 agreement may also provide for a verification of the financing gap 42 at the time the developer provides executed financing commitments 43 to the authority and a verification of the developer's projected cash 44 flow at the time of certification that the project is completed.

c. To ensure the protection of taxpayer money, if the authority
determines at project certification that the actual capital financing
approach utilized by the project has resulted in a financing gap that
is smaller than the financing gap determined at board approval, the
authority shall reduce the amount of the tax credit or accept

1 payment from the developer on a pro rata basis. If there is no 2 project financing gap due to the actual capital financing approach 3 utilized by the project, then the developer shall forfeit the incentive 4 award. At the end of the seventh year of the eligibility period, the 5 authority shall evaluate the developer's rate of return on investment 6 and compare that rate of return on investment to the reasonable and 7 appropriate rate of return at the time of board approval. If the 8 actual rate of return on investment exceeds the reasonable and 9 appropriate rate of return on investment at the time of board 10 approval by more than 15 percent, the authority shall require the developer to pay up to 20 percent of the amount in excess of the 11 12 reasonable and appropriate rate of return on investment. The 13 authority shall require an escrow account to be held by the authority 14 until the end of the eligibility period. Following the final year of 15 the eligibility period, the authority shall determine if the developer's 16 rate of return exceeded the reasonable and appropriate rate of return 17 determined at board approval. If the final rate of return does not 18 exceed the reasonable and appropriate rate of return determined at 19 board approval, the authority shall release to the developer the 20 escrowed funds. If the project final rate of return exceeds the 21 reasonable and appropriate rate of return determined at board 22 approval, the authority shall require the developer to pay up to 20 23 percent of the amount of the excess, which shall include the funds 24 held in escrow, and such funds shall be deposited in the State 25 General Fund.

26 d. The incentive award agreement shall include a requirement 27 that the authority confirm with the Department of Environmental 28 Protection, the Department of Labor and Workforce Development, 29 and the Department of the Treasury that the developer is in 30 substantial good standing with the respective department, or the 31 developer has entered into an agreement with the respective 32 department that includes a practical corrective action for the 33 developer, and the developer shall confirm that each contractor or 34 subcontractor performing work at the redevelopment project: (1) is 35 registered as required by "The Public Works Contractor Registration Act," P.L.1999, c.238 (C.34:11-56.48 et seq.); (2) has 36 37 not been debarred by the Department of Labor and Workforce 38 Development from engaging in or bidding on Public Works 39 Contracts in the State; and (3) possesses a tax clearance certificate 40 issued by the Division of Taxation in the Department of the 41 Treasury. The incentive award agreement shall also include a 42 provision that the developer shall forfeit the incentive award in any 43 year in which the developer is neither in substantial good standing 44 with each department nor has entered into a practical corrective 45 The incentive award agreement shall also require a action. 46 developer to engage in on-site consultations with the Division of 47 Workplace Safety and Health in the Department of Health.

48 e. (1) Except as provided in paragraph (2) of this subsection,49 the authority shall not enter into an incentive award agreement for a

1 redevelopment project that includes at least one retail establishment 2 which will have more than 10 employees, at least one distribution 3 center which will have more than 20 employees, or at least one 4 hospitality establishment which will have more than 10 employees, 5 unless the incentive award agreement includes a precondition that any business that serves as the owner or operator of the retail 6 7 establishment [or], distribution center, or hospitality establishment 8 enters into a labor harmony agreement with a labor organization or organizations 9 cooperating labor which represent retail 10 establishment, hospitality establishment, or distribution center 11 employees in the State.

12 (2) A labor harmony agreement shall be required only if the 13 State has a proprietary interest in the redevelopment project and 14 shall remain in effect for as long as the State acts as a market 15 participant in the redevelopment project. The authority may enter 16 into an incentive award agreement with a developer without the labor harmony agreement required under paragraph (1) of this 17 18 subsection if the authority determines that the redevelopment 19 project would not be able to go forward if a labor harmony 20 agreement is required. The authority shall support the 21 determination by a written finding, which provides the specific 22 basis for the determination.

23 (3) [As used in this subsection:

24 "Hospitality establishment" means a hotel, motel, or any
25 business, however organized, that sells food, beverages, or both for
26 consumption by patrons on the premises.

27 "Labor harmony agreement" means an agreement between a 28 business that serves as the owner or operator of a retail 29 establishment or distribution center and one or more labor 30 organizations, which requires, for the duration of the agreement: 31 that any participating labor organization and its members agree to 32 refrain from picketing, work stoppages, boycotts, or other economic 33 interference against the business; and that the business agrees to 34 maintain a neutral posture with respect to efforts of any 35 participating labor organization to represent employees at an 36 establishment or other unit in the retail establishment or distribution 37 center, agrees to permit the labor organization to have access to the employees, and agrees to guarantee to the labor organization the 38 39 right to obtain recognition as the exclusive collective bargaining 40 representatives of the employees in an establishment or unit at the 41 retail establishment or distribution center by demonstrating to the 42 New Jersey State Board of Mediation, Division of Private 43 Employment Dispute Settlement, or a mutually agreed-upon, 44 neutral, third-party, that a majority of workers in the unit have 45 shown their preference for the labor organization to be their 46 representative by signing authorization cards indicating that 47 preference. The labor organization or organizations shall be from a 48 list of labor organizations which have requested to be on the list and 49 which the Commissioner of Labor and Workforce Development has

1 determined represent substantial numbers of retail or distribution 2 center employees in the State.] (Deleted by amendment, P.L., 3 c.) (pending before the Legislature as this bill) 4 f. (1) ¹[For] <u>Except for a residential project that is located in a</u> 5 government-restricted municipality, and in which 100 percent of the 6 residential units constructed in the residential project are reserved 7 for occupancy by low- and moderate-income households, for¹ a 8 redevelopment project whose total project cost equals or exceeds 9 \$10 million, in addition to the incentive award agreement, a 10 developer shall enter into a community benefits agreement with the 11 authority and the county or municipality in which the 12 redevelopment project is located. The agreement may include, but 13 shall not be limited to, requirements for training, employment, and 14 youth development and free services to underserved communities in 15 and around the community in which the redevelopment project is 16 located. Prior to entering a community benefits agreement, the 17 governing body of the county or municipality in which the 18 redevelopment project is located shall hold at least one public 19 hearing at which the governing body shall hear testimony from 20 residents, community groups, and other stakeholders on the needs 21 of the community that the agreement should address.

22 (2) The community benefits agreement shall provide for the 23 creation of a community advisory committee to oversee the 24 implementation of the agreement, monitor successes, ensure 25 compliance with the terms of the agreement, and produce an annual 26 public report. The community advisory committee created pursuant 27 to this paragraph shall be comprised of representatives of diverse 28 community groups and residents of the county or municipality in 29 which the redevelopment project is located.

30 (3) At the time the developer submits the annual report required 31 pursuant to section 62 of P.L.2020, c.156 (C.34:1B-330) to the 32 authority, the developer shall certify, under the penalty of perjury, 33 that it is in compliance with the terms of the community benefits 34 If the developer fails to provide the certification agreement. required pursuant to this paragraph or the authority determines that 35 36 the developer is not in compliance with the terms of the community 37 benefits agreement based on the reports submitted by the 38 community advisory committee pursuant to paragraph (2) of this 39 subsection, then the authority may rescind an award or recapture all 40 or part of any tax credits awarded.

(4) [A] <u>Notwithstanding any requirement of this subsection to</u>
the contrary, a developer shall [not be required to enter into] be
considered to have met the requirements of a community benefits
agreement pursuant to this subsection if the developer submits to
the authority:

46 (a) a copy of either the developer's approval letter from the
47 authority or a redevelopment agreement applicable to the qualified
48 business facility, provided that the approval letter or redevelopment

1 agreement is certified by the municipality in which the 2 redevelopment project is located, and includes provisions that meet 3 or exceed the standards required for a community benefits 4 agreement in this subsection, as determined by the chief executive 5 officer pursuant to rules adopted by the authority; or (b) 6 resolution adopted by the governing body of the municipality in 7 which the redevelopment project is located, which resolution shall 8 be adopted after at least one public hearing at which the governing 9 body provides an opportunity for residents, community groups, and other stakeholders to testify, and which resolution shall state that 10 the governing body has determined that the redevelopment project 11 12 will provide economic and social benefits to the community that 13 fulfill the purposes of this subsection, which benefits render a 14 separate community benefit agreement unnecessary, and explain the 15 reasons supporting the governing body's determination. 16 g. A developer shall submit, prior to the first disbursement of 17 tax credits under the incentive award agreement, but no later than 18 six months following project completion, satisfactory evidence of 19 actual project costs, as certified by a certified public accountant,

20 evidence of a temporary certificate of occupancy, or other event 21 evidencing project completion that begins the eligibility period 22 indicated in the incentive award agreement. The developer, or an 23 authorized agent of the developer, shall certify that the information 24 provided pursuant to this subsection is true under the penalty of 25 perjury. Claims, records, or statements submitted by a developer to 26 the authority in order to receive tax credits shall not be considered 27 claims, records, or statements made in connection with State tax 28 laws.

h. The incentive award agreement shall include a provision
allowing the authority to extend, in individual cases, the deadline
for any annual reporting or certification requirement.

32 i. The incentive award agreement shall include one or more 33 provisions, as determined by the authority, concerning the terms 34 and conditions for default and the remedies for the developer of a 35 redevelopment project in the event of default. The incentive award 36 agreement shall not allow the authority to declare a cross-default 37 when the developer of a redevelopment project, including any 38 business affiliate of the developer or any other entity with common 39 principals as the developer, is in default with any other assistance 40 program administered by the authority.

- 41 (cf: P.L.2021, c.160, s.26)
- 42

43 7. Section 61 of P.L.2020, c.156 (C.34:1B-329) is amended to 44 read as follows:

61. a. Up to the limits established in subsection b. of this
section and in accordance with an incentive award agreement,
beginning upon the receipt of occupancy permits for any portion of
the redevelopment project, or upon any other event evidencing

1 project completion as set forth in the incentive award agreement, a 2 developer shall be allowed a total tax credit that shall not exceed: 3 (1) 1 [70] 80^{1} percent of the total project cost for a 4 redevelopment project that is located in a government-restricted 5 municipality; 6 (2) 60 percent of the total project cost for the new construction 7 of] a residential project that receives a four-percent allocation from 8 the federal Low Income Housing Tax Credit Program administered 9 by the agency **[**; 10 (2) 50 percent of the total project cost for a commercial project 11 that is located in a government-restricted municipality;] or a 12 redevelopment project that is located in a qualified incentive tract, enhanced area, or a municipality with a Municipal Revitalization 13 14 Index score of at least 50; or 15 (3) [45] <u>50</u> percent of the total project cost for any other 16 redevelopment project. 17 b. The value of all tax credits approved by the authority under 18 the program for a redevelopment project phase shall not exceed: 19 (1) [\$60,000,000] <u>\$120,000,000 per redevelopment project or</u> 20 phase for a redevelopment project that is located in a government-21 restricted municipality; 22 (2) \$90,000,000 per redevelopment project or phase for a 23 [residential] redevelopment project that is allowed a tax credit under paragraph [(1)] (2) of subsection a. of this section [, or a 24 25 redevelopment project or phase that is located in a qualified 26 incentive tract, government-restricted municipality, or municipality 27 with a Municipal Revitalization Index distress score of at least 50]; 28 and 29 [(2) \$42,000,000] (3) \$60,000,000 for any other redevelopment 30 project or phase. 31 (cf: P.L.2021, c.160, s.27) 32 33 ¹8. Section 63 of P.L.2020, c.156 (C.34:1B-331) is amended to 34 read as follows: 35 63. a. A developer may apply to the director and the chief 36 executive officer of the authority for a tax credit transfer certificate, 37 covering one or more years, in lieu of the developer being allowed 38 any amount of the credit against the tax liability of the developer. 39 The tax credit transfer certificate, upon receipt thereof by the 40 developer from the director and the chief executive officer of the 41 authority, may be sold or assigned, in full or in part in an amount not less than \$25,000, in the privilege period during which the 42 43 developer receives the tax credit transfer certificate from the 44 director, to another person, who may apply the credit against a tax 45 liability pursuant to section 5 of P.L.1945, c.162 (C.54:10A-5), 46 sections 2 and 3 of P.L.1945, c.132 (C.54:18A-2 and C.54:18A-3), 47 section 1 of P.L.1950, c.231 (C.17:32-15), or N.J.S.17B:23-5. The 48 certificate provided to the developer shall include a statement

waiving the developer's right to claim the amount of the credit that
 the developer has elected to sell or assign against the developer's

3 tax liability.

4 b. The developer shall not sell or assign, including a collateral 5 assignment, a tax credit transfer certificate allowed under this 6 section for consideration received by the developer of less than 85 7 percent of the transferred credit amount before considering any 8 further discounting to present value which shall be permitted, 9 except a developer of a residential project consisting of newlyconstructed residential units may assign a tax credit transfer 10 certificate for consideration of less than 85 percent subject to the 11 12 submission of a plan to the authority and the agency to use the 13 proceeds derived from the assignment of tax credits to complete the 14 residential project, except a developer of a residential project 15 consisting of newly-constructed residential units that has received federal low income housing tax credits under 26 U.S.C. 16 17 s.42(b)(1)(B)(i) may assign a tax credit transfer certificate for 18 consideration of no less than 65 percent subject to the submission of 19 a plan to the authority and the New Jersey Housing and Mortgage 20 Finance Agency to use the proceeds derived from the assignment of 21 tax credits to complete the residential project. The tax credit 22 transfer certificate issued to a developer by the director shall be 23 subject to any limitations and conditions imposed on the application 24 of State tax credits pursuant to sections 54 through 67 of P.L.2020, 25 c.156 (C.34:1B-322 through C.34:1B-335) and any other terms and conditions that the director may prescribe; provided, however, that 26 27 the holder of a tax credit certificate may transfer all or part of the 28 tax credit amount, on or after the date of issuance of the tax credit 29 transfer certificate, for use by the transferee in the tax period for 30 which it was issued, and the transferee may carry forward all or part 31 of the tax credit amount in any of the next five successive tax 32 periods. Notwithstanding any provision of this section to the 33 contrary, the amount of tax credits that may be claimed by the 34 transferee in any tax period shall not exceed the total tax credit 35 amount divided by the duration of the eligibility period in years. 36 c. A purchaser or assignee of a tax credit transfer certificate 37 pursuant to this section shall not make any subsequent transfers, 38 assignments, or sales of the tax credit transfer certificate.

d. The authority shall publish on its Internet website the
following information concerning each tax credit transfer certificate
approved by the authority and the director pursuant to this section:

- 42 (1) the name of the transferrer;
- 43 (2) the name of the transferee;
- 44 (3) the value of the tax credit transfer certificate; and
- 45 (4) the consideration received by the transferrer.¹
- 46 (cf: P.L.2021, c.160, s.28)
- 47
- 48 **1**[8.] <u>9.</u>¹ Section 65 of P.L.2020, c.156 (C.34:1B-333) is 49 amended to read as follows:

1 65. a. As used in this section, "transformative project" means a 2 redevelopment project: that has a project financing gap [,]; that has a total project cost of at least [\$100,000,000, and] 3 4 <u>\$150,000,000;</u> that includes [500,000] <u>200,000</u> or more square feet 5 of new or substantially renovated industrial, commercial, or 6 residential space [or] for a project located in a government-7 restricted municipality, that includes 250,000 or more square feet of 8 film studios, professional stages, television studios, recording 9 studios, screening rooms, or other infrastructure for film 10 production, that includes 300,000 or more square feet of new or 11 substantially renovated industrial, commercial, or residential space 12 for a project located in an enhanced area, or that includes 500,000 13 or more square feet of new or substantially renovated industrial, 14 commercial, or residential space for any other project; and [which] 15 , for a commercial project, that is of special economic importance as 16 measured by the level of new jobs, new capital investment, 17 opportunities to leverage leadership in a high-priority targeted 18 industry, or other state priorities as determined by the authority 19 pursuant to rules and regulations promulgated to implement this 20 section. Notwithstanding the provisions of subsection b. of section 21 ¹[12] 14¹ of P.L., c. (C.) (pending before the Legislature 22 as this bill) to the contrary, for applications submitted on and after 23 the effective date of P.L., c. (C.) (pending before the 24 Legislature as this bill), if the redevelopment project is located 25 entirely on land designated by the Department of Environmental 26 Protection as a brownfield development area pursuant to section 7 27 of P.L.2005, c.223 (C.58:10B-25.1), and the project cost of the 28 redevelopment project includes at least \$15,000,000 in 29 environmental remediation costs, the redevelopment project shall 30 constitute a project of special economic importance. Α 31 transformative project may be completed in phases, which phases 32 may be determined by the authority based on factors such as written 33 architectural plans and specifications completed before or during 34 the physical work, certificates of occupancy, or financial and 35 operational plans. The criteria developed by the authority shall 36 include, but shall not be limited to: 37 (1) the extent to which the proposed transformative project

(1) the extent to which the proposed transformative project
would create modern facilities that enhance the State's
competitiveness in attracting targeted industries;

40 (2) (a) for a residential project, the construction of [1,000] 700
41 or more new residential units;

(b) for a residential project containing less than [1,000] 700
new residential units, the construction of [250] 200 or more new
residential units if the project is located in a government-restricted
municipality, [350] 300 or more residential units if the project is
located in an enhanced area, or [600] 400 or more residential units
for all other mixed-use projects;

(c) for a residential project containing less than [1,000] 700 1 2 new residential units, the construction of [100,000] 50,000 square feet or more of [retail or] commercial space ¹[, with the majority 3 being [commercial] non-retail space]¹; and 4 (d) for a residential project, 20 percent of the new residential 5 units shall be constructed for occupancy by low- and moderate-6 7 income households with affordability controls as [required under 8 the "Fair Housing Act," P.L.1985, c.222 (C.52:27D-301 et al.)] 9 adopted by the authority, in consultation with the agency, in 10 accordance with paragraph (2) of subsection a. of section 56 of 11 P.L.2020, c.156 (C.34:1B-324), except that a residential project 12 receiving a federal historic rehabilitation tax credit pursuant to 13 section 47 of the federal Internal Revenue Code of 1986, 26 U.S.C. 14 s.47, or a tax credit pursuant to the "Historic Property Reinvestment 15 Act," sections 2 through 8 of P.L.2020, c.156 (C.34:1B-270 through 16 C.34:1B-276), shall be exempt from the affordability controls 17 related to bedroom distribution; and 18 (3) the extent to which the proposed project would leverage the 19 competitive economic development advantages of the State's mass 20 transit assets, higher education assets, and other economic 21 development assets in attracting or retaining both employers and 22 skilled workers generally or in targeted industries. 23 A "transformative project" shall not include a redevelopment 24 project at which more than 50 percent of the premises is occupied 25 by one or more businesses engaged in final point of sale retail. 26 (1) The authority may award incentive awards to b. 27 transformative projects in accordance with the provisions of 28 sections 55 through 67 of P.L.2020, c.156 (C.34:1B-323 through 29 C.34:1B-335). 30 (2) (a) For transformative projects completed in phases, the 31 developer shall enter into a transformative phase agreement with the 32 authority. 33 (b) As used in this subsection, "transformative phase agreement" 34 shall mean a sub-agreement of the incentive award agreement that 35 governs the timing, capital investment, and other applicable details 36 of the respective phase of a phased project. (3) Notwithstanding the provisions of section 57 of P.L.2020, 37 38 c.156 (C.34:1B-325), or any other section of P.L.2020, c.156 (C.34:1B-269 et al.) [,] to the contrary, [for] a transformative 39 40 project shall be completed, and the developer shall be issued a 41 certificate of occupancy for the transformative project facilities by the applicable enforcing agency ¹,¹ within five years of executing 42 the incentive award agreement ¹, except that the authority may, in 43 44 its discretion, extend this deadline by up to one additional year¹. 45 For transformative projects completed in phases, the transformative 46 project shall be completed, and the developer shall be issued 47 certificates of occupancy for all phases of the transformative project facilities by the applicable enforcing agency, within [eight] 10 48

1 years of executing either the incentive award agreement or the first

transformative phase agreement corresponding to the transformativeproject.

4 (4) Notwithstanding the provisions of sections 55 and 60 of P.L.2020, c.156 (C.34:1B-323 and C.34:1B-328), or any other 5 section of P.L.2020, c.156 (C.34:1B-269 et al.) [,] to the contrary, 6 7 each phase of a transformative project completed in phases shall 8 have a separate eligibility period. After completing each phase, the 9 developer shall submit a certification that the phase is completed. 10 If the authority approves the certification, the tax credit allowed to 11 the developer shall be increased by the tax credit amount 12 corresponding to that phase. Notwithstanding the different eligibility periods for each phase, all conditions and requirements 13 14 applicable during an eligibility period pursuant to sections 55 15 through 67 of P.L.2020, c.156 (C.34:1B-323 through C.34:1B-335) 16 shall apply to the entire transformative project until the end of the 17 eligibility period for the last phase.

18 (5) Notwithstanding the provisions of section 60 of P.L.2020, 19 c.156 (C.34:1B-328), or any other section of P.L.2020, c.156 20 (C.34:1B-269 et al.) [,] to the contrary, for a transformative project 21 completed in phases, a review of the project financing gap shall be 22 performed at the certification of completion of each phase, and the 23 authority shall re-evaluate the developer's rate of return in the 24 seventh year and at the end of the eligibility period for the last 25 phase, provided that the authority may also re-evaluate the 26 developer's rate of return during the fifth year of any earlier phase.

27 (6) A transformative project receiving an incentive award 28 pursuant to this section, other than a project that includes 250,000 29 or more square feet of film studios, professional stages, television 30 studios, recording studios, screening rooms or other infrastructure 31 for film production, shall be located in an incentive area, a 32 distressed municipality, a government-restricted municipality, or an 33 enhanced area. A transformative project receiving an incentive 34 award pursuant to this section that includes 250,000 or more square 35 feet of film studios, professional stages, television studios, 36 recording studios, screening rooms or other infrastructure for film production may be located anywhere in the State. [No more than 37 38 two transformative projects receiving an incentive award pursuant 39 to this section shall be located in the same municipality. **]** The 40 authority shall not consider an application for a transformative 41 project unless the applicant submits with its application a letter 42 evidencing support for the transformative project from the 43 governing body of the municipality in which the transformative project is located. 44

c. The authority shall review the transformative project cost,
evaluate and validate the project financing gap estimated by the
developer, and conduct a State fiscal impact analysis to ensure that
the overall public assistance provided to the transformative project
will result in a net positive benefit to the State. In determining

1 whether a transformative project will result in a net positive benefit 2 to the State, the authority shall not consider the value of any taxes 3 exempted, abated, rebated, or retained under the "Five-Year 4 Exemption and Abatement Law," P.L.1991, c.441 (C.40A:21-1 et 5 seq.), the "Long Term Tax Exemption Law," P.L.1991, c.431 6 (C.40A:20-1 et al.), the "New Jersey Urban Enterprise Zones Act," 7 P.L.1983, c.303 (C.52:27H-60 et seq.), or any other law that has the 8 effect of lowering or eliminating the developer's State or local tax 9 liability. The determination made pursuant to this subsection shall 10 be based on the potential tax liability of the developer without regard for potential tax losses if the developer were to locate in 11 12 another state. The authority shall assess the cost of these reviews to 13 the applicant. A developer shall pay to the authority the full 14 amount of the direct costs of an analysis concerning the developer's 15 application for an incentive award that a third party retained by the 16 authority performs, if the authority deems such retention to be 17 necessary. The authority shall evaluate the net economic benefits 18 on a present value basis under which the requested tax credit 19 allocation amount is discounted to present value at the same 20 discount rate as the projected benefits from the implementation of 21 the proposed transformative project for which an award of tax 22 credits is being sought. Projects that are predominantly residential 23 shall be excluded from the calculation of the net benefit test 24 required pursuant to this subsection.

25 d. In determining net benefits for any business or person 26 considering locating in a transformative project and applying to 27 receive from the authority any other economic development incentive subsequent to the award of transformative project tax 28 29 credits pursuant to section 65 of P.L.2020, c.156 (C.34:1B-333), the 30 authority shall not credit the business or person with any benefit 31 that was previously credited to the transformative project pursuant 32 to section 65 of P.L.2020, c.156 (C.34:1B-333).

e. The authority shall administer the credits awarded pursuant
to this section in accordance with the provisions of sections 62 and
63 of P.L.2020, c.156 (C.34:1B-330 and C.34:1B-331).

36 Prior to allocating an incentive award to a developer, the f. 37 authority shall confirm with the Department of Labor and Workforce Development, the Department of Environmental 38 39 Protection, and the Department of the Treasury that the developer is 40 in substantial good standing with the respective department, or the 41 developer has entered into an agreement with the respective 42 department that includes a practical corrective action plan, and the 43 developer shall certify that each contractor or subcontractor 44 performing work at the transformative project: (1) is registered as 45 required by "The Public Works Contractor Registration Act," 46 P.L.1999, c.238 (C.34:11-56.48 et seq.); (2) has not been debarred 47 by the Department of Labor and Workforce Development from 48 engaging in or bidding on Public Works Contracts in the State; and 49 (3) possesses a tax clearance certificate issued by the Division of

1 Taxation in the Department of the Treasury. The authority may also 2 contract with an independent third party to perform a background 3 check on the developer. 4 g. Notwithstanding the limitation on incentive awards set forth in subsection b. of section 61 and section 98 of P.L.2020, c.156 5 (C.34:1B-329 and C.34:1B-362) to the contrary, the authority may 6 7 allow a developer of a transformative project a tax credit [, as reimbursement for certain project financing gap costs,] in an 8 9 amount not to exceed [40] the lesser of: (1) (a) 1 [70] 80¹ percent of the total project cost for a 10 transformative project that is located in a government-restricted 11 12 municipality; 13 (b) 60 percent of the total project cost for a residential 14 transformative project that receives a four-percent allocation from 15 the federal Low Income Housing Tax Credit Program administered 16 by the agency or a transformative project that is located in a 17 qualified incentive tract, enhanced area, or a municipality with a 18 Municipal Revitalization Index score of at least 50; or 19 (c) 50 percent of the total project cost [,] for any other 20 transformative project; 21 (2) the total value of the project financing gap [,]; or 22 [\$350,000,000 whichever is less; provided, however,] (3)23 \$400,000,000, except that for a transformative project that is 24 developed in phases, the [\$350,000,000] <u>\$400,000,000</u> limitation 25 on incentive awards set forth in this [subsection] paragraph shall apply to the total aggregate award for all phases of the 26 27 transformative project. 28 (cf: P.L.2021, c.160, s.29) 29 30 ¹10. Section 66 of P.L.2020, c.156 (C.34:1B-334) is amended to 31 read as follows: 32 66. a. Beginning the year next following the year in which 33 P.L.2020, c.156 (C.34:1B-269 et al.) takes effect and every two 34 years thereafter, a State college or university established pursuant to 35 chapter 64 of Title 18A of the New Jersey Statutes shall, pursuant 36 to an agreement executed between the State college or university 37 and the authority, prepare a report on the implementation of the 38 program, and submit the report to the authority, the Governor, and, 39 pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), to the 40 Legislature. Each biennial report required under this section shall 41 include a description of each redevelopment project receiving a tax 42 credit under the program, a detailed analysis of the consideration 43 given in each project to the factors set forth in sections 58 and 59 of 44 P.L.2020, c.156 (C.34:1B-326 and C.34:1B-327), in the case of a 45 commercial project, the return on investment for incentive awards 46 provided and the commercial project's impact on the State's 47 economy, and any other metrics the State college or university 48 determines are relevant based upon national best practices. The

1 authority shall prepare a written response to the report, which the 2 authority shall submit to the Governor and, pursuant to section 2 of 3 P.L.1991, c.164 (C.52:14-19.1), to the Legislature. 4 b. On or before December 31, 2023, the authority shall submit a 5 report to the Governor and, pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), the Legislature on the effectiveness of the program 6 7 in encouraging development in government-restricted 8 municipalities, which report shall include, at a minimum, 9 recommendations to incentivize additional development in 10 government-restricted municipalities through financial assistance or other incentives that the authority determines are appropriate.¹ 11 12 (cf: P.L.2020, c.156, s.66) 13 14 ¹[9.] 11.¹ Section 67 of P.L.2020, c.156 (C.34:1B-335) is 15 amended to read as follows: 16 67. a. Notwithstanding the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) [,] to the 17 18 contrary, except as otherwise provided in subsection b. of this 19 section, the chief executive officer of the authority may adopt, 20 immediately, upon filing with the Office of Administrative Law, 21 regulations that the chief executive officer deems necessary to 22 implement the provisions of sections 54 through 67 of P.L.2020, 23 c.156 (C.34:1B-322 through C.34:1B-335), which regulations shall 24 be effective for a period not to exceed 180 days from the date of the 25 filing. The chief executive officer shall thereafter amend, adopt, or 26 readopt the regulations in accordance with the requirements of 27 P.L.1968, c.410 (C.52:14B-1 et seq.). 28 b. Notwithstanding the provisions of the "Administrative 29 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the 30 contrary, the chief executive officer of the authority shall, in 31 consultation with the agency, adopt, immediately, upon filing with 32 the Office of Administrative Law, such rules and regulations as the 33 chief executive officer deems necessary to implement the provisions 34 of sections 54 through 67 of P.L.2020, c.156 (C.34:1B-322 through 35 C.34:1B-335), as amended and supplemented by P.L., 36 c. (C.) (pending before the Legislature as this bill), which 37 rules and regulations shall be effective for a period not to exceed 365 days after the date of the filing. Before the expiration of the 38 39 rules and regulations, the chief executive officer shall amend, adopt, 40 or readopt the rules and regulations in accordance with the 41 requirements of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.). 42 43 (cf: P.L.2020, c.156, s.67) 44 45 ¹[10.] <u>12.</u>¹ Section 71 of P.L.2020, c.156 (C.34:1B-339) is 46 amended to read as follows: 47 a. Beginning on the effective date of P.L.2020, c.156 71.

48 (C.34:1B-269 et al.), but prior to March 1, [2027] <u>2029</u>, to be

eligible for tax credits under the program, a business's chief
 executive officer, or equivalent officer, shall demonstrate to the
 authority at the time of application that:

4 (1) the business will make, acquire, or lease a capital investment
5 at the qualified business facility equal to or greater than the
6 applicable amount set forth in subsection b. of this section;

7 (2) the business will create or retain new and retained full-time
8 jobs in the State in an amount equal to or greater than the applicable
9 number set forth in subsection c. of this section;

10 (3) the qualified business facility is located in a qualified11 incentive area;

(4) the award of tax credits will be a material factor in the
business's decision to create or retain the number of new and
retained full-time jobs set forth in its application;

15 (5) the award of tax credits, the capital investment resultant from the award of tax credits, and the resultant creation and 16 17 retention of new and retained full-time jobs will yield a net positive 18 benefit to the State equaling at least 400 percent of the requested 19 tax credit allocation amount, or for a phased project the requested 20 tax credit allocation amount for the initial phase, and on a 21 cumulative basis each phase thereafter, which determination shall 22 be calculated prior to considering the value of the requested tax 23 credit under the program and shall be based on the benefits 24 generated during the period of time from approval through the end 25 of the commitment period, or through the end of the longer period of extended commitment that the business may elect for purposes of 26 27 receiving credit for benefits projected to occur after the expiration 28 of the commitment period, except that:

(a) an award of tax credits to a business for a qualified business
facility located in a distressed municipality or an enhanced area
shall yield a net positive benefit to the State, based on the benefits
generated during the period of time from approval through the end
of the commitment period, that equals at least 300 percent of the
requested tax credit amount;

(b) an award of tax credits to a business for a qualified business
facility located in a government-restricted municipality, or for a
mega project, shall yield a net positive benefit to the State, based on
the benefits generated during the period of time from approval
through the end of the commitment period, that equals at least 200
percent of the requested tax credit amount;

(c) the net economic benefits shall be evaluated on a present
value basis with the requested tax credit allocation amount
discounted to present value at the same discount rate as the benefits
from capital investment resultant from the award of tax credits and
the resultant retention and creation of full-time jobs as provided in
subparagraph (d) of this paragraph; and

(d) a business may elect a period of extended commitment
beyond the commitment period for which time the economic
benefits shall be creditable to the determination of the net economic

benefit of the project, and a business electing a period of extended commitment and failing to maintain the project through the expiration of that extended commitment period shall be obligated to repay a proportion of the incremental benefits received on account of having extended the commitment period, taking into consideration the number of years of extended commitment during which the business maintained the project;

8 (e) in making the determination required pursuant to this 9 paragraph, the authority shall not consider the value of any taxes exempted, abated, rebated, or retained under the "Five-Year 10 Exemption and Abatement Law," P.L.1991, c.441 (C.40A:21-1 et 11 seq.), the "Long Term Tax Exemption Law," P.L.1991, c.431 12 13 (C.40A:20-1 et al.), the "New Jersey Urban Enterprise Zones Act," 14 P.L.1983, c.303 (C.52:27H-60 et seq.), or any other law that has the 15 effect of lowering or eliminating the business's State or local tax liability, and the business's chief executive officer or equivalent 16 17 officer shall certify, under the penalty of perjury, that all documents 18 submitted, and factual assertions made, to the authority to 19 demonstrate that the award of tax credits will yield a net positive benefit to the State in accordance with this paragraph are true and 20 21 accurate at the time of submission;

22 (f) If, during the term of the program, the methodology used by 23 the authority in projecting benefits of a project in making the 24 determination required pursuant to this paragraph is modified, the 25 respective percentages by which the benefits must exceed the requested tax credit allocation amount set forth pursuant to this 26 27 paragraph (5) may be adjusted to ensure consistent application of 28 the respective thresholds in this paragraph (5) applied to each 29 application;

30 (6) the qualified business facility shall be in compliance with31 minimum environmental and sustainability standards;

32 (7) the project shall comply with the authority's affirmative
33 action requirements, adopted pursuant to section 4 of P.L.1979,
34 c.303 (C.34:1B-5.4); and

(8) (a) each worker employed to perform construction work or
building services work at the qualified business facility shall be
paid not less than the prevailing wage rate for the worker's craft or
trade, as determined by the Commissioner of Labor and Workforce
Development pursuant to P.L.1963, c.150 (C.34:11-56.25 et seq.)
and P.L.2005, c.379 (C.34:11-56.58 et seq.), unless:

41 (i) the work performed under the contract is performed at a
42 qualified business facility owned by a landlord that is not a business
43 receiving authority assistance;

44 (ii) the landlord is a party to the construction contract, building45 services contract, or both; and

46 (iii) the qualified business facility constitutes a lease of less than
47 35 percent of the entire facility at the time of contract and under any
48 agreement to subsequently lease the qualified business facility.

49 (b) In accordance with section 1 of P.L.1979, c.303

1 (C.34:1B-5.1), nothing in this paragraph shall be construed as 2 requiring the payment of prevailing wage for construction 3 commencing more than two years after the authority has issued the 4 first certificate of compliance pursuant to paragraph (2) of 5 subsection a. of section 77 of P.L.2020, c.156 (C.34:1B-345).

b. (1) The minimum capital investment required to be eligibleunder the program shall be as follows:

8 (a) for the rehabilitation, improvement, fit-out, or retrofit of an 9 existing industrial, warehousing, logistics, or research and 10 development portion of the premises for continued similar use by 11 the business, a minimum investment of \$20 per square foot of gross 12 leasable area;

(b) for the new construction of an industrial, warehousing,
logistics, or research and development portion of the premises for
use by the business, a minimum investment of \$60 per square foot
of gross leasable area;

(c) for the rehabilitation, improvement, fit-out, or retrofit of
existing portion of the premises that does not qualify pursuant to
subparagraph (a) or (b) of this paragraph, a minimum investment of
\$40 per square foot of gross leasable area;

(d) for the new construction of a portion of the premises that
does not qualify pursuant to subparagraph (a) or (b) of this
paragraph, a minimum investment of \$120 per square foot of gross
leasable area; and

(e) for a small business, no new minimum capital investment
shall be required, provided the applicant has demonstrated evidence
satisfactory to the authority of its intent to remain in the State for
the commitment period.

(2) In the event the business invests less than that amount set
forth in paragraph (1) of this subsection in the qualified business
facility, the business shall donate the uninvested balance to the
infrastructure fund established pursuant to section 79 of P.L.2020,
c.156 (C.52:27D-520).

34 (3) Notwithstanding the provisions of paragraphs (1) and (2) of this subsection, the authority may adopt, pursuant to the provisions 35 the "Administrative Procedure Act," P.L.1968, 36 c.410 of 37 (C.52:14B-1 et seq.), rules and regulations adjusting the minimum 38 capital investment amounts required under the program when 39 necessary to respond to the prevailing economic conditions in the 40 State.

c. (1) The minimum number of new or retained full-time jobsrequired to be eligible under the program shall be as follows:

(a) for a small business, 25 percent growth of its workforce with
new full-time jobs within the eligibility period in accordance with
subsection e. of section 76 of P.L.2020, c.156 (C.34:1B-344);

46 (b) for a business engaged primarily in a targeted industry which
47 does not qualify as a small business, 25 new full-time jobs;

48 (c) for any other business, a minimum of 35 new full-time jobs;

1 (d) for a business eligible for new full-time jobs under 2 subparagraphs (b) or (c) of this paragraph, the business shall also be 3 eligible for retained full-time jobs in addition to the new full-time 4 jobs if the business will retain 150 retained full-time jobs when 5 locating in a government-restricted municipality, 250 retained fulltime jobs when locating in a qualified incentive tract or enhanced 6 7 area municipality, or 500 retained full-time jobs when locating 8 anywhere else in the State;

9 (e) for a business not eligible under subparagraphs (b), (c), or (d) 10 of this paragraph and locating in a qualified incentive tract, 11 enhanced area, or government-restricted municipality that will 12 retain 500 or more retained full-time jobs, a minimum of the 13 business's retained full-time jobs at the time of application;

(f) for a business not eligible under subparagraphs (b), (c), (d), or
(e) of this paragraph and located in the State that will retain 1,000
or more retained full-time jobs, a minimum of the business's
retained full-time jobs at the time of application.

18 (2) Notwithstanding the provisions of paragraph (1) of this 19 subsection, the authority may adopt, pursuant to the provisions of 20 the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et 21 seq.), rules and regulations adjusting the minimum number of new 22 or retained full-time jobs required under the program when 23 necessary to respond to the prevailing economic conditions in the 24 State.

25 d. A business that provides and adheres to a plan that 26 demonstrates that the qualified business facility is capable of 27 accommodating more than half of the business's new and retained full-time employees as approved and that certifies, under the 28 29 penalty of perjury, that not less than 80 percent of the withholdings 30 of new and retained full-time jobs are subject to the "New Jersey 31 Gross Income Tax Act," N.J.S.54A:1-1 et seq. shall be eligible. 32 The requirements set forth in this subsection may be modified by 33 the authority to respond to an emergency, disaster, or other factors 34 that result in employees of an eligible business having to work from 35 a location other than the qualified business facility.

e. The chief executive officer of the business, or an equivalent
officer, shall certify that all factual representations made by the
business to the authority pursuant to subsection a. of this section are
true under the penalty of perjury.

40 f. A business eligible pursuant to this section may submit an 41 application to the authority in accordance with the provisions of 42 section 72 of P.L.2020, c.156 (C.34:1B-340) on or after the 43 effective date of P.L.2020, c.156 (C.34:1B-269 et al.) but prior to

44 March 1, **[**2027**]** <u>2029</u>.

45 (cf: P.L.2021, c.160, s.31)

¹[11.] <u>13.</u>¹ Section 98 of P.L.2020, c.156 (C.34:1B-362) is 1 2 amended to read as follows: 3 98. a. The combined value of all tax credits awarded under the 4 "Historic Property Reinvestment Act," sections [1] 2 through 8 of 5 c.156 [(C.34:1B-269] P.L.2020, (C.34:1B-270 through C.34:1B-276); the ["Brownfield] "Brownfields Redevelopment 6 7 Incentive Program Act," sections 9 through 19 of P.L.2020, c.156 8 (C.34:1B-277 through C.34:1B-287); the "New Jersey Innovation 9 Evergreen Act," sections 20 through 34 of P.L.2020, c.156 10 (C.34:1B-288 through C.34:1B-302); the "Food Desert Relief Act," sections 35 through 42 of P.L.2020, c.156 (C.34:1B-303 through 11 12 C.34:1B-310); the "New Jersey Community-Anchored 13 Development Act," sections 43 through 53 of P.L.2020, c.156 14 (C.34:1B-311 through C.34:1B-321); the "New Jersey Aspire Program Act," sections 54 through 67 of P.L.2020, c.156 15 (C.34:1B-322 through C.34:1B-335); the "Emerge Program Act," 16 17 sections 68 through 81 of P.L.2020, c.156 (C.34:1B-336 et al.); and 18 section 6 of P.L.2010, c.57 (C.34:1B-209.4) shall not exceed an 19 overall cap of \$11.5 billion over a [seven-year] nine-year period, 20 subject to the conditions and limitations set forth in this section. Of this \$11.5 billion, \$2.5 billion shall be reserved for transformative 21 22 projects approved under the Aspire Program.

b. (1) The total value of tax credits awarded under any
constituent program of the "New Jersey Economic Recovery Act of
2020," P.L.2020, c.156 (C.34:1B-269 et al.) shall be subject to the
following annual limitations, except as otherwise provided in
subsection c. of this section:

(a) for tax credits awarded under the "Historic Property
Reinvestment Act," sections [1] <u>2</u> through 8 of P.L.2020, c.156
[(C.34:1B-269] (C.34:1B-270 through C.34:1B-276), the total
value of tax credits annually awarded during each of the first six
years of the [seven-year] <u>nine-year</u> period shall not exceed \$50
million;

34 (b) for tax credits awarded under the ["Brownfield] 35 "Brownfields Redevelopment Incentive Program Act," sections 9 36 through 19 of P.L.2020, c.156 (C.34:1B-277 through C.34:1B-287), 37 the total value of tax credits annually awarded during each of the first six years of the [seven-year] nine-year period shall not exceed 38 39 \$50 million;

40 (c) for tax credits awarded under the "New Jersey Innovation 41 Evergreen Act," sections 20 through 34 of P.L.2020, c.156 42 (C.34:1B-288 through C.34:1B-302), the total value of tax credits 43 annually awarded during each of the first six years of the [seven-44 year] <u>nine-year</u> period shall not exceed \$60 million and the total 45 value of tax credits awarded over the entirety of the [seven-year program] <u>nine-year period</u> shall not exceed \$300,000,000; 46 47 (d) for tax credits awarded under the "Food Desert Relief Act," 48 sections 35 through 42 of P.L.2020, c.156 (C.34:1B-303 through 1 C.34:1B-310), the total value of tax credits annually awarded during

2 each of the first six years of the [seven-year] <u>nine-year</u> period shall

3 not exceed \$40 million;

4 (e) for tax credits awarded under the "New Jersey Community-5 Anchored Development Act," sections 43 through 53 of P.L.2020, 6 c.156 (C.34:1B-311 through C.34:1B-321), the total value of tax 7 credits annually awarded during each of the first six years of the 8 [seven-year] <u>nine-year</u> period shall not exceed \$200 million, except 9 that during each of the first six years of the [seven-year] nine-year period, the authority shall annually award tax credits valuing no 10 greater than \$130 million for projects located in the 13 northern 11 12 counties of the State, and the authority shall annually award tax 13 credits valuing no greater than \$70 million for projects located in 14 the eight southern counties of the State. If during any of the first 15 six years of the [seven-year] <u>nine-year</u> period, the authority awards 16 tax credits in an amount less than the annual limitation for projects 17 located in northern counties or southern counties, as applicable, the 18 uncommitted portion of the annual limitation shall be available to 19 be deployed by the authority in a subsequent year, provided that the 20 uncommitted portion of tax credits shall be awarded for projects 21 located in the applicable geographic area, except that (i) after the 22 completion of the third year of the [seven-year] nine-year period, 23 the authority may deploy 50 percent of the uncommitted portion of 24 tax credits from any previous year without consideration to the 25 county in which a project is located; and (ii) after the completion of the sixth year of the [seven-year] <u>nine-year</u> period, the authority 26 27 may deploy all available tax credits, including the uncommitted 28 portion of the annual limitation for any previous year, without 29 consideration to the county in which a project is located;

(f) for tax credits awarded under the "New Jersey Aspire 30 Program Act," sections 54 through 67 of P.L.2020, c.156 31 32 (C.34:1B-322 through C.34:1B-335), and the "Emerge Program 33 Act," sections 68 through 81 of P.L.2020, c.156 (C.34:1B-336 et 34 al.), not including tax credits awarded for transformative projects, 35 the total value of tax credits annually awarded during each of the 36 first six years of the [seven-year] nine-year period shall not exceed 37 \$1.1 billion. If the authority awards tax credits in an amount less 38 than the annual limitation, then the uncommitted portion of the 39 annual limitation shall be made available for qualified offshore 40 wind projects awarded under section 6 of P.L.2010, c.57 41 (C.34:1B-209.4), pursuant to subparagraph (h) of this paragraph, or 42 New Jersey studio partners and New Jersey film-lease partners awarded under sections 1 and 2 of P.L.2018, c.56 (C.54:10A-5.39b 43 44 and C.54A:4-12b), pursuant to subparagraph (i) of this paragraph. 45 During each of the first six years of the [seven-year] nine-year 46 period, the authority shall annually award tax credits valuing no 47 greater than \$715 million for projects located in the northern 48 counties of the State, and the authority shall annually award tax

1 credits valuing no greater than \$385 million for projects located in 2 the southern counties of the State under the "New Jersey Aspire 3 Program Act," sections 54 through 67 of P.L.2020, c.156 4 (C.34:1B-322 through C.34:1B-335), and the "Emerge Program 5 Act," sections 68 through 81 of P.L.2020, c.156 (C.34:1B-336 et al.). If during any of the first six years of the [seven-year] nine-6 7 year period, the authority awards tax credits under the "New Jersey 8 Aspire Program Act," sections 54 through 67 of P.L.2020, c.156 9 (C.34:1B-322 through C.34:1B-335), and the "Emerge Program 10 Act," sections 68 through 81 of P.L.2020, c.156 (C.34:1B-336 et 11 al.), in an amount less than the annual limitation for projects located 12 in northern counties or southern counties, as applicable, the 13 uncommitted portion of the annual limitation shall be available to 14 be deployed by the authority in a subsequent year, provided that the 15 uncommitted portion of tax credits shall be awarded for projects 16 located in the applicable geographic area, except that (i) after the 17 completion of the third year of the [seven-year] nine-year period, 18 the authority may deploy 50 percent of the uncommitted portion of 19 tax credits for any previous year without consideration to the county 20 in which a project is located; and (ii) after the completion of the 21 sixth year of the [seven-year] <u>nine-year</u> period, the authority may 22 deploy all available tax credits, including the uncommitted portion 23 of the annual limitation for any previous year, without consideration 24 to the county in which a project is located;

25 (g) except as provided in subparagraph (j) of this paragraph, for 26 tax credits awarded for transformative projects under the "New 27 Jersey Aspire Program Act," sections 54 through 67 of P.L.2020, 28 c.156 (C.34:1B-322 through C.34:1B-335), the total value of tax 29 credits awarded during the [seven-year] nine-year period shall not 30 exceed \$2.5 billion. The total value of tax credits awarded for 31 transformative projects in a given year shall not be subject to an 32 annual limitation, except that the total value of tax credits awarded 33 to any transformative project shall not exceed [\$350] \$400 million; 34 (h) from the tax credits made available, pursuant to subparagraph (f) of this paragraph, to the "New Jersey Aspire 35 Program Act," sections 54 through 67 of P.L.2020, c.156 36 (C.34:1B-322 through C.34:1B-335), and the "Emerge Program 37 38 Act," sections 68 through 81 of P.L.2020, c.156 (C.34:1B-336 et 39 al.), not including tax credits awarded for transformative projects, 40 an amount not to exceed \$350,000,000 shall be made available for 41 qualified offshore wind projects awarded a credit pursuant to 42 section 6 of P.L.2010, c.57 (C.34:1B-209.4) during the first three 43 years of the [seven-year] <u>nine-year</u> period; [and]

(i) beginning in fiscal year 2025, from the tax credits made
available, pursuant to subparagraph (f) of this paragraph, to the
"New Jersey Aspire Program Act," sections 54 through 67 of
P.L.2020, c.156 (C.34:1B-322 through C.34:1B-335), and the
"Emerge Program Act," sections 68 through 81 of P.L.2020, c.156

(C.34:1B-336 et al.), not including tax credits awarded for 1 2 transformative projects, additional amounts shall be made available 3 for New Jersey studio partners and New Jersey film-lease partners 4 pursuant to sections 1 and 2 of P.L.2018, c.56 (C.54:10A-5.39b and 5 C.54A:4-12b); and 6 (j) beginning in fiscal year 2024, from the tax credits made 7 available, pursuant to subparagraph (f) of this paragraph, to the 8 "New Jersey Aspire Program Act," sections 54 through 67 of 9 P.L.2020, c.156 (C.34:1B-322 through C.34:1B-335) and the 10 "Emerge Program Act," sections 68 through 81 of P.L.2020, c.156 11 (C.34:1B-336 et al.), not including tax credits awarded for 12 transformative projects, an amount not to exceed \$500,000,000 may 13 be annually transferred for the award to transformative projects under the "New Jersey Aspire Program Act," sections 54 through 67 14 15 of P.L.2020, c.156 (C.34:1B-322 through C.34:1B-335), provided 16 that: (i) the remaining allocation of tax credits otherwise available 17 for transformative projects, pursuant to subparagraph (g) of this 18 paragraph, is less than \$1,000,000,000; and (ii) the authority board 19 determines that the transfer of tax credits is warranted based on 20 such criteria as the authority deems appropriate, which may include 21 the criteria set forth in paragraph (2) of this subsection. If a transfer 22 of tax credits is made pursuant to this subparagraph, the authority 23 shall award no greater than 65 percent of the tax credits transferred 24 pursuant to this subparagraph to transformative projects located in 25 the northern counties of the State and no greater than 35 percent of 26 the tax credits transferred pursuant to this subparagraph to 27 transformative projects located in the southern counties of the State. 28 (2) The authority may in any given year determine that it is in 29 the State's interest to approve an amount of tax credits in excess of 30 the annual limitations set forth in paragraph (1) of this subsection, 31 but in no event more than \$200,000,000 in excess of the annual 32 limitation, upon a determination by the authority board that such 33 increase is warranted based on specific criteria that may include: 34 (i) the increased demand for opportunities to create or retain 35 employment and investment in the State as indicated by the volume 36 of project applications and the amount of tax credits being sought 37 by those applications; 38 (ii) the need to protect the State's economic position in the event 39 of an economic downturn; 40 (iii) the quality of project applications and the net economic 41 benefit to the State and municipalities associated with those 42 applications; 43 (iv) opportunities for project applications to strengthen or protect 44 the competitiveness of the state under the prevailing market 45 conditions; 46 (v) enhanced access to employment and investment for 47 underserved populations in distressed municipalities and qualified

48 incentives tracts;

1 (vi) increased investment and employment in high-growth 2 technology sectors and in projects that entail collaboration with 3 education institutions in the State;

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(vii) increased development proximate to mass transit facilities;

5 (viii) any other factor deemed relevant by the authority.

6 c. In the event that the authority in any year approves projects 7 for tax credits in an amount less than the annual limitations set forth in paragraph (1) of subsection b. of this section, then the 8 9 uncommitted portion of the annual limitation shall be available to 10 be deployed by the authority in future years for projects under the 11 same program; provided however, that in no event shall the 12 aggregate amount of tax credits approved be in excess of the overall 13 cap of \$11.5 billion, and in no event shall the uncommitted portion 14 of the annual limitation for any previous year be deployed after the 15 conclusion of the [seven-year] <u>nine-year</u> period.

16 (cf: P.L.2021, c.160, s.47)

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¹[12.] <u>14.</u>¹ (New section) a. (1) Except as otherwise provided 18 19 in subsection b. of this section, all program applications completed 20 after the effective date of P.L., c. (C.) (pending before the 21 Legislature as this bill) shall be subject to the "New Jersey Aspire 22 Program Act," sections 54 through 67 of P.L.2020, c.156 23 (C.34:1B-322 through C.34:1B-335), as amended as supplemented 24 (C.) (pending before the Legislature as this by P.L., c. 25 bill), including the rules and regulations adopted pursuant to 26 subsection b. of section 67 of P.L.2020, c.156 (C.34:1B-335).

27 (2) Except as otherwise provided in subsection b. of this section, 28 all program applications completed on or before the effective date 29 of P.L., c. (C.) (pending before the Legislature as this 30 bill) shall be subject to the provisions of the "New Jersey Aspire 31 Program Act," sections 54 through 67 of P.L.2020, c.156 32 (C.34:1B-322 through C.34:1B-335), as such provisions remained 33 in effect immediately before the effective date of P.L., 34 с. (C.) (pending before the Legislature as this bill), including 35 the rules and regulations adopted pursuant to subsection a. of 36 section 67 of P.L.2020, c.156 (C.34:1B-335).

37 b. Notwithstanding any provision of P.L.2020, c.156 38 (C.34:1B-269 et al.) to the contrary, if a completed application for a 39 residential project is submitted to the authority on or before the 40 121st calendar day next following effective date of P.L., 41 c. (C.) (pending before the Legislature as this bill), the 42 applicant for the residential project has received all applicable 43 approvals pursuant to the "Municipal Land Use Law," P.L.1975, 44 c.291 (C.40:55D-1 et seq.) on or before the 121st calendar day next 45 following the effective date of P.L., c. (C.) (pending 46 before the Legislature as this bill), and the applicant submits written 47 notice to the authority, before the authority's approval or denial of 48 the application, electing for the application to be governed under 49 the provisions of this subsection, then the residential units

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constructed for occupancy by low- and moderate-income 1 2 households within the residential project shall not be subject to the 3 affordability controls adopted by the authority, in consultation with 4 the agency, pursuant to paragraph (2) of subsection a. of section 56 5 of P.L.2020, c.156 (C.34:1B-324) and subsection b. of section 67 of 6 P.L.2020, c.156 (C.34:1B-335). In this event, the application for 7 the residential project shall be reviewed, approved, and 8 administered in accordance with the provisions of the "New Jersey 9 Aspire Program Act," sections 54 through 67 of P.L.2020, c.156 10 (C.34:1B-322 through C.34:1B-335), as such provisions remained 11 in effect immediately before the effective date of P.L., 12 c. (C.) (pending before the Legislature as this bill), including 13 the rules and regulations adopted pursuant to subsection a. of section 67 of P.L.2020, c.156 (C.34:1B-335), except that the 14 15 application shall be subject to:

(1) the determination of a reasonable and appropriate return on
investment, as defined in section 55 of P.L.2020, c.156
(C.34:1B-323), as amended by P.L., c. (pending before the
Legislature as this bill); and

(2) the limitation on tax credit awards set forth in subsection b.
of section 61 of P.L.2020, c.156 (C.34:1B-329) and subsection g. of
section 65 of P.L.2020, c.156 (C.34:1B-333), respectively, as
amended by P.L., c. (pending before the Legislature as this
bill).

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¹[13.] <u>15.</u>¹ (New section) If an applicant has submitted a 26 completed program application that is pending approval by the 27 28 authority on the effective date of P.L., c. (C.) (pending 29 before the Legislature as this bill), the applicant may withdraw the 30 application at any time before the authority approves or denies the 31 If the applicant withdraws the application, the application. 32 authority shall return all application fees paid by the applicant, and 33 the withdrawal shall not serve to prejudice the consideration of any 34 program application submitted by the applicant thereafter.

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¹[14.] <u>16.</u>¹ This act shall take effect immediately.