SENATE, No. 3906 **STATE OF NEW JERSEY** 220th LEGISLATURE

INTRODUCED JUNE 1, 2023

Sponsored by: Senator DECLAN J. O'SCANLON, JR. District 13 (Monmouth) Senator MICHAEL L. TESTA, JR. District 1 (Atlantic, Cape May and Cumberland)

Co-Sponsored by: Senators Oroho, Steinhardt, Connors, Holzapfel, Durr, Stanfield, Polistina, Bramnick, Pennacchio, A.M.Bucco, Corrado, Schepisi and Singer

SYNOPSIS

Credits \$2.35 billion to "New Jersey Debt Defeasance and Prevention Fund"; appropriates \$4.32 billion to Department of Treasury to provide funds to municipalities and counties for debt retirement and avoidance.



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AN ACT concerning the "New Jersey Debt Defeasance and
 Prevention Fund," revising various parts of the statutory law, and
 making an appropriation.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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8 1. (New section) There shall be credited the sum of
9 \$2,350,000,000 from the General Fund to the "New Jersey Debt
10 Defeasance and Prevention Fund," established pursuant to section 1
11 of P.L.2021, c.125 (C.52:9H-2.2).

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13 2. (New section) a. Notwithstanding the provisions of any other 14 law, rule, or regulation to the contrary, there is appropriated from 15 the "New Jersey Debt Defeasance and Prevention Fund" the sum of \$4,320,000,000 to the Department of the Treasury for the purpose 16 17 of providing funds to each municipality and each county in the State 18 to be used by the municipalities and counties to retire and defease 19 local debt or to fund capital projects on a pay-as-you-go basis rather 20 than issuing additional local debt.

b. Of the amount appropriated pursuant to subsection a. of this
section, \$3,000,000,000 shall be allocated to each municipality on
an equal per capita basis wherein each municipality shall receive
the same dollar amount per resident.

c. Of the amount appropriated pursuant to subsection a. of this
section, \$1,320,000,000 shall be allocated to each county on an
equal per capita basis wherein each county shall receive the same
dollar amount per resident.

d. The entirety of funds appropriated pursuant to this section
shall be distributed to each municipality and each county within 30
days of the enactment of P.L. , c. (pending before the
Legislature as this bill).

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34 3. Section 1 of P.L.2021, c.125 (C.52:9H-2.2) is amended to 35 read as follows:

36 1. a. There is created within the General Fund a restricted reserve 37 fund to be known as the "New Jersey Debt Defeasance and 38 Prevention Fund." The "New Jersey Debt Defeasance and 39 Prevention Fund" shall be credited with the amount appropriated to 40 the fund pursuant to section 2 of P.L.2021, c.125 and such funds as 41 the Legislature may, from time to time, appropriate for the purposes 42 of the fund as enumerated in subsection b. of this section.

b. Balances in the "New Jersey Debt Defeasance and
Prevention Fund" may be appropriated by the Legislature only for
the purposes of: retiring and defeasing State debt, including general

Matter underlined <u>thus</u> is new matter.

EXPLANATION – Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

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1 obligation bonds and appropriations-backed bonds, and the costs 2 thereof; [and] funding capital projects on a pay-as-you-go basis 3 rather than issuing additional State debt, including general 4 obligation bonds or appropriations-backed bonds; and distributing 5 funds to local government entities to retire and defease local debt that was previously issued to finance capital projects or 6 7 improvements or to fund capital projects on a pay-as-you-go basis 8 rather than issuing additional local debt. 9 (cf: P.L.2021, c.125, s.1) 10 4. Section 5 of P.L.2022, c.18 is repealed. 11 12 13 5. Notwithstanding the repeal of section 5 of P.L.2022, c.18, the 14 repeal shall not affect any prior obligation, allocation, or 15 expenditure of funds under that section for the purpose of retiring and defeasing debts of the State of New Jersey, and the costs 16 17 thereof, or for the purpose of funding capital construction projects 18 for which State debt is already authorized by law, or for which 19 funding would have been derived from future State bond issuances. Only unallocated balances remaining in the "New Jersey Debt 20 Defeasance and Prevention Fund," in addition to funds deposited 21 22 into the fund pursuant to section 1 of P.L. , c. (pending before 23 the Legislature as this bill), shall be used to effectuate the purposes 24 of P.L., c. (pending before the Legislature as this bill). 25 26 6. This act shall take effect immediately. 27 28

STATEMENT

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31 This bill adds \$2.35 billion from the General Fund to the "New 32 Jersey Debt Defeasance and Prevention Fund," and appropriates a total of \$4.32 billion from the fund to the Department of the 33 34 Treasury for the purpose of providing funds to each municipality and county in the State to be used by the municipality or county to 35 36 retire and defease local debt or to fund capital projects on a pay-as-37 you-go basis rather than issuing additional local debt. The total 38 amount of funds appropriated by the bill includes \$1.97 billion in 39 currently unallocated balances in the New Jersey Debt Defeasance 40 and Prevention Fund.

Under the bill, \$3.0 billion would be allocated to each municipality on an equal per capita basis wherein each municipality receives the same dollar amount per resident. The remaining \$1.32 billion appropriated by the bill would be allocated to each county on an equal per capita basis. The bill requires that all funds appropriated by the bill be distributed to each municipality and each county within 30 days of enactment.

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1 The State budget has recently benefited from debt reduction and 2 avoidance from prior appropriations to the New Jersey Debt 3 Defeasance and Prevention account, though typically only after 4 funds have remained in the account for inordinately long periods of 5 time while inflation destroys its value. Local governments can frequently have significant debt which can be equally or more 6 7 expensive for taxpayers than State debt. Local governments have 8 compelling infrastructure and capital needs that include, but are not 9 limited to: water, sewer, parks, flooding, storm water, public safety, 10 emergency medical services, community development, and traffic 11 improvements. The State's budgeting process has frequently 12 provided only small and symbolic amounts of assistance towards local infrastructure and capital improvements and only after 13 14 burdensome, inefficient, and politicized processes that chose 15 winners and losers based on favoritism. The sponsor believes it is 16 sound public policy to quickly and efficiently direct remaining balances in the New Jersey Debt Defeasance and Prevention Fund 17 18 towards debt reduction and avoidance that benefits property 19 taxpayers and all residents of the State through a fair and reasonable 20 allocation process.