[First Reprint]

SENATE, No. 995

STATE OF NEW JERSEY

220th LEGISLATURE

INTRODUCED JANUARY 31, 2022

Sponsored by: Senator M. TERESA RUIZ District 29 (Essex) Senator BRIAN P. STACK

Senator DRIAN P. STACK

District 33 (Hudson)

Co-Sponsored by: Senators Cryan and Sacco

SYNOPSIS

Requires entities to remove abandoned lines and certain copper telephone lines and mark information on certain lines.

CURRENT VERSION OF TEXT

As reported by the Senate Economic Growth Committee on June 8, 2023, with amendments.



(Sponsorship Updated As Of: 6/9/2022)

AN ACT concerning the removal ¹and marking ¹ of ¹[abandoned]

certain ¹ lines ¹[by certain entities] ¹ and supplementing Title 48

of the Revised ¹[Statues] Statutes ¹.

4 5

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

678

21

22

23

2425

26

27

28

2930

32

33

3435

36

- 1. As used in P.L. , c. (C.) (pending before the Legislature as this bill):
- 9 "Abandoned" means any ¹telecommunications or cable ¹ line that 10 1: (1) is not terminated at both ends to equipment or to a customer's 11 premises; (2) is not maintained in a safe condition; (3) is not 12 intended for future use; or (4)¹ has not been in operation for a 13 period of at least ¹[twelve] 24¹ consecutive months ¹, and the 14 owner of a structure to which the line is attached has submitted a 15 request for removal of the line pursuant to section 3 of P.L., 16 17 c. (C.) (pending before the Legislature as this bill). The term
- "abandoned" shall not include any line that is overlashed¹.
 "Board" means the Board of Public Utilities or any successor
 agency.
 - ¹"Cable television service" means the same as the term is defined in section 3 of P.L.1972, c.186 (C.48:5A-3).
 - "Copper telephone line" means any above-ground copper telephone line that has been retired by an incumbent local exchange telecommunications company in accordance with federal law, if applicable, and is no longer in operation. The term "copper telephone line" shall not include any line that is overlashed.
 - ["Department" means the Department of Community Affairs.]¹
 "Entity" means a person, municipality, utility, or corporation having ownership of a line ¹or copper telephone line ¹ in this State,

31 including ownership acquired by sale or corporate merger.

- "Line" means an above-ground cable or wire attached to a pole, building, or other structure, used ¹or useful ¹ for the provision of any telecommunications ¹service ¹ or ¹[utility] cable television ¹ service, and shall include any equipment or facility associated with that line attached to that pole, building, or other structure.
- "Telecommunications service" means the ¹ [electronic transmission, conveyance, or routing of voice, data, audio, video, or any other information or signals to a point, or between or among points] same as the term is defined in section 3 of P.L.1972, c.186 (C.48:5A-3)¹.
- "Utility" means any "public utility" as defined in R.S.48:2-13, or "local utility" as defined in section 3.1 of P.L.1975, c.291

44 (C.40:55D-4).

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter. Matter enclosed in superscript numerals has been adopted as follows:

¹Senate SEG committee amendments adopted June 8, 2023.

S995 [1R] RUIZ, STACK

- 2. a. Notwithstanding any law, rule, regulation, or order to the contrary, and in accordance with federal law, ¹if applicable, ¹ an entity owning a line that is abandoned ¹[or permanently out of service] ¹ shall ¹either correct the condition causing the line to be abandoned or ¹ remove that line from all points of attachment ¹, as provided under subsection d. of section 3 of P.L. , c. (C.) (pending before the Legislature as this bill) ¹.
 - b. ¹Notwithstanding any law, rule, regulation, or order to the contrary, when an entity that owns one or more lines in the State ceases to do business in the State, the entity shall remove the lines from all points of attachment, except not including any line for which the ownership is transferred to another entity and the line is not otherwise deemed to be abandoned.
 - c. (1)¹ Following the effective date of P.L., c. (C.) (pending before the Legislature as this bill) and in accordance with federal law, ¹if applicable,¹ an entity that installs ¹[, or otherwise maintains,]¹ a ¹new¹ line ¹[over which], which line is attached to a building or structure and owned by¹ the entity ¹[has ownership],¹ shall mark ¹[both ends of] the end of¹ the line ¹attached to the building or structure¹ with the initials of the entity's name, abbreviation of the entity's name, corporate symbol, or other distinguishing mark or code by which ownership may be readily and definitely ascertained.
 - ¹(2) When an entity owns or maintains a line that is attached to a building or structure, which line was installed before the effective date of P.L., c. (C.) (pending before the Legislature as this bill), and the entity discovers that the line does not contain the markings specified in paragraph (1) of this subsection, the entity shall mark the end of the line attached to the building or structure with the initials of the entity's name, abbreviation of the entity's name, corporate symbol, or other distinguishing mark or code by which ownership may be readily and definitely ascertained. Nothing in this subsection shall be construed to require an entity to affirmatively search for any unmarked lines. ¹

- 3. a. ¹ [Twelve] Beginning 12¹ months after the effective date of P.L., c. (C.) (pending before the Legislature as this bill), in accordance with federal law ¹, if applicable, ¹ and ¹to the extent permitted under ¹ any applicable pole attachment agreement, the owner of a pole, building, or other structure to which a suspected abandoned line is attached may send a ¹ [written] ¹ request ¹, in accordance with subsection c. of this section, ¹ to the entity owning that line to request removal if the line is found to be abandoned by the entity.
- b. ¹[A pole attachment agreement or any other applicable agreement established or renewed after the effective date of P.L. ,

- 1 (C.) (pending before the Legislature as this bill) may c. 2 include, in accordance with federal law, a provision requiring an 3 entity to submit a security deposit, in an amount determined by the 4 board or department, to the owner of a pole, building, or other 5 structure to which the entity attaches a line, which shall be refunded 6 to the entity once the line is removed. Beginning 12 months after 7 the effective date of P.L., c. (C.) (pending before the 8 Legislature as this bill), any person, municipality, utility, or 9 corporation in the State may submit a request, in accordance with 10 subsection c. of this section, to the board for the removal of any suspected abandoned line, provided that the line is found to be 11 12 abandoned by the entity owning the line. Within five business days 13 after receiving the request, the board shall transmit a written copy 14 of the request to the entity that owns the line. Nothing in this 15 section shall prevent or prohibit a person, municipality, utility, or 16 corporation from directly notifying an entity of a suspected
- c. (1) Within 10 months after the effective date of P.L.,

 c. (C.) (pending before the Legislature as this bill), the board

 shall prescribe the form and manner in which the owner of a pole,

 building, or structure may submit a request, pursuant to subsection

 a. of this section, for the removal of a suspected abandoned line. At

 a minimum, the board shall allow these requests to be submitted

 through the official Internet website of the entity.

17

38

39

40

41 42

43

44

abandoned line.

- 25 (2) Within 10 months after the effective date of P.L., c. (C.) (pending before the Legislature as this bill), the board shall prescribe the form and manner in which a person, municipality, utility, or corporation may submit a request, pursuant to subsection b. of this section, for the removal of a suspected abandoned line. At a minimum, the board shall allow these requests to be submitted through the official Internet website of the board.
- 32 (3) Within 11 months after the effective date of P.L., 33 c. (C.) (pending before the Legislature as this bill), the 34 official Internet website of the board and each entity owning one or 35 more lines in the State shall provide instructions, in a clear and 36 conspicuous manner, concerning the submission of the requests to 37 remove suspected abandoned lines.
 - d. Within 30 calendar days after the date on which an entity receives a request to remove a suspected abandoned line, submitted pursuant to this section, the entity shall investigate and determine whether the line is abandoned. If the line is deemed to be abandoned, within 30 calendar days after the date of such determination, the entity shall either correct the condition causing the line to be abandoned or remove the line.
- e. Within 90 calendar days after the effective date of P.L.,

 c. (C.) (pending before the Legislature as this bill), and every

 go calendar days thereafter, the entity shall submit a written report

 to the board, which report shall include a description of all

- 1 notifications, complaints, and requests received by the entity 2 concerning a suspected abandoned line since the date on which the 3 entity submitted its most recent report pursuant to this subsection. 4 For each notification, complaint, or request, the report shall include:
- 5 (1) the date on which the entity received the notification, 6 complaint, or request;
 - (2) the manner in which the notification, complaint, or request was received;
 - (3) the basis of the entity's determination of whether the line is abandoned;
- (4) a description of all actions undertaken by the entity with 11 12 respect to the line, including any actions to remove, overlash, or mark the line, and the dates on which such actions were taken; and 13
 - (5) any other information that may be required by the board.
- 14 15 f. Beginning 12 months after the effective date P.L., 16 c. (C.) (pending before the Legislature as this bill), and every 17 12 months thereafter, each entity shall provide written notice to 18 each customer of the entity, which notice shall inform the customer of the provisions of P.L., c. (C.) (pending before the 19 20 Legislature as this bill) and explain the processes through which the 21 customer may submit a request for removal of a suspected 22 abandoned line. The written notice shall be provided in a form and 23 manner prescribed by the board, except that the notice shall be 24 provided to each customer using the same method as the entity 25 provides a bill to the customer, and the notice shall be made available in both English and Spanish.¹ 26

27

28

29

30

31

32

33

34 35

7

8

9

10

¹[4. The board and the department shall promulgate rules and regulations, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), to implement the provisions of P.L., c. (C.) (pending before the Legislature as this bill) for entities under their respective jurisdictions, as applicable. The board and department may be assisted, as appropriate, by other participating agencies, departments, boards, and authorities, including the Office of Information Technology, in the promulgation of necessary rules and regulations. 11

36 37 38

39 40

41

42

43

44

45

46 47

- ¹4. a. If an entity fails to comply with any requirements of section 2 or 3 of P.L., c. (C.) (pending before the Legislature as this bill), the entity may be subject to a fine, as set forth in this section, which fine shall be enforced by the board.
- b. Before an entity may be subject to a fine under this section, the board shall provide the entity with written notice of the alleged violation. Within 30 calendar days of receiving the notice, the entity shall be permitted to cure the alleged violation or demonstrate that the entity has not violated the requirements of section 2 or 3 of P.L., c. (C.) (pending before the Legislature as this bill).

- 1 c. If within 30 calendar days of receiving the notice, the entity 2 fails to cure the alleged violation or fails to demonstrate that the 3 entity has not violated the requirements of section 2 or 3 of P.L., 4 c. (C.) (pending before the Legislature as this bill), the board 5 may impose a fine of \$100 for each day in which the violation 6 exists, beginning on the 31st calendar day after the submission of 7 the written notice. In determining whether to impose a fine and, if 8 appropriate, in determining the amount of the fine, the board may 9 consider the following factors:
- 10 (1) the nature, circumstances, and magnitude of the violations;
 - (2) the entity's history of prior violations during the prior threeyear period;
 - (3) any good faith efforts by the entity to cure the violation within a reasonable time period following notice; and
 - (4) any other considerations that the board may deem appropriate.¹

17 18

19

20

21

22

34

35

36

37

38

39

40

41 42

43

44

45

11

12

13

14

1516

- ¹5. a. Notwithstanding any law, rule, regulation, or order to the contrary, but in accordance with federal law, if applicable, an entity owning one or more copper telephone lines in this State shall remove each copper telephone line from all points of attachment, as provided in subsection b. of this section.
- 23 b. (1) Within 12 months after the effective date of P.L., 24 c. (C.) (pending before the Legislature as this bill), an entity 25 owning one or more copper telephone lines in the State shall submit 26 a written plan to the board for the removal of each copper telephone 27 line owned by the entity, as of the effective date of P.L., c. (C.) (pending before the Legislature as this bill). In 28 29 addition to any other requirements that the board may deem 30 necessary, the entity shall remove all such copper telephone lines 31 owned by the entity within 10 years following the submission of the 32 report, except that no less than 10 percent of the copper telephone 33 lines shall be removed during each year of this period.
 - (2) Beginning three years after the effective date of P.L., c. (C.) (pending before the Legislature as this bill), and every three years thereafter, an entity owning one or more copper telephone lines in the State shall submit a written plan to the board for the removal of any copper telephone line discovered by the entity after the date on which the entity last submitted a written plan to the board pursuant to this subsection. In addition to any other requirements that the board may deem necessary, the entity shall remove all such copper telephone lines owned by the entity within 10 years following the submission of the report, except that no less than 10 percent of the copper telephone lines shall be removed during each year of this period.
- c. If an entity fails to comply with any requirements of this
 section, the board may subject the entity to a fine, after notice,
 hearing, and opportunity is provided to the entity for corrective or

S995 [1R] RUIZ, STACK

1	remedial action, in such amounts as the board deems appropriate,
2	not to exceed a maximum aggregate fine of \$1,000 per day.
_	

¹6. During the course of the employee's employment, each employee of an entity who is responsible for installing lines or providing service calls or in-person technical assistance shall have an affirmative duty to investigate any line owned by the entity to determine whether the line is abandoned. If the employee of an entity discovers an abandoned line during the course of the employee's employment, the employee shall have an affirmative duty to either remove the abandoned line, if authorized by the entity, or report the abandoned line to the entity for further action. Within 90 calendar days of receiving the report, the entity shall transmit a copy of the report to the board. ¹

¹7. The board may promulgate rules and regulations, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), to implement the provisions of P.L., c. (C.) (pending before the Legislature as this bill) for entities under its jurisdiction, as applicable. The board may be assisted, as appropriate, by other participating agencies, departments, boards, and authorities, including the Office of Information Technology, in the promulgation of such rules and regulations as the board deems necessary.¹

¹[5.] <u>8.</u> This act shall take effect immediately, but shall remain inoperative for 90 days from the date of enactment.