[First Reprint]

ASSEMBLY COMMITTEE SUBSTITUTE FOR

ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, No. 4372

STATE OF NEW JERSEY

220th LEGISLATURE

ADOPTED FEBRUARY 23, 2023

Sponsored by:

Assemblyman LOUIS D. GREENWALD District 6 (Burlington and Camden) Assemblywoman CAROL A. MURPHY District 7 (Burlington)

SYNOPSIS

Establishes "Elections Transparency Act;" requires reporting of campaign contributions in excess of \$200; increases contribution limits; concerns independent expenditure committees, certain business entity contributions, and certain local provisions; requires appropriation.

CURRENT VERSION OF TEXT

As reported by the Assembly Appropriations Committee on March 23, 2023, with amendments.



(Sponsorship Updated As Of: 3/16/2023)

AN ACT establishing "The Elections Transparency Act," concerning campaign contribution limits and reporting requirements, amending various parts of the statutory law, supplementing P.L.1973, c.83 (C.19:44A-1 et seq.), repealing section 1 of P.L.2005, c.271, and requiring an appropriation.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 10 1. Section 7 of P.L.1973, c.83 (C.19:44A-7) is amended to read as follows:
- 12 7. The amount which may be spent in aid of the candidacy of 13 any qualified candidate for Governor in a primary election shall not 14 exceed [\$2,200,000] <u>\$7,300,000</u>. The amount which may be spent in aid of the candidacy of any qualified joint candidates for 15 16 Governor and Lieutenant Governor in a general election shall not 17 exceed [\$5,000,000] \$15,600,000; but such sums shall not include 18 the traveling expenses of the candidate or candidates or of any 19 person other than the candidate or candidates if such traveling 20 expenses are voluntarily paid by such person without any 21 understanding or agreement with the candidate or candidates that 22 they shall be, directly or indirectly, repaid to him by the candidate 23 or candidates.
 - (cf: P.L.2009, c.66, s.7)

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- 26 2. Section 22 of P.L.1993, c.65 (C.19:44A-7.2) is amended to read as follows:
- 28 22. a. Not later than December 1 [of each year preceding any 29 year in which a general election is to be held to fill the offices of 30 Governor and Lieutenant Governor for a four-year term 1, 2023 and every two years thereafter, the Election Law Enforcement 31 32 Commission shall adjust the amounts, set forth in subsection b. of 33 this section, which shall be applicable under P.L.1973, c.83 34 (C.19:44A-1 et al.) to primary and general elections for any public office other than the offices of Governor and Lieutenant Governor 35 36 at a percentage which shall be [the same] calculated in the same 37 manner as the percentage of change that the commission applies to 38 the amounts used for the primary election for the office of Governor 39 and the general election for the offices of Governor and Lieutenant 40 Governor [held in the third year preceding the year in which that
 - EXPLANATION Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

December 1 occurs **]**, pursuant to section 19 of P.L.1980, c.74 (C.19:44A-7.1), and any amount so adjusted shall be rounded in the

same manner as provided in that section.

¹Assembly AAP committee amendments adopted March 23, 2023.

- b. The amounts subject to adjustment as provided under this section shall be:
 - (1) the minimum amount raised or expended by any two or more persons acting jointly who qualify as a political committee and the minimum amount contributed or expected to be contributed in any calendar year by any group of two or more persons acting jointly who qualify as a continuing political committee as defined in section 3 of P.L.1973, c.83 (C.19:44A-3);
 - (2) (Deleted by amendment, P.L.2004, c.28);

- (3) the minimum amount of a contribution to a political committee, continuing political committee, legislative leadership committee or a political party committee received during the period between the 13th day prior to the election and the date of the election, the minimum amount of an expenditure by a political committee during that period, and the minimum amount of an expenditure by a continuing political committee during the period beginning after March 31 and ending on the date of the primary election and the period beginning after September 30 and ending on the date of the general election which triggers an obligation to report that contribution to the commission pursuant to section 8 of P.L.1973, c.83 (C.19:44A-8), and the minimum amount of a contribution to a candidate, candidate committee or joint candidates committee received during the period between the 13th day prior to the election and the date of the election which triggers an obligation to report that contribution to the commission pursuant to section 16 of P.L.1973, c.83 (C.19:44A-16);
- (4) the maximum amount which may be expended by the campaign organizations of two or more candidates forming a joint candidates committee without being required to file contribution reports, pursuant to section 8 of P.L.1973, c.83 (C.19:44A-8);
- (5) the maximum amount that a person, not acting in concert with any other person or group, may spend to support or defeat a candidate or to aid the passage or defeat of a public question without being required to report all such expenditures and expenses to the commission pursuant to section 11 of P.L.1973, c.83 (C.19:44A-11) and the maximum amount that a person, not acting in concert with any other person or group, may raise through a public solicitation and expend to finance any lawful activity in support of or in opposition to any candidate or public question or to seek to influence the content, introduction, passage or defeat of legislation pursuant to section 19 of P.L.1973, c.83 (C.19:44A-19);
- (6) the maximum amount that may be expended, in the aggregate, on behalf of a candidate without requiring that candidate to file contribution reports with the commission and the maximum amount that may be expended, in the aggregate, on behalf of a candidate seeking election to a public office of a school district, without requiring that candidate to file contribution reports with the

1 commission pursuant to section 16 of P.L.1973, c.83 (C.19:44A-16);

- (7) the maximum amount of penalty which may be imposed by the commission on any person who fails to comply with the regulatory provisions of P.L.1973, c.83 (C.19:44A-1 et al.) for a first offense or a second and subsequent offenses, pursuant to section 22 of P.L.1973, c.83 (C.19:44A-22);
- (8) the maximum amount of penalty which may be imposed by the commission on any corporation or labor organization which provides any of its employees any additional increment of salary for the express purpose of making a contribution to a candidate, candidate committee, joint candidates committee, political party committee, legislative leadership committee, political committee or continuing political committee for a first or a second and subsequent offenses, pursuant to section 15 of P.L.1993, c.65 (C.19:44A-20.1);
- 17 (9) (Deleted by amendment, P.L.2004, c.174);

- 18 (10) (Deleted by amendment, P.L.2004, c.174);
 - (11) (Deleted by amendment, P.L.2004, c.174);
 - (12) the amount of filing fees which may be collected from a candidate committee, a joint candidates committee, a continuing political committee, a political party committee, a legislative leadership committee, or any other person pursuant to section 6 of P.L.1973, c.83 (C.19:44A-6) (as that section shall have been amended by P.L.1983, c.579).
 - c. Not later than December 15 **[**of each year preceding any year in which a general election is to be held to fill the offices of Governor and Lieutenant Governor for a four-year term **]**, 2023 and every two years thereafter, the commission shall report to the Legislature and make public its adjustment of limits in accordance with the provisions of this section. Whenever, following the transmittal of that report, the commission shall have notice that a person has declared as a candidate for nomination for election or for election to any public office in a forthcoming primary or general election, it shall promptly notify that candidate of the amounts of those adjusted limits.

37 (cf: P.L.2009, c.66, s.9)

39 3. Section 2 of P.L.2004, c.174 (C.19:44A-7.3) is amended to 40 read as follows:

2. a. No later than July 1 **[**of each year preceding any year in which a general election is to be held to fill the offices of Governor and Lieutenant Governor for a four-year term **]**, 2024 and every two years thereafter, the commission shall **[**issue a report setting forth its recommendations for the adjustment of **]** adjust the amounts, set forth in subsection b. of this section and applicable to P.L.1973, c.83 (C.19:44A-1 et seq.), to primary and general elections for any

- public office other than the offices of Governor and Lieutenant 1 2 Governor, to limitations on contributions to and from political 3 committees, continuing political committees, candidate committees, 4 joint candidates committees, political party committees and 5 legislative leadership committees and to other amounts, at a 6 percentage which shall be [the same] calculated in the same 7 manner as the percentage of change that the commission applies to 8 the amounts used for the primary election for the office of Governor 9 and the general election for the offices of Governor and Lieutenant 10 Governor [held in the third year preceding the year in which that 11 December 1 occurs], pursuant to section 19 of P.L.1980, c.74
 - b. The amounts to be **[**recommended for adjustment**]** <u>adjusted</u> as provided under this section shall be:

(C.19:44A-7.1). Any amount so [recommended for adjustment]

adjusted shall be rounded in the same manner as provided in that

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- (1) the maximum amount of contributions permitted to be made by an individual, a corporation or labor organization to a candidate, candidate committee or joint candidates committee, the maximum amount of contributions permitted to be made by a political committee or a continuing political committee to a candidate, candidate committee or joint candidates committee other than the committee of a candidate for nomination for the office of Governor or the committee of candidates for election to the offices of Governor and Lieutenant Governor and the maximum amount of contributions permitted to be made by one candidate, candidate committee or joint candidates committee, other than the committee of a candidate for nomination for the office of Governor or the committee for election to the offices of Governor and Lieutenant Governor, to another candidate, candidate committee or joint candidates committee other than the committee of a candidate for nomination for the office of Governor or the committee for election to the offices of Governor and Lieutenant Governor pursuant to section 18 of P.L.1993, c.65 (C.19:44A-11.3);
- (2) the maximum amount of contributions permitted to be made by an individual, corporation, labor organization, political committee, continuing political committee, candidate committee or joint candidates committee or any other group to any political party committee or any legislative leadership committee pursuant to section 19 of P.L.1993, c.65 (C.19:44A-11.4); and
- (3) the maximum amount of contributions permitted to be made by a candidate, candidate committee or joint candidates committee to a political committee or a continuing political committee and the maximum amount of contributions permitted to be made by one political committee or continuing political committee to another political committee or continuing political committee pursuant to section 20 of P.L.1993, c.65 (C.19:44A-11.5).

c. No later than July 15 [of each year preceding any year in 1 2 which a general election is to be held to fill the offices of Governor 3 and Lieutenant Governor for a four-year term 1, 2024 and every two 4 years thereafter, the commission shall [transmit a copy of its report 5 to each member of <u>I report to</u> the Legislature and make public its 6 [recommended] adjustment of limits pursuant to this section. [The 7 Legislature shall have the option of adopting all or part of the 8 recommended adjustments by the passage of appropriate 9 legislation Whenever, following the transmittal of that report, the commission shall have notice that a person has declared as a 10 11 candidate for nomination for election or for election to any public office in a forthcoming primary or general election, it shall 12 13 promptly notify that candidate of the amounts of those adjusted 14 <u>limits</u>.

(cf: P.L.2009, c.66, s.10)

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4. Section 8 of P.L.1973, c.83 (C.19:44A-8) is amended to read as follows:

8. a. (1) Each political committee shall make a full cumulative report, upon a form prescribed by the Election Law Enforcement Commission, of all contributions in excess of \$200 in the form of moneys, loans, paid personal services, or other things of value made to it and all expenditures made, incurred, or authorized by it in furtherance of the nomination, election, or defeat of any candidate, or in aid of the passage or defeat of any public question, or to provide political information on any candidate or public question, during the period ending 48 hours preceding the date of the report and beginning on the date on which the first of those contributions was received or the first of those expenditures was made, whichever occurred first. The cumulative report, except as hereinafter provided, shall contain the name and mailing address of each person or group from whom moneys, loans, paid personal services or other things of value in excess of \$200 have been contributed since 48 hours preceding the date on which the previous such report was made and the amount contributed by each person or group, and where the contributor is an individual, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. In the case of any loan reported pursuant to this subsection, the report shall contain the name and mailing address of each person who has cosigned such loan since 48 hours preceding the date on which the previous such report was made, and where an individual has cosigned such loans, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. The cumulative report shall also contain the name and address of each person, firm or organization to whom expenditures have been paid since 48 hours preceding the date on which the previous such report was made and

the amount and purpose of each such expenditure. The cumulative report shall be filed with the Election Law Enforcement Commission on the dates designated in section 16 hereof.

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The campaign treasurer of the political committee reporting shall certify to the correctness of each report.

Each campaign treasurer of a political committee shall file written notice with the commission of a contribution in excess of [\$500] \$200 received during the period between the 13th day prior to the election and the date of the election, and of an expenditure of money or other thing of value in excess of [\$500] \$200 made, incurred or authorized by the political committee to support or defeat a candidate in an election, or to aid the passage or defeat of any public question, during the period between the 13th day prior to the election and the date of the election. The notice of a contribution shall be filed in writing or by electronic transmission within [48] 72 hours of the receipt of the contribution [and] when the contribution is received between the 13th day and the eighth day prior to the election, or within 24 hours of the receipt of the contribution when the contribution is received between the seventh day prior to the election and the date of the election. The notice shall set forth the amount and date of the contribution, the name and mailing address of the contributor, and where the contributor is an individual, the individual's occupation and the name and mailing address of the individual's employer. The notice of an expenditure shall be filed in writing or by electronic transmission within [48] <u>72</u> hours of the making, incurring or authorization of the expenditure [and] when the expenditure is made, incurred, or authorized between the 13th day and the eighth day prior to the election, or within 24 hours when the expenditure is made, incurred, or authorized between the seventh day prior to the election and the date of the election. The notice shall set forth the name and mailing address of the person, firm or organization to whom or which the expenditure was paid and the amount and purpose of the expenditure.

- (2) When a political committee or an individual seeking party office makes or authorizes an expenditure on behalf of a candidate, it shall provide immediate written notification to the candidate of the expenditure.
- b. (1) A group of two or more persons acting jointly, or any corporation, partnership, or any other incorporated or unincorporated association including a political club, political action committee, civic association or other organization, which in any calendar year contributes or expects to contribute at least \$2,500.00 to the aid or promotion of the candidacy of an individual, or of the candidacies of individuals, for elective public office or the passage or defeat of a public question or public questions and which expects to make contributions toward such aid or promotion, or

1 toward such passage or defeat, during a subsequent election shall 2 certify that fact to the commission, and the commission, upon 3 receiving that certification and on the basis of any information as it 4 may require of the group, corporation, partnership, association or 5 other organization, shall determine whether the group, corporation, 6 partnership, association or other organization is a continuing 7 political committee for the purposes of this act. If the commission 8 determines that the group, corporation, partnership, association or 9 other organization is a continuing political committee, it shall so 10 notify that continuing political committee.

No person serving as the chairman of a political party committee or a legislative leadership committee shall be eligible to be appointed or to serve as the chairman of a continuing political committee.

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(2) A continuing political committee shall file with the Election Law Enforcement Commission, not later than April 15, July 15, October 15 and January 15 of each calendar year, a cumulative quarterly report of all moneys, loans, paid personal services or other things of value in excess of \$200 contributed to it during the period ending on the 15th day preceding that date and commencing on January 1 of that calendar year or, in the case of the cumulative quarterly report to be filed not later than January 15, of the previous calendar year, and all expenditures made, incurred, or authorized by it during the period, whether or not such expenditures were made, incurred or authorized in furtherance of the election or defeat of any candidate, or in aid of the passage or defeat of any public question or to provide information on any candidate or public question.

The cumulative quarterly report shall contain the name and mailing address of each person or group from whom moneys, loans, paid personal services or other things of value in excess of \$200 have been contributed and the amount contributed by each person or group, and where an individual has made such contributions, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. In the case of any loan reported pursuant to this subsection, the report shall contain the name and address of each person who cosigns such loan, and where an individual has cosigned such loans, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. The report shall also contain the name and address of each person, firm or organization to whom expenditures have been paid and the amount and purpose of each such expenditure. The treasurer of the continuing political committee reporting shall certify to the correctness of each cumulative quarterly report.

Each continuing political committee shall provide immediate written notification to each candidate of all expenditures made or authorized on behalf of the candidate.

If any continuing political committee submitting cumulative 1 2 quarterly reports as provided under this subsection receives a 3 contribution from a single source of more than [\$500] \$200 after 4 the final day of a quarterly reporting period and on or before a 5 primary, general, municipal, school or special election which occurs 6 after that final day but prior to the final day of the next reporting 7 period it shall, in writing or by electronic transmission, report that 8 contribution to the commission within [48] 72 hours of the receipt 9 thereof if that contribution is received between the 15th day prior to 10 that election and the day of the election, except that a contribution received between the seventh day prior to the election and the date 11 12 of the election shall be reported within 24 hours of the receipt 13 thereof, including in that report the amount and date of the 14 contribution; the name and mailing address of the contributor; and 15 where the contributor is an individual, the individual's occupation 16 and the name and mailing address of the individual's employer. If 17 any continuing political committee makes or authorizes an expenditure of money or other thing of value in excess of [\$500] 18 19 \$200, or incurs any obligation therefor, to support or defeat a 20 candidate in an election, or to aid the passage or defeat of any 21 public question, [after March 31 and on or before] between the 22 15th day prior to the day of the primary election and the day of the 23 primary election, or [after September 30 and on or before] between 24 the 15th day prior to the day of the general election and the day of 25 the general election, it shall, in writing or by electronic transmission, report that expenditure to the commission within [48] 26 27 72 hours of the making, authorizing or incurring thereof, except that an expenditure made, authorized, or incurred between the 28 29 seventh day prior to the election and the date of the election shall be 30 reported within 24 hours of the making, authorizing, or incurring 31 thereof. 32

A continuing political committee which ceases making contributions toward the aiding or promoting of the candidacy of an individual, or of the candidacies of individuals, for elective public office in this State or the passage or defeat of a public question or public questions in this State shall certify that fact in writing to the commission, and that certification shall be accompanied by a final accounting of any fund relating to such aiding or promoting including the final disposition of any balance in such fund at the time of dissolution. Until that certification has been filed, the committee shall continue to file the quarterly reports as provided under this subsection.

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c. Each political party committee and each legislative leadership committee shall file with the Election Law Enforcement Commission, not later than April 15, July 15, October 15 and January 15 of each calendar year, a cumulative quarterly report of all moneys, loans, paid personal services or other things of value in

excess of \$200 contributed to it during the period ending on the 1 2 15th day preceding that date and commencing on January 1 of that 3 calendar year or, in the case of the cumulative quarterly report to be 4 filed not later than January 15, of the previous calendar year, and all 5 expenditures made, incurred, or authorized by it during the period, 6 whether or not such expenditures were made, incurred or authorized in furtherance of the election or defeat of any candidate, or in aid of 7 8 the passage or defeat of any public question or to provide 9 information on any candidate or public question.

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The cumulative quarterly report shall contain the name and mailing address of each person or group from whom moneys, loans, paid personal services or other things of value in excess of \$200 have been contributed and the amount contributed by each person or group, and where an individual has made such contributions, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. In the case of any loan reported pursuant to this subsection, the report shall contain the name and address of each person who cosigns such loan, and where an individual has cosigned such loans, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. The report shall also contain the name and address of each person, firm or organization to whom expenditures have been paid and the amount and purpose of each such expenditure. The treasurer of the political party committee or legislative leadership committee reporting shall certify to the correctness of each cumulative quarterly report.

d. (1) Each independent expenditure committee making an electioneering communication pertaining to a primary election shall file with the Election Law Enforcement Commission, Inot later than April 15, July 15, October 15 and January 15 of each calendar year, a cumulative quarterly report **]** a cumulative report on the 11th day preceding the primary election, and after the primary election file a report on the 20th day following the election, upon a form prescribed by the Election Law Enforcement Commission, of all contributions received in excess of [\$10,000] \$7,500 in the form of moneys, loans, paid personal services, or other things of value made to it ¹ for the purpose of furthering the independent expenditure ¹, and of all independent expenditures [in excess of \$3,000] made, incurred, or authorized by it [in influencing or attempting to influence the outcome of any election or the nomination, election, or defeat of any person to State or local elective public office or the passage or defeat of any public question, legislation, or regulation, or in providing political information on any candidate or public question, legislation, or regulation, during the period ending 48 hours preceding the date of the report and beginning on the date on which the first of those contributions was received or the first of those expenditures was made, whichever occurred first. The

1 quarterly beginning on the first day of the preceding calendar year 2 and ending on the reporting date. Each independent expenditure 3 committee making an electioneering communication pertaining to a 4 municipal, runoff, school board, special, or general election shall 5 file with the Election Law Enforcement Commission a cumulative 6 report on the 29th day preceding the election, a report on the 11th 7 day preceding the election, and after the election file a report on the 8 20th day following the election, upon a form prescribed by the 9 Election Law Enforcement Commission, of all contributions 10 received in excess of \$7,500 in the form of moneys, loans, paid personal services, or other things of value made to it ¹for the 11 12 purpose of furthering the independent expenditure¹, and of all independent expenditures made, incurred, or authorized by it 13 14 beginning on the first day of the preceding calendar year and ending on the reporting date. The report, except as hereinafter provided, 15 16 shall contain the name and mailing address of each person or group 17 from whom moneys, loans, paid personal services or other things of 18 value have been contributed since 48 hours preceding the date on 19 which such previous report was made and the amount contributed 20 by each person or group in excess of [\$10,000] \$7,500, and when the contributor is an individual, the report shall indicate the 21 22 occupation of the individual and the name and mailing address of 23 the individual's employer. In the case of any loan reported pursuant 24 to this subsection, the report shall contain the name and mailing 25 address of each person who has cosigned such loan since 48 hours 26 preceding the date on which the previous such report was made, and 27 when an individual has cosigned such loans, the report shall 28 indicate the occupation of the individual and the name and mailing 29 address of the individual's employer. The [quarterly] report shall 30 also contain the name and address of each person, firm, or 31 organization to whom expenditures have been paid since 48 hours 32 preceding the date on which the previous such report was made and 33 the amount and purpose of each such expenditure. 34

(2) [An independent expenditure committee shall disclose all expenditures made by it in excess of \$3,000, including, but not limited to, for electioneering communications, voter registration, get-out-the-vote efforts, polling, and research. The disclosures required by this paragraph shall be reported to the Election Law Enforcement Commission on the same schedule as required for continuing political committees pursuant to this section.]

40 continuing political committees pursuant to this section. **1**41 The treasurer of the reporting independent expressions are continuing political committees pursuant to this section. **1**

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The treasurer of the reporting independent expenditure committee shall certify the correctness of each report and shall maintain all records of contributions and expenditures for a period of not less than four years.

The **[**\$10,000**]** \$7,500 contribution amount **[**and the \$3,000 expenditure amount established in this subsection**]** shall remain as stated in this subsection without further adjustment by the

1 commission pursuant to section 22 of P.L.1993, c.65 (C.19:44A-7.2).

3 When a political party committee [,] or legislative 4 leadership committee [or independent expenditure committee] 5 receives a contribution from a single source of more than [\$500] 6 \$200 after the final day of a quarterly reporting period and on or 7 before a primary, general, municipal, school, or special election 8 which occurs after that final day but prior to the final day of the 9 next reporting period it shall, in writing or by electronic 10 transmission, report that contribution to the commission within 11 [48] 72 hours of the receipt thereof if that contribution is received between the 15th day prior to that election and the day of the 12 13 election, except that a contribution received between the seventh 14 day prior to the election and the date of the election shall be 15 reported within 24 hours of the receipt thereof, including in that 16 report the amount and date of the contribution; the name and 17 mailing address of the contributor; and where the contributor is an 18 individual, the individual's occupation and the name and mailing 19 address of the individual's employer. When a political party 20 committee [,] or legislative leadership committee [, or an independent expenditure committee makes or authorizes an 21 22 expenditure of money or other thing of value in excess of \$800, or 23 incurs any obligation therefor, to support or defeat a candidate in an 24 election, or to aid the passage or defeat of any public question, [or 25 to aid the passage or defeat of legislation or regulation in the case of 26 an independent expenditure committee, after March 31 and on or before between the 15th day prior to the day of the primary 27 28 <u>election and</u> the day of the primary election, or **[**after September 30 29 and on or before between the 15th day prior to the day of the 30 general election and the day of the general election, it shall, in 31 writing or by electronic transmission, report that expenditure to the 32 commission within [48] 72 hours of the making, authorizing or 33 incurring thereof, except that an expenditure made, authorized, or 34 incurred between the seventh day prior to the election and the date 35 of the election shall be reported within 24 hours of the making, 36 authorizing, or incurring thereof. 37

f. In any report filed pursuant to the provisions of this section the organization or committee reporting may exclude from the report the name of and other information relating to any contributor whose contributions during the period covered by the report did not exceed [\$300] \$200, provided, however, that (1) such exclusion is unlawful if any person responsible for the preparation or filing of the report knew that it was made with respect to any person whose contributions relating to the same election or issue and made to the reporting organization or committee aggregate, in combination with the contribution in respect of which such exclusion is made, more than [\$300] \$200 and (2) any person who knowingly prepares,

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assists in preparing, files or acquiesces in the filing of any report from which the identification of a contributor has been excluded contrary to the provisions of this section is subject to the provisions of section 21 of P.L.1973, c.83 (C.19:44A-21), but (3) nothing in this proviso shall be construed as requiring any committee or organization reporting pursuant to this act to report the amounts, dates or other circumstantial data regarding contributions made to any other organization or political committee, political party committee or campaign organization of a candidate.

g. Any report filed pursuant to the provisions of this section shall include an itemized accounting of all receipts and expenditures relative to any testimonial affairs held since the date of the most recent report filed, which accounting shall include the name and mailing address of each contributor in excess of [\$300] \$200 to such testimonial affair and the amount contributed by each; in the case of an individual contributor, the occupation of the individual and the name and mailing address of the individual's employer; the expenses incurred; and the disposition of the proceeds of such testimonial affair.

The **[**\$300**]** <u>\$200</u> limit established in this subsection shall remain as stated in this subsection without further adjustment by the commission in the manner prescribed by section 22 of P.L.1993, c.65 (C.19:44A-7.2).

(cf: P.L.2019, c.124, s.2)

- 5. Section 11 of P.L.1973, c.83 (C.19:44A-11) is amended to read as follows:
- 11. No contribution of money or other thing of value, nor obligation therefor, including but not limited to contributions, loans or obligations of a candidate himself or of his family, shall be made or received, and no expenditure of money or other thing of value, nor obligation therefor, including expenditures, loans or obligations of a candidate himself or of his family, shall be made or incurred, directly or indirectly, to support or defeat a candidate in any election, or to aid the passage or defeat of any public question, or to aid the passage or defeat of legislation or regulation as an independent expenditure or electioneering communication in the case of an independent expenditure committee, except through:
- a. The duly appointed campaign treasurer or deputy campaign treasurers of the candidate committee or joint candidates committee;
- b. The duly appointed organizational treasurer or deputy organizational treasurers of a political party committee or a continuing political committee;
- c. The duly appointed campaign treasurer or deputy campaign treasurers of a political committee;
- d. The duly appointed organizational treasurer or deputy organizational treasurer of a legislative leadership committee; or

e. The duly appointed organizational treasurer or deputy organizational treasurer of an independent expenditure committee.

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3 It shall be lawful, however, for any person, not acting in concert 4 with any other person or group, to expend personally from his own 5 funds a sum which is not to be repaid to him for any purpose not 6 prohibited by law, or to contribute his own personal services and 7 personal traveling expenses, to support or defeat a candidate or to 8 aid the passage or defeat of a public question; provided, however, 9 that any person making such expenditure shall be required to report 10 his or her name and mailing address and the amount of all such 11 expenditures and expenses, except personal traveling expenses, if 12 the total of the money so expended, exclusive of such traveling 13 expenses, exceeds [\$500] \$200, and also, where the person is an 14 individual, to report the individual's occupation and the name and 15 mailing address of the individual's employer, to the Election Law 16 Enforcement Commission at the same time and in the same manner 17 as a political committee subject to the provisions of section 8 of 18 P.L.1973, c.83 (C.19:44A-8). Such expenditure made during the period between the 13th day and the eighth day prior to the election 19 20 [and the date of the election] shall be filed in writing or by 21 [telegram] electronic transmission within [48] 72 hours of the 22 making, incurring or authorization of the expenditure, and such 23 expenditure made during the period between the seventh day prior 24 to the election and the date of the election shall be reported within 25 24 hours of the making, incurring, or authorization of the 26 expenditure, which filing shall set forth the name and mailing 27 address of the person, firm or organization to whom or which the 28 expenditure was paid and the amount and purpose of the 29 expenditure. 30

No contribution of money shall be made in currency, except contributions in response to a public solicitation, provided that cumulative currency contributions of up to \$200 may be made to a candidate committee or joint candidates committee, a political committee, a continuing political committee, an independent expenditure committee, a legislative leadership committee or a political party committee if the contributor submits with the currency contribution a written statement of a form as prescribed by the commission, indicating the contributor's name, mailing address and occupation and the amount of the contribution, including the contributor's signature and the name and mailing address of the contributor's employer. Adjustments to the \$200 limit established in this paragraph which have been made by the Election Law Enforcement Commission, pursuant to section 22 of P.L.1993, c.65 (C.19:44A-7.2), prior to the effective date of P.L.2004, c.28 are rescinded. The \$200 limit established in this paragraph shall remain as stated in this paragraph without further adjustment by the commission in the manner prescribed by section 22 of P.L.1993, c.65 (C.19:44A-7.2).

Any anonymous contribution received by a campaign treasurer or deputy campaign treasurer shall not be used or expended, but shall be returned to the donor, if his identity is known, and if no donor is found, the contribution shall escheat to the State.

No person, partnership or association, either directly or through an agent, shall make any loan or advance, the proceeds of which that person, partnership or association knows or has reason to know or believe are intended to be used by the recipient thereof to make a contribution or expenditure, except by check or money order identifying the name, mailing address and occupation or business of the maker of the loan, and, if the maker is an individual, the name and mailing address of that individual's employer; provided, however, that such loans or advances to a single individual, up to a cumulative amount of \$50 in any calendar year, may be made in currency.

16 (cf: P.L.2019, c.124, s.5)

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6. Section 18 of P.L.1993, c.65 (C.19:44A-11.3) is amended to read as follows:

No individual, other than an individual who is a 18. a. candidate, no corporation of any kind organized and incorporated under the laws of this State or any other state or any country other than the United States, no labor organization of any kind which exists or is constituted for the purpose, in whole or in part, of collective bargaining, or of dealing with employers concerning the grievances, terms or conditions of employment, or of other mutual aid or protection in connection with employment, or any group shall: (1) pay or make any contribution of money or other thing of value to a candidate who has established only a candidate committee, his campaign treasurer, deputy campaign treasurer or candidate committee which in the aggregate exceeds [\$2,600] \$5,200 per election, or (2) pay or make any contribution of money or other thing of value to candidates who have established only a joint candidates committee, their campaign treasurer, deputy campaign treasurer, or joint candidates committee, which in the aggregate exceeds [\$2,600] \$5,200 per election per candidate, or (3) pay or make any contribution of money or other thing of value to a candidate who has established both a candidate committee and a joint candidates committee, the campaign treasurers, deputy campaign treasurers, or candidate committee or joint candidates committee, which in the aggregate exceeds [\$2,600] \$5,200 per No candidate who has established only a candidate election. committee, his campaign treasurer, deputy campaign treasurer or candidate committee shall knowingly accept from an individual, other than an individual who is a candidate, a corporation of any kind organized and incorporated under the laws of this State or any other state or any country other than the United States, a labor organization of any kind which exists or is constituted for the

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purpose, in whole or in part, of collective bargaining, or of dealing with employers concerning the grievances, terms or conditions of employment, or of other mutual aid or protection in connection with employment, or any group any contribution of money or other thing of value which in the aggregate exceeds [\$2,600] \$5,200 per election, and no candidates who have established only a joint candidates committee, or their campaign treasurer, deputy campaign treasurer, or joint candidates committee, shall knowingly accept from any such source any contribution of money or other thing of value which in the aggregate exceeds [\$2,600] \$5,200 per election per candidate, and no candidate who has established both a candidate committee and a joint candidates committee, the campaign treasurers, deputy campaign treasurers, or candidate committee or joint candidates committee shall knowingly accept from any such source any contribution of money or other thing of value which in the aggregate exceeds [\$2,600] \$5,200 per election.

b. (1) No political committee or continuing political committee shall: (a) pay or make any contribution of money or other thing of value to a candidate who has established only a candidate committee, his campaign treasurer, deputy campaign treasurer or candidate committee, other than a candidate for nomination for election for the office of Governor or candidates for election for the offices of Governor and Lieutenant Governor, which in the aggregate exceeds [\$8,200] \$16,400 per election, or (b) pay or make any contribution of money or other thing of value to candidates who have established only a joint candidates committee, their campaign treasurer or deputy campaign treasurer, or the joint candidates committee, which in the aggregate exceeds [\$8,200] \$16,400 per election per candidate, or (c) pay or make any contribution of money or other thing of value to a candidate who has established both a candidate committee and a joint candidates committee, the campaign treasurers, deputy campaign treasurers, or candidate committee or joint candidates committee, which in the aggregate exceeds [\$8,200] \$16,400 per election. No candidate who has established only a candidate committee, his campaign treasurer, deputy campaign treasurer or candidate committee, other than a candidate for nomination for election for the office of Governor or candidates for election for the offices of Governor and Lieutenant Governor, shall knowingly accept from any political committee or continuing political committee any contribution of money or other thing of value which in the aggregate exceeds [\$8,200] \$16,400 per election, and no candidates who have established only a joint candidates committee, their campaign treasurer, deputy campaign treasurer, or joint candidates committee, shall knowingly accept from any such source any contribution of money or other thing of value which in the aggregate exceeds [\$8,200] \$16,400 per election per candidate, and no candidate who

has established both a candidate committee and a joint candidates committee, the campaign treasurers, deputy campaign treasurers, or candidate committee or joint candidates committee shall knowingly accept from any such source any contribution of money or other thing of value which in the aggregate exceeds [\$8,200] \$16,400 per election.

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(2) The limitation upon the knowing acceptance by a candidate, deputy campaign treasurer, candidate campaign treasurer, committee or joint candidates committee of any contribution of money or other thing of value from a political committee or continuing political committee under the provisions of paragraph (1) of this subsection shall also be applicable to the knowing acceptance of any such contribution from the county committee of a political party by a candidate or the campaign treasurer, deputy campaign treasurer, candidate committee or joint candidates committee of a candidate for any elective public office in another county or, in the case of a candidate for nomination for election or for election to the office of member of the Legislature, in a legislative district in which, according to the federal decennial census upon the basis of which legislative districts shall have been established, less than 20% of the population resides within the county of that county committee. In addition, all contributor reporting requirements and other restrictions and regulations applicable to a contribution of money or other thing of value by a political committee or continuing political committee under the provisions of P.L.1973, c.83 (C.19:44A-1 et al.) shall likewise be applicable to the making or payment of such a contribution by such a county committee.

The limitation upon the knowing acceptance by a candidate, campaign treasurer, deputy campaign treasurer, candidate committee or joint candidates committee of any contribution of money or other thing of value from a political committee or continuing political committee under the provisions of paragraph (1) of this subsection, except that the amount of any contribution of money or other thing of value shall be in an amount which in the aggregate does not exceed [\$25,000] \$50,000, shall also be applicable to the knowing acceptance of any such contribution from the county committee of a political party by a candidate, or the campaign treasurer, deputy campaign treasurer, committee or joint candidates committee of a candidate, for nomination for election or for election to the office of member of the Legislature in a legislative district in which, according to the federal decennial census upon the basis of which legislative districts shall have been established, at least 20% but less than 40% of the population resides within the county of that county committee. In addition, all contributor reporting requirements and other restrictions and regulations applicable to a contribution of money or other thing of value by a political committee or continuing political

committee under the provisions of P.L.1973, c.83 (C.19:44A-1 et al.) shall likewise be applicable to the making or payment of such a contribution by such a county committee.

With respect to the limitations in this paragraph, the Legislature finds and declares that:

- (a) Persons making contributions to the county committee of a political party have a right to expect that their money will be used, for the most part, to support candidates for elective office who will most directly represent the interest of that county;
- (b) The practice of allowing a county committee to use funds raised with this expectation to make unlimited contributions to candidates for the Legislature who may have a limited, or even nonexistent, connection with that county serves to undermine public confidence in the integrity of the electoral process;
- (c) Furthermore, the risk of actual or perceived corruption is raised by the potential for contributors to circumvent limits on contributions to candidates by funneling money to candidates through county committees;
- (d) The State has a compelling interest in preventing the actuality or appearance of corruption and in protecting public confidence in democratic institutions by limiting amounts which a county committee may contribute to legislative candidates whose districts are not located in close proximity to that county; and
- (e) It is, therefore, reasonable for the State to promote this compelling interest by limiting the amount a county committee may give to a legislative candidate based upon the degree to which the population of the legislative district overlaps with the population of that county.
- c. (1) No candidate who has established only a candidate committee, his campaign treasurer, deputy treasurer or candidate committee shall (a) pay or make any contribution of money or other thing of value to another candidate who has established only a candidate committee, his campaign treasurer, deputy campaign treasurer or candidate committee, other than a candidate for nomination for election for the office of Governor or candidates for election for the offices of Governor and Lieutenant Governor, which in the aggregate exceeds [\$8,200] \$16,400 per election, or (b) pay or make any contribution of money or other thing of value to candidates who have established only a joint candidates committee, their campaign treasurer, deputy campaign treasurer, or joint candidates committee, which in the aggregate exceeds [\$8,200] \$16,400 per election per candidate in the recipient committee, or (c) pay or make any contribution of money or other thing of value to a candidate who has established both a candidate committee and a joint candidates committee, the campaign treasurers, deputy campaign treasurers, or candidate committee or joint candidates committee, which in the aggregate exceeds [\$8,200] \$16,400 per election. No candidate who has established

only a candidate committee, his campaign treasurer, deputy 1 2 campaign treasurer or candidate committee, other than a candidate 3 for nomination for election for the office of Governor or candidates 4 for election to the offices of the Governor and Lieutenant Governor, 5 shall knowingly accept from another candidate who has established 6 only a candidate committee, his campaign treasurer, deputy 7 campaign treasurer or candidate committee, any contribution of 8 money or other thing of value which in the aggregate exceeds 9 [\$8,200] \$16,400 per election, and no candidates who have 10 established only a joint candidates committee, their campaign 11 treasurer, deputy campaign treasurer, or joint candidates committee, 12 shall knowingly accept from any such source any contribution of 13 money or other thing of value which in the aggregate exceeds 14 [\$8,200] \$16,400 per election per candidate in the recipient 15 committee, and no candidate who has established both a candidate committee and a joint candidates committee, the campaign 16 17 treasurers, deputy campaign treasurers, or candidate committee or 18 joint candidates committee, shall knowingly accept from any such 19 source any contribution of money or other thing of value which in 20 the aggregate exceeds [\$8,200] \$16,400 per election.

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(2) No candidates who have established only a joint candidates committee, their campaign treasurer, deputy campaign treasurer, or joint candidates committee shall (a) pay or make any contribution of money or other thing of value to another candidate who has established only a candidate committee, his campaign treasurer, deputy campaign treasurer or candidate committee, other than a candidate for nomination for election for the office of Governor or candidates for election for the offices of Governor and Lieutenant Governor, which in the aggregate exceeds, on the basis of each candidate in the contributing joint candidates committee, [\$8,200] \$16,400 per election, or (b) pay or make any contribution of money or other thing of value to candidates who have established only a joint candidates committee, their campaign treasurer, deputy campaign treasurer or joint candidates committee, which in the aggregate exceeds, on the basis of each candidate in the contributing joint candidates committee, [\$8,200] \$16,400 per election per candidate in the recipient joint candidates committee, or (c) pay or make any contribution of money or other thing of value to a candidate who has established both a candidate committee and a joint candidates committee, the campaign treasurers, deputy campaign treasurers or candidate committee or joint candidates committee, which in the aggregate exceeds, on the basis of each candidate in the contributing joint candidates committee, [\$8,200] \$16,400 per election. No candidate who has established only a candidate committee, his campaign treasurer, deputy campaign treasurer, or candidate committee, other than a candidate for nomination for election for the office of Governor or

candidates for election for the offices of Governor and Lieutenant 1 2 Governor, shall knowingly accept from other candidates who have 3 established only a joint candidates committee, their campaign 4 treasurer, deputy campaign treasurer or joint candidates committee, 5 any contribution of money or other thing of value which in the 6 aggregate exceeds, on the basis of each candidate in the 7 contributing committee, [\$8,200] \$16,400 per election, and no 8 candidates who have established only a joint candidates committee, 9 their campaign treasurer, deputy campaign treasurer, or joint 10 candidates committee, shall knowingly accept from any such source 11 any contribution of money or other thing of value which in the 12 aggregate exceeds, on the basis of each candidate in the 13 contributing joint candidates committee, [\$8,200] \$16,400 per 14 election per candidate in the recipient joint candidates committee, 15 and no candidate who has established both a candidate committee 16 and a joint candidates committee, the campaign treasurers, deputy 17 campaign treasurers, or candidate committee or joint candidates 18 committee, shall knowingly accept from any such source any 19 contribution of money or other thing of value which in the 20 aggregate exceeds, on the basis of each candidate in the 21 contributing joint candidates committee, [\$8,200] \$16,400 per 22 election.

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(3) No candidate who has established both a candidate committee and a joint candidates committee, the campaign treasurers, deputy campaign treasurers, or candidate committee or joint candidates committee shall (a) pay or make any contribution of money or other thing of value to another candidate who has established only a candidate committee, his campaign treasurer, deputy campaign treasurer or candidate committee, other than a candidate for nomination for election for the office of Governor or candidates for election for the offices of Governor and Lieutenant Governor, which in the aggregate exceeds [\$8,200] \$16,400 per election, or (b) pay or make any contribution of money or other thing of value to candidates who have established only a joint candidates committee, their campaign treasurer, deputy campaign treasurer or joint candidates committee, which in the aggregate exceeds [\$8,200] \$16,400 per election per candidate in the recipient joint candidates committee, or (c) pay or make any contribution of money or other thing of value to a candidate who has established both a candidate committee and a joint candidates committee, the campaign treasurers, deputy campaign treasurers, or candidate committee or joint candidates committee, which in the aggregate exceeds [\$8,200] \$16,400 per election. No candidate who has established only a candidate committee, his campaign treasurer, deputy campaign treasurer, or candidate committee, other than a candidate for nomination for election for the office of Governor or candidates for election for the offices of Governor and

Lieutenant Governor, shall knowingly accept from a candidate who has established both a candidate committee and a joint candidates committee, the campaign treasurers, deputy campaign treasurers, or candidate committee or joint candidates committee, any contribution of money or other thing of value which in the aggregate exceeds [\$8,200] \$16,400 per election, and no candidates who have established only a joint candidates committee, their campaign treasurer, deputy campaign treasurer, or joint candidates committee, shall knowingly accept from any such source any contribution of money or other thing of value which in the aggregate exceeds [\$8,200] \$16,400 per election per candidate in the recipient joint candidates committee, and no candidate who has established both a candidate committee and a joint candidates committee, the campaign treasurers, deputy campaign treasurers, or candidate committee or joint candidates committee shall knowingly accept from any such source any contribution of money or other thing of value which in the aggregate exceeds [\$8,200] \$16,400 per election.

- (4) Expenditures by a candidate for nomination for election or for election to the office of member of the Legislature or to an office of a political subdivision of the State, or by the campaign treasurer, deputy treasurer, candidate committee or joint candidates committee of such a candidate, which are made in furtherance of the nomination or election, respectively, of another candidate for the same office in the same legislative district or the same political subdivision shall not be construed to be subject to any limitation under this subsection; for the purposes of this sentence, the offices of member of the State Senate and member of the General Assembly shall be deemed to be the same office.
- d. Nothing contained in this section shall be construed to impose any limitation on contributions by a candidate, or by a corporation, 100% of the stock in which is owned by a candidate or the candidate's spouse, child, parent or sibling residing in the same household, to that candidate's campaign.
- e. For the purpose of determining the amount of a contribution to be attributed as given to or by each candidate in a joint candidates committee, the amount of the contribution to or by such a committee shall be divided equally among all the candidates in the committee.

(cf: P.L.2009, c.66, s.12)

- 7. Section 19 of P.L.1993, c.65 (C.19:44A-11.4) is amended to read as follows:
- 19. a. (1) Except as otherwise provided in paragraph (2) of this subsection, no individual, no corporation of any kind organized and incorporated under the laws of this State or any other state or any country other than the United States, no labor organization of any kind which exists or is constituted for the purpose, in whole or in

part, of collective bargaining, or of dealing with employers 1 2 concerning the grievances, terms or conditions of employment, or 3 of other mutual aid or protection in connection with employment, 4 no political committee, continuing political committee, candidate 5 committee or joint candidates committee or any other group, shall 6 pay or make any contribution of money or other thing of value to 7 the campaign treasurer, deputy treasurer or other representative of the State committee of a political party or the campaign treasurer, 8 9 deputy campaign treasurer or other representative of any legislative 10 leadership committee, which in the aggregate exceeds [\$25,000] 11 \$75,000 per year, or in the case of a joint candidates committee 12 when that is the only committee established by the candidates, 13 [\$25,000] \$75,000 per year per candidate in the joint candidates 14 committee, or in the case of a candidate committee and a joint 15 candidates committee when both are established by a candidate, [\$25,000] \$75,000 per year from that candidate. No campaign 16 17 treasurer, deputy campaign treasurer or other representative of the 18 State committee of a political party or campaign treasurer, deputy 19 campaign treasurer or other representative of any legislative 20 leadership committee shall knowingly accept from an individual, a 21 corporation of any kind organized and incorporated under the laws 22 of this State or any other state or any country other than the United 23 States, a labor organization of any kind which exists or is 24 constituted for the purpose, in whole or in part, of collective 25 bargaining, or of dealing with employers concerning the grievances, 26 terms or conditions of employment, or of other mutual aid or 27 protection in connection with employment, a political committee, a 28 continuing political committee, a candidate committee or a joint 29 candidates committee or any other group, any contribution of money or other thing of value which in the aggregate exceeds 30 31 [\$25,000] \$75,000 per year, or in the case of a joint candidates 32 committee when that is the only committee established by the 33 candidates, [\$25,000] \$75,000 per year per candidate in the joint 34 candidates committee, or in the case of a candidate committee and a 35 joint candidates committee when both are established by a 36 candidate, [\$25,000] \$75,000 per year from that candidate. 37

(2) No national committee of a political party shall pay or make any contribution of money or other thing of value to the campaign treasurer, deputy treasurer or other representative of the State committee of a political party which in the aggregate exceeds [\$72,000] \$144,000 per year, and no campaign treasurer, deputy campaign treasurer or other representative of the State committee of a political party shall knowingly accept from the national committee of a political party any contribution of money or other thing of value which in the aggregate exceeds [\$72,000] \$144,000 per year.

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b. No individual, no corporation of any kind organized and incorporated under the laws of this State or any other state or any

country other than the United States, no labor organization of any 1 2 kind which exists or is constituted for the purpose, in whole or in 3 part, of collective bargaining, or of dealing with employers 4 concerning the grievances, terms or conditions of employment, or 5 of other mutual aid or protection in connection with employment, 6 no political committee, continuing political committee, candidate 7 committee or joint candidates committee or any other group, shall 8 pay or make any contribution of money or other thing of value to 9 any county committee of a political party, which in the aggregate 10 exceeds [\$37,000] <u>\$75,000</u> per year, or in the case of a joint 11 candidates committee when that is the only committee established 12 by the candidates, [\$37,000] \$75,000 per year per candidate in the 13 joint candidates committee, or in the case of a candidate committee 14 and a joint candidates committee when both are established by a 15 candidate, [\$37,000] \$75,000 per year from that candidate. No 16 campaign treasurer, deputy campaign treasurer 17 representative of a county committee of a political party shall 18 knowingly accept from an individual, a corporation of any kind 19 organized and incorporated under the laws of this State or any other 20 state or any country other than the United States, a labor 21 organization of any kind which exists or is constituted for the 22 purpose, in whole or in part, of collective bargaining, or of dealing 23 with employers concerning the grievances, terms or conditions of 24 employment, or of other mutual aid or protection in connection with 25 employment, a political committee, a continuing political 26 committee, a candidate committee or a joint candidates committee 27 or any other group, any contribution of money or other thing of 28 value which in the aggregate exceeds [\$37,000] \$75,000 per year, 29 or in the case of a joint candidates committee when that is the only 30 committee established by the candidates, [\$37,000] \$75,000 per 31 year per candidate in the joint candidates committee, or in the case 32 of a candidate committee and a joint candidates committee when both are established by a candidate, [\$37,000] \$75,000 per year 33 34 from that candidate. 35

c. No individual, no corporation of any kind organized and incorporated under the laws of this State or any other state or any country other than the United States, no labor organization of any kind which exists or is constituted for the purpose, in whole or in part, of collective bargaining, or of dealing with employers concerning the grievances, terms or conditions of employment, or of other mutual aid or protection in connection with employment, no political committee, continuing political committee, candidate committee or joint candidates committee or any other group shall pay or make any contribution of money or other thing of value to any municipal committee of a political party, which in the aggregate exceeds [\$7,200] \$14,400 per year, or in the case of a joint candidates committee when that is the only committee established

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by the candidates, [\$7,200] \$14,400 per year per candidate in the joint candidates committee, or in the case of a candidate committee and a joint candidates committee when both are established by a candidate, [\$7,200] \$14,400 per year from that candidate. No campaign treasurer, deputy campaign treasurer representative of a municipal committee of a political party shall knowingly accept from an individual, a corporation of any kind organized and incorporated under the laws of this State or any other state or any country other than the United States, a labor organization of any kind which exists or is constituted for the purpose, in whole or in part, of collective bargaining, or of dealing with employers concerning the grievances, terms or conditions of employment, or of other mutual aid or protection in connection with employment, a political committee, a continuing political committee, a candidate committee or a joint candidates committee or any other group, any contribution of money or other thing of value which in the aggregate exceeds [\$7,200] \$14,400 per year, or in the case of a joint candidates committee when that is the only committee established by the candidates, [\$7,200] \$14,400 per year per candidate in the joint candidates committee, or in the case of a candidate committee and a joint candidates committee when both are established by a candidate, **[**\$7,200**]** \$14,400 per year from that candidate.

No county committee of a political party in any county shall pay or make any contribution of money or other thing of value to a municipal committee of a political party in a municipality not located in that county which in the aggregate exceeds the amount of aggregate contributions which, under this subsection, a continuing political committee is permitted to pay or make to a municipal committee of a political party. No campaign treasurer, deputy campaign treasurer or other representative of a municipal committee of a political party in any municipality shall knowingly accept from any county committee of a political party in any county other than the county in which the municipality is located any contribution of money or other thing of value which in the aggregate exceeds the amount of contributions permitted to be so paid or made under that subsection.

d. For the purpose of determining the amount of a contribution to be attributed as given by each candidate in a joint candidates committee, the amount of the contribution by such a committee shall be divided equally among all the candidates in the committee. (cf: P.L.2004, c.174, s.4)

- 8. Section 20 of P.L.1993, c.65 (C.19:44A-11.5) is amended to read as follows:
- 46 20. a. No candidate who has established only a candidate committee, his campaign treasurer, deputy treasurer or candidate

committee shall pay or make any contribution of money or other 1 2 thing of value to a political committee, other than a political 3 committee which is organized to, or does, aid or promote the 4 passage or defeat of a public question in any election, or a 5 continuing political committee, which in the aggregate exceeds, in 6 the case of such a political committee, [\$7,200] \$14,400 per 7 election, or in the case of a continuing political committee, 8 [\$7,200] \$14,400 per year, and no candidates who have established 9 only a joint candidates committee, their campaign treasurer, deputy 10 campaign treasurer or joint candidates committee shall pay or make 11 any contribution of money or other thing of value to such a political 12 committee or continuing political committee which in the aggregate 13 exceeds, in the case of such a political committee, [\$7,200] 14 \$14,400 per election per candidate in the joint candidates 15 committee, or in the case of a continuing political committee, 16 [\$7,200] \$14,400 per year per candidate in the joint candidates 17 committee, and no candidate who has established both a candidate 18 committee and a joint candidates committee shall pay or make any 19 contribution of money or other thing of value which in the 20 aggregate exceeds, in the case of such a political committee, 21 [\$7,200] \$14,400 per election from that candidate, or in the case of a continuing political committee, [\$7,200] \$14,400 per year from 22 23 that candidate. No political committee, other than a political 24 committee which is organized to, or does, aid or promote the 25 passage or defeat of a public question in any election, or a 26 continuing political committee, shall knowingly accept from a 27 candidate who has established only a candidate committee, his 28 campaign treasurer, deputy treasurer or candidate committee, any 29 contribution of money or other thing of value which in the 30 aggregate exceeds, in the case of such a political committee, [\$7,200] \$14,400 per election, or in the case of a continuing 31 32 political committee, [\$7,200] \$14,400 per year, and no such 33 political committee or continuing political committee shall 34 knowingly accept from candidates who have established only a joint 35 candidates committee, their campaign treasurer, deputy campaign treasurer, or joint candidates committee, any contribution of money 36 37 or other thing of value which in the aggregate exceeds, in the case 38 of such a political committee, [\$7,200] \$14,400 per election per 39 candidate in the joint candidates committee, or in the case of a 40 continuing political committee, [\$7,200] \$14,400 per year per 41 candidate in the joint candidates committee, and no such political 42 committee or continuing political committee shall knowingly accept 43 from a candidate who has established both a candidate committee 44 and a joint candidates committee any contribution of money or 45 other thing of value which in the aggregate exceeds, in the case of 46 such a political committee, [\$7,200] \$14,400 per election from that candidate, or in the case of a continuing political committee, 47

[\$7,200**]** <u>\$14,400</u> per year from that candidate. For the purpose of determining the amount of a contribution to be attributed as given by each candidate in a joint candidates committee, the amount of the contribution by such a committee shall be divided equally among all the candidates in the committee.

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(cf: P.L.2001, c.384, s.3)

b. No political committee, other than a political committee which is organized to, or does, aid or promote the passage or defeat of a public question in any election, and no continuing political committee shall pay or make any contribution of money or other thing of value to another political committee, other than a political committee which is organized to, or does, aid or promote the passage or defeat of a public question in any election, or another continuing political committee which in the aggregate exceeds, in the case of a recipient continuing political committee, [\$7,200] \$14,400 per year, or in the case of a recipient political committee, [\$7,200] \$14,400 per election. No political committee, other than a political committee which is organized to, or does, aid or promote the passage or defeat of a public question in any election, and no continuing political committee shall knowingly accept from another political committee, other than a political committee which is organized to, or does, aid or promote the passage or defeat of a public question in any election, or another continuing political committee any contribution of money or other thing of value which in the aggregate exceeds, in the case of a recipient continuing political committee, [\$7,200] \$14,400 per year, or in the case of a recipient political committee, **[**\$7,200**]** <u>\$14,400</u> per election.

c. No individual, no corporation of any kind organized and incorporated under the laws of this State or any other state or any country other than the United States, no labor organization of any kind which exists or is constituted for the purpose, in whole or in part, of collective bargaining, or of dealing with employees concerning the grievances, terms or conditions of employment, or of other mutual aid or protection in connection with employment, nor any other group, shall pay or make any contribution of money or other thing of value to a political committee, other than a political committee which is organized to, or does, aid or promote the passage or defeat of a public question in any election, or a continuing political committee, which in the aggregate exceeds, in the case of such a political committee, [\$7,200] \$14,400 per election, or in the case of a continuing political committee, [\$7,200] \$14,400 per year, and no such political committee or continuing political committee shall knowingly accept any contribution in excess of those amounts from an individual or from such corporation, labor organization, or other group.

9. Section 16 of P.L.1973, c.83 (C.19:44A-16) is amended to read as follows:

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16. a. The campaign treasurer of each candidate committee and joint candidates committee shall make a [full] cumulative quarterly report, upon a form prescribed by the Election Law Enforcement Commission, of all contributions in excess of \$200 in the form of moneys, loans, paid personal services or other things of value, made to him or to the deputy campaign treasurers of the candidate committee or joint candidates committee, and all expenditures paid out of the election fund of the candidate or candidates, during the period ending with the second day preceding the date of the cumulative quarterly report and beginning on the date of the first of those contributions, the date of the first of those expenditures, or the date of the appointment of the campaign treasurer, whichever occurred first. The report shall also contain the name and mailing address of each person or group from whom moneys, loans, paid personal services or other things of value in excess of \$200 were contributed after the second day preceding the date of the previous cumulative quarterly report and the amount contributed by each person or group, and where an individual has made such contributions, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. In the case of any loan reported pursuant to this section, the report shall further contain the name and mailing address of each person who cosigns such loan, the occupation of the person and the name and mailing address of the person's employer. If no moneys, loans, paid personal services or other things of value were contributed, the report shall so indicate, and if no expenditures were paid or incurred, the report shall likewise so indicate. campaign treasurer and the candidate or several candidates shall certify the correctness of the report.

b. During the period between the appointment of the campaign treasurer and the election with respect to which contributions are accepted or expenditures made by him, the campaign treasurer shall file his cumulative campaign quarterly report (1) on the 29th day preceding the election, and (2) on the 11th day preceding the election; and after the election he shall file his report on the 20th day following such election. Concurrent with the report filed on the 20th day following an election, or at any time thereafter, the campaign treasurer of a candidate committee or joint candidates committee may certify to the Election Law Enforcement Commission that the election fund of such candidate committee or joint candidates committee has wound up its business and been dissolved, or that business regarding the late election has been wound up but the candidate committee or joint candidates committee will continue for the deposit and use of contributions in accordance with section 17 of P.L.1993, c.65 (C.19:44A-11.2). Certification shall be accompanied by a final accounting of such

election fund, or of the transactions relating to such election, including the final disposition of any balance remaining in such fund at the time of dissolution or the arrangements which have been made for the discharge of any obligations remaining unpaid at the time of dissolution. Until the candidate committee or joint candidates committee is dissolved, each such treasurer shall continue to file reports in the form and manner herein prescribed.

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The Election Law Enforcement Commission shall promulgate regulations providing for the termination of post-election campaign reporting requirements applicable to political committees, candidate committees and joint candidates committees. The requirements to file quarterly reports after the first post-election report may be waived by the commission, notwithstanding that the certification has not been filed, if the commission determines under any regulations so promulgated that the outstanding obligations of the political committee, candidate committee or joint candidates committee do not exceed 10% of the expenditures of the campaign fund with respect to the election or \$1,000.00, whichever is less, or are likely to be discharged or forgiven.

A candidate committee or joint candidates committee shall file with the Election Law Enforcement Commission, not later than April 15, July 15, October 15 of each calendar year in which the candidate or candidates in control of the committee does or do not run for election or reelection and January 15 of each calendar year in which the candidate or candidates does or do run for election or reelection, a cumulative quarterly report of all moneys, loans, paid personal services or other things of value in excess of \$200 contributed to it or to the candidate or candidates during the period ending on the 15th day preceding that date and commencing on January 1 of that calendar year or, in the case of the cumulative quarterly report to be filed not later than January 15, of the previous calendar year, and all expenditures made, incurred, or authorized by it or the candidate or candidates during the period, whether or not such expenditures were made, incurred or authorized in furtherance of the election or defeat of any candidate, or in aid of the passage or defeat of any public question or to provide information on any candidate or public question. The commission may by regulation require any such candidate committee or joint candidates committee to file during any calendar year one or more additional cumulative reports of such contributions received and expenditures made as may be necessary to ensure that no more than five months shall elapse between the last day of a period covered by one such report and the last day of the period covered by the next such report.

The commission, on any form it shall prescribe for the reporting of expenditures by a candidate committee or joint candidates committee, shall provide for the grouping together of all expenditures under the category of "campaign expenses" under paragraph (1) of subsection a. of section 17 of P.L.1993, c.65,

identified as such, and for the grouping together, separately, of all other expenditures under the categories prescribed by paragraphs (2) through (6) of that subsection. The cumulative quarterly report due on April 15 in a year immediately after the year in which the candidate or candidates does or do run for election or reelection shall contain a report of all of the contributions received and expenditures made by the candidate or candidates since the 18th day after that election.

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The cumulative quarterly report shall contain the name and mailing address of each person or group from whom moneys, loans, paid personal services or other things of value in excess of \$200 have been contributed and the amount contributed by each person or group, and where an individual has made such contributions, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. In the case of any loan reported pursuant to this section, the report shall contain the name and address of each person who cosigns such loan, and where an individual has cosigned such loans, the report shall indicate the occupation of the individual and the name and mailing address of his employer. The report shall also contain the name and address of each person, firm or organization to whom expenditures have been paid and the amount and purpose of each such expenditure. The treasurer of the candidate committee or joint candidates committee and the candidate or candidates shall certify to the correctness of each cumulative quarterly report.

- c. No candidate for elective public office shall be required to file a duplicate copy of the campaign treasurer's report with the county clerk of the county in which the candidate resides.
- There shall be no obligation to file the reports required by this section on behalf of a candidate if such candidate files with the Election Law Enforcement Commission a sworn statement to the effect that the total amount to be expended in behalf of his candidacy by the candidate committee, by any political party committee, by any political committee, or by any person shall not in the aggregate exceed \$2,000.00 or \$4,000 for any joint candidates committee containing two candidates or \$6,000 for any joint candidates committee containing three or more candidates. The sworn statement may be submitted at the time when the name and address of the campaign treasurer and depository is filed with the Election Law Enforcement Commission, provided that in any case the sworn statement is filed no later than the 29th day before an election. If a candidate who has filed such a sworn statement receives contributions from any one source aggregating more than [\$300] \$200 he shall forthwith make report of the same, including the name and mailing address of the source and the aggregate total of contributions therefrom, and where the source is an individual, the occupation of the individual and the name and mailing address of the individual's employer, to the Election Law Enforcement

1 Commission. The **[**\$300**]** <u>\$200</u> limit established in this subsection 2 shall remain as stated in this subsection without further adjustment 3 by the commission in the manner prescribed by section 22 of

4 P.L.1993, c.65 (C.19:44A-7.2).

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e. There shall be no obligation imposed upon a candidate seeking election to a public office of a school district to file either the reports required under subsection b. of this section or the sworn statement referred to in subsection d. of this section, if the total amount expended and to be expended in behalf of his candidacy by the candidate committee, any political committee, any continuing political committee, or a political party committee or by any person, does not in the aggregate exceed \$2,000.00 per election or \$4,000 for any joint candidates committee containing two candidates or \$6,000 for any joint candidates committee containing three or more candidates; provided, that if such candidate receives contributions from any one source aggregating more than [\$300] \$200, he shall forthwith make a report of the same, including the name and mailing address of the source, the aggregate total of contributions therefrom, and where the source is an individual, the occupation of the individual and the name and mailing address of the individual's employer, to the commission.

The **[**\$300**]** <u>\$200</u> limit established in this subsection shall remain as stated in this subsection without further adjustment by the commission in the manner prescribed by section 22 of P.L.1993, c.65 (C.19:44A-7.2).

In any report filed pursuant to the provisions of this section, the names and addresses of contributors whose contributions during the period covered by the report did not exceed [\$300] \$200 may be excluded; provided, however, that (1) such exclusion is unlawful if any person responsible for the preparation or filing of the report knew that such exclusion was made with respect to any person whose total contributions relating to the same election and made to the reporting candidate or to an allied campaign organization or organizations aggregate, in combination with the total contributions in respect of which such exclusion is made, more than [\$300] \$200, and (2) any person who knowingly prepares, assists in preparing, files or acquiesces in the filing of any report from which the identity of any contributor has been excluded contrary to the provisions of this section is subject to the provisions of section 21 of this act, but (3) nothing in this proviso shall be construed as requiring any candidate committee or joint candidates committee reporting pursuant to this act to report the amounts, dates or other circumstantial data regarding contributions made to any other candidate committee, joint candidates committee, political committee, continuing political committee, political committee or legislative leadership committee.

The [\$300] \$200 limit established in this subsection shall remain as stated in this subsection without further adjustment by the commission in the manner prescribed by section 22 of P.L.1993, c.65 (C.19:44A-7.2).

g. Any report filed pursuant to the provisions of this section shall include an itemized accounting of all receipts and expenditures relative to any testimonial affair held since the date of the most recent report filed, which accounting shall include the name and mailing address of each contributor in excess of [\$300] \$200 to such testimonial affair and the amount contributed by each; in the case of any individual contributor, the occupation of the individual and the name and mailing address of the individual's employer; the expenses incurred; and the disposition of the proceeds of such testimonial affair.

The **[**\$300**]** \$200 limit established in this subsection shall remain as stated in this subsection without further adjustment by the commission in the manner prescribed by section 22 of P.L.1993, c.65 (C.19:44A-7.2).

- h. (Deleted by amendment, P.L.1993, c.65.)
- Each campaign treasurer of a candidate committee or joint candidates committee shall file written notice with the commission of a contribution in excess of [\$500] \$200 received during the period between the 13th day prior to the election and the date of the election and of an expenditure of money or other thing of value in excess of \$800 made, incurred or authorized by the candidate committee or joint candidates committee to support or defeat a candidate in an election, or to aid the passage or defeat of any public question, during the period between the 13th day prior to the election and the date of the election, provided that a candidate shall not be required to file written notice pursuant to this subsection of an expenditure made to support his or her own candidacy, or to support or defeat a candidate for the same office in an election. For the purposes of this subsection, the offices of member of the Senate and member of the General Assembly shall be deemed to be the same office in a legislative district; the offices of member of the board of chosen freeholders and county executive shall be deemed to be the same office in a county; and the offices of mayor and member of the municipal governing body shall be deemed to be the same office in a municipality.

The notice of a contribution shall be filed in writing or by **[**telegram**]** <u>electronic transmission</u> within **[**48**]** <u>72</u> hours of the receipt of the contribution **[**and**]** , except that a contribution received between the seventh day prior to the election and the date of the election shall be reported within 24 hours of the receipt thereof. The notice shall set forth the amount and date of the contribution, the name and mailing address of the contributor, and where the contributor is an individual, the occupation of the

- 1 individual and the name and mailing address of the individual's
- 2 employer. The notice of an expenditure shall be filed in writing or
- 3 by [telegram] electronic transmission within [48] 72 hours of the
- 4 making, incurring or authorization of the expenditure [and], except
- 5 that such expenditure made during the period between the seventh
- 6 day prior to the election and the date of the election shall be
- 7 reported within 24 hours of the making, incurring, or authorization
- 8 of the expenditure. The notice shall set forth the name and mailing
- 9 address of the person, firm or organization to whom or which the
- 10 expenditure was paid and the amount and purpose of the
- 11 expenditure.
 - j. Each county shall provide on its Internet site a link to the Internet site for the Election Law Enforcement Commission for the purpose of providing public access to the reports that are required to
- be submitted to the commission pursuant to this section.
- 16 (cf: P.L.2014, c.58, s.1)

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- 10. Section 2 of P.L.2004, c.19 (C.19:44A-20.3) is amended to read as follows:
- 20 2. Notwithstanding the provisions of any other law to the 21 contrary:
- a State agency in the Legislative Branch shall not enter into a
- 23 contract having an anticipated value in excess of \$17,500, as
- determined in advance and certified in writing by the State agency, with a business entity, that requires approval by a presiding officer
- of either or both houses of the Legislature, except a contract that is
- 27 awarded pursuant to a fair and open process, if, during the
- 28 preceding one-year period, that business entity has made a
- 29 contribution, reportable by the recipient under P.L.1973, c.83
- 30 (C.19:44A-1 et seq.), to [the State committee of the political party
- 31 of which that presiding officer, serving when the contract is
- awarded, is a member or to a legislative leadership committee or
- any candidate committee established by that presiding officer; and
- a business entity that has entered into a contract having an
- anticipated value in excess of \$17,500 with a State agency in the
- 36 Legislative Branch, that requires approval by a presiding officer of
- 37 either or both houses of the Legislature, except a contract that is
- awarded pursuant to a fair and open process, shall not make a contribution, reportable by the recipient under P.L.1973, c.83
- 40 (C.19:44A-1 et seq.), to [the State committee of the political party
- 41 of which that presiding officer is a member or to a legislative
- 41 of which that presiding officer is a member of to a registative
- 42 leadership committee or **]** any candidate committee established by
- 43 that presiding officer, during the term of that contract.
- No such committee shall accept such a contribution from a
- business entity during the term of its contract with a State agency in
- 46 the Legislative Branch.
- 47 (cf: P.L.2004, c.19, s.2)

- 11. Section 3 of P.L.2004, c.19 (C.19:44A-20.4) is amended to read as follows:
 - 3. Notwithstanding the provisions of any other law to the contrary:

a county, or any agency or instrumentality thereof, shall not enter into a contract having an anticipated value in excess of \$17,500, as determined in advance and certified in writing by the county, agency or instrumentality, with a business entity, except a contract that is awarded pursuant to a fair and open process, if, during the preceding one-year period, that business entity has made a contribution that is reportable by the recipient under P.L.1973, c.83 (C.19:44A-1 et seq.), to [any county committee of a political party in that county if a member of that political party is serving in an elective public office of that county when the contract is awarded or to] any candidate committee of any person serving in an elective public office of that county when the contract is awarded; and

a business entity that has entered into a contract having an anticipated value in excess of \$17,500 with a county, or any agency or instrumentality thereof, except a contract that is awarded pursuant to a fair and open process, shall not make such a contribution, reportable by the recipient under P.L.1973, c.83 (C.19:44A-1 et seq.), to [any county committee of a political party in that county if a member of that political party is serving in an elective public office of that county when the contract is awarded or to [any candidate committee of any person serving in an elective public office of that county when the contract is awarded, during the term of that contract.

No such committee shall accept such a contribution from a business entity during the term of its contract with the county.

Notwithstanding the provisions of any other law, rule, or regulation to the contrary, a contract having an anticipated value in excess of \$17,500 but below the applicable public bidding threshold shall not be required to be awarded by the governing body of a county, or any agency or instrumentality thereof, and may be awarded by the qualified purchasing agent of the contracting unit. (cf: P.L.2004, c.19, s.3)

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12. Section 4 of P.L.2004, c.19 (C.19:44A-20.5) is amended to read as follows:

4. Notwithstanding the provisions of any other law to the contrary:

a municipality, or any agency or instrumentality thereof, shall not enter into a contract having an anticipated value in excess of \$17,500, as determined in advance and certified in writing by the municipality, agency or instrumentality, with a business entity, except a contract that is awarded pursuant to a fair and open process, if, during the preceding one-year period, that business entity has made a contribution that is reportable by the recipient

under P.L.1973, c.83 (C.19:44A-1 et seq.), to **[**any municipal committee of a political party in that municipality if a member of that political party is serving in an elective public office of that municipality when the contract is awarded or to **]** any candidate committee of any person serving in an elective public office of that municipality when the contract is awarded; and

a business entity that has entered into a contract having an anticipated value in excess of \$17,500 with a municipality, or any agency or instrumentality thereof, except a contract that is awarded pursuant to a fair and open process, shall not make such a contribution, reportable by the recipient under P.L.1973, c.83 (C.19:44A-1 et seq.), to [any municipal committee of a political party in that municipality if a member of that political party is serving in an elective public office of that municipality when the contract is awarded or to] any candidate committee of any person serving in an elective public office of that municipality when the contract is awarded, during the term of that contract.

No such committee shall accept such a contribution from a business entity during the term of its contract with the municipality.

Notwithstanding the provisions of any other law, rule, or regulation to the contrary, a contract having an anticipated value in excess of \$17,500 but below the applicable public bidding threshold shall not be required to be awarded by the governing body of a municipality, or any agency or instrumentality thereof, and may be awarded by the qualified purchasing agent of the contracting unit.

(cf: P.L.2004, c.19, s.4)

13. Section 6 of P.L.2004, c.19 (C.19:44A-20.7) is amended to read as follows:

6. As used in sections 2 through 12 of this act, P.L.2004, c.19 (C.19:44A-20.3 et seq.):

"business entity" means any natural or legal person, business corporation, professional services corporation, limited liability company, partnership, limited partnership, business trust, association or any other legal commercial entity organized under the laws of this State or of any other state or foreign jurisdiction;

"interest" means the ownership or control of more than 10% of the profits or assets of a business entity or 10% of the stock in the case of a business entity that is a corporation for profit, as appropriate;

"fair and open process" means, at a minimum, that the contract shall be: publicly advertised in newspapers or on the Internet website maintained by the public entity in sufficient time to give notice in advance of the contract; awarded under a process that provides for public solicitation of proposals or qualifications and awarded and disclosed under criteria established in writing by the public entity prior to the solicitation of proposals or qualifications; and publicly opened and announced when awarded. A contract

- 1 <u>awarded under a process that includes public bidding or competitive</u>
- 2 contracting pursuant to the "Local Public Contracts Law,"
- 3 P.L.1971, c.198 (C.40A:11-1 et seq.) shall constitute a fair and open
- 4 <u>process.</u> The decision of a public entity as to what constitutes a fair and open process shall be final.

"State agency in the Legislative Branch" means the Legislature of the State and any office, board, bureau or commission within or created by the Legislative Branch.

(cf: P.L.2005, c.51, s.14)

- 14. Section 1 of P.L.2005, c.51 (C.19:44A-20.13) is amended to read as follows:
 - 1. The Legislature finds and declares that:

In our representative form of government, it is essential that individuals who are elected to public office have the trust, respect and confidence of the citizenry; and

All individuals, businesses, associations, and other persons have a right to participate fully in the political process of New Jersey, including making and soliciting contributions to candidates, political parties and holders of public office; and

When a person or business interest makes or solicits major contributions to obtain a contract awarded by a government agency or independent authority, this constitutes a violation of the public's trust in government and raises legitimate public concerns about whether the contract has been awarded on the basis of merit; and

The growing infusion of funds donated by business entities into the political process at all levels of government has generated widespread cynicism among the public that special interest groups are "buying" favors from elected officeholders; and

For the purposes of protecting the integrity of government contractual decisions and of improving the public's confidence in government, it is a compelling interest of this State to prohibit awarding government contracts to business entities which are also contributors to candidates [, political parties] and the holders of public office; and

There exists the perception that campaign contributions are often made to a State or county political party committee by an individual or business seeking favor with State elected officials, with the understanding that the money given to such a committee will be transmitted to other committees in other parts of the State, or is otherwise intended to circumvent legal restrictions on the making of political contributions or gifts directly to elected State officials, thus again making elected State officials beholden to those contributors; and

County political party committees, through their powers of endorsement, fundraising, ballot slogan or party line designation, and other means, exert significant influence over the gubernatorial primary and general election process; and **1**

Recent legal and policy changes have led to the proliferation of
entities using their nonprofit tax status to promote candidates and
spend money in political campaigns in an unlimited and unregulated
fashion, allowing those entities to raise and spend significant sums
of money in the political process in a manner that is not disclosed to
the public; and

Although the right of the public and organizations to participate in the political process and to support candidates of their choosing is fundamental to a vibrant democracy, reasonable safeguards on campaign contributions are an important part of the political process to ensure the public is protected from public corruption or the appearance thereof; and

It is contrary to the public interest to allow unlimited campaign contributions to be made to entities supporting or opposing candidates for political office that are not subject to public disclosure; and

It is preferable that campaign contributions to candidates, political party committees, legislative leadership committees, and other committees be regulated and subject to public disclosure, rather than be unlimited, unregulated, and undisclosed; and

Encouraging entities to support candidates for public office in a regulated and transparent manner is essential to build public trust in their elected officials; and

Transparent and regulated campaign contributions serve as an important safeguard against corruption by ensuring the public has essential information available to make informed decisions when exercising their voting preferences; and

The so-called dark money political committees serve to weaken the trust of the public in their elected officials, whether those officials are benefitting from contributions from those entities or not; and

Although the right of individuals and businesses to make campaign contributions is unequivocal, that right may be limited, even abrogated, when such contributions promote the actuality or appearance of public corruption; and

It is essential that the public have confidence that the selection of State contractors is based on merit and not on political contributions made by such contractors and it is essential that the public have trust in the processes by which taxpayer dollars are spent; and

It has long been the public policy of this State to secure for the taxpayers the benefits of competition, to promote the public good by promoting the honesty and integrity of bidders for public contracts and the system, and to guard against favoritism, improvidence, extravagance and corruption in order to benefit the taxpayers; and

In the procurement process, our public policy grants to the State broad discretion, taking into consideration all factors, to award a 1 contract to a bidder whose proposal will be most advantageous to 2 the State; and

The operations of the State government must be effectively and fairly managed to ensure public order and prosperity, and malfeasance, in whatever form it may take, must be confronted and uprooted; and

The Legislature must safeguard the integrity of State government procurement by imposing restrictions on State agencies and independent authorities to insulate the negotiation and award of State contracts from political contributions that pose the risk of improper influence, purchase of access, or the appearance thereof.

12 (cf: P.L.2005, c.51, s.1)

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- 15. Section 2 of P.L.2005, c.51 (C.19:44A-20.14) is amended to read as follows:
- 16 2. The State or any of its purchasing agents or agencies or 17 those of its independent authorities, as the case may be, shall not 18 enter into an agreement or otherwise contract to procure from any 19 business entity services or any material, supplies or equipment, or 20 to acquire, sell, or lease any land or building, except for a contract 21 or agreement awarded pursuant to a fair and open process, where 22 the value of the transaction exceeds \$17,500, if that business entity 23 has solicited or made any contribution of money, or pledge of 24 contribution, including in-kind contributions to a candidate 25 committee or election fund of any candidate or holder of the public office of Governor or of Lieutenant Governor [, or to any State or 26 27 county political party committee 1: (i) within the eighteen months 28 immediately preceding the commencement of negotiations for the 29 contract or agreement; (ii) during the term of office of a Governor and a Lieutenant Governor, in the case of contributions to a 30 candidate committee or election fund of the holder of one of those 31 32 offices [, or to any State or county political party committee of a 33 political party nominating such Governor and Lieutenant Governor 34 in the last gubernatorial election preceding the commencement of 35 such term]; or (iii) within the eighteen months immediately preceding the last day of the term of office of Governor and 36 37 Lieutenant Governor, in which case such prohibition shall continue 38 through the end of the next immediately following term of the 39 office of Governor and Lieutenant Governor, in the case of contributions to a candidate committee or election fund of the 40 41 holder of one of those offices [, or to any State or county political 42 party committee of a political party nominating such Governor and 43 Lieutenant Governor in the last gubernatorial election preceding the 44 commencement of the latter term].
- 45 (cf: P.L.2009, c.66, s.34)

- 1 16. Section 3 of P.L.2005, c.51 (C.19:44A-20.15) is amended to 2 read as follows:
- 3. No business entity which agrees to any contract or agreement, except for a contract or agreement awarded pursuant to <u>a fair and open process</u>, with the State or any department or agency thereof or its independent authorities either for the rendition of services or furnishing of any material, supplies or equipment or for the acquisition, sale, or lease of any land or building, if the value of the transaction exceeds \$17,500, shall knowingly solicit or make any contribution of money, or pledge of a contribution, including in-kind contributions, to a candidate committee or election fund of any candidate or holder of the public office of Governor or Lieutenant Governor [or to any State or county political party committee prior to the completion of the contract or agreement]. (cf: P.L.2009, c.66, s.35)

- 17. Section 7 of P.L.2005, c.51 (C.19:44A-20.19) is amended to read as follows:
- 7. Prior to awarding any contract or agreement, except for a contract or agreement awarded pursuant to a fair and open process, to procure services or any material, supplies or equipment from, or for the acquisition, sale, or lease of any land or building from or to, any business entity, the State or any of its purchasing agents or agencies or independent authorities, as the case may be, shall require the business entity to provide a written certification that it has not made a contribution that would bar the award of the contract pursuant to this act. The business entity shall have a continuing duty to report any contribution it makes during the term of the contract. Such reports shall be subject to review by the State Treasurer. If the State Treasurer determines that any such contribution shall be deemed a material breach of such contract or agreement.

- 34 (cf: P.L.2005, c.51, s.7)
- 36 18. Section 9 of P.L.2005, c.51 (C.19:44A-20.21) is amended to read as follows:
 - 9. It shall be a breach of the terms of the government contract for a business entity to: (i) make or solicit a contribution in violation of this act; (ii) knowingly conceal or misrepresent a contribution given or received; (iii) make or solicit contributions through intermediaries for the purpose of concealing or misrepresenting the source of the contribution; (iv) make or solicit any contribution on the condition or with the agreement that it will be contributed to a campaign committee of any candidate or holder of the public office of Governor or Lieutenant Governor [, or to any State or county party committee]; (v) engage or employ a lobbyist

1 or consultant with the intent or understanding that such lobbyist or 2 consultant would make or solicit any contribution, which if made or 3 solicited by the business entity itself, would subject that entity to 4 the restrictions of this act; (vi) fund contributions made by third 5 parties, including consultants, attorneys, family members, and 6 employees; (vii) engage in any exchange or contributions to 7 circumvent the intent of this act; or (viii) directly or indirectly, through or by any other person or means, do any act which would 8 9 subject that entity to the restrictions of this act. 10

(cf: P.L.2009, c.66, s.36)

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- 19. Section 11 of P.L.2005, c.51 (C.19:44A-20.23) is amended to read as follows:
- 11. This act shall apply to all State agencies including any of the principal departments in the Executive Branch, and any division, board, bureau, office, commission or other instrumentality within or created by such department and any independent State authority, board, commission, instrumentality or agency, with respect to any contract or agreement other than that awarded pursuant to a fair and open process.
- As used in P.L.2005, c.51 (C.19:44A-20.13 et seq.), "fair and open process" means, at a minimum, that the contract shall be: publicly advertised in newspapers or on the Internet website maintained by the public entity in sufficient time to give notice in advance of the contract; awarded under a process that provides for public solicitation of proposals or qualifications and awarded and disclosed under criteria established in writing by the public entity prior to the solicitation of proposals or qualifications; and publicly opened and announced when awarded. A contract awarded under a process that includes public bidding or competitive contracting pursuant to State contracts law shall constitute a fair and open process. The decision of a public entity as to what constitutes a fair and open process shall be final.

34 (cf: P.L.2005, c.51, s.11)

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- 36 20. Section 2 of P.L.2005, c.271 (C.19:44A-20.26) is amended 37 to read as follows:
 - 2. a. Not later than 10 days prior to entering into any contract having an anticipated value in excess of \$17,500, except for a contract that is required by law to be publicly advertised for bids, a State agency, county, municipality, independent authority, board of education, or fire district shall require any business entity bidding thereon or negotiating therefor, to submit along with its bid or price quote, a list of political contributions as set forth in this subsection that are reportable by the recipient pursuant to the provisions of P.L.1973, c.83 (C.19:44A-1 et al.) and that were made by the business entity during the preceding 12-month period, along with the date and amount of each contribution and the name of the

- recipient of each contribution. A business entity contracting with a State agency shall disclose contributions to any [State, county, or
- 3 municipal committee of a political party, legislative leadership
- 4 committee, candidate committee of a candidate for, or holder of, a
- 5 State elective office, or any continuing political committee. A
- 6 business entity contracting with a county, municipality, independent
- 7 authority, other than an independent authority that is a State agency,
- 8 board of education, or fire district shall disclose contributions to:
- 9 **L**any State, county, or municipal committee of a political party; any
- legislative leadership committee; or **]** any candidate committee of a
- candidate for, or holder of, an elective office of that public entity,
- of that county in which that public entity is located, of another public entity within that county, or of a legislative district in which
- that public entity is located or, when the public entity is a county, of
- any legislative district which includes all or part of the county, or
- any continuing political committee.

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The provisions of this section shall not apply to a contract when a public emergency requires the immediate delivery of goods or services.

b. When a business entity is a natural person, a contribution by that person's spouse or child, residing therewith, shall be deemed to be a contribution by the business entity. When a business entity is other than a natural person, a contribution by any person or other business entity having an interest therein shall be deemed to be a contribution by the business entity. When a business entity is other than a natural person, a contribution by: all principals, partners, officers, or directors of the business entity or their spouses; any subsidiaries directly or indirectly controlled by the business entity; or any political organization organized under section 527 of the Internal Revenue Code that is directly or indirectly controlled by the business entity, other than a candidate committee, election fund, or political party committee, shall be deemed to be a contribution by the business entity.

c. As used in this section:

"business entity" means a for-profit entity that is a natural or legal person, business corporation, professional services corporation, limited liability company, partnership, limited partnership, business trust, association or any other legal commercial entity organized under the laws of this State or of any other state or foreign jurisdiction;

"interest" means the ownership or control of more than 10% of the profits or assets of a business entity or 10% of the stock in the case of a business entity that is a corporation for profit, as appropriate; and

"State agency" means any of the principal departments in the Executive Branch of the State Government, and any division, board, bureau, office, commission or other instrumentality within or created by such department, the Legislature of the State and any

- office, board, bureau or commission within or created by the Legislative Branch, and any independent State authority, commission, instrumentality or agency.
 - d. Any business entity that fails to comply with the provisions of this section shall be subject to a fine imposed by the New Jersey Election Law Enforcement Commission in an amount to be determined by the commission which may be based upon the amount that the business entity failed to report.

9 (cf: P.L.2007, c.304, s.1)

- 21. Section 3 of P.L.2005, c.271 (C.19:44A-20.27) is amended to read as follows:
- 3. a. Any business entity making a contribution of money or any other thing of value, including an in-kind contribution, or pledge to make a contribution of any kind to a candidate for or the holder of any public office having ultimate responsibility for the awarding of public contracts, or to a political party committee, legislative leadership committee, political committee or continuing political committee, which has received in any calendar year \$50,000 or more in the aggregate through agreements or contracts with a public entity, shall file an annual disclosure statement with the New Jersey Election Law Enforcement Commission, established pursuant to section 5 of P.L.1973, c.83 (C.19:44A-5), setting forth all such contributions made by the business entity during the 12 months prior to the reporting deadline.
 - b. The commission shall prescribe forms and procedures for the reporting required in subsection a. of this section which shall include, but not be limited to:
 - (1) the name and mailing address of the business entity making the contribution, and the amount contributed during the 12 months prior to the reporting deadline;
 - (2) the name of the candidate for or the holder of any public office having ultimate responsibility for the awarding of public contracts, candidate committee, joint candidates committee, **[**political party committee, legislative leadership committee, **]** political committee or continuing political committee receiving the contribution; and
 - (3) the amount of money the business entity received from the public entity through contract or agreement, the dates, and information identifying each contract or agreement and describing the goods, services or equipment provided or property sold.
 - c. The commission shall maintain a list of such reports for public inspection both at its office and through its Internet site.
- d. When a business entity is a natural person, a contribution by that person's spouse or child, residing therewith, shall be deemed to be a contribution by the business entity. When a business entity is other than a natural person, a contribution by any person or other business entity having an interest therein shall be deemed to be a

- 1 contribution by the business entity. When a business entity is other
- 2 than a natural person, a contribution by: all principals, partners,
- 3 officers, or directors of the business entity, or their spouses; any
- 4 subsidiaries directly or indirectly controlled by the business entity;
- 5 or any political organization organized under section 527 of the
- 6 Internal Revenue Code that is directly or indirectly controlled by
- 7 the business entity, other than a candidate committee, election fund,
- 8 or political party committee, shall be deemed to be a contribution
- 9 by the business entity.

As used in this section:

"business entity" means a for-profit entity that is a natural or legal person, business corporation, professional services corporation, limited liability company, partnership, limited partnership, business trust, association or any other legal commercial entity organized under the laws of this State or of any other state or foreign jurisdiction; and

"interest" means the ownership or control of more than 10% of the profits or assets of a business entity or 10% of the stock in the case of a business entity that is a corporation for profit, as appropriate.

- e. Any business entity that fails to comply with the provisions of this section shall be subject to a fine imposed by the New Jersey Election Law Enforcement Commission in an amount to be determined by the commission which may be based upon the amount that the business entity failed to report.
- 26 (cf: P.L.2007, c.304, s.2)

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22. Section 4 of P.L.1974, c.26 (C.19:44A-29) is amended to read as follows:

Except in the case of a candidate, as provided in

- 31 subsection g. of this section, no person, candidate committee or 32 joint candidates committee, political committee, continuing political 33 committee or legislative leadership committee, otherwise eligible to 34 make contributions, shall make any contribution or contributions to a candidate, his campaign treasurer or deputy campaign treasurer, 35 36 candidate committee, a political party committee, or to any other 37 person or committee, in aid of the candidacy of or in behalf of a 38 candidate for nomination for election for the office of Governor in a 39 primary election or candidates for election to the offices of Governor and Lieutenant Governor in any general election in the 40 41 aggregate in excess of [\$1,500.00] \$4,900, or in the case of a joint 42 candidates committee when that is the only committee established by the candidates, in excess of [\$1,500.00] \$4,900 per candidate in 43 44 the joint candidates committee, or in the case of a candidate 45 committee and a joint candidates committee when both are
- established by a candidate, **[**\$1,500.00**]** \$4,900 from that candidate.
- 47 No candidate for nomination for election for the office of Governor
- 48 in a primary election or candidates for election to the offices of

1 Governor and Lieutenant Governor in any general election and no 2 campaign treasurer or deputy campaign treasurer of such candidate 3 or candidates shall knowingly accept from any person, candidate, 4 candidate committee, joint candidates committee, political 5 committee, continuing political committee or legislative leadership 6 committee any contribution or contributions in aid of the candidacy 7 of or in behalf of such candidate or candidates in the aggregate in 8 excess of [\$1,500.00] \$4,900, or in the case of a joint candidates 9 committee when that is the only committee established by the 10 candidates, in excess of [\$1,500.00] \$4,900 per candidate in the joint candidates committee, or in the case of a candidate committee 11 12 and a joint candidates committee when both are established by a 13 candidate, [\$1,500.00] \$4,900 from that candidate, in any primary 14 or general election. No provision of this act shall be construed to 15 prohibit a contribution or contributions in the aggregate in aid of the 16 candidacy of or in behalf of any candidate for nomination for 17 election to the office of Governor in a primary election not in 18 excess of [\$1,500.00] \$4,900, or in the case of a contribution or 19 contributions by a joint candidates committee when that is the only 20 committee established by the candidates, in excess of [\$1,500.00] 21 \$4,900 per candidate in the joint candidates committee, or in the 22 case of a candidate committee and a joint candidates committee 23 when both are established by a candidate, [\$1,500.00] \$4,900 from 24 that candidate, and another contribution or contributions in the 25 aggregate in the aid of the candidacy of or in behalf of any 26 candidates for election to the offices of Governor and Lieutenant 27 Governor in a general election not in excess of [\$1,500.00] \$4,900, or in the case of a contribution or contributions by a joint 28 29 candidates committee when that is the only committee established 30 by the candidates, in excess of [\$1,500.00] \$4,900 per candidate in the joint candidates committee, or in the case of a candidate 31 32 committee and a joint candidates committee when both are 33 established by a candidate, **[**\$1,500.00**]** \$4,900 from that candidate. 34 For the purpose of determining the amount of a contribution to be 35 attributed as given by each candidate in a joint candidates 36 committee, the amount of the contribution by such a committee 37 shall be divided equally among all the candidates in the committee. 38

(Deleted by amendment, P.L.1980, c.74.)

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- The spouse of any contributor may make a contribution or contributions in the aggregate in aid of the candidacy of or in behalf of a candidate for nomination for election for the office of Governor or candidates for election to the offices of Governor and Lieutenant Governor of up to [\$1,500.00] \$4,900.
- d. No State committee of any political party shall knowingly accept from any person, candidate committee, joint candidates committee, political committee, continuing political committee or legislative leadership committee, any contribution or contributions

in the aggregate in aid of the candidacy of or in behalf of candidates 1 2 for election to the offices of Governor and Lieutenant Governor in a general election in excess of [\$1,500.00] \$4,900, or in the case of a 3 4 contribution or contributions by a joint candidates committee when 5 that is the only committee established by the candidates, in excess 6 of [\$1,500.00] \$4,900 per candidate in the joint candidates 7 committee, or in the case of a candidate committee and a joint 8 candidates committee when both are established by a candidate, 9 [\$1,500.00] \$4,900 from that candidate. A State committee may allocate a contribution of up to [\$1,500.00] \$4,900, and up to 10 [\$1,500.00] \$4,900 of a contribution in excess of [\$1,500.00] 11 \$4,900 in aid of the candidacy of or in behalf of such candidates, 12 13 except that in the case of a contribution from a joint candidates 14 committee when that is the only committee established by the 15 candidates, the amounts which may be so allocated shall be 16 [\$1,500.00] \$4,900 per candidate in the joint candidates committee, 17 and in the case of a candidate committee and a joint candidates 18 committee when both are established by a candidate, the amount 19 which may be so allocated shall be [\$1,500.00] \$4,900 from that 20 candidate. For the purpose of determining the amount of a 21 contribution to be attributed as given by each candidate in a joint 22 candidates committee, the amount of the contribution by such a 23 committee shall be divided equally among all the candidates in the 24 committee. A State committee shall create an account in a national 25 or State bank in behalf of any candidates the committee intends to 26 or does assist for election to the offices of Governor and Lieutenant 27 Governor in a general election, shall deposit in such account and 28 report to the Election Law Enforcement Commission the name of 29 the contributor of all moneys accepted or allocated in aid of the 30 candidacy of or in behalf of such candidates, and may make a 31 contribution or contributions from such account in any amount in 32 aid of the candidacy of or in behalf of such candidates. No State 33 committee may make any contribution or contributions in aid of the 34 candidacy of or in behalf of such candidates of moneys not 35 deposited in a bank account pursuant to this subsection, and no 36 State committee may make a contribution or contributions in aid of 37 the candidacy of or in behalf of such candidates of moneys or other 38 thing of value pledged or received in a calendar year in which no 39 gubernatorial election was held. 40 The county committee of a political party in a county and the

e. The county committee of a political party in a county and the municipal committees of that political party in the same county may make an expenditure or expenditures in the aggregate of \$10,000.00 in aid of the candidacy of or in behalf of any candidates for election to the offices of Governor and Lieutenant Governor in a general election. No county committee or municipal committee may transfer or contribute any funds to any such candidate or to such candidates' campaign treasurer or deputy campaign treasurer, or to

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any political committee supporting such candidates. Candidates or their campaign treasurer or deputy campaign treasurer shall determine the exact amount that individual county committees or municipal committees may contribute in aid of the candidacy of or in behalf of such candidates, and shall file a report of such determination with the Election Law Enforcement Commission no later than the seventh day prior to the general election being funded.

- f. Communications on any subject by a corporation to its stockholders and their families, or by a labor organization to its members and their families, and nonpartisan registration and get-out-the-vote campaigns by a corporation aimed at its stockholders and their families, or by a labor organization aimed at its members and their families, shall not be construed to be in aid of the candidacy of or in behalf of a candidate for election to the office of Governor in any primary election or in behalf of candidates for the offices of Governor and Lieutenant Governor in a general election.
- g. No candidate receiving public funds may make expenditures from his own funds, including any contributions from his own funds, in aid of his candidacy for nomination for election to the office of Governor in excess of \$25,000.00 for the primary election and in aid of the candidacy of candidates for election to the offices of Governor and Lieutenant Governor in excess of \$25,000.00 each for the general election.

As used in this subsection "own funds" means funds to which the candidate is legally and beneficially entitled, but shall not include funds as to which he is a trustee, or funds given or otherwise transferred to the candidate by any person other than the spouse of the candidate for use in aid of his candidacy.

(cf: P.L.2009, c.66, s.18)

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- 31 23. Section 8 of P.L.1974, c.26 (C.19:44A-33) is amended to read as follows:
 - 8. a. The campaign treasurer or deputy campaign treasurer of any qualified candidate for nomination for election to the office of Governor in a primary election upon application to the commission shall promptly receive in behalf of the qualified candidate from the fund for election campaign expenses, but not prior to January 1 of the year of the election, moneys in an amount equal to twice the amount of no more than [\$1,500.00] \$4,900 of each contribution deposited in the qualified candidate's primary election bank account described in section 7 of P.L.1974, c.26 (C.19:44A-32), except that no payment shall be made from the fund to any candidate for the first **[**\$50,000.00**]** \$156,000 deposited in the qualified candidate's bank account. The maximum amount which any qualified candidate for nomination for election to the office of Governor in a primary election may receive from the fund for election campaign expenses shall not exceed **[**\$1,350,000**]** \$4,600,000. Applications for payments and payments under this subsection following the date on

which a candidate is determined to be a qualified candidate shall be made only on the basis of no less than \$12,500.00 of such contributions.

b. The campaign treasurer or deputy campaign treasurer of any qualified candidates for election to the offices of Governor and Lieutenant Governor in a general election upon application to the commission shall promptly receive in behalf of such qualified candidates from the fund for election campaign expenses, but not prior to the primary election, moneys in an amount equal to twice the amount of no more than [\$1,500.00] \$4,900 of each contribution deposited in such qualified candidates' bank account described in section 7 of P.L.1974, c.26 (C.19:44A-32), except that no payment shall be made from the fund to any candidates for the first [\$50,000.00] \$156,000 deposited in such qualified candidates' bank account.

The maximum amount which any qualified candidates for election to the offices of Governor and Lieutenant Governor in a general election may receive from the fund for election campaign expenses shall not exceed [\$3,300,000] \$10,500,000. Applications for payments and payments under this subsection following the date on which joint candidates are determined to be qualified candidates shall be made only on the basis of no less than \$12,500.00 of such contributions.

(cf: P.L.2009, c.66, s.21)

24. (New section) ¹**[**a. The Election Law Enforcement Commission shall create and maintain a database containing information that business entities are required to disclose and report to the commission or to the State Treasurer pursuant to section 7 of P.L.2004, c.19 (C.19:44A-20.8), section 7 of P.L.2005, c.51 (C.19:44A-20.19), and section 3 of P.L.2005, c.271 (C.19:44A-20.27), concerning contributions made by the business entity and any contribution made during the duration of a public entity contract held by the business entity.

b.] Notwithstanding the provisions of any law, rule, or regulation to the contrary, a business entity that fails to disclose a contribution or the existence of a public contract shall be subject to

a fine of not less than \$250.

25. (New section) Notwithstanding the provisions of any law, rule, or regulation to the contrary, any local ordinance, resolution, or regulation, as may be appropriate, adopted by a county, municipality, independent authority, board of education, or fire district pursuant or prior to section 1 of P.L.2005, c.271 (C.40A:11-51), limiting the awarding of public contracts therefrom to business entities that have made a contribution pursuant to "The New Jersey Campaign Contributions and Expenditures Reporting Act,"

- P.L.1973, c.83 (C.19:44A-1 et seq.) and limiting the contributions
- 2 that the holders of a contract can make during the term of a
- 3 contract, shall cease to be in effect and shall expire on the effective
- 4 date of this act, P.L. , c. (pending before the Legislature as this
- 5 bill). The awarding of public contracts by a county, municipality,
- 6 independent authority, board of education, or fire district shall be in
- 7 compliance with the provisions of sections 3 through 11 of
- 8 P.L.2004, c.19 (C.19:44A-20.4 through C.19:44A-20.12), sections 2
- 9 and 3 of P.L.2005, c.271 (C.19:44A-20.26 and C.19:44A-20.27),
- and any other applicable provision of current law.

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26. (New section) Whenever any candidate, as defined in paragraph (1) of subsection c. of section 3 of P.L.1973, c.83 (C.19:44A-3), declares a candidacy for any election and establishes a candidate committee, a joint candidates committee, or both, as the case may be, for the purpose of receiving contributions and making expenditures in connection with that election, the candidate shall only accept from each entity permitted to make contributions to the candidate an amount not greater than the maximum contribution limit permitted by law to be made by the entity to the candidate for that election, even if the candidate declares a candidacy and establishes the committee or committees before the election year in which the candidate will run for office. No entity shall make additional contributions to a candidate for any election beyond the maximum contribution permitted by law.

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- 27. Section 2 of P.L.1973, c.83 (C.19:44A-2) is amended to read as follows:
- 29 2. It is hereby declared to be in the public interest and to be the 30 policy of the State to limit political contributions and to require the 31 reporting of [all] contributions received and expenditures made to 32 aid or promote the nomination, election or defeat of any candidate 33 for public office or to aid or promote the passage or defeat of a 34 public question in any election and to require the reporting of [all] 35 contributions received and expenditures made to provide political
- information on any candidate for public office, or on any public
- 37 question.
- 38 (cf: P.L.1993, c.65, s.1)

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- 40 28. Section 3 of P.L.1973, c.83 (C.19:44A-3) is amended to 41 read as follows:
- 3. As used in this act, unless a different meaning clearly appears from the context:
 - a. (Deleted by amendment, P.L.1993, c.65.)
 - b. (Deleted by amendment, P.L.1993, c.65.)
- 46 c. The term "candidate" means: (1) an individual seeking 47 election to a public office of the State or of a county, municipality 48 or school district at an election; except that the term shall not

include an individual seeking party office; (2) an individual who 1 2 shall have been elected or failed of election to an office, other than 3 a party office, for which he sought election and who receives 4 contributions and makes expenditures for any of the purposes 5 authorized by section 17 of P.L.1993, c.65 (C.19:44A-11.2) during 6 the period of his service in that office; and (3) an individual who has received funds or other benefits or has made payments solely 7 8 for the purpose of determining whether the individual should 9 become a candidate as defined in paragraphs (1) and (2) of this 10 subsection.

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- d. The terms "contributions" and "expenditures" include all loans and transfers of money or other thing of value to or by any candidate, candidate committee, joint candidates committee, political committee, continuing political committee, independent expenditure committee, political party committee or legislative leadership committee, and all pledges or other commitments or assumptions of liability to make any such transfer; and for purposes of reports required under the provisions of this act shall be deemed to have been made upon the date when such commitment is made or liability assumed.
- e. The term "election" means any election described in section 4 of this act.
- 23 The term "paid personal services" means personal, clerical, 24 administrative or professional services of every kind and nature 25 including, without limitation, public relations, research, legal, 26 canvassing, telephone, speech writing or other such services, 27 performed other than on a voluntary basis, the salary, cost or 28 consideration for which is paid, borne or provided by someone 29 other than the committee, candidate or organization for whom such 30 services are rendered. In determining the value, for the purpose of 31 reports required under this act, of contributions made in the form of 32 paid personal services, the person contributing such services shall 33 furnish to the treasurer through whom such contribution is made a 34 statement setting forth the actual amount of compensation paid by 35 said contributor to the individuals actually performing said services for the performance thereof. But if any individual or individuals 36 37 actually performing such services also performed for the contributor 38 other services during the same period, and the manner of payment 39 was such that payment for the services contributed cannot readily 40 be segregated from contemporary payment for the other services, 41 the contributor shall in his statement to the treasurer so state and 42 shall either (1) set forth his best estimate of the dollar amount of 43 payment to each such individual which is attributable to the 44 contribution of his paid personal services, and shall certify the 45 substantial accuracy of the same, or (2) if unable to determine such 46 amount with sufficient accuracy, set forth the total compensation 47 paid by him to each such individual for the period of time during 48 which the services contributed by him were performed. If any

candidate is a holder of public office to whom there is attached or 2 assigned, by virtue of said office, any aide or aides whose services are of a personal or confidential nature in assisting him to carry out 4 the duties of said office, and whose salary or other compensation is paid in whole or part out of public funds, the services of such aide 6 or aides which are paid for out of public funds shall be for public purposes only; but they may contribute their personal services, on a voluntary basis, to such candidate for election campaign purposes.

(Deleted by amendment, P.L.1983, c.579.)

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- The term "political information" means any statement including, but not limited to, press releases, pamphlets, newsletters, advertisements, flyers, form letters, Internet or advertisements, or radio or television programs or advertisements which reflects the opinion of the members of the organization on any candidate or candidates for public office, on any public question, or which contains facts on any such candidate, or public question whether or not such facts are within the personal knowledge of members of the organization.
- The term "political committee" means any two or more persons acting jointly, or any corporation, partnership, or any other incorporated or unincorporated association which is organized to, or does, aid or promote the nomination, election or defeat of any candidate or candidates for public office, or which is organized to, or does, aid or promote the passage or defeat of a public question in any election, if the persons, corporation, partnership or incorporated or unincorporated association raises or expends \$2,400 or more to so aid or promote the nomination, election or defeat of a candidate or candidates or the passage or defeat of a public question; provided that for the purposes of this act, the term "political committee" shall not include a "continuing political committee," as defined by subsection n. of this section, a "political party committee," as defined by subsection p. of this section, a "candidate committee," as defined by subsection q. of this section, a "joint candidates committee," as defined by subsection r. of this section, a "legislative leadership committee," as defined by subsection s. of this section, or an "independent expenditure committee," as defined by subsection t. of this section.
- The term "public solicitation" means any activity by or on behalf of any candidate, political committee, continuing political committee, candidate committee, joint candidates committee, committee, independent expenditure legislative leadership committee, or political party committee whereby either (1) members of the general public are personally solicited for cash contributions not exceeding \$20.00 from each person so solicited and contributed on the spot by the person so solicited to a person soliciting or through a receptacle provided for the purpose of depositing contributions, or (2) members of the general public are personally solicited for the purchase of items having some tangible

value as merchandise, at a price not exceeding \$20.00 per item, 2 which price is paid on the spot in cash by the person so solicited to the person so soliciting, when the net proceeds of such solicitation 4 are to be used by or on behalf of such candidate, political committee, continuing political committee, candidate committee, 6 joint candidates committee, legislative leadership committee, independent expenditure committee, or political party committee.

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- k. The term "testimonial affair" means an affair of any kind or nature including, without limitation, cocktail parties, breakfasts, luncheons, dinners, dances, picnics or similar affairs directly or indirectly intended to raise campaign funds in behalf of a person who holds, or who is or was a candidate for nomination or election to a public office in this State, or directly or indirectly intended to raise funds in behalf of any political party committee or in behalf of a political committee, continuing political committee, candidate committee, joint candidates committee, independent expenditure committee, or legislative leadership committee.
- The term "other thing of value" means any item of real or personal property, tangible or intangible, but shall not be deemed to include personal services other than paid personal services.
 - m. The term "qualified candidate" means:
- (1) Joint candidates for election to the offices of Governor and Lieutenant Governor whose names appear on the general election ballot; who have deposited and expended [\$150,000.00] \$490,000 pursuant to section 7 of P.L.1974, c.26 (C.19:44A-32); and who, not later than September 1 preceding a general election in which the offices of Governor and Lieutenant Governor are to be filled, (a) notify the Election Law Enforcement Commission in writing that the candidates intend that application will be made on the candidates' behalf for monies for general election campaign expenses under subsection b. of section 8 of P.L.1974, c.26 (C.19:44A-33), and (b) sign a statement of agreement, in a form to be prescribed by the commission, to participate in interactive gubernatorial election debates under the provisions of sections 9 through 11 of P.L.1989, c.4 (C.19:44A-45 through C.19:44A-47);
- (2) Joint candidates for election to the offices of Governor and Lieutenant Governor whose names do not appear on the general election ballot; who have deposited and expended [\$150,000.00] \$490,000 pursuant to section 7 of P.L.1974, c.26 (C.19:44A-32); and who, not later than September 1 preceding a general election in which the offices of Governor and Lieutenant Governor are to be filled, (a) notify the Election Law Enforcement Commission in writing that the candidates intend that application will be made on the candidates' behalf for monies for general election campaign expenses under subsection b. of section 8 of P.L.1974, c.26 (C.19:44A-33), and (b) sign a statement of agreement, in a form to be prescribed by the commission, to participate in interactive

gubernatorial election debates under the provisions of sections 9 through 11 of P.L.1989, c.4 (C.19:44A-45 through C.19:44A-47); or

- (3) Any candidate for nomination for election to the office of Governor whose name appears on the primary election ballot; who has deposited and expended [\$150,000.00] \$490,000 pursuant to section 7 of P.L.1974, c.26 (C.19:44A-32); and who, not later than the last day for filing petitions to nominate candidates to be voted upon in a primary election for a general election in which the office of Governor is to be filled, (a) notifies the Election Law Enforcement Commission in writing that the candidate intends that application will be made on the candidate's behalf for monies for primary election campaign expenses under subsection a. of section 8 of P.L.1974, c.26 (C.19:44A-33), and (b) signs a statement of agreement, in a form to be prescribed by the commission, to participate in two interactive gubernatorial primary debates under the provisions of sections 9 through 11 of P.L.1989, c.4 (C.19:44A-45 through C.19:44A-47); or
- (4) Any candidate for nomination for election to the office of Governor whose name does not appear on the primary election ballot; who has deposited and expended [\$150,000.00] \$490,000 pursuant to section 7 of P.L.1974, c.26 (C.19:44A-32); and who, not later than the last day for filing petitions to nominate candidates to be voted upon in a primary election for a general election in which the office of Governor is to be filled, (a) notifies the Election Law Enforcement Commission in writing that the candidate intends that application will be made on the candidate's behalf for monies for primary election campaign expenses under subsection a. of section 8 of P.L.1974, c.26 (C.19:44A-33), and (b) signs a statement of agreement, in a form to be prescribed by the commission, to participate in two interactive gubernatorial primary debates under the provisions of sections 9 through 11 of P.L.1989, c.4 (C.19:44A-45 through C.19:44A-47).
- The term "continuing political committee" means any group of two or more persons acting jointly, or any corporation, partnership, or any other incorporated or unincorporated association, including a political club, political action committee, civic association or other organization, which in any calendar year contributes or expects to contribute at least \$5,500 to the aid or promotion of the candidacy of an individual, or of the candidacies of individuals, for elective public office, or the passage or defeat of a public question or public questions, and which may be expected to make contributions toward such aid or promotion or passage or defeat during a subsequent election, provided that the group, corporation, partnership, association or other organization has been determined to be a continuing political committee under subsection b. of section 8 of P.L.1973, c.83 (C.19:44A-8); provided that for the purposes of this act, the term "continuing political committee" shall

not include a "political party committee," as defined by subsection p. of this section, a "legislative leadership committee," as defined by subsection s. of this section, or an "independent expenditure committee," as defined by subsection t. of this section.

- 5 o. The term "statement of agreement" means a written 6 declaration, by a candidate for nomination for election to the office 7 of Governor, or by joint candidates for election to the offices of 8 Governor and Lieutenant Governor who intend that application will 9 be made on behalf of the candidate for the office of Governor to 10 receive monies for the primary election or on behalf of the candidates for the office of Governor and the office of Lieutenant 11 12 Governor for general election campaign expenses under subsection 13 a. or subsection b., respectively, of section 8 of P.L.1974, c.26 14 (C.19:44A-33), that the candidates undertake to abide by the terms 15 of any rules established by any private organization sponsoring a 16 gubernatorial primary or general election debate, as appropriate, to 17 be held under the provisions of sections 9 through 11 of P.L.1989, 18 c.4 (C.19:44A-45 through C.19:44A-47) and in which the 19 candidates are to participate. The statement of agreement shall 20 include an acknowledgment of notice to the candidates who sign it that failure on the candidates' part to participate in any of the 21 22 gubernatorial debates may be cause for the termination of the 23 payment of such monies on the candidates' behalf and for the 24 imposition of liability for the return to the commission of such 25 monies as may previously have been so paid.
 - p. The term "political party committee" means the State committee of a political party, as organized pursuant to R.S.19:5-4, any county committee of a political party, as organized pursuant to R.S.19:5-3, or any municipal committee of a political party, as organized pursuant to R.S.19:5-2.

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- q. The term "candidate committee" means a committee established pursuant to subsection a. of section 9 of P.L.1973, c.83 (C.19:44A-9) for the purpose of receiving contributions and making expenditures.
- 35 The term "joint candidates committee" means a committee 36 established pursuant to subsection a. of section 9 of P.L.1973, c.83 37 (C.19:44A-9) by at least two candidates for the same elective public 38 offices in the same election in a legislative district, county, 39 municipality or school district, but not more candidates than the 40 total number of the same elective public offices to be filled in that 41 election, for the purpose of receiving contributions and making 42 expenditures. For the purpose of this subsection: the offices of 43 member of the Senate and members of the General Assembly shall 44 be deemed to be the same elective public offices in a legislative 45 district; the offices of member of the board of chosen freeholders 46 and county executive shall be deemed to be the same elective public 47 offices in a county; and the offices of mayor and member of the

1 municipal governing body shall be deemed to be the same elective 2 public offices in a municipality.

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- s. The term "legislative leadership committee" means a committee established, authorized to be established, or designated by the President of the Senate, the Minority Leader of the Senate, the Speaker of the General Assembly or the Minority Leader of the General Assembly pursuant to section 16 of P.L.1993, c.65 (C.19:44A-10.1) for the purpose of receiving contributions and making expenditures.
- 10 The term "independent expenditure committee" means a person organized under section 527 of the federal Internal Revenue 11 12 Code (26 U.S.C. s.527) or under paragraph (4) ¹or paragraph (6) ¹ of 13 subsection (c) of section 501 of the federal Internal Revenue Code 14 (26 U.S.C. s.501) that does not fall within the definition of any 15 other organization subject to the provisions of P.L.1973, c.83 16 (C.19:44A-1 et seq.), that Lengages in influencing or attempting to 17 influence the outcome of any election or the nomination, election, 18 or defeat of any person to any State or local elective public office, 19 or the passage or defeat of any public question, legislation, or 20 regulation, or in providing political information on any candidate or 21 public question, legislation, or regulation, and raises or expends 22 \$3,000 or more in the aggregate for any such purpose annually, but 23 does not coordinate its activities with any candidate or political 24 party as determined by the Election Law Enforcement Commission 25 pursuant to the provisions of section 11 of P.L.2019, c.124 26 (C.19:44A-3.1) <u>makes independent expenditures in excess of</u> 27 \$7,500, in the aggregate per election.
 - u. The term "electioneering communication" means any communication [made within the period beginning on January 1 of an election year and the date of the election and refers to: (1) a clearly identified candidate for office and promotes or supports a candidate for that office or opposes a candidate for that office, regardless of whether the communication expressly advocates a vote for or against a candidate; or (2) a public question and promotes or supports the passage or defeat of that question, regardless of whether the communication expressly advocates a vote for or against the passage of the question. The term includes communications published in any newspaper or periodical; broadcast on radio, television, or the Internet or digital media, or any public address system; placed on any billboard, outdoor facility, button, motor vehicle, window display, poster, card, pamphlet, leaflet, flyer, or other circular; or contained in any direct mailing, robotic phone calls, or mass e-mails **1** made within 30 days of a primary election and made within 60 days of a municipal, runoff, school board, special or general election, that mentions a clearly identified candidate and expressly supports or opposes that candidate or, by virtue of the communication, is the functional

1 equivalent of express advocacy, meaning the communication is unable to be interpreted by a reasonable person in any other way 2 3 than the communication is supporting or opposing the candidate. 4 An electioneering communication includes any communication that 5 clearly identifies a public question or referendum, or is the 6 functional equivalent of express advocacy, meaning the 7 communication is unable to be interpreted by a reasonable person in 8 any other way than the communication is supporting or opposing

the public question or referendum.

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v. The term "independent expenditure" means an **[**expenditure by a person expressly advocating, or the functional equivalent thereof, the election or defeat of: (1) a clearly identified candidate that is not made in concert or cooperation with or at the request or suggestion of the candidate, the candidate's committee, a political party committee, or an agent thereof; or (2) a public question, legislation, or regulation, that is not made in concert or cooperation with or at the request or suggestion of the sponsors, organizers, or committee supporting or opposing the question, legislation, or regulation, a political party, or agents thereof. The "functional equivalent" of expressly advocating means specific advocacy that can be interpreted by a reasonable person as advocating the election or defeat of a candidate, or the passage or defeat of a public question, legislation, or regulation, taking into account whether the communication involved mentions a candidate, a political party, or a challenger to a candidate, or takes a position on a candidate's character, qualifications, or fitness for office, or that can be interpreted by a reasonable person as taking a position on the merits of a public question, legislation, or regulation, or taking a position in favor or against the passage or defeat of a public question, legislation, or regulation <u>lexpenditure</u>, which is not coordinated with a candidate or political party, and is made for the purpose of expressly advocating the election or defeat of a clearly identified candidate, or that amounts to the functional equivalent of express advocacy. The term "independent expenditure" also includes an expenditure made for the purpose of expressly advocating the passage or defeat of a public question or referendum, or that amounts to the functional equivalent of express advocacy. An independent expenditure qualifies as the functional equivalent of express advocacy if it can only be interpreted by a reasonable person as advocating the election or defeat of a candidate or the passage or defeat of a public question or referendum, taking into consideration whether the communication mentions a candidate, public question, or referendum and discusses a candidate's character, qualifications, fitness for office, position on an issue, or in the case of a public question or referendum, its merits or lack

47 (cf: P.L.2019, c.124, s.1)

29. Section 21 of P.L.1993, c.65 (C.19:44A-8.1) is amended to read as follows:

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- 3 21. a. Each political committee, as defined in subsection i. of 4 section 3 of P.L.1973, c.83 (C.19:44A-3), which aids or promotes 5 the nomination for election or the election of a candidate or the 6 passage or defeat of a public question, each independent 7 expenditure committee, as defined in subsection t. of section 3 of 8 P.L.1973, c.83 (C.19:44A-3), each continuing political committee 9 as defined in subsection n. of section 3 of P.L.1973, c.83, and each 10 legislative leadership committee as defined in subsection s. of 11 section 3 of P.L.1973, c.83, shall submit to the commission a 12 statement of registration which includes:
 - (1) the complete name or identifying title of the committee and the general category of entity or entities, including but not limited to business organizations, labor organizations, professional or trade associations, candidate for or holder of public office, political party, ideological grouping or civic association, the interests of which are shared by the leadership, members, or financial supporters of the committee;
 - (2) the mailing address of the committee and the name and resident address of a resident of this State who shall have been designated by the committee as its agent to accept service of process; and
 - (3) a descriptive statement prepared by the organizers or officers of the committee that identifies (a) the names and mailing addresses of the persons having control over the affairs of the committee, including but not limited to persons in whose name or at whose direction or suggestion the committee solicits funds, and persons participating in any decision to make a contribution of such funds to any candidate, political committee or continuing political committee and, in the case of an independent expenditure committee, any decision to **[**expend funds for the purpose of influencing or attempting to influence the outcome of any election or the nomination, election, or defeat of any person to State or local elective public office or the passage or defeat of any public question, legislation, or regulation, or in providing political information on any candidate or public question, legislation, or regulation make an independent expenditure; (b) the name and mailing address of any person not included among the persons identified under subparagraph (a) of this paragraph who, directly or through an agent, participated in the initial organization of the committee; (c) in the case of any person identified under subparagraph (a) or subparagraph (b) who is an individual, the occupation of that individual, the individual's home address, and the name and mailing address of the individual's employer, or, in the case of any such person which is a corporation, partnership, unincorporated association, or other organization, the name and mailing address of the organization; and (d) any other information

which the Election Law Enforcement Commission may, under such regulations as it shall adopt pursuant to the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), require as being material to the fullest possible disclosure of the economic, political and other particular interests and objectives which the committee has been organized to or does advance. The commission shall be informed, in writing, of any change in the information required by this paragraph within three days of the occurrence of the change. Legislative leadership committees shall be exempt from the requirements of subparagraphs (a), (b) and (c) of this paragraph.

- b. After submission of a statement of registration to the commission pursuant to this section, the committee shall use the complete name or identifying title on all documents submitted to the commission, in all solicitations for contributions, in all paid media advertisements purchased or paid for by the committee in support of or in opposition to any candidate or public question, and in all contributions made by the committee to candidates or other committees and, in the case of an independent expenditure committee, any decision to [expend funds for the purpose of influencing or attempting to influence the outcome of any election or the selection, nomination, election, or defeat of any person to State or local elective public office or the passage or defeat of any public question, legislation, or regulation, or in providing political information on any candidate or public question, legislation, or regulation.
- c. Each report of contributions under section 8 of P.L.1973, c.83 (C.19:44A-8) by a political committee, continuing political committee, independent expenditure committee, or legislative leadership committee required under subsection a. of this section to submit a statement of registration shall include, in the case of each contributor who is an individual, the home address of the individual if different from the individual's mailing address, or, in the case of any contributor which is an organization, any information, in addition to that otherwise required, which the Election Law Enforcement Commission may, under such regulations as it shall adopt pursuant to the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), require as being material to the fullest possible disclosure of the economic, political and other particular interests and objectives which the contributing organization has been organized to or does advance.
- d. Any political committee, continuing political committee, independent expenditure committee, or legislative leadership committee may at any time apply to the commission for approval of an abbreviation or acronym of its complete, official name or title for its exclusive use on documents which it shall submit to the commission. Upon verification that the abbreviation or acronym has not been approved for such use by any other political

committee, continuing political committee, independent expenditure 1 2 committee, or legislative leadership committee, the commission 3 shall approve the abbreviation or acronym for such use by the 4 applicant committee, and the committee, and any individual, 5 corporation, partnership, membership organization or incorporated 6 or unincorporated association which, under the provisions of 7 P.L.1973, c.83 (C.19:44A-1 et al.), submits any documents to the 8 commission containing a reference to that committee, shall 9 thereafter use that approved abbreviation or acronym in documents 10 submitted to the commission. The commission shall, during its 11 regular office hours, maintain for public inspection in its offices a 12 current alphabetically arranged list of all such approved 13 abbreviations and acronyms, indicating for each the name of the 14 committee for which it stands, and shall make copies of the list 15 available upon request.

e. No foreign national, government, instrumentality, or agent may register as an independent expenditure committee for the purpose of making independent expenditures in any State or local election.

(cf: P.L.2019, c.124, s.3)

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30. Section 10 of P.L.1973, c.83 (C.19:44A-10) is amended to read as follows:

10. Each political party committee shall, on or before July 1 in each year, designate a single organizational treasurer and an organizational depository and shall, not later than the tenth day after the designation of the organizational depository file the name and address of that depository, and of the organizational treasurer, with the Election Law Enforcement Commission.

Every political committee may designate a chairman of the committee, but no person serving as the chairman of a political party committee or a legislative leadership committee shall be eligible to be appointed or to serve as the chairman of a political committee. Every political committee shall, not later than the date on which it first receives any contribution or makes or incurs any expenditure in the furtherance or aid of the election or defeat of any candidate or the passage or defeat of any public question, appoint a single campaign treasurer and designate a campaign depository, but no person serving as the chairman of a political party committee or a legislative leadership committee shall be eligible to be appointed or to serve as the campaign treasurer of a political committee. Not later than the tenth day after the initial designation of the campaign depository, the committee shall file the name and address of the depository, and of the campaign treasurer, with the Election Law **Enforcement Commission.**

Every independent expenditure committee may designate a chairman of the committee, but no person serving as the chairman of a political party committee or a legislative leadership committee

shall be eligible to be appointed or to serve as the chairman of an independent expenditure committee. No candidate or holder of public office, directly or indirectly, shall establish, authorize the establishment of, maintain, or participate in the management or control of any independent expenditure committee. independent expenditure committee, not later than the date on which it first receives any contribution or makes or incurs any independent expenditure [for the purpose of influencing or attempting to influence the outcome of any election or the nomination, election, or defeat of any person to State or local elective public office or the passage or defeat of any public question, legislation, or regulation, or providing political information on any candidate or public question, legislation, or regulation], shall appoint a single organizational treasurer and designate an organizational depository, but no person serving as the chairman of a political party committee or a legislative leadership committee shall be eligible to be appointed or to serve as the organizational treasurer of an independent expenditure committee. Not later than the 10th day after the initial designation of the organizational depository, the committee shall file the name and address of the depository, and of the organizational treasurer, with the Election Law Enforcement Commission.

Every continuing political committee shall, not later than the date on which it first receives any contribution or makes or incurs any expenditure in the furtherance or aid of the election or defeat of any candidate or the passage or defeat of any public question, appoint a single organizational treasurer and designate an organizational depository, provided that no person who is the chairman of a political party committee or a legislative leadership committee shall be eligible to be appointed or to serve as the organizational treasurer of a continuing political committee. Not later than the tenth day after the initial designation of the organizational depository, the committee shall file the name and address of the depository, and of the organizational treasurer, with the Election Law Enforcement Commission.

Every legislative leadership committee shall, not later than the date on which it first receives any contribution or makes or incurs any expenditure in the furtherance or aid of the election or defeat of any candidate or the passage or defeat of any public question, appoint a single organizational treasurer and designate an organizational depository. Not later than the tenth day after the initial designation of the organizational depository, the committee shall file the name and address of the depository, and of the organizational treasurer, with the Election Law Enforcement Commission.

Each organizational treasurer of a State political party committee or a legislative leadership committee shall be a trained treasurer, pursuant to subsection g. of section 6 of P.L.1973, c.83 (C.19:44A-

6), or shall acquire such training within 90 days of appointment as an organizational treasurer. An organizational treasurer of any other political party committee or a continuing political committee or an independent expenditure committee and a campaign treasurer of a political committee may be a trained treasurer.

An organizational treasurer of a political party committee, a continuing political committee, an independent expenditure committee, or a legislative leadership committee and a campaign treasurer of a political committee may appoint deputy organizational or campaign treasurers as may be required and may designate additional organizational or campaign depositories. Such committees shall file the names and addresses of such deputy treasurers and additional depositories with the Election Law Enforcement Commission not later than the fifth day after their appointment or designation, respectively.

Any political party committee, any political committee, any independent expenditure committee, any continuing political committee, and any legislative leadership committee may remove its organizational or campaign treasurer or deputy treasurer. In the case of the death, resignation or removal of its organizational or campaign treasurer, the committee shall appoint a successor as soon as practicable and shall file his name and address with the Election Law Enforcement Commission within three days.

24 (cf: P.L.2019, c.124, s.4)

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- 26 31. Section 2 of P.L.1995, c.391 (C.19:44A-22.3) is amended to read as follows:
- 28 2. a. Whenever a candidate committee, joint candidates 29 committee, political committee, continuing political committee, 30 independent expenditure committee, political party committee or 31 legislative leadership committee, or any group other than such a 32 committee, or any person makes, incurs or authorizes an 33 expenditure for the purpose of financing a communication aiding or 34 promoting the nomination, election or defeat of any candidate or providing political information on any candidate which is an 35 36 expenditure that the committee, group or person is required to 37 report to the Election Law Enforcement Commission pursuant to 38 P.L.1973, c.83 (C.19:44A-1 et seq.), the communication shall 39 clearly state the name and business or residence address of the 40 committee, group or person, as that information appears on reports 41 filed with the commission, and that the communication has been 42 financed by that committee, group or person. 43
 - b. Whenever a candidate committee, joint candidates committee, political committee, continuing political committee, independent expenditure committee, political party committee or legislative leadership committee, or any group other than such a committee, or any person makes, incurs or authorizes an expenditure for the purpose of financing a communication aiding

the passage or defeat of any public question or providing political 1 2 information on any public question, or **[**aiding the passage or defeat 3 of legislation or regulation as an independent expenditure in the 4 case of an independent expenditure committee, which is an 5 expenditure that the committee, group or person is required to 6 report to the Election Law Enforcement Commission pursuant to 7 P.L.1973, c.83 (C.19:44A-1 et seq.), the communication shall 8 clearly state the name and business or residence address of the 9 committee, group or person, as that information appears on reports 10 filed with the commission, and that the communication has been financed by that committee, group or person. 11

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- c. A communication that is financed by an independent expenditure committee or by any person, not acting in concert with a candidate or any person or committee acting on behalf of a candidate, shall contain a clear and conspicuous statement that the expenditure was not made with the cooperation or prior consent of, or in consultation with or at the request or suggestion of, any such candidate, person or committee.
- d. Any person who accepts compensation from a committee, group or individual described in subsection a. or b. of this section for the purpose of printing, broadcasting, or otherwise disseminating to the electorate a communication shall require the committee, group, or individual to file a copy of the statement of registration required to be filed with the Election Law Enforcement Commission pursuant to section 21 of P.L.1993, c.65 (C.19:44A-8.1) and shall maintain a record of the transaction which shall include an exact copy of the communication and a statement of the number of copies made or the dates and times that the communication was broadcast or otherwise transmitted, and the name and address of the committee, group or individual paying for the communication. The record shall be maintained on file at the principal office of the person accepting the communication for at least two years and shall be available for public inspection during normal business hours.
- e. As used in this section, "communication" means a press release, pamphlet, flyer, form letter, sign, billboard, paid advertisement printed in any newspaper or other publication or broadcast on radio or television, or telephone call featuring a recorded message, or any other form of advertising, including Internet and digital advertising, directed to the electorate.
- f. The provisions of this section shall not be construed to apply to any bona fide news item or editorial contained in any publication of bona fide general circulation.
- g. (1) A person who violates a provision of this section shall be subject to the civil penalties provided in section 22 of P.L.1973, c.83 (C.19:44A-22).
 - (2) A person who, with intent to injure anyone or to conceal wrongdoing, purposely falsifies, conceals or misrepresents

1 information required by this section to be disclosed or maintained 2 on file is guilty of a crime of the fourth degree.

3 Election Law Enforcement Commission The 4 promulgate rules and regulations pursuant to the "Administrative 5 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to effectuate 6 the purpose of this section. The commission may, by regulation, exempt from the provisions of this section small, tangible items of 7 8 de minimis value which are commonly used in campaigns to convey 9 a political message, including, but not limited to, buttons, combs, 10 and nail files. The commission may also, by regulation, exempt from the provisions of this section advertising space purchased by a 11 12 candidate committee, joint candidates committee, political 13 committee, continuing political committee, political 14 committee, legislative leadership committee or other person, in a 15 political program book distributed at a fund-raising event if the financial transaction is otherwise subject to disclosure. 16 17 exemption granted by the commission with respect to any item shall 18 not relieve the committee, group or individual making an 19 expenditure therefor from any applicable campaign finance 20 reporting requirements.

In addition, the commission shall have the authority to provide, by regulation, that a communication need not include the address of the committee, group or person financing the communication in circumstances where the name of a committee, group or person would be sufficient to identify it from the commission's records.

(cf: P.L.2019, c.124, s.10)

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- 32. Section 17 of P.L.1993, c.65 (C.19:44A-11.2) is amended to read as follows:
- 17. a. All contributions received by a candidate, candidate committee, a joint candidates committee or a legislative leadership committee shall be used only for the following purposes:
 - (1) the payment of campaign expenses;
- (2) contributions to any charitable organization described in section 170(c) of the Internal Revenue Code of 1954, as amended or modified, or nonprofit organization which is exempt from taxation under section 501(c) of the Internal Revenue Code of 1954, except any charitable organization of which the candidate or a member of the candidate's immediate family is a paid officer, director or employee or receives compensation for goods or services provided to the organization;
- (3) transmittal to another candidate, candidate committee, or joint candidates committee, or to a political committee, continuing political committee, legislative leadership committee or political party committee, for the lawful use by such other candidate or committee;
- (4) the payment of the overhead and administrative expenses related to the operation of the candidate committee or joint

candidates committee of a candidate or a legislative leadership committee;

(5) the pro rata repayment of contributors; or

(6) the payment of ordinary and necessary expenses of holding public office.

As used in this subsection, "campaign expenses" means any expense incurred or expenditure made by a candidate, candidate committee, joint candidates committee or legislative leadership committee for the purpose of paying for or leasing items or services used in connection with an election campaign, other than those items or services which may reasonably be considered to be for the personal use of the candidate, any person associated with the candidate or any of the members of a legislative leadership committee; and "member of the candidate's immediate family" means the candidate's spouse, child, parent, or sibling, and the child, parent, or sibling of the candidate's spouse.

- b. No contribution received by a candidate or by the candidate committee or joint candidates committee of a candidate may be used for the payment of the expenses arising from the furnishing, staffing or operation of an office used in connection with that person's official duties as an elected public official.
- c. Any funds remaining in the campaign depository of a candidate's candidate committee or joint candidates committee upon the death of the candidate shall be used only for one or more of the purposes established in subsection a. of this section by the committee's organizational treasurer or deputy treasurer or whoever has control of the depository upon the death of the candidate.
- d. Expenses incurred by the holder of a public office or a candidate for child care may be paid from campaign contributions received pursuant to P.L.1973, c.83 (C.19:44A-1 et seq.) only if the expenses are for providing care for the well-being and protection of the child outside of the home, in a child care facility, or in the home of the office holder or candidate. Eligible expenses shall be those that result directly from activities in which the office holder or candidate engages for the purposes of holding public office or of a campaign for public office, and would not have otherwise been incurred but for those activities. Child care expenses shall not include payments to a member of the office holder's or candidate's household.
- e. Expenses incurred by the holder of a public office or a candidate or committee for litigation or legal costs arising from campaign activities shall be permitted to be paid from campaign contributions received pursuant to P.L.1973, c.83 (C.19:44A-1 et seq.).

The Election Law Enforcement Commission shall promulgate regulations regarding eligible expenses and shall provide written guidance upon request from an office holder or candidate prior to

the expense being incurred or after the expense is incurred. (cf: P.L.2020, c.102, s.1)

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33. (New section) Notwithstanding any provision of P.L.1973, c.83 (C.19:44A-1 et seq.), or any other law, rule, or regulation to the contrary, the two major political parties in this State and their respective county political party committees shall be permitted to create a segregated depository account, separate from any campaign depository account, to be deemed as the "housekeeping account." The purpose of the housekeeping account shall be to pay eligible expenses for non-political purposes of the State political party committee or county political party committee including, but not limited to, legal activity, accounting, compliance, human resources, collective bargaining, capital expenses such as mortgage payments, rent, utilities, and taxes, and expenses related to county, State, or national political party conventions. The two major political parties in this State and their respective county political party committees shall be permitted to raise funds for deposit into the housekeeping account, except that the maximum contribution or limit on the funds raised from any given person, candidate, or committee shall be equivalent to '[double] half' the amounts established under P.L.1973, c.83 (C.19:44A-1 et seq.) for the State committee of a political party or the county committee of a political party. Gubernatorial campaigns shall be permitted to utilize the funds deposited in a political party housekeeping account established under this section for any non-political expenditures incurred following the election in which the gubernatorial candidates participated, and those non-political expenditures shall not be considered an in-kind contribution. ¹Each State political party committee and each county political party committee establishing a housekeeping account as provided under this section shall file with the Election Law Enforcement Commission a report of all contributions received for the housekeeping account in excess of \$200 and of all expenditures made from the account. The reports shall contain the same information and shall be filed in the same schedule as the reports of campaign contributions and expenditures required to be filed by political party committees pursuant to subsection c. of section 8 of P.L.1973, c.83 (C.19:44A-8).¹

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34. (New section) Within one year following the effective date of this act, P.L. , c. (pending before the Legislature as this bill), the Election Law Enforcement Commission shall make technical updates to its campaign contributions and expenditures reporting database to improve the performance and usability of the database. The Legislature shall appropriate to the Election Law Enforcement Commission any funds necessary for the implementation of this section.

35. (New section) Any enforcement action brought by the Election Law Enforcement Commission for any violations of P.L.1973, c.83 (C.19:44A-1 et seq.) shall be subject to a statute of limitations of two years following the occurrence of the alleged violation. The statute of limitations provided in this section shall apply retroactively to any alleged violations occurring prior to the effective date of this act, P.L., c. (pending before the Legislature as this bill).

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[36. Section 6 of P.L.1973, c.83 (C.19:44A-6) is amended to read as follows:

6. a. The commission shall appoint a full-time executive director, legal counsel and hearing officers, all of whom shall serve at the pleasure of the commission and shall not have tenure by reason of the provisions of chapter 16 of Title 38 of the Revised Statutes. The commission shall also appoint such other employees as are necessary to carry out the purposes of this act, which employees shall be in the classified service of the civil service and shall be appointed in accordance with and shall be subject to the provisions of Title 11, Civil Service. Notwithstanding any provision of this subsection to the contrary, following the date of enactment of P.L. , c. (pending before the Legislature as this bill), the executive director shall be appointed by the Governor, with the advice and consent of the Senate, and shall serve at the pleasure of the Governor. The executive director shall receive an annual salary to be fixed and established by the Governor, which shall not exceed \$175,000, and shall devote their entire time and attention to the duties of the office. If an executive director has not been confirmed by the Senate, the Governor may appoint an acting executive director to temporarily fill the role.

- b. It shall be the duty of the commission to enforce the provisions of this act, to conduct hearings with regard to possible violations and to impose penalties; and for the effectual carrying out of its enforcement responsibilities the commission shall have the authority to initiate a civil action in any court of competent jurisdiction for the purpose of enforcing compliance with the provisions of this act or enjoining violations thereof or recovering any penalty prescribed by this act. The commission shall promulgate such regulations and official forms and perform such duties as are necessary to implement the provisions of this act. Without limiting the generality of the foregoing, the commission is authorized and empowered to:
 - (1) Develop forms for the making of the required reports;
- (2) Prepare and publish a manual for all candidates, political committees and continuing political committees, prescribing the requirements of the law, including uniform methods of bookkeeping and reporting and requirements as to the length of time that any person required to keep any records pursuant to the provisions of

- this act shall retain such records, or any class or category thereof, or any other documents, including canceled checks, deposit slips, invoices and other similar documents, necessary for the compilation of such records;
 - (3) Develop a filing, coding and cross-indexing system;

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- (4) Permit copying or photo-copying of any report required to be submitted pursuant to this act as requested by any person;
- (5) Prepare and make available for public inspection summaries of all said reports grouped according to candidates, parties and issues, containing the total receipts and expenditures, and the date, name, address and amount contributed by each contributor;
- (6) Prepare and publish, prior to May 1 of each year, an annual report to the Legislature;
- (7) Ascertain whether candidates, committees, organizations or others have failed to file reports or have filed defective reports; extend, for good cause shown, the dates upon which reports are required to be filed; give notice to delinquents to correct or explain defects; and make available for public inspection a list of such delinquents;
- (8) Ascertain the total expenditures for candidates and determine whether they have exceeded the limits set forth in this act; notify candidates, committees or others if they have exceeded or are about to exceed the limits imposed;
- (9) Hold public hearings, investigate allegations of any violations of this act, and issue subpense for the production of documents and the attendance of witnesses;
- (10) Forward to the Attorney General or to the appropriate county prosecutor information concerning any violations of this act which may become the subject of criminal prosecution or which may warrant the institution of other legal proceedings by the Attorney General.
- The commission shall take such steps as may be necessary or appropriate to furnish timely and adequate information, in appropriate printed summaries and in such other form as it may see fit, to every candidate or prospective candidate for public office who becomes or is likely to become subject to the provisions of this act, and to every treasurer and depository duly designated under the provisions of this act, informing them of their actual or prospective obligations and responsibilities under this act. Such steps shall include, but not be limited to, furnishing to every person on whose behalf petitions of nomination are filed for any public office a copy of such printed summary as aforesaid, which shall be furnished to such person by the commission through the public official charged with the responsibility of receiving and accepting such petitions of nomination, at the time when such petitions are filed. commission shall also make available copies of such printed summary to any other person requesting the same. The commission shall also take such steps as it may deem necessary or effectual to

disseminate among the general public such information as may serve to guide all persons who may become subject to the provisions of this act by reason of their participation in election campaigns or in the dissemination of political information, for the purpose of facilitating voluntary compliance with the provisions and purposes of this act. In the dissemination of such information, the commission shall to the greatest extent practicable enlist the cooperation of commercial purveyors, within and without the State, of materials and services commonly used for political campaign purposes.

- d. If the nomination for or election to any public office or party position becomes void under the terms of subsection c. of section 21 of this act, the withholding or revocation of his certificate of election, the omission of his name from the ballot or the vacation of the office into which he has been inducted as a result of such void election, as the case may be, shall be subject to the provisions of chapter 3, articles 2 and 3, of this Title (R.S.19:3-7 et seq.).
- e. The commission shall be assigned suitable quarters for the performance of its duties hereunder.
- f. The commission through its legal counsel is authorized to render advisory opinions as to whether a given set of facts and circumstances would constitute a violation of any of the provisions of this act, or whether a given set of facts and circumstances would render any person subject to any of the reporting requirements of this act.

Unless an extension of time is consented to by any person requesting an advisory opinion, the commission shall render its advisory opinion within 10 days of receipt of the request therefor. Failure of the commission to reply to a request for an advisory opinion within the time so fixed or agreed to shall preclude it from instituting proceedings for imposition of a penalty upon any person for a violation of this act arising out of the particular facts and circumstances set forth in such request, except as such facts and circumstances may give rise to a violation when taken in conjunction with other facts and circumstances not set forth in such request.

g. The commission shall establish a training program for campaign treasurers and organizational treasurers and shall make the training program available through its Internet site within one year of the effective date of this act, P.L.2004, c.22.

(cf: P.L.2004, c.22, s.1)**]**¹

43 ¹36. Section 5 of P.L.1973, c.83 (C.19:44A-5) is amended to 44 read as follows:

<u>5. a.</u> There is hereby created a commission consisting of four members which shall be designated as the New Jersey Election Law Enforcement Commission. The members shall be appointed by the Governor by and with the advice and consent of the Senate

for a term of 3 years, beginning on July 1 and ending June 30, 1 2 except as hereinafter provided. The Governor shall designate one 3 commission members to serve as chairman of the 4 commission. No more than two members shall belong to the same 5 political party, and no person holding a public office or an office in 6 any political party shall be eligible for appointment to the 7 commission. **[**Of the members initially appointed, two shall be 8 appointed for a term of 3 years, one for a term of 2 years and one 9 for a term of 1 year. **I** Each member shall serve until his successor 10 has been appointed and qualified. In case of a vacancy, however, 11 the successor shall be appointed in like manner for the unexpired 12 term only. The members shall **[**serve without compensation, but 13 shall be reimbursed for necessary expenses incurred in the 14 performance of their duties under this act I receive a salary of 15 \$30,000 annually. For the purpose of complying with provisions of Article V, Section IV, paragraph 1 of the New Jersey 16 17 Constitution, the Election Law Enforcement Commission is hereby 18 allocated within the Department of Law and Public Safety; but, 19 notwithstanding said allocation, the commission shall be 20 independent of any supervision or control by the department or by any board or officer thereof, it being the intention of this act that the 21 22 assignment, direction, discipline and supervision of all the 23 employees of the commission shall be so far as possible, and except 24 as otherwise provided in this act, fully determined by the 25 commission or by such officers and employees thereof to whom the 26 commission may delegate the powers of such assignment, 27 direction, discipline and supervision. 28

b. Notwithstanding any provision of subsection a. of this 29 section, or any other law, rule, or regulation to the contrary, within 30 90 days following the enactment date of this act, P.L. 31 (pending before the Legislature as this bill), the Governor shall 32 directly appoint four members to the commission, not more than 33 two of whom shall be of the same political party, and the terms of 34 office of the members of the commission currently serving shall 35 expire upon the Governor's appointment of the new members. No 36 person holding a public office or an office in any political party 37 shall be eligible for appointment to the commission. Of the four 38 new members directly appointed by the Governor pursuant to this 39 subsection, two members who shall not be of the same political 40 party shall be appointed for a term of 3 years, and two members 41 who shall not be of the same political party shall be appointed for a 42 term of 2 years. Upon the expiration of the initial term of each 43 member appointed pursuant to this subsection, members of the 44 commission shall be appointed pursuant to subsection a. of this 45 section.¹

46 (cf: P.L.1983, c.579, s.9)

[1R] ACS for ${\bf A4372}$ ACS GREENWALD, MURPHY

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37. Section 1 of P.L.2005, c.271 (C.40A:11-51) is repealed.

38. This act shall take effect on January 1, 2023, except that sections 1 through 9, sections 22 and 23, sections 26 through 31, and section 33 shall take effect after the 2023 primary election and shall apply to the 2023 general election, unless a later date is

specified, and all elections thereafter.