# ASSEMBLY, No. 4363 **STATE OF NEW JERSEY** 220th LEGISLATURE

INTRODUCED JUNE 20, 2022

Sponsored by: Assemblywoman SHANIQUE SPEIGHT District 29 (Essex) Assemblywoman MILA M. JASEY District 27 (Essex and Morris) Assemblywoman BRITNEE N. TIMBERLAKE District 34 (Essex and Passaic) Assemblyman RAJ MUKHERJI District 33 (Hudson) Assemblywoman ANGELA V. MCKNIGHT District 31 (Hudson)

Co-Sponsored by: Assemblywoman Park

#### SYNOPSIS

Strengthens access to New Jersey reproductive health services for in-State and out-of-State persons.



(Sponsorship Updated As Of: 6/29/2022)

1 AN ACT concerning reproductive health care services and 2 supplementing Title 2A of the New Jersey Statutes. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. a. As used in this act: 8 "Abortion" means any medical treatment intended to induce the 9 termination of a pregnancy, except for the purpose of producing a 10 live birth. 11 "Assisted reproductive technology" means procedures that use 12 donor or nondonor eggs and sperm to create embryos outside the body including, but not limited to, in-vitro fertilization. 13 14 "In-vitro fertilization" ("IVF") means the fertilization of a 15 human egg and sperm outside the body. 16 "Person" includes an individual, partnership, association, limited 17 liability company, or corporation. "Reproductive health care services" includes all medical, 18 19 surgical, counseling, and referral services relating to the human 20 reproductive system including, but not limited to, services relating to pregnancy; assisted reproductive technology, including but not 21 22 limited to IVF; contraception; and abortion. 23 24 2. a. Except as otherwise provided by law, in any civil action or 25 proceeding preliminary thereto or in any legislative or 26 administrative proceeding, a covered entity, as set forth in the 27 medical privacy and security rules pursuant to Parts 160 and 164 of Title 45 of the Code of Federal Regulations, established pursuant to 28 29 the "Health Insurance Portability and Accountability Act of 1996," 30 Pub.L.104-191, shall not disclose: 31 (1) any communication made to the covered entity, or any information obtained by the covered entity from a patient or the 32 33 conservator, guardian, or other authorized legal representative of a patient relating to reproductive health care services that are 34 35 permitted under the laws of this State; or (2) any information obtained by personal examination of a 36 37 patient relating to reproductive health care services that are permitted under the laws of this State, unless the patient or that 38 39 patient's conservator, guardian, or other authorized legal 40 representative explicitly consents in writing to the disclosure. A 41 covered entity shall inform the patient or the patient's conservator, 42 guardian, or other authorized legal representative of the patient's right to withhold written consent. 43 44 b. Written consent of the patient or the patient's conservator, 45 guardian, or other authorized legal representative shall not be 46 required for the disclosure of any communication or information: 47 (1) pursuant to the laws of this State or the Rules of Court;

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1 (2) by a covered entity against whom a claim has been made, or 2 there is a reasonable belief will be made, in an action or proceeding, 3 to the covered entity's attorney or professional liability insurer or 4 insurer's agent for use in the defense of the action or proceeding; 5 (3) to the Department of Health for records of a patient of a 6 covered entity in connection with an investigation of a complaint, if 7 the records are related to the complaint; or 8 (4) if child abuse, abuse of an elderly individual, abuse of an 9 individual who is incapacitated, or abuse of an individual with a 10 physical or mental disability is known or in good faith suspected. 11 c. Nothing in this section shall be construed to impede the 12 lawful 13 sharing of medical records as permitted by State or federal law or 14 the 15 Rules of Court, except in the case of a subpoena commanding the 16 production, copying, or inspection of medical records relating to 17 reproductive health care services. 18 19 3. a. Notwithstanding the provisions of any other law, a court 20 shall not issue a subpoena requested by any court of the United 21 States or of any other state or government if the subpoena relates to 22 reproductive health care services, as defined in section 1 of this act, 23 that are permitted under the laws of this State, unless the subpoena 24 relates to: 25 (1) an out-of-State action founded in tort, contract, or statute, for 26 which a similar claim would exist under the laws of this State, 27 brought by a patient or the patient's authorized legal representative, for damages suffered by the patient or damages derived from an 28 29 individual's loss of consortium of the patient; or 30 (2) an out-of-State action founded in contract, and for which a 31 similar claim would exist under the laws of this State, brought or 32 sought to be enforced by a party with a contractual relationship with 33 the person that is the subject of the subpoena requested by another 34 state. 35 b. A court shall not issue a summons in a case where 36 prosecution is pending, or where a grand jury investigation has 37 commenced or is about to commence, for a criminal violation of a 38 law of another state involving providing, receiving, or assisting 39 with reproductive health care services that are legal in this State, 40 unless the acts forming the basis of the prosecution or investigation also would constitute an offense in this State. 41 42 43 4. A public entity of this State or employee, appointee, officer, 44 official, or any other person acting on behalf of a public entity shall 45 not provide any information or expend or use time, money, 46 facilities, property, equipment, personnel, or other resources in 47 furtherance of any interstate investigation or proceeding seeking to 48 impose civil or criminal liability upon a person or entity for:

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1 a. providing, seeking, receiving, or inquiring about reproductive 2 health care services that are legal in this State; or 3 b. assisting any person or entity providing, seeking, receiving, or 4 responding to an inquiry about reproductive health care services 5 that are legal in this State. 6 This section shall not apply to any investigation or proceeding 7 where the conduct subject to potential liability under the 8 investigation or proceeding would be subject to liability under the 9 laws of this State if committed in this State. 10 11 5. This act shall take effect immediately. 12 13 **STATEMENT** 14 15 16 This bill strengthens access to reproductive health care for New 17 Jersey residents and residents of other states who to travel to New Jersey to obtain reproductive health care in the State. The bill is 18 19 intended to make New Jersey a "sanctuary state" for persons 20 seeking reproductive health care services including, but not limited 21 to, abortion. 22 DEFINITIONS 23 The bill defines "abortion" as any medical treatment intended to 24 induce the termination of a pregnancy, except for the purpose of 25 producing a live birth. "Assisted reproductive technology" is 26 defined as procedures that use donor or nondonor eggs and sperm to 27 create embryos outside the body including, but not limited to, invitro fertilization. "In-vitro fertilization" ("IVF") is defined as the 28 29 fertilization of a human egg and sperm outside the human body. 30 CONFIDENTIAL HEALTH COMMUNICATIONS 31 The bill provides that a communication to a health care provider, 32 information obtained by the health care provider by a patient or the 33 patient's legal representative, or information obtained from an 34 examination of a patient relating to reproductive health care services is not to be disclosed unless the patient or the patient's 35 authorized legal representative explicitly consents to the disclosure 36 37 in writing. A provider would be required to inform the patient or the 38 patient's representative of the patient's right to withhold written 39 consent. 40 Written consent would not be required for the disclosure if it is: 41 pursuant to State law or the Rules of Court; by a health care provider to the provider's attorney or liability insurer for use in 42 defense of an action or proceeding; to the Department of Health in 43 44 connection with an investigation of child abuse, or abuse of a 45 person who is elderly, incapacitated, or has a physical or mental 46 disability. The bill also specifies that it is not to be construed to 47 impede the lawful sharing of medical records as permitted by State 48 or federal law or the Rules of Court, except in the case of a

1 subpoena commanding the production, copying, or inspection of

2 medical records relating to reproductive health care services. CERTAIN SUBPOENAS BARRED

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4 The bill bars a court from issuing a subpoena requested by any 5 court of the United States or of any other state or government if the 6 subpoena relates to reproductive health care services that are 7 permitted under the laws of this State, unless the subpoena relates to 8 an out-of-State action founded in tort, contract, or statute, for which 9 a similar claim would exist under the laws of this State, brought by 10 a patient or the patient's authorized legal representative, for 11 damages suffered by the patient or damages derived from an 12 individual's loss of consortium of the patient; or an out-of-State action founded in contract, and for which a similar claim would 13 14 exist under the laws of this State, brought or sought to be enforced 15 by a party with a contractual relationship with the person that is the 16 subject of the subpoena.

17 The bill also bars a court from issuing a summons in a case 18 where prosecution is pending, or where a grand jury investigation 19 has commenced or is about to commence, for a criminal violation of 20 a law of another state involving providing, receiving, or assisting 21 with reproductive health care services unless the acts forming the 22 basis of the prosecution or investigation also would constitute an 23 offense in this State.

#### 24 NON-COOPERATION BY PUBLIC ENTITY

25 Under the bill, a public entity of this State or employee, 26 appointee, officer, official, or any other person acting on behalf of a 27 public entity may not provide any information or expend or use 28 time, money, facilities, property, equipment, personnel, or other 29 resources in furtherance of any interstate investigation or 30 proceeding seeking to impose civil or criminal liability upon a 31 person or entity for providing, seeking, receiving, or inquiring 32 about, reproductive health care services that are legal in this State, 33 or assisting any person or entity providing, seeking, receiving, or 34 responding to an inquiry about reproductive health care services.

35 The provisions of the bill would not apply to any investigation or 36 proceeding where the conduct subject to potential liability also 37 would be subject to liability under the laws of this State if 38 committed in this State.

39 SPONSOR'S INTENT

40 It is the intent of the sponsor that New Jersey be a sanctuary state 41 for persons who seek abortions if the United States Supreme Court overturns Roe v. Wade, 410 U.S. 133 (1973). The sponsor also 42 43 intends for New Jersey to be a sanctuary state for persons seeking 44 assisted reproductive technology such as IVF, where eggs and 45 sperm are fertilized outside the body. This process can create 46 embryos that do not result in viable pregnancies. The sponsor is 47 concerned that the anti-abortion states defining life as beginning 48 "at conception" may ban or restrict technologies such as IVF. These

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procedures are used by women who wish to become pregnant but
are unable to conceive because of medical reasons, such as
endometriosis and other disorders that limit fertility.

The sponsor wishes to note that prior to the <u>Roe</u> v. <u>Wade</u> decision, the estimated number of illegal abortions in the 1950s and 1960s ranged from 200,000 to 1.2 million per year, and that a large number of these abortions were self-induced. Because abortion was illegal before <u>Roe</u>, many abortions were not reported and precise statistics are not available.

However, in 1930, abortion was listed as the official cause of death for almost 2,700 women, representing nearly one-fifth of the maternal deaths recorded in that year. The death toll declined over the next several decades, most likely due to the introduction of antibiotics in the 1940s. By 1965, the official number of deaths due to illegal abortion had fallen to just under 200; the actual number was likely much higher.

Prior to <u>Roe</u> v. <u>Wade</u>, there were clear racial disparities in the deaths of women due to illegal abortion. In the early 1960s, for example, one in four childbirth-related deaths among white women in New York City was due to abortion. By comparison, abortion accounted for one in two childbirth-related deaths among nonwhite women in the city.