ASSEMBLY, No. 4333 STATE OF NEW JERSEY 220th LEGISLATURE

INTRODUCED JUNE 20, 2022

Sponsored by: Assemblyman HERB CONAWAY, JR. District 7 (Burlington) Assemblywoman ANGELA V. MCKNIGHT District 31 (Hudson) Assemblyman RAJ MUKHERJI District 33 (Hudson)

Co-Sponsored by: Assemblywomen Speight, Chaparro and Assemblyman Danielsen

SYNOPSIS

Expands scope of Office of State Long-Term Care Ombudsman; appropriates \$1 million.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 9/22/2022)

AN ACT concerning the Office of the State Long-Term Care
 Ombudsman, amending various parts of the statutory law, and
 making an appropriation.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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1. Section 1 of P.L.1977, c.239 (C.52:27G-1) is amended to read as follows:

10 1. The Legislature hereby finds that **[**in recognition of the 11 different health and health related problems experienced by the various age groups in the general population, numerous health 12 13 care facilities have been constructed and placed in operation to 14 provide specialized health and health related services to **[**particular 15 such groups <u>individuals needing long-term care</u>; that in providing 16 such services [to the elderly] it is essential to recognize that 17 [while the members of this age group possess the same] civil and 18 human rights [as members of every other age group, such rights 19 may be far more difficult for certain of the elderly to secure since 20 must be fiercely protected for such persons who may be afflicted with] experiencing certain physical and mental [infirmities] 21 22 ailments, [deprived of] with limited access to the comfort and 23 counsel of family and friends, and [forced to exist with] sometimes possessing minimum economic resources, all of which [may 24 preclude them from defending and acting in] create barriers to the 25 opportunity to advocate their own [best] interests; and, that to the 26 27 degree that certain of [the elderly] these individuals may experience difficulty in securing their civil and human rights as 28 29 [patients,] residents [and clients] of the health care facilities created to serve their specialized needs [and problems], it is the 30 31 obligation of the State to take appropriate action through the 32 creation of an adequate legal framework by which those difficulties 33 may be eliminated.

The Legislature, therefore, declares that it is the public policy of 34 35 this State to secure for [elderly patients,] residents [and clients] of 36 long-term health care facilities serving their specialized needs [and 37 problems], the same civil and human rights guaranteed to all 38 citizens; and that to this end there should be established as an 39 agency of the State Government the Office of the State Long-Term 40 <u>Care</u> Ombudsman [for the Institutionalized Elderly], to receive, 41 investigate and resolve complaints concerning certain long-term 42 health care facilities [serving the elderly], and to initiate actions to 43 secure, preserve and promote the health, safety and welfare, and the

Matter underlined <u>thus</u> is new matter.

EXPLANATION – Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

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civil and human rights, of the [elderly patients,] residents [and 1 2 clients] of such facilities. 3 (cf: P.L.1977, c.239, s.1) 4 5 2. Section 2 of P.L.1977, c.239 (C.52:27G-2) is amended to 6 read as follows: 7 2. As used in this act, unless the context clearly indicates 8 otherwise: 9 a. "Abuse" means the willful infliction of physical pain, injury, 10 or mental anguish; unreasonable confinement; or the willful 11 deprivation of services which are necessary to maintain a person's 12 physical and mental health. However, no person shall be deemed to 13 be abused for the sole reason he is being furnished nonmedical 14 remedial treatment by spiritual means through prayer alone, in 15 accordance with a recognized religious method of healing, in lieu of 16 medical treatment; 17 b. An "act" of any facility or government agency shall be 18 deemed to include any failure or refusal to act by such facility or 19 government agency; 20 "Administrator" means any person who is charged with the c. 21 general administration or supervision of a facility, whether or not 22 such person has an ownership interest in such facility, and whether 23 or not such person's functions and duties are shared with one or 24 more other persons; 25 d. "Caretaker" means a person employed by a facility to 26 provide care or services to [an elderly person] a long-term care 27 resident, and includes, but is not limited to, the administrator of a 28 facility; 29 e. "Exploitation" means the act or process of using a person or 30 his resources for another person's profit or advantage without legal 31 entitlement to do so; 32 f. "Facility" means any facility or institution, whether public or private, offering health or health related services for [the 33 34 institutionalized elderly] long-term care residents, and which is subject to regulation, visitation, inspection, or supervision by any 35 36 government agency. Facilities include, but are not limited to, 37 nursing homes, skilled nursing homes, intermediate care facilities, 38 extended care facilities, convalescent homes, rehabilitation centers, 39 residential health care facilities, dementia care homes, special 40 hospitals, veterans' hospitals, chronic disease hospitals, psychiatric hospitals, mental hospitals, developmental centers or facilities, 41 42 continuing care retirement communities, including independent living sections thereof, social day care facilities [for the elderly], 43 44 and medical day care centers; 45 "Government agency" means any department, division, g. 46 office, bureau, board, commission, authority, or any other agency or

47 instrumentality created by the State or to which the State is a party,

1 or by any county or municipality, which is responsible for the 2 regulation, visitation, inspection, or supervision of facilities, or 3 which provides services to [patients,] residents[, or clients] of 4 facilities: 5 h. "Guardian" means any person with the legal right to manage 6 the financial affairs and protect the rights of any [patient,] long-7 term care resident [, or client] of a facility, who has been declared 8 an incapacitated person by a court of competent jurisdiction; 9 i. "Long-term care resident[,]" ["elderly" or "elderly person"] means any person [60 years of age or older,] who is a [patient,] 10 resident[, or client] of any facility; 11 "Office" means the Office of the State Long-Term Care 12 j. 13 Ombudsman established herein: 14 k. "State Long-Term Care Ombudsman" means the administrator and chief executive officer of the Office of the State 15 16 Long-Term Care Ombudsman**[**; 17 1. "Patient, resident or client" means any elderly person who is 18 receiving treatment or care in any facility in all its aspects, 19 including, but not limited to, admission, retention, confinement, 20 commitment, period of residence, transfer, discharge, and any 21 instances directly related to such status]. 22 (cf: P.L.2017, c.131, s.201) 23 24 3. Section 4 of P.L.1977, c.239 (C.52:27G-4) is amended to 25 read as follows: 26 4. The administrator and chief executive officer of the office 27 shall be the [Ombudsperson for the Institutionalized Elderly] <u>State</u> Long-Term Care Ombudsman, who shall be a person qualified by 28 29 training and experience to perform the duties of the office. The [Ombudsperson] Ombudsman shall be appointed by the Governor 30 and shall serve at the pleasure of the Governor. 31 32 (cf: P.L.2010, c.34, s.42) 33 34 4. Section 5 of P.L.1977, c.239 (C.52:27G-5) is amended to 35 read as follows: 36 5. The ombudsman, as administrator and chief executive officer of the office, shall: 37 38 Administer and organize the work of the office and establish a. 39 therein such administrative subdivisions as necessary, proper, and 40 expedient. He or she may formulate and adopt rules and regulations 41 and prescribe duties for the efficient conduct of the business, work, 42 and general administration of the office. He or she may delegate to subordinate officers or employees in the office such power as may 43 44 be desirable to be exercised under his or her supervision and 45 control; 46 b. Appoint and remove such stenographic, clerical, and other 47 secretarial assistants as may be required for the proper conduct of

1 the office, subject to the provisions of Title 11 (Civil Service) of the 2 Revised Statutes, and other applicable statutes, and within the limits 3 of funds appropriated or otherwise made available therefor. In 4 addition, and within such funding limits, the ombudsman may 5 appoint, retain, or employ, without regard to the provisions of the 6 said Title 11 (Civil Service), or any other statutes, such officers, 7 investigators, experts, consultants, or other professionally qualified 8 personnel on a contract basis or otherwise as necessary.

9 Appoint and employ, notwithstanding the provisions of с. 10 P.L.1944, c.20 (C.52:17A-1 et seq.), a general counsel and such 11 other attorneys or counsel as he or she may require, for the purpose, 12 among other things, of providing legal advice on such matters as the 13 ombudsman may from time to time require, of attending to and 14 dealing with all litigation, controversies, and legal matters in which the office may be a party or in which its rights and interests may be 15 16 involved, and of representing the office in all proceedings or actions 17 of any kind which may be brought for or against it in any court of 18 this State. With respect to all of the foregoing, such counsel and 19 attorneys shall be independent of any supervision or control by the 20 Attorney General or by the Department of Law and Public Safety, 21 or by any division or officer thereof;

d. Have authority to adopt and promulgate pursuant to law such
guidance, rules and regulations as necessary to carry out the
purposes of this act;

e. Maintain suitable headquarters for the office and such otherquarters as necessary to the proper functioning of the office;

f. Solicit and accept grants of funds from the federal
government and from other public and any private sources for any
of the purposes of this act; provided, however, that any such funds
shall be expended only pursuant to an appropriation made by law;

g. Perform such other functions as may be prescribed in this actor by any other law; and

33 Establish, in consultation with the Department of Health, an h. 34 annual long-term care training program in a manner to be 35 determined by the ombudsman. At a minimum, the program shall 36 address the following subjects: the rights of residents of long-term 37 care facilities; fostering choice and independence among residents 38 of long-term care facilities; identifying and reporting abuse, 39 neglect, or exploitation of residents of long-term care facilities; 40 long-term care facility ownership; updates on State and federal 41 guidelines, laws, and regulations that pertain to long-term care 42 facilities; and issues, trends, and policies that impact the rights of 43 long-term care residents. The annual training program shall be 44 completed by the ombudsman's investigative and advocacy staff, 45 the ombudsman's volunteer advocates, and Department of Health 46 long-term care facility surveyors, inspectors, and complaint 47 investigators. Subject to the availability of staff and funding, the 48 training program shall be offered to residents of long-term care

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1 facilities, those residents' family members, advocacy organizations, 2 government agencies, and long-term care facility employees. To 3 develop and implement the training program, the ombudsman may 4 contract or consult with a non-profit organization that possesses 5 expertise on the rights of residents in long-term care settings. (cf: P.L.2021, c.294, s.1) 6 7 8 5. Section 6 of P.L.1977, c.239 (C.52:27G-6) is amended to 9 read as follows: 10 6. The Office of the State Long-Term Care Ombudsman shall 11 have as its basic objective that of promoting, advocating and 12 insuring, as a whole and in particular cases, the adequacy of the 13 care received, and the quality of life experienced, by [elderly 14 patients,] long-term care residents [and clients] of facilities within 15 this State. In determining what elements are essential to adequate 16 care and quality of life, the ombudsman shall consider the unique 17 medical, social and economic needs and problems of **[**the elderly as patients,] long-term care residents [and clients] of facilities [and 18 19 as citizens and community members]. 20 (cf: P.L.2017, c.131, s.204) 21 22 6. Section 7 of P.L.1977, c.239 (C.52:27G-7) is amended to 23 read as follows: 24 7. a. The office shall establish and implement procedures for 25 eliciting, receiving, processing, responding to, and resolving 26 complaints from [patients,] <u>long-term care</u> residents[, or clients of facilities], the relatives or guardians of such persons, or from 27 28 interested citizens, public officials, or government agencies having 29 an interest in the matter. The office shall ensure that a system is in 30 place to receive complaints 24 hours per day, seven days per week, 31 whether or not live staff members are available to receive the 32 complaint. 33 b. When the office receives a complaint or otherwise 34 encounters a deficiency that pertains to a violation of a resident's 35 rights or compliance with State or federal laws or regulations or 36 rules administered by any government agency, it shall make referral 37 thereof directly to the appropriate government agency for action 38 pursuant to applicable federal law and regulations. 39 When the complaint received or the investigation conducted c. 40 by the office discloses facts that it determines constitute a violation 41 of a resident's rights or warrant the institution of civil proceedings 42 by a government agency against any person or government agency, 43 the matter shall be referred to the government agency with authority 44 to institute such proceedings pursuant to applicable federal law and 45 regulations. 46 d. When the complaint received or the investigation conducted 47 by the office reveals information in relation to a violation of a

resident's rights or the misconduct or breach of duty of any officer
or employee of a facility or a government agency, it shall refer the
matter to the appropriate authorities for such action as may be
necessary pursuant to applicable federal law and regulations.

5 e. When the complaint received or the investigation conducted 6 by the office discloses information or facts indicating the 7 commission of criminal offenses or violations of standards of 8 professional conduct, it shall refer the matter, as appropriate, to the 9 Attorney General, county prosecutor, or any other law enforcement 10 official that has jurisdiction to prosecute the crime, or to the appropriate professional licensing board [concerned] consistent 11 with applicable State and federal law and regulations. 12

13 The government agency, prosecuting agency, or professional f. 14 licensing board, as the case may be in this section, shall report to 15 the office on its findings and actions with respect to all such 16 referrals within 30 days after receipt thereof and every 30 days 17 thereafter until final action on each such referral. The office shall 18 monitor all such referrals and responses and maintain a record 19 thereof. The office shall be authorized to make disclosure of such 20 information as appropriate and as may be necessary to resolve the 21 matter referred.

22 g. In the event that the complaint of a [patient,] long-term care 23 resident[, or client] or class of [patients,] long-term care residents [, or clients] of a facility or facilities cannot be resolved 24 25 satisfactorily through negotiation with the facility or the appropriate 26 government agency or that an act, practice, policy, or procedure of a 27 facility or government agency does or may adversely affect the 28 health, safety, welfare, or civil or human rights of a [patient,] long-29 term care resident [, or client] or class of [patients,] long-term care 30 residents, or clients of a facility or facilities the office may 31 recommend to the appropriate authorities civil litigation on behalf of such [patient,] long-term care resident[, or client] or class of 32 33 [patients,] <u>long-term care</u> residents[, or clients] as it deems 34 appropriate. The office may institute actions for injunctive relief or 35 civil damages.

36 (cf: P.L.2017, c.186, s.1)

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38 7. Section 2 of P.L.1983, c.43 (C.52:27G-7.1) is amended to 39 read as follows:

40 2. a. Any caretaker, social worker, physician, registered or 41 licensed practical nurse, or other professional or staff member 42 employed at a facility, and any representative of a managed care 43 entity, who, as a result of information obtained in the course of that 44 individual's employment, has reasonable cause to suspect or believe that [an institutionalized elderly person] a long-term care resident 45 46 is being or has been abused or exploited, shall report such 47 information to the ombudsman or to the person designated by the

1 ombudsman to receive such report. If an individual reporting 2 suspected abuse or exploitation pursuant to this subsection has 3 reasonable cause to suspect or believe that the **[**institutionalized 4 elderly person**]** resident is or has been the victim of a crime, the 5 individual shall additionally report such information to the local law 6 enforcement agency and to the health administrator of the facility.

7 (1) If the events that cause the suspicion or belief result in
8 serious bodily injury, the individual shall report the suspicion or
9 belief immediately, but not later than two hours after forming the
10 suspicion or belief.

(2) If the events that cause the suspicion or belief do not result
in serious bodily injury, the individual shall report the suspicion or
belief immediately, but not later than 24 hours after forming the
suspicion or belief.

b. Such report shall contain the name and address of the [elderly person] <u>long-term care resident</u>, information regarding the nature of the suspected abuse or exploitation and any other information which might be helpful in an investigation of the case and the protection of such [elderly person] <u>long-term care resident</u>.

c. Any other person having reasonable cause to suspect or
believe that [an elderly person] <u>a long-term care resident</u> is being
or has been abused or exploited may report such information to the
local law enforcement agency and to the ombudsman or the person
designated by the ombudsman to receive such report.

d. The name of any person who reports suspected abuse or
exploitation pursuant to this act shall not be disclosed, unless the
person who reported the abuse or exploitation specifically requests
such disclosure or a judicial proceeding results from such report.

e. Any person who reports suspected abuse or exploitation
pursuant to this act or who testifies in any administrative or judicial
proceeding arising from such report or testimony shall have
immunity from any civil or criminal liability on account of such
report or testimony, unless such person has acted in bad faith or
with malicious purpose.

35 Any person required to report suspected abuse or f. 36 exploitation pursuant to this act who fails to make such report shall 37 be fined not more than \$500, and the facility employing the 38 individual shall be fined not more than \$2,500. Such penalty shall 39 be collected and enforced by summary proceedings pursuant to the 40 "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 41 et seq.). Each violation of this act shall constitute a separate 42 offense.

g. No provision of this act shall be deemed to require the
disclosure of, or penalize the failure to disclose, any information
which would be privileged pursuant to the provisions of sections 18
through 23 inclusive of P.L.1960, c.52 (C.2A:84A-18 through
2A:84A-23).

h. When a person has been penalized under this section, a letter
making note of the penalty shall immediately be sent by the court to
the licensing authority or the professional board, if any, having
jurisdiction over the person who has been penalized.

5 i. The office may bring suit in a court of competent
6 jurisdiction to enforce any of the powers enumerated in this section.
7 (cf: P.L.2017, c.186, s.2)

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9 8. Section 3 of P.L.1983, c.43 (C.52:27G-7.2) is amended to 10 read as follows:

3. a. Upon receiving a report that [an elderly person] <u>a long-</u> 11 term care resident may be or may have been abused or exploited, 12 13 the ombudsman shall conduct a prompt and thorough investigation 14 pursuant to section 8 of P.L.1977, c.239 (C.52:27G-8). Within 24 15 hours of receipt of the report, the ombudsman shall notify the 16 Commissioner of Health [and Senior Services], or the 17 Commissioner of Human Services in the case of a facility regulated 18 or operated by the Department of Human Services, and any other 19 governmental agency which regulates or operates the facility that 20 the report has been received.

21 b. The investigation shall include a visit with the elderly 22 person] long-term care resident and consultation with others who 23 have knowledge of the particular case. When the investigation is 24 completed, findings and recommended action shall be [prepared in 25 a written report and submitted, upon request, upon substantiation 26 of a report or complaint, or as otherwise provided pursuant to 27 section 7 of P.L.1977, c.239 (C.52:27G-7), to the Commissioner of 28 Health [and Senior Services] or the Commissioner of Human 29 Services, as appropriate, [and] any other governmental agency 30 which regulates or operates the facility, and the complainant upon 31 receipt of the consent of the resident or the resident's legal 32 representative.

c. The person who reported the suspected abuse or exploitationshall be promptly notified that action is being taken.

d. If a determination is made that [an elderly person] <u>a long-</u>
<u>term care resident</u> may have been criminally abused or exploited,
the ombudsman shall refer such findings, in writing, to the county
prosecutor.

Notwithstanding the provisions of any other statute or 39 e. 40 regulation to the contrary, upon completion of an investigation, the 41 ombudsman shall [furnish a copy of the written report prepared 42 pursuant to subsection b. of this section to share the findings and 43 recommendations with the resident and [shall send a copy by 44 certified and regular mail to] the legal guardian or other person 45 named on the consent form pursuant to section 2 of P.L.2001, c.7 46 (C.52:27G-7.3), as applicable.

1 The ombudsman shall make all reasonable effort to obtain f. 2 the name [and], address, phone number, and e-mail address of the person named on the consent form, either from their own records or 3 4 information or those of the facility. 5 The ombudsman shall have the discretion to withhold g. 6 notification upon evidence that said person was a party to the abuse 7 or exploitation of the elderly. 8 h. The notifications made and information shared pursuant to this 9 section shall comply with applicable federal and State law. 10 (cf: P.L.2001, c.7, s.1) 11 12 9. Section 2 of P.L.2001, c.7 (C.52:27G-7.3) is amended to 13 read as follows: 14 2. The ombudsman shall prepare and distribute to each facility a written consent form which sets forth that in the event of an 15 [elderly] abuse investigation, the [patient, resident or client of the 16 17 facility] long-term care resident consents to the release of the investigative [report] findings and recommendations to the legal 18 19 guardian or other person named on the consent form. The 20 ombudsman shall not be required to disclose the results of [the] any investigation or furnish a copy of the written report prepared 21 pursuant to subsection b. of section 3 of P.L.1983, c.43 (C.52:27G-22 23 7.2) to any person other than the resident, legal guardian or named 24 person on the consent form. This written consent form shall be given to every [patient, 25 resident or client] long-term care resident upon admission to the 26 27 facility. 28 (cf: P.L.2001, c.7, s.2) 29 30 10. Section 8 of P.L.1977, c.239 (C.52:27G-8) is amended to 31 read as follows: 32 8. a. The office shall establish and implement procedures for 33 conducting investigations. 34 b. Acting on complaint, the office may, notwithstanding any referral pursuant to subsection b. of section 7[. b.] of this act, 35 investigate any act, practice, policy or procedure of any facility or 36 37 government agency that does or may adversely affect the health, safety, welfare or civil or human rights of any [patient, resident or 38 39 client] long-term care resident of a facility. 40 c. Acting on its own initiative, the office may investigate any 41 act, practice, policy or procedure of any facility or government 42 agency which it determines does or may adversely affect the health, safety, welfare or civil or human rights of any patient, resident or 43 client] long-term care resident in a facility. 44 45 d. In an investigation the office may: (1) Make the necessary inquiries and obtain such information as 46

47 it deems necessary;

1 (2) Hold private hearings or public hearings; 2 (3) Enter, without notice, and, after notifying the person in 3 charge of its presence, inspect the premises of a facility or government agency and inspect there any books, files, medical 4 records or other records that pertain to [patients, residents or 5 clients] long-term care residents and are required by law to be 6 7 maintained by the facility or government agency; 8 (4) Compel at a specific time and place, by [subpena] subpoena, 9 the appearance and sworn testimony of any person who the office 10 reasonably believes may be able to give information relating to a 11 matter under investigation; or 12 (5) Compel any person to produce at a specific time and place, 13 by [subpena] subpoena any documents, books, records, papers, objects, or other evidence which the office reasonably believes may 14 relate to a matter under investigation. 15 16 The office need not investigate any complaint where it e. 17 determines that: 18 (1) The complaint is trivial, frivolous, vexatious or not made in 19 good faith; 20 (2) The complaint has been too long delayed to justify present 21 investigation; The resources available, considering the established 22 (3) 23 priorities, are insufficient for an adequate investigation; or 24 (4) The matter complained of is not within the investigatory 25 authority of the office. 26 (cf: P.L.1977, c.239, s.8) 27 11. Section 9 of P.L.1977, c. 239 (C.52:27G-9) is amended to 28 29 read as follows: 30 9. The office shall acknowledge complaints, report its findings, 31 make recommendations, gather and disseminate information and 32 other material, and publicize its existence, all as herein provided: 33 If a complaint identifies the complainant, the office shall a. 34 acknowledge the receipt of such complaint and advise the 35 complainant of any action taken or opinions and recommendations made by it in connection with the matter complained of. 36 37 b. Following an investigation the office may report its opinions or recommendations to the party involved. The office may request 38 39 the party affected by such opinions or recommendations to notify it 40 within a specified time of any action taken by such party on its 41 recommendations. The office, may make public the complaint, the 42 act, practice, policy or procedure of a facility or government agency 43 that does or may adversely affect the health, safety, welfare or civil 44 or human rights of a [patient, resident or client,] long-term care 45 resident its opinions or recommendations, the response of the facility or government agency to such opinions or recommendations 46 47 or any further opinions or recommendations of the office.

c. The office may recommend to the relevant government
 agency changes in the rules and regulations adopted or proposed by
 such government agency, which do or may adversely affect the
 health, safety, welfare or civil or human rights of any [patient,
 resident or client] long-term care resident in a facility.

d. The office may propose regulations to and petition any
government agency to adopt such regulations, or regulations similar
in content, that affect the health, safety, welfare or civil or human
rights of any [patient, resident or client] long-term care resident in
a facility.

e. The office may recommend to the relevant government
agency that a facility shall no longer be permitted to receive
patients or residents or payments under the New Jersey Medical
Assistance and Health Services Act, P.L.1968, c. 413 (C.30:4D-1 et
seq.).

16 f. The office may recommend to the relevant government 17 agency that it initiate procedures for assessment of penalties, 18 revocation, suspension, the placing on probationary or provisional 19 license, or denial of a license against a facility or a proposed facility 20 as appropriate.

g. The office may publicize its existence, function and
activities through public relations with government and private
organizations and groups and the public at large in general and with
[patients, residents and clients] long-term care residents in
facilities in particular.

26 h. The office shall report to the Governor and the Legislature 27 on or before September 30 of each year, which report shall 28 summarize its activities for the preceding fiscal year, document the 29 significant problems in the systems of care and services for the 30 [elderly] long-term care residents, indicate and analyze the trends 31 in such systems of care and services, and set forth any opinions or 32 recommendations which will further the State's capacity in 33 resolving complaints, encouraging quality care and ensuring the 34 health, safety, welfare or civil and human rights of [elderly 35 patients, residents and clients] long-term care residents of facilities, 36 including suggestions or recommendations for legislative 37 consideration and for changes in the policy or rules and regulations 38 of government agencies. The annual report shall be available to the 39 public.

40 (cf: P.L.1977, c.239, s.9)

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42 12. Section 10 of P.L.1977, c.239 (C.52:27G-10) is amended to 43 read as follow:

10. a. The office shall promote community contact and
involvement with [patients, residents and clients] long-term care
<u>residents</u> of facilities through the use of volunteers and volunteer
programs. The volunteers, as private citizens, may exercise, but

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1 need not be limited to, such functions as visitation, consultation, 2 problem solving, eliciting complaints, and, generally serving as

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advocates on behalf of [the institutionalized elderly] long-term care 4 residents.

5 The office shall develop and propose programs for use, training, 6 and coordination of volunteers and may:

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(1) Establish and conduct recruitment programs for volunteers;

8 (2) Establish and conduct training seminars, meetings and other 9 programs for volunteers and supply personnel, written materials and 10 such other reasonable assistance including publicizing their 11 activities as may be deemed necessary;

12 (3) Elicit the support of, and cooperate with, appropriate private, 13 nonprofit and voluntary agencies and community groups in the 14 development and coordination of volunteer programs and activities;

15 (4) Establish a reporting system volunteers can use to document 16 the major problems and concerns affecting [the patients, residents 17 or clients] long-term care residents of facilities;

18 Reimburse volunteers for some or all of their actual (5)19 expenses, including, but not limited to, telephone and mileage 20 incurred in performance of their duties under this act;

21 (6) Encourage, cooperate with and assist the development and operation of referral services where current, valid and reliable 22 23 information on facilities and alternatives to institutionalization can 24 be secured by [elderly] persons in need of these services and the general public; 25

26 (7) Request the participation and advice of such government 27 agencies and other entities or persons as the office may deem 28 appropriate or necessary to the development of volunteer programs 29 and the effective use of volunteers;

30 (8) Establish and conduct meetings and other programs for 31 administrators, professional personnel, and other personnel 32 employed by or in contract with the facilities.

33 b. The office may assist in the development and use, by 34 [patients, residents or clients] long-term care residents of facilities, of councils and other forums which permit such [patients, residents 35 36 or clients] long-term care residents to discuss and communicate, on 37 a continuing basis, their views on the strengths and weaknesses of 38 the operations of the facility and on the quality of care provided and 39 quality of life fostered. Memberships on such councils shall be determined by the [patients, residents or clients] long-term care 40 41 residents of the particular facility and may include, but shall not be 42 limited to, such [patients, residents or clients] long-term care residents, interested relatives, friends, or community persons. 43 44 Assistance by the office may include, but shall not be limited to, 45 conference with administrators, operators or managers of facilities 46 on the purpose and function of such councils and, upon request, 47 participation in the formation of a council which the office deems

appropriate to the individual needs of the facility and its [patients, 1 2 residents or clients] long-term care residents. 3 In implementing the provisions of this section the ombudsman 4 shall coordinate the efforts of the office concerning volunteers and 5 councils with all relevant government agencies, and with the 6 administrators of such private facilities as he may deem appropriate, 7 to [insure] ensure coordination and avoid duplication of effort, so 8 that the volunteer programs and councils developed and supported 9 by the office may genuinely serve the interests of [the institutionalized elderly] long-term care residents without in any 10 11 way disrupting the legitimate functioning of any facility in this 12 State. 13 (cf: P.L.1977, c.239, s.10) 14 15 13. Section 11 of P.L.1977, c.239 (C.52:27G-11) is amended to 16 read as follows: 17 11. a. Any correspondence or written communication from any 18 [patient, resident, or client] long-term care resident of a facility to 19 the office shall, if delivered to or received by the facility, be 20 promptly forwarded, unopened, by the facility to the office. Any 21 correspondence or written communication from the office to any 22 [patient, resident, or client] long-term care resident of a facility 23 shall, if delivered to or received by the facility, be promptly 24 forwarded, unopened, by the facility to such [patient, resident, or 25 client] long-term care resident. b. The office shall prepare and distribute to each facility 26 27 written notices, in English and Spanish, which set forth the address and telephone number of the office, a brief explanation of the 28 29 function of the office, the procedure to follow in filing a complaint, 30 and other pertinent information. The notice shall also indicate the 31 option to call 9-1-1. 32 The administrator of each facility shall ensure that such written 33 notice is given to every [patient, resident, or client] long-term care 34 resident or the [patient's,] resident's [, or client's] guardian upon 35 admission to the facility and to every person already in residence or 36 the person's guardian. The administrator shall also post such written notice in a conspicuous, public place in the facility in the 37 38 number and manner set forth in the guidelines adopted by the 39 office. 40 c. The facility shall inform [patients, residents, or clients,] 41 long-term care residents and their guardians, resident representatives, or families, of their rights and entitlements under 42 43 State and federal laws and rules and regulations in a format and 44 language that the recipient understands, by means of the distribution 45 of educational materials as provided in subsection b. of this section. 46 d. The office shall facilitate the filing of complaints with the 47 office concerning matters within the authority of the office. The

measures taken in connection therewith shall include, but need not be limited to, maintenance of a toll-free telephone, either by the office or in conjunction with another appropriate State agency, at least during regular working hours of the office for the filing of complaints.

6 e. The administrator of each facility shall annually provide all caretakers, social workers, physicians, registered or licensed 7 8 practical nurses, and other professionals and staff members 9 employed at the facility with a notice explaining the requirements 10 of section 2 of P.L.1983, c.43 (C.52:27G-7.1) concerning the reporting of suspected abuse or exploitation of **[**an institutionalized 11 elderly person] a long-term care resident, and require, as a 12 13 condition of employment at the facility, that the employee 14 acknowledge in writing receipt of the notice. The signed 15 acknowledgement shall be retained in the employee's personnel file. 16 (cf: P.L.2017, c.186, s.3)

17

18 14. Section 13 of P.L.1977, c.239 (C.52:27G-13) is amended to19 read as follows:

20 13. a. The office shall maintain confidentiality with respect to 21 all matters in relation to any complaint or investigation together 22 with identities of the complainants, witnesses, or [patients,] long-23 term care residents [or clients] involved, unless such persons 24 authorize, in writing, the release of such information, except for 25 such disclosures as may be necessary to enable the office to perform 26 its duties and to support any opinions or recommendations that may 27 result from a complaint or investigation. The investigatory files of the office, including all complaints and responses of the office to 28 29 complaints, shall be maintained as confidential information. 30 Release of pertinent records shall be at the discretion of the 31 ombudsman. Nothing herein contained shall preclude the use by 32 the office of material in its files, otherwise confidential, for the 33 preparation and disclosure of statistical, case study and other 34 pertinent data, provided that in any such use there shall be no 35 disclosure of the identity or the means for discovering the identity 36 of particular persons.

b. Any person conducting or participating in any examination of a complaint or an investigation who shall disclose to any person other than the office, or those authorized by the ombudsman to receive it, the name of any witness examined, or any information obtained or given upon such examination or investigation is a disorderly person.

c. Any statement or communication made by the office
relevant to a complaint received by, proceedings before, or
investigative activities of, the office, and any complaint or
information made or provided in good faith by any person, shall be
absolutely privileged and such privilege shall be a complete defense
in any action which shall allege libel or slander.

d. The office shall not be required to testify in any court with
 respect to matters held to be confidential in this section except as
 the court may deem necessary to enforce the provisions of this act.

4 (cf: P.L.1977, c.239, s.13)

5

6 15. Section 14 of P.L.1977, c.239 (C.52:27G-14) is amended to 7 read as follows:

8 14. a. No discriminatory, disciplinary or retaliatory action shall 9 be taken against any officer or employee of a facility or government 10 agency by such facility or government agency or against any ¹[patient,] long-term care resident[, or client] of a facility or 11 guardian or family member thereof, or volunteer, for any 12 communication by him with the office or for any information given 13 14 or disclosed by him in good faith to aid the office in carrying out its 15 duties and responsibilities. Any person who knowingly or willfully 16 violates the provisions of this subsection by instituting 17 discriminatory, disciplinary, or retaliatory action against any officer 18 or employee of a facility or government agency or against any 19 [patient,] long-term care resident [or client] of a facility or guardian or family member thereof, or volunteer, for any 20 21 communication by him with the office or for any information given 22 or disclosed by him in good faith to aid the office in carrying out its 23 duties and responsibilities is guilty of a crime of the fourth degree.

24 b. Any person who willfully hinders the lawful actions of the 25 office or willfully refuses to comply with its lawful demands, 26 including the demand of immediate entry into and inspection of a 27 facility or government agency or the demand of immediate access to a [patient,] long-term care resident [or client] thereof, or who 28 29 offers any compensation, gratuity, or promise thereof to the office 30 in an effort to affect the outcome of any matter which is being 31 investigated, or is likely to be investigated shall be subject to a 32 penalty of not more than \$5,000.00. Such penalty shall be collected 33 and enforced by summary proceedings pursuant to ["the penalty" 34 enforcement law" (N.J.S. 2A:58-1 et seq.)] the "Penalty 35 Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.), 36 upon complaint of the office or any other person. Each violation of 37 this act shall constitute a separate offense.

c. The office may bring suit in any court of competentjurisdiction to enforce any of the powers enumerated in this act.

d. When a person has been penalized under this section, a letter
making note of the penalty shall immediately be sent by the court to
the licensing authority or the professional board, if any, having
jurisdiction over the person who has been penalized.

44 (cf: P.L.1987, c.104, s.1)

45

46 16. Section of 15 of P.L.1977, c.239 (C.52:27G-15) is amended
47 to read as follows:

1 15. The Legislature [through the Senate and Assembly Standing] 2 Committees on Institutions, Health and Welfare, or such other committee or committees as may be designated from time to time 3 4 by the President of the Senate and Speaker of the General 5 Assembly, respectively] shall review, on a continuous basis, the development, administration and operation of the office provided 6 7 for in this act. To facilitate this review and oversight, the office 8 shall submit to the [committees] Legislature the reports required by 9 this act [, and such other reports as shall be called for by the 10 committees from time to time] in a manner that is consistent with section 2 of P.L.1991, c.164 (C.52:14-19.1). 11 12 (cf: P.L.1977, c.239, s.15) 13 14 17. a. There shall be appropriated from the General Fund to the 15 Office of the State Long-Term Care Ombudsman, \$700,000 for the purpose of employing additional staff; purchasing, renting, or 16 17 leasing vehicles or other transportation; and such other expenses as 18 may be necessary to carry out the purposes of the office. 19 b. There shall be appropriated from the General Fund to the 20 Office of the State Long-Term Care Ombudsman, \$300,000 for the 21 purpose of undertaking a Statewide advertising campaign to promote the office's Volunteer Advocate program. 22 23 24 18. This act shall take effect immediately. 25 26 27 **STATEMENT** 28 29 This bill expands the scope of the Office of the State Long-Term 30 Care Ombudsman (ombudsman) and appropriates \$1 million. 31 Specifically, the bill provides that the office of the ombudsman 32 will oversee all long-term care facility residents, not just the 33 elderly. The bill updates certain statutory references to reflect this 34 change, and additionally removes references to "patients" and 35 "clients" of a facility. 36 Current law provides that, upon completing an investigation, the 37 ombudsman's findings and recommended action are to be submitted 38 to the Commissioner of Health or the Commissioner of Human 39 Services, as appropriate, as well as to any other governmental 40 agency that regulates or operates the facility. The bill revises this requirement to provide that the report be furnished to these entities 41 42 upon request, and upon substantiation of the report or complaint. 43 The bill further provides that the report may also be provided to the 44 complainant, if the resident or the resident's legal representative 45 consents to the complainant receiving a copy of the report. The bill

46 provides that, in addition to obtaining the name and address of a

1 person on a consent form, the ombudsman is to make reasonable

2 efforts to obtain the person's phone number and email address.

3 The bill revises a requirement for the Legislature to review the

4 development, administration, and operation of the office through

5 certain standing reference committees to instead make the

6 Legislature directly responsible for the review.

7 The bill appropriates to the ombudsman \$700,000 for the 8 purpose of employing additional staff; purchasing, renting, or 9 leasing vehicles or other transportation; and such other expenses as 10 may be necessary to carry out the purposes of the office. Further, 11 \$300,000 is appropriated for the purpose of undertaking a Statewide 12 advertising campaign to promote the ombudsman's Volunteer 13 Advocate program. 14 The bill makes various technical and stylistic changes involving

15 grammar and citation.