[First Reprint]

ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, Nos. 1327 and 2873

STATE OF NEW JERSEY 220th LEGISLATURE

ADOPTED JUNE 2, 2022

Sponsored by: Assemblywoman GABRIELA M. MOSQUERA District 4 (Camden and Gloucester) Assemblyman DANIEL R. BENSON District 14 (Mercer and Middlesex) Assemblyman PAUL D. MORIARTY District 4 (Camden and Gloucester)

Co-Sponsored by:

Assemblywomen Swain, Quijano, McKnight, Assemblyman Sauickie, Assemblywoman Pintor Marin, Assemblymen Wirths and Space

SYNOPSIS

Revises criteria to establish base year for homestead property tax reimbursement after relocation.

CURRENT VERSION OF TEXT

As reported by the Assembly Appropriations Committee on January 4, 2024, with amendments.

(Sponsorship Updated As Of: 1/8/2024)

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AN ACT concerning the base year for a homestead property tax 1 2 reimbursement and amending P.L.1997, c.348. 3 4 BE IT ENACTED by the Senate and General Assembly of the State 5 of New Jersey: 6 7 ¹[1. Section 1 of P.L.1997, c.348 (C.54:4-8.67) is amended to 8 read as follows: 9 1. As used in this act: 10 "Base year" means, in the case of a person who is an eligible 11 claimant on or before December 31, 1997, the tax year 1997; and in 12 the case of a person who first becomes an eligible claimant after 13 December 31, 1997, the tax year in which the person first becomes 14 an eligible claimant. In the case of an eligible claimant who subsequently moves from the homestead for which the initial 15 16 eligibility was established, the base year shall be the first full tax 17 year prior to the year during which the person resides in the new homestead. [Provided however, a base year for an eligible claimant 18 19 after such a move shall not apply to tax years commencing prior to If the current homestead constitutes new 20 January 1, 2009.] 21 construction, then the base year shall be deemed to be the first full 22 tax year following completion of the new construction. 23 "Commissioner" means the Commissioner of Community 24 Affairs "Director" means the Director of the Division of Taxation. 25 26 "Condominium" means the form of real property ownership provided for under the "Condominium Act," P.L.1969, c.257 27 28 (C.46:8B-1 et seq.). 29 "Cooperative" means a housing corporation or association which 30 entitles the holder of a share or membership interest thereof to 31 possess and occupy for dwelling purposes a house, apartment or 32 other unit of housing owned or leased by the corporation or 33 association, or to lease or purchase a unit of housing constructed or 34 to be constructed by the corporation or association. 35 "Disabled person" means an individual receiving monetary payments pursuant to Title II of the federal Social Security Act (42 36 U.S.C. s.401 et seq.) on December 31, 1998, or on December 31 in 37 38 all or any part of the year for which a homestead property tax 39 reimbursement under this act is claimed. 40 "Dwelling house" means any residential property assessed as real 41 property which consists of not more than four units, of which not 42 more than one may be used for commercial purposes, but shall not 43 include a unit in a condominium, cooperative, horizontal property 44 regime or mutual housing corporation.

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is

not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows: ¹Assembly AAP committee amendments adopted January 4, 2024.

1 "Eligible claimant" means a person who:

2 is 65 or more years of age, or who is a disabled person;

is an owner of a homestead, or the lessee of a site in a mobile
home park on which site the applicant owns a manufactured or
mobile home;

6 has an annual income of less than \$17,918 in tax year 1998, less 7 than \$18,151 in tax year 1999, or less than \$37,174 in tax year 8 2000, if single, or, if married, whose annual income combined with 9 that of the spouse is less than \$21,970 in tax year 1998, less than 10 \$22,256 in tax year 1999, or less than \$45,582 in tax year 2000, 11 which income eligibility limits for single and married persons shall 12 be subject to adjustments in tax years 2001 through 2006 pursuant 13 to section 9 of P.L.1997, c.348 (C.54:4-8.68);

has an annual income of \$60,000 or less in tax year 2007, \$70,000 or less in tax year 2008, or \$80,000 or less in tax year 2009, if single or married, which income eligibility limits shall be subject to adjustments in subsequent tax years pursuant to section 9 of P.L.1997, c.348 (C.54:4-8.68);

19 as a renter or homeowner, has made a long-term contribution to 20 the fabric, social structure and finances of one or more communities in this State, as demonstrated through the payment of property taxes 21 22 directly, or through rent, on any homestead or rental unit used as a 23 principal residence in this State for at least 10 consecutive years at 24 least three of which as owner of the homestead for which a 25 homestead property tax reimbursement is sought prior to the date 26 that an initial application for a homestead property tax 27 reimbursement is filed. A person who has been an eligible claimant 28 for a previous tax year shall qualify as an eligible claimant 29 [beginning the second full tax year] <u>immediately</u> following a move 30 to another homestead in New Jersey, despite not meeting the three-31 year minimum residency and ownership requirement required for 32 initial claimants under this paragraph; provided that the person 33 satisfies the income eligibility limits for the tax year. Provided 34 however, that immediate eligibility [beginning in a second full tax year] after such a move shall not apply to tax years commencing 35 prior to January 1, [2010] 2021. 36

37 "Homestead" means:

a dwelling house and the land on which that dwelling house is
located which constitutes the place of the eligible claimant's
domicile and is owned and used by the eligible claimant as the
eligible claimant's principal residence;

a site in a mobile home park equipped for the installation of
manufactured or mobile homes, where these sites are under
common ownership and control for the purpose of leasing each site
to the owner of a manufactured or mobile home for the installation
thereof and such site is used by the eligible claimant as the eligible
claimant's principal residence;

a dwelling house situated on land owned by a person other than
 the eligible claimant which constitutes the place of the eligible
 claimant's domicile and is owned and used by the eligible claimant
 as the eligible claimant's principal residence;

5 a condominium unit or a unit in a horizontal property regime or a 6 continuing care retirement community which constitutes the place 7 of the eligible claimant's domicile and is owned and used by the 8 eligible claimant as the eligible claimant's principal residence.

9 In addition to the generally accepted meaning of "owned" or 10 "ownership," a homestead shall be deemed to be owned by a person if that person is a tenant for life or a tenant under a lease for 99 11 12 years or more, is entitled to and actually takes possession of the 13 homestead under an executory contract for the sale thereof or under 14 an agreement with a lending institution which holds title as security 15 for a loan, or is a resident of a continuing care retirement 16 community pursuant to a contract for continuing care for the life of 17 that person which requires the resident to bear, separately from any 18 other charges, the proportionate share of property taxes attributable 19 to the unit that the resident occupies;

a unit in a cooperative or mutual housing corporation which
constitutes the place of domicile of a residential shareholder or
lessee therein, or of a lessee or shareholder who is not a residential
shareholder therein, which is used by the eligible claimant as the
eligible claimant's principal residence.

25 "Homestead property tax reimbursement" means payment of the 26 difference between the amount of property tax or site fee 27 constituting property tax due and paid in any year on any 28 homestead, exclusive of improvements not included in the assessment on the real property for the base year, and the amount of 29 30 property tax or site fee constituting property tax due and paid in the 31 base year, when the amount paid in the base year is the lower 32 amount; but such calculations shall be reduced by any current year 33 property tax reductions or reductions in site fees constituting 34 property taxes resulting from judgments entered by county boards 35 of taxation or the State Tax Court. When an eligible claimant did 36 not occupy the homestead as a principle residence in the base year 37 but occupied another homestead in the base year, and then moved 38 from that former homestead into the current homestead, the 39 payment shall be based on the property taxes assessed on the 40 current homestead for the claimant's base year, even though the 41 claimant did not occupy the current homestead as a principle 42 residence at that time.

"Horizontal property regime" means the form of real property
ownership provided for under the "Horizontal Property Act,"
P.L.1963, c.168 (C.46:8A-1 et seq.).
"Monufactured home" or "mobile home" means a unit of housing

46 "Manufactured home" or "mobile home" means a unit of housing47 which:

(1) Consists of one or more transportable sections which are
 substantially constructed off site and, if more than one section, are
 joined together on site;

- 4 (2) Is built on a permanent chassis;
- 5 (3) Is designed to be used, when connected to utilities, as a 6 dwelling on a permanent or nonpermanent foundation; and

7 (4) Is manufactured in accordance with the standards 8 promulgated for a manufactured home by the Secretary of the 9 United States Department of Housing and Urban Development 10 pursuant to the "National Manufactured Housing Construction and Safety Standards Act of 1974," Pub.L.93-383 (42 U.S.C. s.5401 et 11 12 seq.) and the standards promulgated for a manufactured or mobile 13 home by the commissioner pursuant to the "State Uniform 14 Construction Code Act," P.L.1975, c.217 (C.52:27D-119 et seq.).

15 "Mobile home park" means a parcel of land, or two or more parcels of land, containing no fewer than 10 sites equipped for the 16 17 installation of manufactured or mobile homes, where these sites are 18 under common ownership and control for the purpose of leasing 19 each site to the owner of a manufactured or mobile home for the installation thereof, and where the owner or owners provide 20 services, which are provided by the municipality in which the park 21 22 is located for property owners outside the park, which services may 23 include but shall not be limited to:

24 (1) The construction and maintenance of streets;

25 (2) Lighting of streets and other common areas;

26 (3) Garbage removal;

27 (4) Snow removal; and

28 (5) Provisions for the drainage of surface water from home sites

and common areas.

"Mutual housing corporation" means a corporation not-for-profit,
incorporated under the laws of this State on a mutual or cooperative
basis within the scope of section 607 of the Langham Act (National
Defense Housing), Pub.L.849, (42 U.S.C. s.1521 et seq.), as
amended, which acquired a National Defense Housing Project
pursuant to that act.

36 "Income" means income as determined pursuant to P.L.1975,
37 c.194 (C.30:4D-20 et seq.).

38 <u>"New construction" means a homestead that first became taxable</u>
 39 <u>during the year in which the eligible claimant initially takes</u>
 40 <u>residence in the homestead, or the year prior thereto.</u>

"Principal residence" means a homestead actually and
continually occupied by an eligible claimant as his or her permanent
residence, as distinguished from a vacation home, property owned
and rented or offered for rent by the claimant, and other secondary
real property holdings.

46 "Property tax" means the general property tax due and paid as set
47 forth in this section, and shall include the amount of property tax
48 credit as defined in section 1 of P.L.2018, c.11 (C.54:4-66.6), on a

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homestead, but does not include special assessments and interest 1 2 and penalties for delinquent taxes. For the sole purpose of 3 qualifying for a benefit under P.L.1997, c.348 (C.54:4-8.67 et seq.), 4 property taxes paid by June 1 of the year following the year for 5 which the benefit is claimed will be deemed to be timely paid. In 6 the case of an eligible claimant who moves to a homestead after 7 establishing a base year at another homestead, the property tax shall 8 include any amount of the general property tax due and paid for the 9 tax year by the previous owner of the homestead, provided that the 10 eligible claimant resides in the homestead on December 31 of the tax year for which the homestead property tax reimbursement is 11 12 being claimed. 13 "Site fee constituting property tax" means 18 percent of the 14 annual site fee paid or payable to the owner of a mobile home park. 15 "Tax year" means the calendar year in which a homestead is 16 assessed and the property tax is levied thereon and it means the 17 calendar year in which income is received or accrued. (cf: P.L.2018, c.11, s.11)]¹ 18 19 20 ¹1. Section 1 of P.L.1997, c.348 (C.54:4-8.67) is amended to 21 read as follows: 22 1. As used in this act: 23 "Base year" means, in the case of a person who is an eligible 24 claimant on or before December 31, 1997, the tax year 1997; and in 25 the case of a person who first becomes an eligible claimant after December 31, 1997, the tax year in which the person first becomes an 26 27 eligible claimant. In the case of an eligible claimant who subsequently 28 moves from the homestead for which the initial eligibility was 29 established, the base year shall be the first full tax year prior to the year during which the person resides in the new homestead. [Provided 30 31 however, a base year for an eligible claimant after such a move shall 32 not apply to tax years commencing prior to January 1, 2009.] If the 33 current homestead constitutes new construction, then the base year 34 shall be deemed to be the first full tax year following completion of 35 the new construction. In the case of an eligible claimant who receives a Stay NJ property tax credit in lieu of a homestead property tax 36 37 reimbursement pursuant to section 4 of P.L.2023, c.75 (C.54:4-8.75d), 38 the base year of that eligible claimant shall remain unchanged. 39 "Commissioner" means the Commissioner of Community Affairs. 40 "Director" means the Director of the Division of Taxation. 41 "Condominium" means the form of real property ownership provided for under the "Condominium Act," P.L.1969, c.257 42 43 (C.46:8B-1 et seq.). 44 "Cooperative" means a housing corporation or association which 45 entitles the holder of a share or membership interest thereof to possess 46 and occupy for dwelling purposes a house, apartment or other unit of 47 housing owned or leased by the corporation or association, or to lease

or purchase a unit of housing constructed or to be constructed by the
 corporation or association.

"Disabled person" means an individual receiving monetary
payments pursuant to Title II of the federal Social Security Act (42
U.S.C. s.401 et seq.) on December 31, 1998, or on December 31 in all
or any part of the year for which a homestead property tax
reimbursement under this act is claimed.

8 "Dwelling house" means any residential property assessed as real 9 property which consists of not more than four units, of which not more 10 than one may be used for commercial purposes, but shall not include a 11 unit in a condominium, cooperative, horizontal property regime or 12 mutual housing corporation.

13 "Eligible claimant" means a person who:

14 is 65 or more years of age, or who is a disabled person;

is an owner of a homestead, or the lessee of a site in a mobile homepark on which site the applicant owns a manufactured or mobile home;

17 has an annual income of less than \$17,918 in tax year 1998, less 18 than \$18,151 in tax year 1999, or less than \$37,174 in tax year 2000, if 19 single, or, if married, whose annual income combined with that of the 20 spouse is less than \$21,970 in tax year 1998, less than \$22,256 in tax year 1999, or less than \$45,582 in tax year 2000, which income 21 22 eligibility limits for single and married persons shall be subject to 23 adjustments in tax years 2001 through 2006 pursuant to section 9 of 24 P.L.1997, c.348 (C.54:4-8.68);

has an annual income of \$60,000 or less in tax year 2007, \$70,000
or less in tax year 2008, or \$80,000 or less in tax year 2009, if single
or married, which income eligibility limits shall be subject to
adjustments in tax years 2010 through 2021 pursuant to section 9 of
P.L.1997, c.348 (C.54:4-8.68);

has an annual income of \$150,000 or less in tax year 2022, if
single or married, which income eligibility limits shall be subject to
adjustments in subsequent tax years pursuant to section 9 of P.L.1997,
c.348 (C.54:4-8.68);

34 has, for at least three years, owned and resided in the homestead 35 for which a homestead property tax reimbursement is sought prior to 36 the date that an initial application for a homestead property tax 37 reimbursement is filed. A person who has been an eligible claimant 38 for a previous tax year shall qualify as an eligible claimant [beginning] 39 the second full tax year <u>immediately</u> following a move to another 40 homestead in New Jersey, despite not meeting the three-year minimum 41 residency and ownership requirement required for initial claimants 42 under this paragraph; provided that the person satisfies the income 43 eligibility limits for the tax year. Provided however, that immediate eligibility [beginning in a second full tax year] after such a move shall 44 45 not apply to tax years commencing prior to January 1, [2010] ¹[<u>2021</u>] <u>20</u>23¹. 46

47 "Homestead" means:

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a dwelling house and the land on which that dwelling house is
 located which constitutes the place of the eligible claimant's domicile
 and is owned and used by the eligible claimant as the eligible
 claimant's principal residence;

5 a site in a mobile home park equipped for the installation of 6 manufactured or mobile homes, where these sites are under common 7 ownership and control for the purpose of leasing each site to the owner 8 of a manufactured or mobile home for the installation thereof and such 9 site is used by the eligible claimant as the eligible claimant's principal 10 residence;

a dwelling house situated on land owned by a person other than the
eligible claimant which constitutes the place of the eligible claimant's
domicile and is owned and used by the eligible claimant as the eligible
claimant's principal residence;

a condominium unit or a unit in a horizontal property regime or a
continuing care retirement community which constitutes the place of
the eligible claimant's domicile and is owned and used by the eligible
claimant as the eligible claimant's principal residence.

19 In addition to the generally accepted meaning of "owned" or 20 "ownership," a homestead shall be deemed to be owned by a person if that person is a tenant for life or a tenant under a lease for 99 years or 21 22 more, is entitled to and actually takes possession of the homestead 23 under an executory contract for the sale thereof or under an agreement 24 with a lending institution which holds title as security for a loan, or is a 25 resident of a continuing care retirement community pursuant to a 26 contract for continuing care for the life of that person which requires 27 the resident to bear, separately from any other charges, the 28 proportionate share of property taxes attributable to the unit that the 29 resident occupies;

a unit in a cooperative or mutual housing corporation which
constitutes the place of domicile of a residential shareholder or lessee
therein, or of a lessee or shareholder who is not a residential
shareholder therein, which is used by the eligible claimant as the
eligible claimant's principal residence.

35 "Homestead property tax reimbursement" means payment of the 36 difference between the amount of property tax or site fee constituting 37 property tax due and paid in any year on any homestead, exclusive of 38 improvements not included in the assessment on the real property for 39 the base year, and the amount of property tax or site fee constituting 40 property tax due and paid in the base year, when the amount paid in 41 the base year is the lower amount; but such calculations shall be 42 reduced by any current year property tax reductions or reductions in 43 site fees constituting property taxes resulting from judgments entered 44 by county boards of taxation or the State Tax Court. When an eligible 45 claimant did not occupy the homestead as a principle residence in 46 the base year but occupied another homestead in the base year, and 47 then moved from that former homestead into the current homestead, 48 the payment shall be based on the property taxes assessed on the

current homestead for the claimant's base year, even though the 1 2 claimant did not occupy the current homestead as a principle 3 residence at that time. 4 "Horizontal property regime" means the form of real property 5 ownership provided for under the "Horizontal Property Act," 6 P.L.1963, c.168 (C.46:8A-1 et seq.). "Manufactured home" or "mobile home" means a unit of housing 7 8 which: 9 (1) Consists of one or more transportable sections which are substantially constructed off site and, if more than one section, are 10 11 joined together on site; 12 (2) Is built on a permanent chassis; 13 (3) Is designed to be used, when connected to utilities, as a 14 dwelling on a permanent or nonpermanent foundation; and 15 (4) Is manufactured in accordance with the standards promulgated for a manufactured home by the Secretary of the United States 16 17 Department of Housing and Urban Development pursuant to the "National Manufactured Housing Construction and Safety Standards 18 19 Act of 1974," Pub.L.93-383 (42 U.S.C. s.5401 et seq.) and the standards promulgated for a manufactured or mobile home by the 20 commissioner pursuant to the "State Uniform Construction Code Act," 21 22 P.L.1975, c.217 (C.52:27D-119 et seq.). 23 "Mobile home park" means a parcel of land, or two or more 24 parcels of land, containing no fewer than 10 sites equipped for the 25 installation of manufactured or mobile homes, where these sites are 26 under common ownership and control for the purpose of leasing each 27 site to the owner of a manufactured or mobile home for the installation 28 thereof, and where the owner or owners provide services, which are 29 provided by the municipality in which the park is located for property 30 owners outside the park, which services may include but shall not be 31 limited to: 32 (1) The construction and maintenance of streets; 33 (2) Lighting of streets and other common areas; 34 (3) Garbage removal; 35 (4) Snow removal; and (5) Provisions for the drainage of surface water from home sites 36 37 and common areas. 38 "Mutual housing corporation" means a corporation not-for-profit, 39 incorporated under the laws of this State on a mutual or cooperative basis within the scope of section 607 of the Lanham Act (National 40 41 Defense Housing), Pub.L.849, (42 U.S.C. s.1521 et seq.), as amended, 42 which acquired a National Defense Housing Project pursuant to that 43 act. 44 "Income" means income as determined pursuant to P.L.1975, c.194 45 (C.30:4D-20 et seq.). 46 "New construction" means a homestead that first became taxable 47 during the year in which the eligible claimant initially takes

48 <u>residence in the homestead, or the year prior thereto.</u>

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"Principal residence" means a homestead actually and continually
occupied by an eligible claimant as his or her permanent residence, as
distinguished from a vacation home, property owned and rented or
offered for rent by the claimant, and other secondary real property
holdings.

6 "Property tax" means the general property tax due and paid as set 7 forth in this section, and shall include the amount of property tax credit 8 as defined in section 1 of P.L.2018, c.11 (C.54:4-66.6), on a 9 homestead, but does not include special assessments and interest and 10 penalties for delinquent taxes. For the sole purpose of qualifying for a 11 benefit under P.L.1997, c.348 (C.54:4-8.67 et seq.), property taxes 12 paid by June 1 of the year following the year for which the benefit is 13 claimed will be deemed to be timely paid. In the case of an eligible 14 claimant who moves to a homestead after establishing a base year at 15 another homestead, the property tax shall include any amount of the 16 general property tax due and paid for the tax year by the previous 17 owner of the homestead, provided that the eligible claimant resides 18 in the homestead on December 31 of the tax year for which the 19 homestead property tax reimbursement is being claimed. 20 "Site fee constituting property tax" means 18 percent of the annual 21 site fee paid or payable to the owner of a mobile home park. 22 "Tax year" means the calendar year in which a homestead is 23 assessed and the property tax is levied thereon and it means the calendar year in which income is received or accrued.¹ 24 25 (cf: P.L.2023, c.75, s.13) 26 27 2. This act shall take effect ¹[immediately] for tax years

28 <u>beginning on or after January 1 of the year next following enactment</u>¹.