[Third Reprint] ASSEMBLY, No. 1100

STATE OF NEW JERSEY 220th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2022 SESSION

Sponsored by: Assemblyman CLINTON CALABRESE District 36 (Bergen and Passaic) Assemblyman RAJ MUKHERJI District 33 (Hudson) Assemblywoman ANGELA V. MCKNIGHT District 31 (Hudson)

Co-Sponsored by:

Assemblywomen Carter, Speight, Jimenez, Assemblyman Stanley, Assemblywoman Chaparro, Assemblyman Wimberly, Assemblywomen Lopez, Jasey, Pintor Marin, Quijano and Assemblyman Karabinchak

SYNOPSIS

Requires entities to remove abandoned lines and certain copper telephone lines and mark information on certain lines.

CURRENT VERSION OF TEXT

As reported by the Senate Economic Growth Committee on June 8, 2023,



(Sponsorship Updated As Of: 2/6/2023)

2

AN ACT concerning the removal ³and marking³ of ³[abandoned] 1 certain³ lines ³[by certain entities]³ and supplementing Title 48 2 of the Revised ³[Statues] Statutes³. 3 4 5 BE IT ENACTED by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. As used in P.L. (C.) (pending before the . c. 9 Legislature as this bill): "Abandoned" means any ¹telecommunications or cable¹ line that ²: 10 (1) is not terminated at both ends to equipment or to a customer's 11 premises; (2) is not maintained in a safe condition; 3 [or] 3 (3) 2 3 is not 12 intended for future use; or $(4)^3$ has not been in operation for a period 13 of at least ¹[twelve] <u>24</u>¹ consecutive months ¹, ²[not including:] 14 ³[unless] and³ the owner of a structure to which the line is attached 15 has ³[expressed interest to the entity in the future use of the line] 16 17 submitted a request for removal of the line pursuant to section 3 of P.L., c. (C.) (pending before the Legislature as this bill)³. 18 The term "abandoned" shall not include² any line that is overlashed ²[; 19 20 or any line that is connected to a residential or commercial building or structure, which line is located in an area in which the owner of the 21 22 line acts as a provider of telecommunications or cable television service, and for which line a written request for removal has not been 23 24 submitted pursuant to section 3 of P.L., c. (C.) (pending before the Legislature as this bill)¹]². 25 "Board" means the Board of Public Utilities or any successor 26 27 agency. ¹"Cable television service" means the same as the term is defined 28 29 in section 3 of P.L.1972, c.186 (C.48:5A-3). "Copper telephone line" means any "above-ground" copper 30 telephone line that has been retired by an incumbent local exchange 31 telecommunications company ³in accordance with federal law, if 32 applicable,³ and is no longer in operation. ³The term "copper 33 telephone line" shall not include any line that is overlashed.³ 34 ["Department" means the Department of Community Affairs.]¹ 35 "Entity" means a person, municipality, utility, or corporation 36 having ownership of a line ¹or copper telephone line¹ in this State, 37 including ownership acquired by sale or corporate merger. 38 39 "Line" means an above-ground cable or wire attached to a pole, building, or other structure, used ¹or useful¹ for the provision of any 40 telecommunications ¹service¹ or ¹[utility] <u>cable television</u>¹ service, 41 and shall include any equipment or facility associated with that line 42 43 attached to that pole, building, or other structure.

EXPLANATION – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter. Matter enclosed in superscript numerals has been adopted as follows: ¹Assembly floor amendments adopted December 15, 2022. ²Assembly floor amendments adopted January 26, 2023. ³Senate SEG committee amendments adopted June 8, 2023.

A1100 [3R] CALABRESE, MUKHERJI

3

1 "Telecommunications service" means the ¹[electronic transmission, conveyance, or routing of voice, data, audio, video, or 2 3 any other information or signals to a point, or between or among points] same as the term is defined in section 3 of P.L.1972, c.186 4 5 $(C.48:5A-3)^{1}$. "Utility" means any "public utility" as defined in R.S.48:2-13, or 6 7 "local utility" as defined in section 3.1 of P.L.1975, c.291 (C.40:55D-8 4). 9 10 2. a. Notwithstanding any law, rule, regulation, or order to the contrary, and in accordance with federal law, ¹if applicable,¹ an entity 11 owning a line that is abandoned ¹[or permanently out of service]¹ 12 shall $\frac{3}{2}$ either correct the condition causing the line to be abandoned or $\frac{3}{2}$ 13 remove that line from all points of attachment ², ³[except as 14 otherwise] as³ provided under subsection d. of section 3 of P.L., 15) (pending before the Legislature as this bill)². 16 c. (C. b. ¹Notwithstanding any law, rule, regulation, or order to the 17 18 contrary, when an entity that owns one or more lines in the State 19 ceases to do business in the State, the entity shall remove the lines 20 from all points of attachment, except not including any line for which 21 the ownership is transferred to another entity and the line is not 22 otherwise deemed to be abandoned. <u>c. $(1)^1$ </u> Following the effective date of P.L. , c. 23 (C.) (pending before the Legislature as this bill) and in accordance with 24 federal law, ¹if applicable,¹ an entity that installs ¹[, or otherwise 25 maintains,]¹ a ¹<u>new</u>¹ line ¹[over which], which line is attached to a 26 building or structure and owned by¹ the entity ¹[has ownership],¹ 27 shall mark ¹[both ends of] the end of¹ the line ¹attached to the 28 building or structure¹ with the initials of the entity's name, 29 30 abbreviation of the entity's name, corporate symbol, or other 31 distinguishing mark or code by which ownership may be readily and 32 definitely ascertained. 33 ¹(2) When an entity owns or maintains a line that is attached to a 34 building or structure, which line was installed before the effective date of P.L., c. (C.) (pending before the Legislature as this bill), 35 and the entity discovers that the line does not contain the markings 36 37 specified in paragraph (1) of this subsection, the entity shall mark the 38 end of the line attached to the building or structure with the initials of 39 the entity's name, abbreviation of the entity's name, corporate symbol, 40 or other distinguishing mark or code by which ownership may be 41 readily and definitely ascertained. Nothing in this subsection shall be 42 construed to require an entity to affirmatively search for any unmarked 43 lines.¹ 44 3. a. ¹[Twelve] Beginning 12¹ months after the effective date of 45 P.L., c. (C.) (pending before the Legislature as this bill), in 46 accordance with federal law¹, if applicable,¹ and ¹to the extent 47

4

permitted under¹ any applicable pole attachment agreement, the owner 1 of a pole, building, or other structure to which a suspected abandoned 2 line is attached ¹[,]¹ may send a ²[written]² request ¹, in accordance 3 with subsection c. of this section,¹ to the entity owning that line to 4 request removal if the line is found to be abandoned by the entity. 5 6 ²[¹<u>Within five business days after receiving the written request, the</u> 7 entity shall transmit a copy of the written request to the board.¹]² 8 b. ¹[A pole attachment agreement or any other applicable 9 agreement established or renewed after the effective date of P.L., c. 10 (C.) (pending before the Legislature as this bill) may include, in 11 accordance with federal law, a provision requiring an entity to submit 12 a security deposit, in an amount determined by the board or 13 department, to the owner of a pole, building, or other structure to 14 which the entity attaches a line, which shall be refunded to the entity 15 once the line is removed.] Beginning 12 months after the effective 16 date of P.L., c. (C.) (pending before the Legislature as this bill), any person, municipality, utility, or corporation in the State may 17 submit a ²[written]² request, in accordance with subsection c. of this 18 section, to the board for the removal of any suspected abandoned line, 19 20 provided that the line is found to be abandoned by the entity owning 21 the line. Within five business days after receiving the ²[written]² 22 request, the board shall transmit a written copy of the request to the entity that owns the line. ²Nothing in this section shall prevent or 23 prohibit a person, municipality, utility, or corporation from directly 24 notifying an entity of a suspected abandoned line.² 25 c. (1) Within 10 months after the effective date of P.L., 26 27 (C.) (pending before the Legislature as this bill), the board с. shall prescribe the form and manner in which the owner of a pole, 28 29 building, or structure may submit a ²[written]² request, pursuant to subsection a. of this section, for the removal of a suspected abandoned 30 line. At a minimum, the board shall allow these requests to be 31 32 submitted through the official Internet website of the entity. 33 (2) Within 10 months after the effective date of P.L., 34) (pending before the Legislature as this bill), the board (C. shall prescribe the form and manner in which a person, municipality, 35 utility, or corporation may submit a ²[written]² request, pursuant to 36 subsection b. of this section, for the removal of a suspected abandoned 37 38 line. At a minimum, the board shall allow these requests to be 39 submitted through the official Internet website of the board. 40 (3) Within 11 months after the effective date of P.L. 41 c. (C.) (pending before the Legislature as this bill), the official 42 Internet website of the board and each entity owning one or more lines 43 in the State shall provide instructions, in a clear and conspicuous manner, concerning the submission of the ²[written]² requests to 44 45 remove suspected abandoned lines. 46 d. Within 30 calendar days after the date on which an entity

47 ²[received] receives² <u>a</u> ²[written]² request ²to remove a suspected

A1100 [3R] CALABRESE, MUKHERJI

5

abandoned line,² submitted pursuant to ²[subsection a. or b. of]² this 1 section, the entity shall ³investigate and determine whether the line is 2 abandoned. If the line is deemed to be abandoned, within 30 calendar 3 days after the date of such determination, the entity shall either correct 4 the condition causing the line to be abandoned or $\frac{3^{2}}{2}$ remove the line $\frac{3}{2}$. 5 provided that the line is found to be abandoned by the entity]³. 6 e. Within 90 calendar days after the effective date of P.L., 7 8 (C.) (pending before the Legislature as this bill), and every 90 c. calendar days thereafter, the entity shall² submit a written report to the 9 board, which report shall include ²a description of all ³notifications, ³ 10 complaints ³, ³ and requests received by the entity ³[during the 11 previous 90-day period]³ concerning a suspected abandoned line 12 ³since the date on which the entity submitted its most recent report 13 pursuant to this subsection³. For each ³notification,³ complaint ³,³ or 14 request, the report shall include² : 15 (1) ²[an assessment of whether the line is abandoned; 16 (2) a determination of whether the line contains the markings 17 required under subsection c. of section 2 of the P.L., c. (C. 18) 19 (pending before the Legislature as this bill); (3) the date on which the entity received the ³notification,³ 20 complaint ³, ³ or request; 21 (2) the manner in which the 3 notification, 3 complaint 3 , 3 or request 22 23 was received; (3) ³ [the date on which the entity resolved the complaint or 24 request, if resolved; 25 (4)]³ the basis of the entity's determination of whether the line is 26 abandoned; 27 3 [(5)²] (4)³ <u>a description of all actions undertaken by the entity</u> 28 with respect to the line, including any actions to remove ², overlash,² 29 or mark the line ³, and the dates on which such actions were taken³; 30 and 31 ${}^{2}[\underline{(4)}] {}^{3}[\underline{(6)}^{2}] \underline{(5)}^{3}$ any other information that may be required by 32 the board.¹ 33 ³f. Beginning 12 months after the effective date P.L., 34 c. (C.) (pending before the Legislature as this bill), and every 12 35 months thereafter, each entity shall provide written notice to each 36 customer of the entity, which notice shall inform the customer of the 37 38 provisions of P.L., c. (C.) (pending before the Legislature as 39 this bill) and explain the processes through which the customer may submit a request for removal of a suspected abandoned line. The 40 41 written notice shall be provided in a form and manner prescribed by the board, except that the notice shall be provided to each customer 42 43 using the same method as the entity provides a bill to the customer, and the notice shall be made available in both English and Spanish.³ 44

A1100 [3R] CALABRESE, MUKHERJI

6

¹[4. The board and the department shall promulgate rules and 1 2 regulations, pursuant to the "Administrative Procedure Act," 3 P.L.1968, c.410 (C.52:14B-1 et seq.), to implement the provisions of P.L., c. (C. 4) (pending before the Legislature as this bill) 5 for entities under their respective jurisdictions, as applicable. The 6 board and department may be assisted, as appropriate, by other 7 participating agencies, departments, boards, and authorities, 8 including the Office of Information Technology, in the 9 promulgation of necessary rules and regulations. $]^1$ 10 ¹<u>4. a. If an entity fails to comply with any requirements of section</u> 11 $2^{2} \text{ or } 3^{2} \text{ of P.L.}$, c. (C.) (pending before the Legislature as 12 this bill), the entity may be subject to a fine, as set forth in this section, 13 14 which fine shall be enforced by the board. 15 b. Before an entity may be subject to a fine under this section, the board shall provide the entity with written notice of the alleged 16 17 violation. Within 30 calendar days of receiving the notice, the entity 18 shall be permitted to cure the alleged violation or demonstrate that the entity has not violated the requirements of section 2 ² or 3² of P.L., 19 c. (C.) (pending before the Legislature as this bill). 20 21 c. If within 30 calendar days of receiving the notice, the entity 22 fails to cure the alleged violation or fails to demonstrate that the entity has not violated the requirements of section 2² or 3² of P.L., 23 c. (C.) (pending before the Legislature as this bill), the board 24 25 may impose a fine of \$100 for each day in which the violation exists, beginning on the 31st calendar day after the submission of the written 26 notice. In determining whether to impose a fine ² and, if appropriate, 27 in determining the amount of the fine², the board may consider the 28 29 following factors: 30 (1) the nature, circumstances, and magnitude of the violations; 31 (2) the entity's history of prior violations during the prior three-32 year period; 33 (3) any good faith efforts by the entity to cure the violation within 34 a reasonable time period following notice; and (4) any other considerations that the board may deem appropriate.¹ 35 36 37 ¹5. a Notwithstanding any law, rule, regulation, or order to the contrary, ³[and] but³ in accordance with federal law, if applicable, an 38 39 entity owning one or more copper telephone lines in this State shall 40 remove each copper telephone line from all points of attachment, as provided in subsection b. of this section. 41 b. ${}^{3}(1)^{3}$ Within 12 months after the effective date of ${}^{3}[$ the] 3 42 P.L., c. (C.) (pending before the Legislature as this bill), an 43 44 entity owning one or more copper telephone lines in the State shall 45 submit a written plan to the board for the removal of each copper telephone line ³owned by the entity, as of the effective date of P.L. 46 c. (C.) (pending before the Legislature as this bill)³. In 47

7

addition to any other requirements that the board may deem necessary, 1 the entity shall remove all ³such³ copper telephone lines owned by the 2 entity within 10 years following the submission of the report, except 3 that no less than 10 percent of the copper telephone lines shall be 4 5 removed during each year of this period. ³(2) Beginning three years after the effective date of P.L., 6 c. (C.) (pending before the Legislature as this bill), and every 7 8 three years thereafter, an entity owning one or more copper telephone 9 lines in the State shall submit a written plan to the board for the 10 removal of any copper telephone line discovered by the entity after the date on which the entity last submitted a written plan to the board 11 pursuant to this subsection. In addition to any other requirements that 12 the board may deem necessary, the entity shall remove all such copper 13 14 telephone lines owned by the entity within 10 years following the 15 submission of the report, except that no less than 10 percent of the 16 copper telephone lines shall be removed during each year of this period.³ 17 18 c. If an entity fails to comply with any requirements of this section, the board may subject the entity to a fine, ³after notice, 19 hearing, and opportunity is provided to the entity for corrective or 20 remedial action,³ in such amounts as the board deems appropriate ³, 21 not to exceed a maximum aggregate fine of \$1,000 per day³.¹ 22 23 ²6. ³During the course of the employee's employment, each 24 employee of an entity who is responsible for installing lines or 25 providing service calls or in-person technical assistance shall have an 26 affirmative duty to investigate any line owned by the entity to 27 determine whether the line is abandoned.³ If ³[an] the³ employee of 28 an entity discovers an abandoned line during the course of the 29 30 employee's employment, the employee shall have an affirmative duty to ³either remove the abandoned line, if authorized by the 31 entity, or³ report the abandoned line to the entity ³for further 32 action³. Within ³ [five business] 90 calendar³ days of receiving the 33 report, the entity shall transmit a copy of the report to the board.² 34 35 ²<u>7. The board may promulgate rules and regulations, pursuant to</u> 36 the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 37 et seq.), to implement the provisions of P.L., c. (C.) 38 39 (pending before the Legislature as this bill) for entities under its jurisdiction, as applicable. The board may be assisted, as 40 appropriate, by other participating agencies, departments, boards, 41 and authorities, including the Office of Information Technology, in 42 43 the promulgation of such rules and regulations as the board deems 44 necessary.² 45 $[5.]^{2}[6.1] \underline{8.}^{2}$ This act shall take effect immediately, but 46

47 shall remain inoperative for 90 days from the date of enactment.