# ASSEMBLY, No. 471 STATE OF NEW JERSEY 220th LEGISLATURE

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Sponsored by: Assemblywoman CAROL A. MURPHY District 7 (Burlington) Assemblyman LOUIS D. GREENWALD District 6 (Burlington and Camden) Assemblyman WAYNE P. DEANGELO District 14 (Mercer and Middlesex)

Co-Sponsored by: Assemblymen Calabrese, Karabinchak and Assemblywoman Haider

# **SYNOPSIS**

Provides for uniform regulation of small wireless facility deployment in this State.

# **CURRENT VERSION OF TEXT**

Introduced Pending Technical Review by Legislative Counsel.



(Sponsorship Updated As Of: 5/26/2022)

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AN ACT concerning deployment of small wireless facilities and
 supplementing Title 40 of the Revised Statutes.

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**BE IT ENACTED** by the Senate and General Assembly of the State
of New Jersey:

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1. The Legislature finds and declares that:

a. The deployment of small wireless facilities and other nextgeneration wireless and broadband network facilities is a matter of
federal and statewide concern and interest;

b. Wireless and broadband products and services are a
significant and continually growing part of the State's economy and
encouraging the development of strong and robust wireless and
broadband communications networks throughout the State is
integral to the State's economic competitiveness;

c. Rapid deployment of small wireless facilities will serve
important Statewide goals, such as: meeting the growing consumer
demand for wireless data; increasing competitive options for
communications services available to the State's residents;
promoting the ability of the State's residents to communicate with
their neighbors and with their State and local governments; and
promoting public safety;

d. Small wireless facilities, including facilities commonly
referred to as small cells and distributed antenna systems, are most
cost-effective for a wireless service provider when deployed in
rights-of-way;

27 e. To meet the key objectives of federal law and 28 P.L. ) (pending before the Legislature as this bill), , c. (C. 29 wireless providers must be granted access to rights-of-way and have 30 the ability to attach to infrastructure in rights-of-way on a 31 competitively neutral basis to densify wireless networks and to 32 provide next-generation wireless services;

f. Rates and fees for the permitting and deployment of small
wireless facilities in rights-of-way and on authority infrastructure,
including utility poles, throughout the State, consistent with federal
law, is reasonable and will encourage the development of robust
next-generation wireless and broadband networks for the benefit of
residents throughout the State;

g. Authorities actively manage rights-of-way, acting as trustees
of this limited public asset, to protect residents' safety, preserve the
character of communities, and maintain availability for current and
future uses; and

43 h. The procedures, rates, and fees established in 44 (C. ) (pending before the Legislature as this bill) P.L. . c. 45 should be consistent with federal law and are fair, reasonable, and 46 further the State's interest in facilitating and supporting a robust, 47 reliable, and technologically-advanced wireless and broadband 48 network and reflect a balancing of the interests of the wireless

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3 rights-of-way. 4 5 2. As used in P.L. (C. ) (pending before the , c. 6 Legislature as this bill): 7 "Antenna" means an apparatus designed for the purpose of 8 emitting radio frequency, to be operated or operating from a fixed 9 location pursuant to Federal Communications Commission 10 authorization, for the provision of personal wireless service and any commingled information services. 11 12 "Antenna equipment" means equipment, switches, wiring, cabling, power sources, shelters, or cabinets associated with an 13 14 antenna, located at the same fixed location as the antenna, and, 15 when collocated on a structure, is mounted or installed at the same time as the antenna. 16 17 "Antenna facility" means an antenna and associated antenna 18 equipment. "Antenna facility" includes small wireless facilities. 19 "Antenna facility" shall not include: a. the structure or improvements on, under, or within which the 20 21 equipment is located; 22 b. wireline backhaul facilities; or 23 c. coaxial or fiber optic cables that are not immediately adjacent to 24 or directly associated with a particular antenna. 25 "Applicable codes" means uniform building, fire, electrical, 26 plumbing, or mechanical codes adopted by the Commissioner of the 27 Department of Community Affairs pursuant to P.L.1975, c.217 28 (C.52:27D-119 et seq.), or authority amendments to those codes that 29 with are of general application and are consistent 30 P.L., c. (C. ) (pending before the Legislature as this bill).

31 "Applicant" means any person who submits an application and is 32 a wireless provider.

33 "Application" means a request submitted by an applicant to an 34 authority for a permit to: collocate a small wireless facility; install, 35 modify, or replace a pole on which a small wireless facility will be 36 collocated, mounted, or installed; mount or install a small wireless 37 facility on a new or replacement pole; or install associated antenna 38 equipment adjacent to a structure on which a small wireless facility 39 is or will be collocated, mounted, or installed.

40 "Authority" means the State and any unit of local government, 41 and any board, commission, committee, authority, agency, office, 42 officer, or employee thereof, which has jurisdiction and control 43 over the use of a right-of-way for the placement of a wireless 44 facility within the right-of-way or has zoning or land use control for 45 the placement of a wireless facility not within a right-of-way. 46 "Authority" shall not mean a State court having jurisdiction over an 47 authority.

providers deploying new small wireless facilities and the interests

of authorities in managing and recovering the cost of managing the

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"Authority pole" means a pole or utility pole owned or operated
 by an authority in a right-of-way.

"Collocate" or "collocation" means: mounting or installing an
antenna facility on a pre-existing structure; or modifying a structure
for the purpose of mounting or installing an antenna facility on that
structure.

"Communications facility" means the equipment and network
components that provide communications services, including wires,
cables, and associated facilities used by: a cable operator, as
defined in 47 U.S.C. s.522; a telecommunications carrier, as defined
in 47 U.S.C. s.153; a provider of an information service, as defined
in 47 U.S.C. s.153; or a wireless service provider, as defined
pursuant to this section.

14 "Communications service" means: cable service, as defined 15 pursuant to 47 U.S.C. s.522, as amended; information service, as 47 U.S.C. 16 defined pursuant to s.153, as amended; 17 telecommunications service, as defined in 47 U.S.C. s.153, as 18 amended; mobile service, as defined pursuant to 47 U.S.C. s.153, as 19 amended; or wireless service other than mobile service.

"Communications service provider" means: a cable operator, as
defined pursuant to 47 U.S.C. s.522, as amended; a provider of
information service, as defined pursuant to 47 U.S.C. s.153, as
amended; a telecommunications carrier, as defined pursuant to 47
U.S.C. s.153, as amended; or a wireless service provider as defined
pursuant to this section.

26 "Decorative pole" means an authority pole, or a pole that is
27 subsidized by an authority, that is specially designed and placed for
28 aesthetic purposes.

29 "Facility" means an antenna facility or a structure that is used for
30 the provision of personal wireless service, whether the personal
31 wireless service is provided on a stand-alone basis or comingled
32 with other wireless communications services.

33 "FCC" means the Federal Communications Commission of the34 United States.

35 "Fee" means a one-time, nonrecurring charge.

"Historic district" or "historic landmark" means a building,
property, or site, or group of buildings, properties, or sites that are
either:

a. listed on the National Register of Historic Places or formally
determined eligible for listing by the keeper of the National
Register of Historic Places, the individual who has been delegated
the authority by the federal agency to list properties and determine
their eligibility for the National Register of Historic Places,
pursuant to 47 C.F.R. Part 1, Appendix C; or

b. listed on the New Jersey Register of Historic Places or
identified in an authority's master plan adopted pursuant to the
"Municipal Land Use Law," P.L.1975, c.291 (C.40:55D-1 et seq.).

"Law" means a federal or State statute, common law, code, rule,
 regulation, order, or local ordinance, or resolution.

3 "Make-ready work" means the process of ensuring that an
4 authority pole is in suitable condition to receive a small wireless
5 facility and associated antenna equipment.

6 "Micro wireless facility" means an antenna facility that is not 7 larger in dimension than 24 inches in length, 15 inches in width, 8 and 12 inches in height, and that has an exterior antenna, if any, no 9 longer than 11 inches.

"Permit" means an authorization required by an authority to
perform an action or initiate, continue, or complete a project for the
deployment of antenna facilities at a specified location in a right-ofway.

"Person" means an individual, corporation, limited liability
company, partnership, association, trust, or other entity or
organization, including an authority.

"Personal wireless service" means "commercial mobile service,"
"unlicensed wireless services," and "common carrier wireless
exchange access services," as those terms are defined pursuant to 47
U.S.C. s.332, "commercial mobile data service," as defined
pursuant to 47 U.S.C. s.1401, and information service provided
through wireless fidelity or similar technologies utilizing unlicensed
spectrum.

24 "Pole" means a pole in the right-of-way that is or may be used in 25 whole or in part by or for wireline communications, electric 26 distribution, lighting, traffic control, signage, or a similar function, or for the collocation of small wireless facilities. "Pole" shall not 27 28 mean a: tower, either guyed or self-supporting, built for the sole or 29 primary purpose of supporting wireless equipment other than a 30 small wireless facility; building; billboard; or electric transmission 31 structure.

32 "Public utility" shall have the same meaning as provided in33 R.S.48:2-13.

34 "Rate" means a recurring charge.

"Right-of-way" means the area on, below, or above a public
roadway, highway, street, public sidewalk, alley, or utility easement
dedicated for compatible use, but shall not include a federal
interstate highway.

39 "Small wireless facility" means a facility that meets each of the 40 following conditions: the facility is mounted on a structure 50 feet 41 or less in height, including the antenna or is mounted on a structure 42 no more than 10 percent taller than other adjacent structures or does 43 not extend existing structures on which they are located to a height 44 of more than 50 feet or by more than 10 percent, whichever is 45 greater; each antenna associated with the deployment, excluding 46 associated antenna equipment, is no more than three cubic feet in 47 volume; all other wireless equipment associated with the structure, 48 including wireless equipment associated with the antenna and any

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pre-existing associated antenna equipment on the structure, is no 1 2 more than 28 cubic feet in volume; the facility does not require 3 antenna structure registration under 47 C.F.R. Part 17; the facility is 4 not located on tribal lands, as defined pursuant to 36 C.F.R. 5 s.800.16; and the facility does not result in human exposure to radio 6 frequency in excess of the applicable safety standards specified pursuant to 47 C.F.R. s.1.1307. 7 8 "Structure" means a pole, tower, base station, as defined 9 pursuant to 47 C.F.R. s.1.6100, or other building, whether or not it 10 has an existing antenna facility, which is used or is to be used for the provision of personal wireless service. 11 12 "Technically feasible" means that, by virtue of engineering or spectrum usage, the proposed placement for a small wireless 13 14 facility, or its design, concealment measures, or site location can be 15 implemented without a material reduction in the functionality of the 16 small wireless facility. 17 "Tower" shall have the same meaning as defined pursuant to 47 18 C.F.R. s.1.6100. 19 "Wireless infrastructure provider" means any person, including a 20 person authorized to provide telecommunications service in the State, that builds or installs facilities for the provision of wireless 21 22 service, but that is not a wireless service provider. 23 "Wireless provider" means a wireless infrastructure provider or a 24 wireless service provider. 25 "Wireless service" means any services provided to the general 26 public and made available on a non-discriminatory basis using 27 licensed or unlicensed spectrum, whether at a fixed location or 28 mobile, provided using an antenna facility. 29 "Wireless service provider" means a person who provides 30 wireless services. "Wireline backhaul facility" means a physical transmission path, 31 32 all or part of which is within the right-of-way, used for the transport of 33 communications services or other electronic communications by wire 34 from an antenna facility to a communications network. 35 36 3. a. An authority may not enter into an exclusive 37 arrangement with any person or entity for the use of the right-of-38 way for: 39 (1) the collocation of a small wireless facility; (2) the mounting or installation of a small wireless facility on 40 41 new or replacement poles; 42 (3) the installation of associated antenna equipment adjacent to 43 a structure on which a small wireless facility is or will be 44 collocated, mounted, or installed; or 45 (4) the installation, operation, marketing, modification, 46 maintenance, or replacement of associated poles.

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b. Subject to the provisions of this section, a wireless provider 1 2 shall have the right, as a permitted use not subject to zoning review 3 or approval, and without the need for authority consent, to: 4 (1) collocate small wireless facilities; 5 (2) mount or install small wireless facilities on new or 6 replacement poles; 7 (3) install associated antenna equipment adjacent to a structure 8 on which a small wireless facility is or will be collocated, mounted, 9 or installed; or 10 (4) install, modify, or replace its own poles, or, with the 11 permission of the owner, a third party's poles, associated with a 12 small wireless facility, along, across, upon, and under the right-of-13 way. 14 Small wireless facilities, antenna equipment, and poles 15 collocated or installed pursuant to this section shall be installed and 16 maintained as not to obstruct or hinder the usual travel or public 17 safety in a right-of-way or obstruct the legal use of a right-of-way by a public utility. Construction and maintenance by wireless 18 19 providers shall comply with the National Electrical Safety Code, 20 published by the Institute of Electrical and Electronics Engineers, and all applicable laws and regulations for the protection of underground 21 22 and overhead public utility facilities. 23 24 4. a. A new, replaced, or modified pole installed in a right-of-25 way after the effective date of P.L. , c. (C. ) (pending 26 before the Legislature as this bill) for the purpose of collocating, 27 mounting, or installing a small wireless facility shall not exceed 50 28 feet in height above ground level or 10 percent taller than the tallest 29 effective existing pole in place as of the date of 30 P.L., c. (C. ) (pending before the Legislature as this bill) in 31 the same right-of-way within 500 feet of the new, replaced, or 32 modified pole, whichever is greater.

b. A new small wireless facility installed in a right-of-way after
the effective date of P.L. , c. (C. ) (pending before the
Legislature as this bill) may not extend more than 10 percent above
the existing structure on which they are located or 50 feet above
ground level, whichever is greater.

c. A wireless provider shall have the right to collocate, mount,
or install a small wireless facility and install, maintain, modify, and
replace a pole that exceeds the height limits pursuant to subsections
a. and b. of this section along, across, upon, and under the right-ofway, subject to section 3 of P.L., c. (C.) (pending before
the Legislature as this bill) and applicable zoning regulations.

d. A wireless provider shall not apply to install a new pole
unless it has determined after diligent investigation that it cannot
meet its service objectives by collocating on an existing pole or
other structure on which:

(1) the wireless provider has the right to collocate subject to
 reasonable terms and conditions, including the right to pole mount
 antenna equipment; and

4 (2) that collocation would not impose technical limitations or 5 significant additional costs. The wireless provider shall certify that 6 it has made such a determination in good faith, based on the 7 assessment of a licensed engineer, and shall provide a written 8 summary of the basis for that determination.

9 e. For applications for new poles in the right-of-way in areas 10 zoned for residential use, the authority may propose an alternate location in the right-of-way within 100 feet of the location set forth 11 12 in the application, and the wireless provider shall use the authority's 13 proposed alternate location unless the location imposes technical 14 limits or significant additional costs. The wireless provider shall 15 certify that it has made the determination in good faith, based on the assessment of a licensed engineer, and it shall provide a written 16 17 summary of the basis for that determination.

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19 5. a. An authority may adopt aesthetics requirements
20 governing the deployment of small wireless facilities and associated
21 antenna equipment and poles in a right-of-way, which may include
22 pre-approved designs for new poles in specified areas, subject to the
23 following:

(1) the aesthetic requirements shall be reasonable, in that they
are technically feasible and reasonably directed at avoiding or
remedying unsightly or out-of-character deployments, are no more
burdensome than those applied to functionally equivalent
infrastructure deployments, and are published in advance;

(2) any design or concealment measures are not considered a
part of the small wireless facility for purposes of the size
parameters in the definition of small wireless facility; and

(3) an authority may deny an application for not complying with
an aesthetic requirement only if the authority finds that the denial
does not prohibit or have the effect of prohibiting the provision of
wireless service.

b. Aesthetic requirements applicable to deployment of small
wireless facilities on decorative poles and in historic districts shall,
in addition to the requirements of subsection a. of this section,
comply with the following:

40 (1) a wireless provider shall be permitted to collocate small 41 wireless facilities on, or modify or replace, decorative poles when 42 necessary to deploy a small wireless facility, provided that an 43 authority may require the collocation or decorative pole 44 replacement to reasonably conform to the design aesthetics of the 45 original decorative pole or poles.

46 (2) an authority may adopt aesthetic requirements applicable in47 historic districts that comply with this section.

6. a. A wireless provider shall comply with undergrounding
 requirements that are consistent with subsection a. of section 5 of
 P.L. , c. (C. ) (pending before the Legislature as this bill)
 when:

5 (1) the authority has required all electric and 6 telecommunications lines to be placed underground by a date 7 certain that is three months prior to the submission of the 8 application;

9 (2) a pole the authority allows to remain shall be made available 10 to wireless providers for the collocation of small wireless facilities, 11 and a pole may be modified or replaced by a wireless provider to 12 accommodate the collocation, mounting, or installation of small 13 wireless facilities, in compliance with P.L. , c. (C. ) 14 (pending before the Legislature as this bill); and

15 (3) subject to the application process established pursuant to 16 section 11 of P.L., c. (C. ) (pending before the Legislature 17 as this bill), a wireless provider may install a new pole in the 18 designated area that otherwise complies with P.L., c. (C. ) 19 (pending before the Legislature as this bill) when the wireless 20 provider is not able to provide wireless service by collocating on a 21 remaining structure.

b. For small wireless facilities installed before an authority
adopts requirements that electric and telecommunications lines be
placed underground, an authority adopting these requirements shall
permit:

(1) a wireless provider to maintain the small wireless facilities
in place on any pole not required to be removed, subject to any
applicable pole attachment agreement with the pole owner; or

29 (2) a wireless provider to replace an existing pole within 50 feet30 of the prior location.

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32 7. A wireless provider shall repair all damage to a right-of-way 33 caused by the activities of the wireless provider and return the right-34 of-way to its functional and aesthetic equivalence before the damage, pursuant to the competitively neutral, reasonable 35 36 requirements and specifications of the authority. If the wireless 37 provider fails to make the repairs required by the authority within a 38 reasonable time after written notice, the authority may make those 39 repairs and charge the applicable party the reasonable, documented 40 cost of the repairs.

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42 8. A wireless provider shall not be required to replace or 43 upgrade an existing pole except for reasons of structural necessity 44 or compliance with applicable codes. A wireless provider may, with 45 the permission of the pole owner, replace or modify the existing 46 pole, but any replacement or modification shall be consistent with 47 the design aesthetics of the pole being modified or replaced.

9. A wireless provider shall notify the authority at least 30 days 1 2 before the abandonment of a small wireless facility. Following 3 receipt of the notice, the authority shall direct the wireless provider 4 to remove all or any portion of the small wireless facility and 5 associated antenna equipment that the authority determines would 6 be in the best interest of the public. If the wireless provider fails to remove the abandoned small wireless facility within 90 days after 7 8 the notice, the authority may undertake to remove the small wireless 9 facility and recover the actual and reasonable expenses of the 10 removal from the wireless provider, its successors, or assigns.

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12 10. Except as provided in P.L., c. (C. ) (pending before 13 the Legislature as this bill), an authority may not prohibit, regulate, 14 or charge for the collocation, mounting, or installation of a small 15 wireless facility on a new, modified, or replacement pole, or the 16 installation, modification, or replacement of an associated pole or 17 antenna equipment that may be permitted in P.L., c. (C. ) 18 (pending before the Legislature as this bill).

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20 11. a. An authority may require an applicant to obtain a permit21 for:

(1) the collocation of a small wireless facility not subject to the
provisions of P.L.2011, c.199 (C.40:55D-46.2);

(2) the mounting or installation of a small wireless facility on anew, modified, or replacement pole; or

(3) the installation, modification, or replacement of a pole or
antenna equipment as provided in section 3 of P.L., c. (C.)
(pending before the Legislature as this bill).

Each permit issued pursuant to this section shall be of general applicability and shall not apply exclusively to a small wireless facility. Only one application shall be required for all activities associated with a permit issued pursuant to this section.

b. An authority shall receive and process applications subject tothe following requirements:

(1) small wireless facilities shall be classified as permitted uses
and not subject to zoning review or approval if they are located in the
right-of-way in any zone;

(2) an authority may not directly or indirectly require an applicant
to perform services or provide goods unrelated to the permit, such as
in-kind contributions to the authority including, but not limited to,
reserving fiber, conduit, or pole space for the authority;

42 (3) an applicant shall not be required to provide additional 43 information to obtain a permit than communications service providers 44 that are not wireless providers, provided that an applicant may be 45 required to include construction and engineering drawings and 46 information demonstrating compliance with the criteria in paragraph 47 (9) of this subsection;

48 (4) an authority may not require:

(a) the collocation, mounting, or installation of a small wireless
 facility on any specific pole or category of poles or require multiple
 antenna facilities on a single pole;

4 (b) the use of specific pole types or configurations when installing 5 a new or replacement pole; or

6 (c) the underground placement of a small wireless facility or 7 antenna equipment that is or are designated in an application to be 8 pole-mounted or ground-mounted, provided that an authority may:

9 (i) require, pursuant to section 6 of P.L., c. (C.) (pending 10 before the Legislature as this bill), that a wireless provider place 11 underground fiber that is part of a small wireless facility and not in or 12 on a pole; or

(ii) prohibit, pursuant to section 6 of P.L., c. (C.) (pending
before the Legislature as this bill), ground-mounted antenna
equipment;

16 (5) subject to the provisions of subparagraph (d) of paragraph (9) 17 of subsection b. of this section, an authority may not limit the 18 collocation of a small wireless facility or the mounting or installation 19 of a small wireless facility on a new or replacement pole by minimum 20 horizontal separation distance requirements from an existing small 21 wireless facility;

(6) the authority may require an applicant to include an attestation
that the small wireless facility shall be operational for use by a
wireless service provider within one year after the permit issuance
date, unless the authority and the applicant agree to extend this period
or a delay is caused by lack of commercial power, communications
facilities to the site, or any other factors outside of the applicant's
control;

(7) within 10 days of receiving an application, an authority shall
determine and notify the applicant in writing whether the application is
complete. If an application is incomplete, an authority shall
specifically identify the missing information in writing. The
processing deadline provided in paragraph (8) of this subsection shall
restart on the date the applicant provides the missing information to
complete the application;

36 (8) an authority shall process an application in a non37 discriminatory manner and the application shall be deemed approved if
38 the authority fails to approve or deny the application within:

(a) 60 days of receipt of an application for a permit involvingcollocation of a small wireless facility using an existing structure; and

41 (b) 90 days for an application for a permit involving deployment of42 a small wireless facility using a new or replacement pole.

If an authority provides written notification to the applicant within 10 days of receiving an application certifying that it is experiencing an unusually high overall level of permitting activity or other circumstances beyond the authority's control that prevents the authority from reviewing and processing the application by the

deadline, the processing deadline may be extended automatically for 1 2 up to 30 days. 3 The processing deadline may be tolled by agreement of the 4 applicant and the authority; 5 (9) an authority may deny the application for collocation, 6 mounting, or installation of a small wireless facility on a new or replacement pole, or the installation or replacement of an associated 7 8 pole or antenna equipment that meets the requirements in section 4 of 9 ) (pending before the Legislature as this bill), if P.L. , c. (C. 10 the authority finds that the proposed work: 11 (a) interferes with the safe operation of traffic control equipment; 12 (b) interferes with sight lines or clear zones for transportation or 13 pedestrians;

(c) interferes with compliance with the federal "Americans with
Disabilities Act of 1990" (42 U.S.C. s.12101 et seq.), or similar federal
or State standards regarding pedestrian access or movement;

(d) fails to comply with reasonable and non-discriminatory
horizontal spacing requirements of general application adopted by
ordinance that concern the location of ground-mounted antenna
equipment and new poles and which shall not prevent a wireless
provider from serving any location;

(e) fails to comply with applicable codes; or

(f) fails to comply with sections 4, 5, or 6 of P.L., c. (C.)
(pending before the Legislature as this bill);

25 (10) the authority shall document the basis for an application 26 denial, including the specific code, rule, or statutory provisions on 27 which the denial was based, and send the documentation to the 28 applicant on or before the day the authority denies an application. The 29 applicant may cure the deficiencies identified by the authority and 30 resubmit the application within 30 days of the denial without paying 31 an additional application fee. The authority shall approve or deny the 32 revised application within 30 days of resubmission and limit its review 33 to the deficiencies cited in the denial;

34 (11) an applicant seeking to collocate, mount, or install more than 35 one small wireless facility within the jurisdiction of a single authority 36 may file a consolidated application for small wireless facilities and 37 associated poles and antenna equipment and receive a single permit for 38 the collocation, mounting, or installation of up to 25 small wireless 39 facilities and the placement of associated poles and antenna equipment, provided that all small wireless facilities within the 40 41 consolidated application are substantially the same type and proposed 42 for collocation on substantially the same types of structures;

43 (12) an applicant shall not file within a 60-day period, three
44 consolidated applications; or multiple applications that collectively
45 seek permits for a combined total of more than 75 small wireless
46 facilities and associated poles and antenna equipment;

47 (13) the denial of one or more small wireless facilities in a48 consolidated application shall not delay processing of any other small

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wireless facilities, poles, or antenna equipment in the same
 consolidated application. A consolidated application shall be
 collectively processed in accordance with the procedures in this
 section. A consolidated application that includes a new or replacement
 pole deployment shall be subject to a 90-day timeframe for approval;

6 (14) installations, mountings, modifications, replacements, and 7 collocations for which a permit is granted pursuant to this section shall 8 be completed by the applicant within one year after the permit 9 issuance date unless the authority and the applicant agree to extend 10 this period, or a delay is caused by the lack of commercial power or 11 communications facilities at the site;

(15) approval of an application authorizes the applicant to:

(a) undertake the installation, modification, replacement or
collocation of the approved small wireless facility and any associated
pole and antenna equipment; and

16 (b) subject to applicable relocation requirements and the 17 applicant's right to terminate at any time, operate and maintain the 18 small wireless facility and any associated pole and antenna equipment 19 covered by the permit for a period of not less than 10 years, which 20 must be renewed for equivalent durations so long as the facilities 21 comply with the criteria set forth in paragraph (9) of this subsection;

(16) an authority may not institute, either expressly or de facto, amoratorium on:

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(a) filing, receiving, or processing applications; or

(b) issuing permits or other required approvals, if any, for the
collocation, mounting, or installing of a small wireless facility or the
installation, modification, or replacement of associated antenna
equipment or poles.

29 If the State or another authority has declared an emergency and the 30 State or another authority institutes a temporary moratorium that is 31 generally applicable and competitively neutral, is necessary to address 32 the emergency, disaster, or related public safety needs within the 33 authority's jurisdiction, is targeted to those geographic areas that are 34 affected by the disaster or emergency, and applies only for the duration 35 of declaration of emergency, then the provisions of subparagraphs (a) 36 and (b) of this paragraph shall not apply.

c. An authority shall not require an application for:

(1) routine maintenance;

(2) the replacement of a small wireless facility or antenna
equipment, provided the replacement small wireless facility or antenna
equipment is substantially similar to or the same size as or smaller than
the original small wireless facility or antenna equipment and continues
to meet all other requirements of the original permit; or

(3) the installation, placement, maintenance, operation, or
replacement of a micro wireless facility that is suspended on cables
that are strung between existing poles, in compliance with the
applicable codes.

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An authority may require a permit for work pursuant to subsection a. of this section that requires excavation or closure of sidewalks or vehicular lanes within the right-of-way and the permit shall be issued to the applicant on a non-discriminatory basis upon terms and conditions applied to any other person's activities in the right-of-way that require excavation, closing of sidewalks, or vehicular lanes.

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8 12. A person owning, managing, or controlling an authority pole 9 in the right-of-way may not enter into an exclusive arrangement 10 with any person for the right to attach to the pole. A person who 11 purchases or otherwise acquires an authority pole is subject to the 12 requirements of P.L. , c. (C. ) (pending before the 13 Legislature as this bill).

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15 13. An authority shall allow the collocation of a small wireless 16 facility and the installation of associated antenna equipment on an 17 existing authority pole, and the mounting or installation of a small 18 wireless facility and the installation of associated antenna 19 equipment on a replacement authority pole, on non-discriminatory 20 terms and conditions using the standards in section 5 of P.L. , c. 21 (C. ) (pending before the Legislature as this bill) and the 22 application requirements in section 11 of P.L. , c. (C. ) 23 (pending before the Legislature as this bill).

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14. a. The rates, fees, and terms and conditions for any makeready work to collocate, mount, or install a small wireless facility
on an authority pole and to install associated antenna equipment
shall be non-discriminatory, competitively neutral, commercially
reasonable, and shall comply with P.L., c. (C.) (pending
before the Legislature as this bill).

31 b. The authority shall provide a good faith estimate for any 32 make-ready work necessary to enable the authority pole to support 33 the requested collocation, mounting, or installation by a wireless 34 provider, including authority pole replacement if necessary, within 35 60 days after receipt of a complete application. Make-ready work 36 including any authority pole replacement shall be completed within 37 60 days of written acceptance of the good faith estimate by the 38 applicant. An authority may require replacement of the authority 39 pole only if it demonstrates that the collocation would make the 40 authority pole structurally unsound.

c. The person owning, managing, or controlling the authority
pole shall not require more make-ready work than required to meet
applicable codes or industry standards. Fees for make-ready work
shall not include costs related to pre-existing or prior damage or
noncompliance. Fees for make-ready work, including any pole
replacement, shall not exceed either actual costs or the amount
charged to other communications service providers for similar work

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and shall not include any revenue or contingency-based consultant's
 fees or expenses.

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4 15. a. All rates and fees established pursuant to subsection b. of 5 this section shall be a reasonable approximation of the authority's 6 reasonable costs, and shall be applied by the authority in a non-7 discriminatory manner. An authority may not require a wireless 8 provider to pay any rates, fees, or compensation to the authority or 9 other person other than what is expressly authorized by P.L. ,

10 c. (C. ) (pending before the Legislature as this bill) for the 11 right to use or occupy the right-of-way for the collocation, 12 mounting, or installation of a small wireless facility on a pole in the 13 right-of-way, or for the installation, maintenance, modification, or 14 replacement of associated antenna equipment or a pole in the right-15 of-way.

b. Application fees for any permit issued pursuant to
P.L., c. (C.) (pending before the Legislature as this bill)
shall not exceed:

(1) \$500 for a single up-front application for collocation of a
small wireless facility that includes up to five small wireless
facilities, with an additional \$100 for each small wireless facility
included in the same application thereafter;

(2) \$250 for the modification or replacement of an existing pole,
together with the mounting or installation of an associated small
wireless facility in the right-of-way; and

(3) \$1,000 for the installation of a new pole, together with the
mounting or installation of an associated small wireless facility in
the right of.

29 Notwithstanding the provisions of any law, rule, regulation, с. 30 or order to the contrary, an authority may elect to charge for use of the right-of-way or the collocation of a small wireless facility on an 31 32 authority pole in the right-of-way, provided, however, that the rate 33 for that use shall not exceed \$200 per small wireless facility per 34 year for right-of-way access and \$70 per authority pole per year for 35 a small wireless facility collocated, mounted, or installed on an 36 authority pole. The rates established pursuant to this paragraph, 37 together with a one-time application fee, shall be the total 38 compensation that the wireless provider is required to pay the 39 authority for the deployment of each small wireless facility in the 40 right-of-way and any associated antenna equipment or pole.

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16. a. An authority shall not have or exercise any jurisdiction
or authority over the design, engineering, construction, installation,
or operation of a small wireless facility located in an interior
structure or upon the site of a campus, stadium, or athletic facility
not owned or controlled by the authority, other than to require
compliance with applicable codes.

b. Except as it relates to small wireless facilities subject to the 1 2 permit and fee requirements established pursuant to 3 ) (pending before the Legislature as this bill) or P.L. , c. (C. 4 otherwise specifically authorized by State or federal law, an 5 authority shall not adopt or enforce any regulations or requirements 6 on the placement or operation of communications facilities in the 7 right-of-way by a communications service provider authorized by 8 federal, State, or local law to operate in a right-of-way, regulate any 9 communications services, or impose or collect any tax, fee, rate, or 10 charge for the provision of additional communications service over 11 the communications service provider's communications facilities in 12 a right-of-way.

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14 17. a. An authority may adopt an ordinance that makes 15 available to wireless providers rates, fees, and other terms and 16 conditions that comply with P.L. (C. ) (pending before , c. 17 the Legislature as this bill). In the absence of an ordinance, a 18 wireless provider may install and operate a small wireless facility 19 and any associated poles and antenna equipment under the , c. 20 requirements of P.L. (C. ) (pending before the 21 Legislature as this bill). An authority may not require a wireless 22 to enter into agreement provider an to implement 23 P.L., c. (C. ) (pending before the Legislature as this bill), 24 but agreements are permissible if voluntary and non-discriminatory. 25 b. An ordinance or agreement or any provision thereof that 26 (C. does not comply with P.L. , c. ) (pending before the 27 Legislature as this bill) shall apply only to small wireless facilities 28 and any associated poles and antenna equipment that were 29 operational before the effective date of P.L. , C. (C. ) 30 (pending before the Legislature as this bill) and shall be deemed 31 invalid and unenforceable beginning on the 181st day after the 32 effective date of P.L. , c. (C. ) (pending before the 33 Legislature as this bill) unless amended to comply with P.L. , c. 34 (C. ) (pending before the Legislature as this bill). If an 35 ordinance or agreement or any provision thereof is invalid pursuant to this subsection, small wireless facilities and associated poles and 36 37 antenna equipment that became operational before the effective date 38 of P.L. , c. (C. ) (pending before the Legislature as this 39 bill), pursuant to the ordinance or agreement, may remain installed 40 and be operated under the requirements of the remaining valid 41 portions of the ordinance or agreement or P.L. , c. (C. ) 42 (pending before the Legislature as this bill), as applicable.

43 Any provision of an agreement or ordinance that applies to c. 44 small wireless facilities and associated poles and antenna equipment 45 that becomes operational on or after the effective date of P.L. , c. 46 ) (pending before the Legislature as this bill) is invalid and (C. 47 unenforceable unless it complies with P.L. , c. (C. ) 48 (pending before the Legislature as this bill). In the absence of an

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ordinance or agreement that complies with P.L., c. 1 (C. ) 2 (pending before the Legislature as this bill), a wireless provider 3 may install and operate a small wireless facility and associated 4 poles and antenna equipment in a right-of-way pursuant to the 5 requirements of the remaining valid portions of the ordinance or 6 agreement or P.L. , c. (C. ) (pending before the Legislature 7 as this bill), as applicable.

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9 18. a. An authority may adopt reasonable indemnification, 10 insurance, and bonding requirements related to a small wireless 11 facility and associated pole permits and antenna equipment pursuant 12 to the requirements of this section and section 6 of 13 P.L., c. (C.) (pending before the Legislature as this bill).

14 b. Any wireless provider that owns or operates small wireless 15 facilities or utility poles in the right-of-way shall indemnify, 16 protect, defend, and hold the authority and its elected officials, 17 officers, employees, agents, and volunteers harmless against any 18 and all claims, lawsuits, judgments, costs, liens, losses, expenses, 19 fees including reasonable attorney fees and costs of defense, 20 proceedings, actions, demands, causes of action, liability, and suits 21 of any kind and nature, including but not limited to personal or 22 bodily injury or death, property damage or other harm for which 23 recovery of damages is sought, to the extent that it is caused by the 24 negligence of the wireless provider who owns or operates small 25 wireless facilities or utility poles in the right-of-way, any agent, 26 director, representative, employee, officer, affiliate, or 27 subcontractor of the wireless provider, or their respective officers, 28 agents, employees, directors, or representatives while installing, 29 repairing, operating, or maintaining facilities in rights-of-way.

30 c. Except for a wireless provider with an existing agreement to 31 occupy and operate in the rights-of-way, during the period in which 32 the wireless provider's facilities are located on the authority 33 improvements or rights-of-way, the authority may require the 34 wireless provider to carry, at the wireless provider's own cost and 35 expense, the following insurance:

36 (a) property insurance for its property's replacement cost37 against all risks;

(b) workers' compensation insurance, as required by law; or

39 (c) commercial general liability insurance with respect to its 40 activities on the authority improvements or rights-of-way to afford 41 minimum protection limits consistent with its requirements of other 42 users of authority improvements or rights-of-way, including 43 coverage for bodily injury and property damage. An authority may 44 require a wireless provider to include the authority as an additional 45 insured on the commercial general liability policy and provide 46 certification and documentation of inclusion of the authority in a 47 commercial general liability policy as reasonably required by the 48 authority.

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A wireless provider may self-insure all or a portion of the 1 2 insurance coverage and limit requirements required by an authority. 3 A wireless provider that self-insures is not required, to the extent of 4 the self-insurance, to comply with the requirement for the naming 5 of additional insureds under this section. A wireless provider that 6 elects to self-insure shall provide to the authority evidence sufficient to demonstrate its financial ability to self-insure the 7 8 insurance coverage and limits required by the authority.

9 d. An authority may impose reasonable and non-discriminatory 10 requirements for bonds, escrow deposits, letters of credit, or any 11 other type of financial surety to ensure removal of abandoned or 12 unused wireless facilities or damage to the right-of-way or authority 13 property caused by the wireless provider or its agent.

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15 19. a. Nothing in P.L. , c. (C. ) (pending before the Legislature as this bill) shall be construed to allow any person or 16 17 entity to provide cable services regulated pursuant to 47 U.S.C. 18 s.521 through 47 U.S.C. s.573 without compliance with all laws 19 applicable to those cable operators, nor shall it be interpreted to 20 impose any new requirements on cable operators for the provision 21 of cable service in this State.

22 b. Nothing in P.L. ) (pending before the , c. (C. 23 Legislature as this bill) shall be construed to allow any entity to 24 provide communications services without compliance with all laws 25 applicable to communications service providers, nor shall it be 26 construed to authorize the collocation, installation, placement, 27 maintenance, or operation of any communications facility, 28 including a wireline backhaul facility, in the right-of-way, other 29 than a small wireless facility.

c. Nothing in P.L., c. (C.) (pending before the
Legislature as this bill) shall authorize the State or any political
subdivision thereof, including an authority, to require small wireless
facility deployment or to regulate wireless service.

34 d. Nothing in P.L. , c. (C. ) (pending before the 35 Legislature as this bill) authorize a person to collocate a small 36 wireless facility on property owned by a public utility without 37 consent of the public utility nor be construed to impact, modify, or 38 supersede any construction standard, engineering practice, tariff 39 provision, collective bargaining agreement, contractual obligation 40 or right, or federal or State law or regulation relating to facilities or 41 equipment owned or controlled by a public utility or its affiliate, an 42 electric cooperative, or an independent electric transmission is 43 company, that not a wireless provider, nor shall 44 P.L., c. ) (pending before the Legislature as this bill) be (C. 45 construed to apply to a public utility's use of its own poles, 46 facilities, or both for communications associated with its public 47 utility operations.

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20. A court of competent jurisdiction shall have jurisdiction to 1 2 determine disputes arising pursuant to P.L. , c. (C. 3 (pending before the Legislature as this bill). Pending resolution of a 4 dispute concerning rates for collocation, mounting, and installation 5 of small wireless facilities on authority poles in the right-of-way 6 and the installation of associated antenna equipment, the authority owning or controlling the pole shall allow the collocating person or 7 8 entity to collocate at annual rates established pursuant to section 15 9 of P.L. ) (pending before the Legislature as this , c. (C. 10 bill), with rates to be reconciled upon final resolution of the dispute. A dispute shall be pursued in accordance with accelerated docket or 11 12 complaint procedures, where available. 13 14 21. This act shall take effect on the first day of the seventh 15 month next following enactment. 16 17 **STATEMENT** 20 This bill provides for the uniform regulation of small wireless facility deployment in the State by the State government and local 21 22 government units (authorities). The bill prohibits an authority from 23 regulating small wireless facilities in a manner inconsistent with the 24 bill, including entering into an exclusive arrangement with any person 25 or entity for the use of the right-of-way for: 26 1) the collocation of a small wireless facility; 27 2) the mounting or installation of a small wireless facility on new 28 or replacement poles; 3) the installation of associated antenna equipment adjacent to a structure on which a small wireless facility is or will be collocated, mounted, or installed; or 4) the installation, operation, marketing, modification, maintenance, or replacement of associated poles. The bill provides that a wireless provider, as defined in the bill, is to have the right, as a permitted use not subject to zoning review or approval, and without the need for authority consent to: 37 1) collocate small wireless facilities; 2) mount or install small wireless facilities on new or replacement poles; 3) install associated antenna equipment adjacent to a structure on which a small wireless facility is or will be collocated, mounted, or installed; or 4) install, modify, or replace its own poles, or, with the permission of the owner, a third party's poles, associated with a small wireless facility, along, across, upon, and under the right-of-way. The bill provides that each new, replaced, or modified pole installed in the right-of-way for the purpose of collocating, mounting,

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restrictions pursuant to the bill. A wireless provider is not to install a 1 2 new pole unless the wireless provider has determined it cannot meet its 3 service objectives by collocating on existing poles or structures. An 4 authority may adopt aesthetics requirements governing the deployment 5 of small wireless facilities and associated antenna equipment and poles 6 in the right-of-way, subject to certain requirements pursuant to the bill. 7 A wireless provider is to comply with undergrounding requirements 8 that are consistent with the bill.

9 The bill requires a wireless provider to repair all damage to the 10 right-of-way caused by the activities of the wireless provider and to 11 return the right-of-way to its functional and aesthetic equivalence 12 before the damage, pursuant to the competitively neutral, reasonable 13 requirements, and specifications of the authority. If the wireless 14 provider fails to make the repairs required by the authority within a 15 reasonable time after written notice, the authority may make those 16 repairs and charge the applicable party the reasonable documented cost 17 of the repairs.

18 Under the bill, a wireless provider is not required to replace or 19 upgrade an existing pole, except for reasons of structural necessity or 20 compliance with applicable building codes. A wireless provider may, 21 with the permission of the pole owner, replace or modify the existing 22 pole, but any replacement or modification is to be consistent with the 23 design aesthetics of the pole being modified or replaced. The bill 24 requires wireless provider to notify an authority at least 30 days before 25 the abandonment of a small wireless facility located within the 26 authority's jurisdiction. Following receipt of the notice, the authority is 27 to direct the wireless provider to remove all or any portion of the small 28 wireless facility and associated antenna equipment that the authority 29 determines would be in the best interest of the public. If the wireless 30 provider fails to remove the abandoned small wireless facility within 31 90 days after the notice, the authority may undertake to remove the 32 small wireless facility and recover the actual and reasonable expenses 33 of the removal from the wireless provider, its successors, or assigns.

The bill allows an authority to require an applicant to obtain a permit for:

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1) the collocation of a small wireless facility;

37 2) the mounting or installation of a small wireless facility on a38 new, modified, or replacement pole; or

39 3) the installation, modification, or replacement of a pole or40 antenna equipment as provided in the bill.

Each permit issued pursuant to the bill is to be of general applicability and is not to apply exclusively to a small wireless facility and an authority is to receive and process applications following certain requirements pursuant to the bill. Application fees for any permit issued pursuant to the bill are not to exceed certain amounts pursuant to the bill.

Under the bill, the rates, fees, and terms and conditions for anymake-ready work to collocate, mount, or install a small wireless

facility on an authority pole and to install associated antenna 1 2 equipment are to be non-discriminatory, competitively neutral, 3 commercially reasonable, and are in compliance with the provisions of 4 the bill. The bill further provides that all rates and fees established 5 pursuant to the bill are to be a reasonable approximation of the 6 authority's reasonable costs, and are to be applied by the authority in a 7 non-discriminatory manner. An authority may not require a wireless 8 provider to pay any rates, fees, or compensation to the authority or 9 other person other than what is expressly authorized by the bill for the 10 right to use or occupy the right-of-way for the collocation, mounting, 11 or installation of a small wireless facility on a pole in the right-of-way, 12 or for the installation, maintenance, modification, or replacement of 13 associated antenna equipment or a pole in the right-of-way.

14 The bill provides that an authority is not to have or exercise any 15 jurisdiction or authority over the design, engineering, construction, 16 installation, or operation of a small wireless facility located in an 17 interior structure or upon the site of a campus, stadium, or athletic 18 facility not owned or controlled by the authority, other than to require 19 compliance with applicable building codes. Further, except as it relates 20 to small wireless facilities subject to the permit and fee requirements 21 established pursuant the bill or otherwise specifically authorized by 22 State or federal law, an authority is not to adopt or enforce any 23 regulations or requirements on the placement or operation of 24 communications facilities in the right-of-way by a communications 25 service provider authorized by federal, State, or local law to operate in 26 the right-of-way, regulate any communications services, or impose or 27 collect any tax, fee, rate, or charge for the provision of additional 28 communications service over the communications service provider's 29 communications facilities in the right-of-way.

30 The bill allows an authority to adopt an ordinance that makes 31 available to wireless providers rates, fees, and other terms and 32 conditions that comply with the provisions of the bill. In the absence 33 of an ordinance, a wireless provider may install and operate a small 34 wireless facility and any associated poles and antenna equipment 35 under the requirements of the bill. An authority may not require a 36 wireless provider to enter into an agreement to implement the 37 provisions of the bill, but agreements are permissible if voluntary and 38 non-discriminatory.

39 The bill provides that an authority may adopt reasonable 40 indemnification, insurance, and bonding requirements related to a 41 small wireless facility and associated pole permits and antenna 42 equipment. The bill requires a wireless provider that owns or operates 43 a small wireless facility or utility pole in the right-of-way to 44 indemnify, protect, defend, and hold the authority and its elected 45 officials, officers, and employees, agents, and volunteers harmless 46 against all claims, lawsuits, judgements, costs, liens, losses, expenses 47 and fees.

The bill further provides that an authority may require a wireless provider to have in effect certain insurance coverage as provided in the bill. The bill also allows an authority to impose reasonable and nondiscriminatory requirements for bonds, escrow deposits, letters of credit, or any other type of financial surety to ensure removal of abandoned or unused wireless facilities or damage to the right-of-way or authority property caused by the wireless provider or its agent.

8 The bill provides that nothing in the bill is to be construed to 9 authorize certain actions, including authorizing a person to collocate a small wireless facility on property owned by a public utility without 10 11 consent of the public utility, to impact, modify or supersede any 12 construction standard or other obligation applicable to certain entities 13 that are not wireless providers, or to apply to a public utility's use of 14 its own poles, facilities, or both for communications associated with its 15 public utility operations.

16 The bill provides that a court of competent jurisdiction is to have 17 jurisdiction to determine disputes arising pursuant to the bill. A dispute 18 is to be pursued in accordance with accelerated docket or complaint 19 procedures, where available.