SENATE, No. 4200 **STATE OF NEW JERSEY** 219th LEGISLATURE

INTRODUCED DECEMBER 2, 2021

Sponsored by: Senator NICHOLAS J. SACCO District 32 (Bergen and Hudson) Senator JOSEPH A. LAGANA District 38 (Bergen and Passaic)

SYNOPSIS

Revises conditions for use of virtual or remote instruction to meet minimum 180-day school year requirement.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 12/20/2021)

AN ACT concerning flexible instruction days for public schools and
 approved private schools for students with disabilities, and
 amending P.L.1996, c.138 and P.L.2020, c.27.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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8 1. Section 9 of P.L.1996, c.138 (C.18A:7F-9) is amended to 9 read as follows:

10 9. a. In order to receive any State aid pursuant to P.L.2007, 11 c.260 (C.18A:7F-43 et al.), a school district, charter school, 12 renaissance school project, county vocational school district, or county special services school district shall comply with the rules 13 14 and standards for the equalization of opportunity which have been 15 or may hereafter be prescribed by law or formulated by the 16 commissioner pursuant to law, including those implementing 17 P.L.1996, c.138 (C.18A:7F-1 et al.) and P.L.2007, c.260 18 (C.18A:7F-43 et al.) or related to the core curriculum content 19 standards required by P.L.2007, c.260 (C.18A:7F-43 et al.), and 20 shall further comply with any directive issued by the commissioner pursuant to section 6 of P.L.1996, c.138 (C.18A:7F-6). 21 The 22 commissioner is hereby authorized to withhold all or part of a 23 district's State aid for failure to comply with any rule, standard or 24 directive. No State aid shall be paid to any district which has not 25 provided public school facilities for at least 180 days during the 26 preceding school year, but the commissioner, for good cause shown, 27 may remit the penalty.

b. Notwithstanding the provisions of subsection a. of this 28 29 section to the contrary, in the event that a school district is required 30 to close the schools of the district for one or more [than three 31 consecutive] school days due to inclement weather or hazardous 32 transportation conditions, a declared state of emergency, a declared 33 public health emergency, or a directive by the appropriate health 34 agency or officer to institute a public health-related closure, the 35 commissioner shall allow the district to apply to the 180-day 36 requirement established pursuant to subsection a. of this section, 37 one or more days of virtual or remote instruction provided to 38 students on the day or days the schools of the district were closed if 39 the program of virtual or remote instruction meets such criteria as 40 may be established by the commissioner. A district that wants to 41 use a program of virtual or remote instruction to meet the 180-day 42 requirement in accordance with this subsection shall, with board of education approval, submit its proposed program of virtual or 43 44 remote instruction to the commissioner within 30 days of the 45 effective date of P.L.2020, c.27 and annually thereafter, provided

Matter underlined thus is new matter.

EXPLANATION – Matter enclosed in **bold-faced** brackets **[thus]** in the above bill is not enacted and is intended to be omitted in the law.

however that if the school district is unable to complete and submit its proposed program within the 30-day period and the district is required to close its schools for <u>inclement weather or hazardous</u> <u>transportation conditions</u>, a declared state of emergency, <u>a</u> declared public health emergency, or a directive by the appropriate health agency or officer to institute a public health-related closure, the commissioner may retroactively approve the program.

A day of virtual or remote instruction, if instituted under a program approved by the commissioner, shall be considered the equivalent of a full day of school attendance for the purposes of meeting State and local graduation requirements, the awarding of course credit, and such other matters as determined by the commissioner.

14 If a program of virtual or remote instruction is implemented for 15 the general education students the same educational opportunities 16 shall be provided to students with disabilities. Special education 17 and related services, including speech language services, counseling 18 services, physical therapy, occupational therapy, and behavioral 19 services, may be delivered to students with disabilities through the 20 use of electronic communication or a virtual or online platform and 21 as required by the student's Individualized Education Program 22 (IEP), to the greatest extent practicable.

23 c. In the event that the State or local health department 24 determines that it is advisable to close or mandates closure of the 25 schools of a school district due to a declared state of emergency, 26 declared public health emergency, or a directive by the appropriate 27 health agency or officer to institute a public health-related closure, 28 or in the event that there is inclement weather or hazardous 29 transportation conditions that requires the closure of the schools of 30 a school district for one or more school days, the superintendent of 31 schools shall have the authority to implement the school district's 32 program of virtual or remote instruction. The superintendent shall 33 consult with the board of education prior to such decision if 34 practicable. The superintendent shall ensure that students, parents, 35 staff, and the board of education or boards of education are 36 informed promptly of the superintendent's decision.

d. The commissioner shall define virtual and remote instruction
and establish guidance for its use. The guidance shall provide
school districts with information on:

40 (1) providing instruction to students who may not have access to
41 a computer or to sufficient broadband, or to any technology
42 required for virtual or remote instruction;

(2) the required length of a virtual or remote instruction day;

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44 (3) the impact of virtual or remote instruction on the school45 lunch and school breakfast programs;

46 (4) the impact of virtual or remote instruction on the schedule47 for administering State assessments; and

(5) such other topics as the commissioner deems necessary.

1 e. (1) Nothing in subsection b., c., or d. of this section shall be 2 construed to limit, supersede or preempt the rights, privileges, 3 compensation, remedies, and procedures afforded to public school 4 employees or a collective bargaining unit under federal or State law 5 or any provision of a collective bargaining agreement entered into 6 by the school district. In the event of the closure of the schools of a 7 school district due to a declared state of emergency, declared public 8 health emergency, or a directive by the appropriate health agency or 9 officer to institute a public health-related closure for a period longer 10 than three consecutive school days, public school employees 11 covered by a collective negotiations agreement shall be entitled to 12 compensation, benefits, and emoluments as provided in the 13 collective negotiations agreement as if the school facilities 14 remained open for any purpose and for any time lost as a result of 15 school closures or use of virtual or remote instruction, except that 16 additional compensation, benefits, and emoluments may be 17 negotiated for additional work performed.

18 (2) In the event of the closure of the schools of a school district 19 due to a declared state of emergency, declared public health 20 emergency, or a directive by the appropriate health agency or 21 officer to institute a public health-related closure for a period longer 22 than three consecutive school days, public school employees who 23 are not covered by a collective negotiations agreement shall be 24 entitled to any benefits, compensation, and emoluments to which 25 they otherwise would be entitled as if they had performed the work 26 for such benefits, compensation, and emoluments as if the school 27 facilities remained open for any purpose and for any time lost as a 28 result of school closures or use of virtual or remote instruction.

29 (3) If the schools of a school district are subject to a health-30 related closure for a period longer than three consecutive school 31 days, which is the result of a declared state of emergency, declared 32 public health emergency, or a directive by the appropriate health 33 agency or officer, then the school district shall continue to make 34 payments of benefits, compensation, and emoluments pursuant to 35 the terms of a contract with a contracted service provider in effect on the date of the closure as if the services for such benefits, 36 37 compensation, and emoluments had been provided, and as if the 38 school facilities had remained open. Payments received by a 39 contracted service provider pursuant to this paragraph shall be used 40 to meet the payroll and fixed costs obligations of the contracted 41 service provider, and employees of the contracted service provider 42 shall be paid as if the school facilities had remained open and in full 43 operation. A school district shall make all reasonable efforts to 44 renegotiate a contract in good faith subject to this paragraph and 45 may direct contracted service providers, who are a party to a 46 contract and receive payments from the school district under this 47 paragraph, to provide services on behalf of the school district which 48 may reasonably be provided and are within the general expertise or

1 service provision of the original contract. Negotiations shall not 2 include indirect costs such as fuel or tolls. As a condition of 3 negotiations, a contracted service provider shall reveal to the school 4 district whether the entity has insurance coverage for business 5 interruption covering work stoppages. A school district shall not be 6 liable for the payment of benefits, compensation, and emoluments 7 pursuant to the terms of a contract with a contracted service 8 provider under this paragraph for services which otherwise would 9 not have been provided had the school facilities remained open. 10 Nothing in this paragraph shall be construed to require a school 11 district to make payments to a party in material breach of a contract 12 with a contracted service provider if the breach was not due to a 13 closure resulting from a declared state of emergency, declared 14 public health emergency, or a directive by the appropriate health 15 agency or officer.

16 (4) If the schools of a school district are subject to a health-17 related closure for a period longer than three consecutive school 18 days, which is the result of a declared state of emergency, declared 19 public health emergency, or a directive by the appropriate health 20 agency or officer, the school district shall be obligated to make 21 payments for benefits, compensation, and emoluments and all payments required pursuant to P.L.1968, c.243 (C.18A:6-51 et 22 23 seq.), to an educational services commission, county special 24 services school district, and a jointure commission, and under any 25 shared services agreement and cooperative contract entered into 26 with any other public entity. An educational services commission, 27 county special services school district, and jointure commission 28 shall continue to make payments of benefits, compensation, and 29 emoluments pursuant to the terms of a contract with a contracted 30 service provider or a shared services agreement in effect on the date 31 of the closure as if the services for such benefits, compensation, and 32 emoluments had been provided, and as if the school facilities had 33 remained open. Payments received by a contracted service provider 34 or public entity pursuant to this paragraph shall be used to meet the 35 payroll and fixed costs obligations of the contracted service 36 provider or public entity, and employees of the contracted service 37 provider or public entity shall be paid as if the school facilities had 38 remained open and in full operation. Upon request of the school 39 district, the educational services commission, county special 40 services school district, and a jointure commission shall certify, and 41 provide any supporting documentation to a school district as may be 42 necessary to verify, that payments received have been used solely to 43 meet the payroll and fixed costs of the contracted service provider 44 or public entity. Any portion of those payments not used to meet 45 the payroll and fixed costs shall be returned to the school district. 46 An educational services commission, county special services school 47 district, jointure commission or any lead school district under a 48 shared services agreement or cooperative contract, shall make all

1 reasonable efforts to renegotiate a contract in good faith subject to 2 this paragraph and may direct contracted service providers or public 3 entities, who are a party to a contract and receive payments under 4 this paragraph, to provide services which may reasonably be 5 provided and are within the general expertise or service provision of 6 the original contract. Negotiations shall not include indirect costs 7 such as fuel or tolls. As a condition of negotiations, a contracted 8 service provider or public entity shall reveal whether the entity has 9 insurance coverage for business interruption covering work 10 stoppages.

11 (5) The provisions of paragraphs (1) through (4) of this 12 subsection e. shall not apply to any employee whose weekly hours of work are reduced, and to whom unemployment benefits are 13 14 provided, pursuant to a shared work program approved pursuant to 15 the provisions of P.L.2011, c.154 (C.43:21-20.3 et seq.). А 16 contracted service provider, educational services commission, 17 county special services school district, or jointure commission shall 18 notify any school district with which it has entered into a contract to 19 provide services of its intent to reduce the hours of work of its 20 employees pursuant to a shared work program approved pursuant to the provisions of P.L.2011, c.154 (C.43:21-20.3 et seq.). 21 22 Notwithstanding the provisions of paragraph (3) of this subsection 23 e., if a contracted service provider reduces the amount that it pays 24 to its employees providing services to a school district, and that 25 reduction is the result of a reduction of workhours of those 26 employees made pursuant to a shared work program approved 27 pursuant to the provisions of P.L.2011, c.154 (C.43:21-20.3 et seq.), 28 then the amount paid by the public school district to the contracted 29 service provider shall be reduced by the same amount. 30 Notwithstanding the provisions of paragraph (4) of this subsection 31 e., if an educational services commission, county special services 32 school district, or jointure commission reduces the amount that it 33 pays to its employees providing services to a school district, and 34 that reduction is the result of a reduction of workhours of the those 35 employees made pursuant to a shared work program approved pursuant to the provisions of P.L.2011, c.154 (C.43:21-20.3 et seq.), 36 37 then the amount paid by the public school district to the educational 38 services commission, county special services school district, or 39 jointure commission shall be reduced by the same amount.

40 f. For purposes of subsections b., c., d., and e. of this section,
41 "school district" shall include a charter school and a renaissance
42 school project.

43 (cf: P.L.2020, c.57, s.3)

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45 2. Section 2 of P.L.2020, c.27 (C.18A:46-21.1) is amended to 46 read as follows:

47 2. a. In the event that an approved private school for students
48 with disabilities is required to close the school for <u>one or</u> more

S4200 SACCO, LAGANA 7

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1 [than three consecutive] school days due to inclement weather or 2 hazardous transportation conditions, a declared state of emergency, 3 a declared public health emergency, or a directive by the 4 appropriate health agency or officer to institute a public health-5 related closure, the commissioner shall allow the school to apply 6 one or more days of virtual or remote instruction provided to 7 students on the day or days the school was closed to qualify as a 8 day of instruction for the purposes of calculating tuition if the 9 program of virtual or remote instruction meets such criteria as may 10 be established by the commissioner. An approved private school for 11 students with disabilities that wants to use a program of virtual or 12 remote instruction to qualify as a day of instruction for the purposes 13 of calculating tuition shall submit its proposed program of virtual or 14 remote instruction to the commissioner within 30 days of the 15 effective date of P.L.2020, c.27 and annually thereafter, provided 16 however that if the school is unable to complete its proposed 17 program within the 30-day period and the school is required to close 18 for inclement weather or hazardous transportation conditions, a 19 declared state of emergency, a declared public health emergency, or 20 a directive by the appropriate health agency or officer to institute a 21 public health-related closure, the commissioner may retroactively 22 approve the program. 23 A day of virtual or remote instruction, if instituted under a 24 program approved by the commissioner, shall be considered the 25 equivalent of a full day of school attendance for the purposes of

26 meeting State and local graduation requirements, the awarding of 27 course credit, and such other matters as determined by the 28 commissioner.

29 Special education and related services, including speech 30 services, counseling services, physical language therapy, 31 occupational therapy, and behavioral services, may be delivered to 32 with disabilities through the use of electronic students 33 communication or a virtual or online platform and as required by 34 the student's Individualized Education Program (IEP), to the 35 greatest extent practicable.

b. In the event that the State or local health department 36 37 determines that it is advisable to close or mandates closure of an 38 approved private school for students with disabilities due to a 39 declared state of emergency, declared public health emergency, or a 40 directive by the appropriate health agency or officer to institute a 41 public health-related closure, or in the event that there is inclement 42 weather or hazardous transportation conditions that requires the 43 closure of an approved private school for students with disabilities 44 for one or more school days, the principal of the school shall have 45 the authority to implement the school's program of virtual or remote 46 instruction.

S4200 SACCO, LAGANA

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1 The commissioner shall define virtual and remote instruction c. 2 and establish guidance for its use. The guidance shall provide 3 schools with information on: 4 (1) providing instruction to students who may not have access to 5 a computer or to sufficient broadband, or to any technology required for virtual or remote instruction; 6 7 (2) the required length of a virtual or remote instruction day; 8 (3) the impact of virtual or remote instruction on the schedule 9 for administering State assessments; and 10 (4) such other topics as the commissioner deems necessary. 11 (cf: P.L.2020, c.27, s.2) 12 13 3. This act shall take effect immediately. 14 15 **STATEMENT** 16 17 18 This bill permits a public school or an approved private school for students with disabilities (APSSD) to meet the 180-day school 19 20 year requirement through the use of virtual or remote instruction 21 when the school is required to close for one or more school days 22 due to inclement weather or hazardous transportation conditions, or 23 due to other certain emergencies specified by law. 24 Pursuant to current law, a public school or APSSD may meet the 25 180-day requirement through the use of virtual or remote instruction 26 only if the school or APSSD is required to close for more than three 27 consecutive school days due to a declared state of emergency, a 28 declared public health emergency, or a directive by the appropriate 29 health agency or officer to institute a public health-related closure. 30 Current law does not permit a public school or APSSD to utilize 31 virtual or remote instruction in the event that the school or APSSD 32 is closed due to inclement weather or hazardous transportation 33 Additionally, current law does not permit a public conditions. 34 school or APSSD to utilize virtual or remote instruction in the event 35 that the closure is for a single school day or for two consecutive 36 school days. 37 Under the provisions of this bill, a public school or APSSD is 38 permitted to meet the 180-day school year requirement through the 39 use of virtual or remote instruction when the school is required to 40 close for one or more school days due to inclement weather or 41 hazardous transportation conditions, a declared state of emergency, 42 a declared public health emergency, or a directive by the appropriate health agency or officer to institute a public health-43 44 related closure.