# [Second Reprint] ASSEMBLY, No. 1116

## STATE OF NEW JERSEY 219th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2020 SESSION

Sponsored by: Assemblywoman CAROL A. MURPHY District 7 (Burlington) Assemblyman LOUIS D. GREENWALD District 6 (Burlington and Camden) Assemblyman WAYNE P. DEANGELO District 14 (Mercer and Middlesex)

Co-Sponsored by: Assemblymen Zwicker, Calabrese and Karabinchak

#### SYNOPSIS

Provides for uniform regulation of small wireless facility deployment in this State.

### CURRENT VERSION OF TEXT

As reported by the Assembly Appropriations Committee on March 17, 2021,



(Sponsorship Updated As Of: 12/10/2020)

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AN ACT concerning deployment of small wireless facilities and
 supplementing Title 40 of the Revised Statutes.

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**BE IT ENACTED** by the Senate and General Assembly of the State
of New Jersey:

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1. The Legislature finds and declares that:

a. The deployment of small wireless facilities and other nextgeneration wireless and broadband network facilities is a matter of
federal and statewide concern and interest;

b. Wireless and broadband products and services are a
significant and continually growing part of the State's economy and
encouraging the development of strong and robust wireless and
broadband communications networks throughout the State is
integral to the State's economic competitiveness;

c. Rapid deployment of small wireless facilities will serve
important Statewide goals, such as: meeting the growing consumer
demand for wireless data; increasing competitive options for
communications services available to the State's residents;
promoting the ability of the State's residents to communicate with
their neighbors and with their State and local governments; and
promoting public safety;

d. Small wireless facilities, including facilities commonly
referred to as small cells and distributed antenna systems, are <sup>1</sup>most
<u>cost-effective for a wireless service provider when</u><sup>1</sup> deployed
<sup>1</sup>[most effectively]<sup>1</sup> in <sup>1</sup>[right-of-way] <u>rights-of-way</u><sup>1</sup>;

e. To meet the key objectives of federal law and P.L.

28 c. (C. ) (pending before the Legislature as this bill), wireless providers <sup>1</sup>[need to have] <u>must be granted</u><sup>1</sup> access to <sup>1</sup>[the right-of-29 way] <u>rights-of-way</u><sup>1</sup> and <sup>1</sup><u>have</u><sup>1</sup> the ability to attach to 30 infrastructure in <sup>1</sup>[the right-of-way] rights-of-way<sup>1</sup> to densify 31 32 wireless networks and to provide next-generation wireless services; Rates and fees for the permitting and deployment of small 33 f. 34 wireless facilities in <sup>1</sup>[right-of-way] <u>rights-of-way</u><sup>1</sup> and on authority infrastructure, including utility poles, throughout the 35 State, consistent with federal law, is reasonable and will encourage 36 the development of robust next-generation wireless and broadband 37 38 networks for the benefit of residents throughout the State;

<sup>1</sup>g. Authorities actively manage rights-of-way, acting as trustees
of this limited public asset, to protect residents' safety, preserve the
character of communities, and maintain availability for current and
future uses;<sup>1</sup> and

43  ${}^{1}$  [g.] <u>h.</u><sup>1</sup> The procedures, rates, and fees established in P.L.

44 c. (C. ) (pending before the Legislature as this bill) should be

**EXPLANATION** – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

Matter enclosed in superscript numerals has been adopted as follows: <sup>1</sup>Assembly ATU committee amendments adopted December 10, 2020.

<sup>2</sup>Assembly AAP committee amendments adopted March 17, 2021.

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consistent with federal law and are fair, reasonable, and further the State's interest in facilitating and supporting a robust, reliable, and technologically-advanced wireless and broadband network and reflect a balancing of the interests of the wireless providers deploying new small wireless facilities and the interests of authorities in <sup>1</sup>managing and<sup>1</sup> recovering the cost of managing <sup>1</sup>[access to the right-of-way] the rights-of-way<sup>1</sup>.

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9 2. As used in P.L. , c. (C. ) (pending before the 10 Legislature as this bill):

"Antenna" means an apparatus designed for the purpose of emitting radio frequency, to be operated or operating from a fixed location pursuant to Federal Communications Commission authorization, for the provision of personal wireless service and any commingled information services. "Antenna" shall not include an unintentional radiator, mobile station, or device authorized pursuant to 47 C.F.R. Part 15.

"Antenna equipment" means equipment, switches, wiring,
cabling, power sources, shelters, or cabinets associated with an
antenna, located at the same fixed location as the antenna, and,
when collocated on a structure, is mounted or installed at the same
time as the antenna.

23 "Antenna facility" means an antenna and associated antenna24 equipment.

"Applicable codes" means uniform building, fire, electrical,
plumbing, or mechanical codes adopted by the Commissioner of the
Department of Community Affairs pursuant to P.L.1975, c.217
(C.52:27D-119 et seq.)<sup>1</sup>, or authority amendments to those codes
that are of general application<sup>1</sup> and are consistent with P.L.
c. (C. ) (pending before the Legislature as this bill).

31 "Applicant" means any person who submits an application and is32 a wireless provider.

"Application" means a request submitted by an applicant to an
authority for a permit to: collocate a small wireless facility; install,
modify, or replace a pole on which a small wireless facility will be
collocated, mounted, or installed; mount or install a small wireless
facility on a new or replacement pole; or install associated antenna
equipment adjacent to a structure on which a small wireless facility
is or will be collocated, mounted, or installed.

"Authority" means <sup>1</sup>[a] <u>the State and any</u><sup>1</sup> unit of local 40 government, and any board, commission, committee, authority, 41 agency, office, officer, or employee thereof, which has jurisdiction 42 and control over the use of a '[public]' right-of-way for the 43 placement of a wireless facility within the <sup>1</sup>[public]<sup>1</sup> right-of-way 44 or has zoning or land use control for the placement of a wireless 45 facility not within a <sup>1</sup>[public]<sup>1</sup> right-of-way. "Authority" shall not 46 47 mean a State court having jurisdiction over an authority.

"Authority pole" means a pole or utility pole owned or operated
 by an authority in a <sup>1</sup>[public]<sup>1</sup> right-of-way.

3 "Collocate" or "collocation" means: mounting or installing an
4 antenna facility on a pre-existing structure; or modifying a structure
5 for the purpose of mounting or installing an antenna facility on that
6 structure.

"Communications facility" means the equipment and network
components that provide communications services, including wires,
cables, and associated facilities used by: a cable operator, as
defined in 47 U.S.C. s.522; a telecommunications carrier, as defined
in 47 U.S.C. s.153; a provider of an information service, as defined
in 47 U.S.C. s.153; or a wireless service provider, as defined
pursuant to this section.

14 "Communications service" means: cable service, as defined pursuant to 47 U.S.C. s.522, as amended; information service, as 15 16 pursuant to 47 U.S.C. s.153, defined as amended; telecommunications service, as defined in 47 U.S.C. s.153, as 17 18 amended; mobile service, as defined pursuant to 47 U.S.C. s.153, as 19 amended; or wireless service other than mobile service.

"Communications service provider" means: a cable operator, as
defined pursuant to 47 U.S.C. s.522, as amended; a provider of
information service, as defined pursuant to <sup>1</sup>[24 of]<sup>1</sup> 47 U.S.C.
s.153, as amended; a telecommunications carrier, as defined
pursuant to 47 U.S.C. s.153, as amended; or a wireless service
provider as defined pursuant to this section.

26 "Decorative pole" means an authority pole <sup>1</sup>, or a pole that is subsidized by an authority,<sup>1</sup> that is specially designed and placed 27 for aesthetic purposes <sup>1</sup>[and on which no appurtenances or 28 29 attachments, other than a small wireless facility, lighting, specially 30 designed informational or directional signage, or temporary holiday 31 or special event attachments, have been placed or are permitted to 32 be placed according to non-discriminatory authority rules or codes]<sup>1</sup>. 33

34 "Facility" means an antenna facility or a structure that is used for
35 the provision of personal wireless service, whether the personal
36 wireless service is provided on a stand-alone basis or comingled
37 with other wireless communications services.

38 "FCC" means the Federal Communications Commission of the39 United States.

40 "Fee" means a one-time, nonrecurring charge.

"Historic district" or "historic landmark" means a building,
property, or site, or group of buildings, properties, or sites that are
either:

a. listed on the National Register of Historic Places or formally
determined eligible for listing by the keeper of the National
Register of Historic Places, the individual who has been delegated
the authority by the federal agency to list properties and determine

their eligibility for the National Register of Historic Places, 1 2 pursuant to 47 C.F.R. Part 1, Appendix C; or b. <sup>1</sup>[Listed] <u>listed</u><sup>1</sup> on the New Jersey Register of Historic 3 Places <sup>1</sup>or identified in an authority's master plan adopted pursuant 4 to the "Municipal Land Use Law," P.L.1975, c.291 (C.40:55D-1 et 5 6  $seq.)^{1}$ . 7 "Law" means a federal or State statute, common law, code, rule, 8 regulation, order, or local ordinance, or resolution. 9 "Make-ready work" means the process of ensuring that an 10 authority pole is in suitable condition to receive a small wireless 11 facility and associated antenna equipment. 12 "Micro wireless facility" means an antenna facility that is not 13 larger in dimension than 24 inches in length, 15 inches in width, 14 and 12 inches in height, and that has an exterior antenna, if any, no 15 longer than 11 inches. "Permit" means <sup>1</sup>an<sup>1</sup> authorization <sup>1</sup>[, written or otherwise,]<sup>1</sup> 16 17 required by an authority to perform an action or initiate, continue, 18 or complete a project for the deployment of antenna facilities at a 19 specified location in a right-of-way. 20 "Person" means an individual, corporation, limited liability company, partnership, association, trust, or other entity or 21 22 organization, including an authority. 23 "Personal wireless service" means "commercial mobile service," "unlicensed wireless services," and "common carrier wireless 24 exchange access services," as those terms are defined pursuant to 47 25 26 U.S.C. s.332, and "commercial mobile data service," as defined 27 pursuant to 47 U.S.C. s.1401. 28 "Pole" means a pole in the right-of-way that is or may be used in 29 whole or in part by or for wireline communications, electric 30 distribution, lighting, traffic control, signage, or a similar function, or for the collocation of small wireless facilities. "Pole" shall not 31 32 mean a: tower, either guyed or self-supporting, built for the sole or 33 primary purpose of supporting wireless equipment other than a 34 small wireless facility; building; billboard; or electric transmission 35 structure. "Public utility" shall have the same meaning as provided in 36 37 R.S.48:2-13. 38 "Rate" means a recurring charge. "Right-of-way" means the area on, below, or above a public 39 roadway, highway, street, public sidewalk, alley, or utility easement 40 dedicated for compatible use, but shall not include a federal 41 42 interstate highway. 43 "Small wireless facility" means a facility that meets each of the 44 following conditions: the facility is mounted on a structure 50 feet 45 or less in height, including the antenna or is mounted on a structure 46 no more than 10 percent taller than other adjacent structures or does 47 not extend existing structures on which they are located to a height 48 of more than 50 feet or by more than 10 percent, whichever is

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greater; each antenna associated with the deployment, excluding

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2 associated antenna equipment, is no more than three cubic feet in 3 volume; all other wireless equipment associated with the structure, 4 including wireless equipment associated with the antenna and any pre-existing associated <sup>1</sup>antenna<sup>1</sup> equipment on the structure, is no 5 more than 28 cubic feet in volume; the facility does not require 6 7 antenna structure registration under 47 C.F.R. Part 17; the facility is 8 not located on tribal lands, as defined pursuant to 36 C.F.R. 9 s.800.16; and the facility does not result in human exposure to radio 10 frequency in excess of the applicable safety standards specified pursuant <sup>1</sup>to<sup>1</sup> 47 C.F.R. s.1.1307. 11 "Structure" means a pole, tower, base station, as defined 12 pursuant <sup>1</sup>to<sup>1</sup> 47 C.F.R. s.1.6100, or other building, whether or not 13 14 it has an existing antenna facility, which is used or is to be used for 15 the provision of personal wireless service. 16 "Technically feasible" means that, by virtue of engineering or spectrum usage, the proposed placement for a small wireless 17 facility, or its design, concealment measures, or site location can be 18 implemented without a <sup>1</sup>material<sup>1</sup> reduction in the functionality of 19 20 the small wireless facility. 21 "Tower" shall have the same meaning as defined pursuant to 47 C.F.R. <sup>1</sup><u>s.</u><sup>1</sup>1.6100. 22 23 "Wireless infrastructure provider" means any person, including a 24 person authorized to provide telecommunications service in the 25 State, that builds or installs facilities for the provision of wireless 26 service, but that is not a wireless service provider. 27 "Wireless provider" means a wireless infrastructure provider or a 28 wireless service provider. 29 "Wireless service" means any services provided to the general 30 public and made available on a non-discriminatory basis using 31 licensed or unlicensed spectrum, whether at a fixed location or mobile, provided using <sup>1</sup> [wireless facilities] an antenna facility<sup>1</sup>. 32 "Wireless service provider" means a person who provides 33 wireless services. 34 35 "Wireline backhaul facility" means an above-ground or underground wireline facility used to transport communications 36 37 data or other electric communications from an antenna facility to a 38 communications network. 39 40 3. a. An authority may not enter into an exclusive arrangement with any person or entity for the use of the right-of-41 42 way for: (1) <sup>1</sup><u>the</u><sup>1</sup> collocation of a small wireless facility; 43 (2) the mounting or installation of a small wireless facility on 44 45 new or replacement poles; (3) the installation of associated antenna equipment adjacent to 46 a structure on which a small wireless facility is or will be 47

48 collocated, mounted, or installed; or

1 (4) the installation, operation, marketing, modification,2 maintenance, or replacement of associated poles.

b. Subject to the provisions of this section, a wireless provider
shall have the right, as a permitted use not subject to zoning review
or approval, and without the need for <sup>1</sup>[municipal] <u>authority</u><sup>1</sup>
consent, <sup>1</sup>[pursuant to R.S.48:3-19,]<sup>1</sup> to:

(1) collocate small wireless facilities;

8 (2) mount or install small wireless facilities on new or 9 replacement poles;

(3) install associated antenna equipment adjacent to a structure
on which a small wireless facility is or will be collocated, mounted,
or installed; or

(4) install, modify, or replace its own poles, or, with the
permission of the owner, a third party's poles, associated with a
small wireless facility, along, across, upon, and under the right-ofway.

Small wireless facilities, antenna equipment, and poles
collocated or installed pursuant to this section shall be installed and
maintained as not to obstruct or hinder the usual travel or public
safety in a right-of-way or obstruct the legal use of a right-of-way
by a public utility.

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4. a. A new, replaced, or modified pole installed in a right-ofway after the effective date of P.L. , c. (C. ) (pending before the Legislature as this bill) for the purpose of collocating, mounting, or installing a small wireless facility shall not exceed 50 feet in height above ground level or <sup>1</sup>[ten] <u>10</u><sup>1</sup> percent taller than the tallest existing pole in place as of the effective date of P.L. ,

c. (C. ) (pending before the Legislature as this bill) in the
same right-of-way within 500 feet of the new, replaced, or modified
pole, whichever is greater.

b. A new small wireless facility installed in a right-of-way after
the effective date of P.L. , c. (C. ) (pending before the
Legislature as this bill) may not extend more than 10 percent above
the existing structure on which they are located or 50 feet above
ground level, whichever is greater.

c. A wireless provider shall have the right to collocate, mount,
or install a small wireless facility and install, maintain, modify, and
replace a pole that exceeds the height limits pursuant to subsections
a. and b. of this section along, across, upon, and under the right-ofway, subject to section 3 of P.L., c. (C.) (pending before
the Legislature as this bill) and applicable zoning regulations.

<sup>1</sup>d. A wireless provider shall not apply to install a new pole
unless it has determined after diligent investigation that it cannot
meet its service objectives by collocating on an existing pole or
other structure on which:

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(1) the wireless provider has the right to collocate subject to 1 2 reasonable terms and conditions, including the right to pole mount 3 antenna equipment; and 4 (2) that collocation would not impose technical limitations or 5 significant additional costs. The wireless provider shall certify that 6 it has made such a determination in good faith, based on the assessment of a licensed engineer, and shall provide a written 7 8 summary of the basis for that determination. 9 e. For applications for new poles in the right-of-way in areas 10 zoned for residential use, the authority may propose an alternate location in the right-of-way within 100 feet of the location set forth 11 12 in the application, and the wireless provider shall use the authority's 13 proposed alternate location unless the location imposes technical 14 limits or significant additional costs. The wireless provider shall 15 certify that it has made the determination in good faith, based on the 16 assessment of a licensed engineer, and it shall provide a written summary of the basis for that determination.<sup>1</sup> 17 18 19 5. a. An authority may adopt aesthetics requirements 20 governing the deployment of small wireless facilities and associated antenna equipment and poles in a right-of-way, <sup>1</sup><u>which may include</u> 21 pre-approved designs for new poles in specified areas,<sup>1</sup> subject to 22 23 the following: 24 (1) the aesthetic requirements shall be reasonable, in that they 25 are technically feasible and reasonably directed at avoiding or 26 remedying unsightly or out-of-character deployments, are no more burdensome than those applied to <sup>1</sup>[other types of] <u>functionally</u> 27 equivalent<sup>1</sup> infrastructure deployments, and are <sup>1</sup>[objective and]<sup>1</sup> 28 29 published in advance; 30 (2) any design or concealment measures are not considered a 31 part of the small wireless facility for purposes of the size parameters in the definition of small wireless facility; <sup>1</sup>and<sup>1</sup> 32 (3) an authority may deny an application for not complying with 33 34 an aesthetic requirement only if the authority finds that the denial 35 does not prohibit or have the effect of prohibiting the provision of 36 wireless service <sup>1</sup>[;].<sup>1</sup> 37 b. Aesthetic requirements applicable to deployment of small 38 wireless facilities on decorative poles and in historic districts shall, 39 in addition to the requirements of subsection a. of this section, 40 comply with the following: (1) a wireless provider shall be permitted to collocate small 41 wireless facilities on,  $\frac{1}{2} \operatorname{or}^{1}$  modify  $[1, ]^{1}$  or replace  $\frac{1}{2}$  decorative 42 poles when necessary to deploy a small wireless facility <sup>1</sup>[. An], 43 provided that an<sup>1</sup> authority may require the collocation or 44 45 decorative pole replacement to reasonably conform to the design aesthetics of the original decorative pole or poles <sup>1</sup>[, provided the 46 aesthetic requirements are technically feasible  $]^1$ . 47

(2) an authority may adopt aesthetic requirements applicable in
 historic districts that comply with this section.

6. a. A wireless provider shall comply with undergrounding requirements that are consistent with subsection a. of section 5 of P.L., c. (C.) (pending before the Legislature as this bill) when:

8 (1) the authority has required all electric and 9 telecommunications lines to be placed underground by a date 10 certain that is three months prior to the submission of the 11 application;

(2) a pole the authority allows to remain shall be made available
to wireless providers for the collocation of small wireless facilities,
and a pole may be modified or replaced by a wireless provider to
accommodate the collocation, mounting, or installation of small
wireless facilities, in compliance with P.L. , c. (C. )
(pending before the Legislature as this bill); and

(3) <sup>1</sup>subject to the application process established pursuant to
section 11 of P.L., c. (C.) (pending before the Legislature
as this bill).<sup>1</sup> a wireless provider may install a new pole in the
designated area that otherwise complies with P.L., c. (C.)
(pending before the Legislature as this bill) when the wireless
provider is not able to provide wireless service by collocating on a
remaining structure.

b. For small wireless facilities installed before an authority
adopts requirements that electric and telecommunications lines be
placed underground, an authority adopting these requirements shall
permit:

(1) a wireless provider to maintain the small wireless facilities
in place on any pole not required to be removed, subject to any
applicable pole attachment agreement with the pole owner; or

32 (2) a wireless provider to replace an existing pole within 50 feet33 of the prior location.

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<sup>1</sup>[The authority may require a]  $\underline{A}^1$  wireless provider <sup>1</sup>[to] 35 7. shall<sup>1</sup> repair all damage to a right-of-way caused by the activities of 36 the wireless provider and <sup>1</sup>[to]<sup>1</sup> return the right-of-way to its 37 functional <sup>1</sup>and aesthetic<sup>1</sup> equivalence before the damage, pursuant 38 39 the competitively neutral, reasonable requirements and 40 specifications of the authority. If the wireless provider fails to make 41 the repairs required by the authority within a reasonable time after 42 written notice, the authority may make those repairs and charge the 43 applicable party the reasonable, documented cost of the repairs.

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45 8. A wireless provider shall not be required to replace or
46 upgrade an existing pole except for reasons of structural necessity
47 or compliance with applicable codes. A wireless provider may, with
48 the permission of the pole owner, replace or modify the existing

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pole, but any replacement or modification shall be consistent with
 the design aesthetics of the pole being modified or replaced.

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4 9. A wireless provider is required to notify the authority at 5 least 30 days before the abandonment of a small wireless facility. Following receipt of the notice, the authority shall direct the 6 wireless provider to remove all or any portion of the small wireless 7 8 facility and associated antenna equipment that the authority determines would be in the best interest of  $^{1}$ the<sup>1</sup> public  $^{1}$ [safety]<sup>1</sup>. 9 If the wireless provider fails to remove the abandoned small 10 wireless facility within 90 days after the notice, the authority may 11 12 undertake to remove the small wireless facility and recover the actual and reasonable expenses of the removal from the wireless 13 14 provider, its successors, or assigns.

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16 10. Except as provided in P.L., c. (C. ) (pending before 17 the Legislature as this bill), an authority may not prohibit, regulate, 18 or charge for the collocation, mounting, or installation of a small 19 wireless facility on a new, modified, or replacement pole, or the 20 installation, modification, or replacement of an associated pole or 21 antenna equipment that may be permitted in P.L. , c. (C. ) 22 (pending before the Legislature as this bill).

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11. a. An authority may require an applicant to obtain a permitfor:

(1) the collocation of a small wireless facility not subject to the
provisions of P.L.2011, c.199 (C.40:55D-46.2);

(2) <sup>1</sup>the<sup>1</sup> mounting or installation of a small wireless facility on
 a new, modified, or replacement pole; or

30 (3) the installation, modification, or replacement of  ${}^{1}$ [an 31 associated] <u>a</u><sup>1</sup> pole or antenna equipment as provided in section 3 32 of P.L., c. (C.) (pending before the Legislature as this bill).

Each permit issued pursuant to this section shall be of general applicability and shall not apply exclusively to a small wireless facility. Only one application shall be required for all activities associated with a permit issued pursuant to this section.

b. An authority shall receive and process applications subjectto the following requirements:

39 (1) small wireless facilities shall be classified as permitted uses
40 and not subject to zoning review or approval if they are located in
41 the right-of-way in any zone;

42 (2) an authority may not directly or indirectly require an 43 applicant to perform services or provide goods unrelated to the 44 permit, such as in-kind contributions to the authority including, but 45 not limited to, reserving fiber, conduit, or pole space for the 46 authority;

47 (3) an applicant shall not be required to provide additional48 information to obtain a permit than communications service

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providers that are not wireless providers, provided that an applicant
may be required to include construction and engineering drawings
and information demonstrating compliance with the criteria in
paragraph (9) of this subsection;

(4) an authority may not require:

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6 (a) the collocation, mounting, or installation of a small wireless
7 facility on any specific pole or category of poles or require multiple
8 antenna facilities on a single pole;

9 (b) the use of specific pole types or configurations when 10 installing a new or replacement pole; or

(c) the underground placement of a small wireless facility or
antenna equipment that is or are designated in an application to be
pole-mounted or ground-mounted <sup>1</sup>, provided that an authority may:
(i) require, pursuant to section 6 of P.L., c. (C.) (pending
before the Legislature as this bill), that a wireless provider place
underground fiber that is part of a small wireless facility and not in
or on a pole; or

18 (ii) prohibit, pursuant to section 6 of P.L., c. (C.)
19 (pending before the Legislature as this bill), ground-mounted
20 antenna equipment<sup>1</sup>;

(5) <sup>1</sup><u>subject to the provisions of subparagraph (d) of paragraph</u>
(9) of subsection b. of this section,<sup>1</sup> an authority may not limit the
collocation of a small wireless facility or the mounting or
installation of a small wireless facility on a new <sup>1</sup>[, modified,]<sup>1</sup> or
replacement pole by minimum horizontal separation distance
requirements from an existing small wireless facility <sup>1</sup>[or
structure]<sup>1</sup>;

(6) the authority may require an applicant to include an attestation that the small wireless facility <sup>1</sup>[will] <u>shall</u><sup>1</sup> be operational for use by a wireless service provider within one year after the permit issuance date, unless the authority and the applicant agree to extend this period or a delay is caused by lack of commercial power, communications <sup>1</sup>[transport]<sup>1</sup> facilities to the site, or any other factors outside of the applicant's control;

(7) within <sup>1</sup>[ten] <u>10</u><sup>1</sup> days of receiving an application, an
authority shall determine and notify the applicant in writing
whether the application is complete. If an application is incomplete,
an authority shall specifically identify the missing information in
writing. The processing deadline provided in paragraph (8) of this
subsection shall restart on the date the applicant provides the
missing information to complete the application;

42 (8) an authority shall process an application in a non43 discriminatory manner and the application shall be deemed
44 approved if the authority fails to approve or deny the application
45 within:

(a) 60 days of receipt of an application for a permit involving

collocation of a small wireless facility using an existing structure;

3 4 (b) 90 days for an application for a permit involving deployment 5 of a small wireless facility using a new or replacement pole. <sup>1</sup>If an authority provides written notification to the applicant 6 within 10 days of receiving an application certifying that it is 7 8 experiencing an unusually high overall level of permitting activity <sup>2</sup>[, which] or other circumstances beyond the authority's control 9 that<sup>2</sup> prevents the authority from reviewing and processing the 10 application by the deadline, the processing deadline may be 11 extended automatically for up to 30 days.<sup>1</sup> 12 The processing deadline may be tolled by agreement of the 13 14 applicant and the authority; (9) an authority may deny the application for collocation, 15 mounting, or installation of a small wireless facility on a new or 16 17 replacement pole, or the installation or replacement of an associated 18 pole or antenna equipment that meets the requirements in section 4 19 (C. ) (pending before the Legislature as this of P.L. , c. 20 bill), if the authority finds that the proposed work: 21 (a) <sup>1</sup>[materially]<sup>1</sup> interferes with the safe operation of traffic 22 control equipment; 23 (b) <sup>1</sup>[materially]<sup>1</sup> interferes with sight lines or clear zones for transportation or pedestrians; 24 (c) <sup>1</sup>[materially]<sup>1</sup> interferes with compliance with the federal 25 "Americans with Disabilities Act of 1990" (42 U.S.C. s.12101 et 26 seq.), or similar federal or State standards regarding pedestrian 27 28 access or movement; 29 (d) fails to comply with reasonable and non-discriminatory 30 horizontal spacing requirements of general application adopted by 31 ordinance that concern the location of ground-mounted antenna 32 equipment and new poles and which shall not prevent a wireless 33 provider from serving any location; 34 (e) <sup>1</sup>[designates the location of a new pole for the purpose of 35 mounting or installing a small wireless facility within seven feet in 36 any direction of an electrical conductor, unless the wireless provider 37 obtains the written consent of the public utility that owns or 38 manages the electrical conductor;

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and

(f) fails to comply with applicable codes; or

 $[(g)] (f)^{1}$  fails to comply with sections 4, 5, or 6 of P.L. 40 ) (pending before the Legislature as this bill); 41 c. (C.

42 (10) the authority shall document the basis for an application denial, including the specific code, rule, or statutory provisions on 43 44 which the denial was based, and send the documentation to the 45 applicant on or before the day the authority denies an application. 46 The applicant may cure the deficiencies identified by the authority 47 and resubmit the application within 30 days of the denial without

1 paying an additional application fee. The authority shall approve or 2 deny the revised application within 30 days of resubmission and 3 limit its review to the deficiencies cited in the denial;

4 (11) an applicant seeking to collocate, mount, or install more 5 than one small wireless facility within the jurisdiction of a single 6 authority may file a consolidated application for small wireless 7 facilities and associated poles and antenna equipment and receive a 8 single permit for the collocation, mounting, or installation of 9 <sup>1</sup>[multiple] <u>up to  $25^{1}$  small wireless facilities and the placement of</u> associated poles and antenna equipment  ${}^{1}[;],{}^{1}$  provided  ${}^{1}[,$ 10 however, ] that all small wireless facilities within the consolidated 11 application are substantially the same type and proposed for 12 collocation on substantially the same types of structures; 13

14 (12) an applicant may not file within a 60-day period, three 15 consolidated applications; or multiple applications that collectively 16 seek permits for a combined total of more than 75 small wireless facilities and associated poles and antenna equipment; 17

 $(13)^{1}$  the denial of one or more small wireless facilities in a 18 consolidated application shall not delay processing of any other 19 20 small wireless facilities, poles, or antenna equipment in the same consolidated application. A consolidated application shall be 21 22 collectively processed in accordance with the procedures in this 23 section. A consolidated application that includes a new or 24 replacement pole deployment shall be subject to a 90-day timeframe 25 for approval;

<sup>1</sup>[(12)] 26 (14)<sup>1</sup> installations, mountings, modifications, replacements, and collocations for which a permit is granted 27 pursuant to this section shall be completed by the applicant within 28 29 one year after the permit issuance date unless the authority and the 30 applicant agree to extend this period, or a delay is caused by the 31 lack of commercial power or communications facilities at the site <sup>1</sup>**[**.]:<sup>1</sup> 32

[(13)] (15)<sup>1</sup> approval of an application authorizes the applicant 33 34 to:

(a) undertake the installation, modification, replacement or 35 36 collocation of the approved small wireless facility and any 37 associated pole and antenna equipment; and

38 (b) subject to applicable relocation requirements and the 39 applicant's right to terminate at any time, operate and maintain the 40 small wireless facility and any associated pole and antenna 41 equipment covered by the permit for a period of not less than 10 42 years, which must be renewed for equivalent durations so long as 43 the facilities comply with the criteria set forth in paragraph (9) of 44 this subsection;

45 [(13)] (16)<sup>1</sup> an authority may not institute, either expressly or 46 de facto, a moratorium on:

47 (a) filing, receiving, or processing applications; or

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(b) issuing permits or other required approvals, if any, for the

2 collocation, mounting, or installing of a small wireless facility or 3 the installation, modification, or replacement of associated antenna 4 equipment or poles. 5 <sup>1</sup>If the State or another authority has declared an emergency and 6 the State or another authority institutes a temporary moratorium that 7 is generally applicable and competitively neutral, is necessary to 8 address the emergency, disaster, or related public safety needs 9 within the authority's jurisdiction, is targeted to those geographic 10 areas that are affected by the disaster or emergency, and applies 11 only for the duration of declaration of emergency, then the 12 provisions of subparagraphs (a) and (b) of this paragraph shall not 13 apply.<sup>1</sup> 14 c. An authority shall not require an application for: 15 (1) routine maintenance; (2) the replacement of a small wireless facility or antenna 16 equipment <sup>1</sup>[with a], provided the replacement<sup>1</sup> small wireless 17 facility or antenna equipment <sup>1</sup>[that]<sup>1</sup> is substantially similar <sup>1</sup>to<sup>1</sup> 18 or the same size  $\frac{1}{as}$  or smaller  $\frac{1}{as}$  the replacement <u>than the</u> 19 original small wireless facility or antenna equipment and continues 20 to meet all other requirements of the original permit<sup>1</sup>; or 21 22 (3) the installation, placement, maintenance, operation, or

replacement of a micro wireless facility that is suspended on cables that are strung between existing poles, in compliance with the applicable codes.

An authority may require a permit for work pursuant to subsection a. of this section that requires excavation or closure of sidewalks or vehicular lanes within the right-of-way and the permit shall be issued to the applicant on a non-discriminatory basis upon terms and conditions applied to any other person's activities in the right-of-way that require excavation, closing of sidewalks, or vehicular lanes.

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12. A person owning, managing, or controlling an authority pole in the right-of-way may not enter into an exclusive arrangement with any person for the right to attach to the pole. A person who purchases or otherwise acquires an authority pole is subject to the requirements of P.L., c. (C.) (pending before the Legislature as this bill).

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An authority shall allow the collocation of a small wireless facility and the installation of associated antenna equipment on an existing authority pole, <sup>1</sup>and<sup>1</sup> the mounting or installation of a small wireless facility and the installation of associated antenna equipment on a replacement authority <sup>1</sup>[poles] <u>pole</u>,<sup>1</sup> on nondiscriminatory terms and conditions using the standards in section 5 of P.L. , c. (C. ) (pending before the Legislature as this bill)

and the application requirements in section 11 of P.L.
 c. (C. ) (pending before the Legislature as this bill).

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4 14. a. The rates, fees, and terms and conditions for any makeready work to collocate, mount, or install a small wireless facility on an authority pole and to install associated antenna equipment shall be non-discriminatory, competitively neutral, commercially reasonable, and shall comply with P.L. , c. (C. ) (pending before the Legislature as this bill).

10 b. The authority shall provide a good faith estimate for any 11 make-ready work necessary to enable the authority pole to support 12 the requested collocation, mounting, or installation by a wireless 13 provider, including authority pole replacement if necessary, within 14 60 days after receipt of a complete application. Make-ready work 15 including any authority pole replacement shall be completed within 16 60 days of written acceptance of the good faith estimate by the 17 applicant. An authority may require replacement of the authority 18 pole only if it demonstrates that the collocation would make the 19 authority pole structurally unsound.

The person owning, managing, or controlling the authority 20 c. 21 pole shall not require more make-ready work than required to meet 22 applicable codes or industry standards. Fees for make-ready work 23 shall not include costs related to pre-existing or prior damage or 24 noncompliance. Fees for make-ready work, including any pole 25 replacement, shall not exceed either actual costs or the amount 26 charged to other communications service providers for similar work 27 and shall not include any revenue or contingency-based consultant's 28 fees or expenses.

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15. a. All rates and fees established pursuant to subsection b. of this section shall be a reasonable approximation of the authority's reasonable costs, and shall be applied by the authority in a nondiscriminatory manner. An authority may not require a wireless provider to pay any rates, fees, or compensation to the authority or other person other than what is expressly authorized by P.L. ,

36 c. (C. ) (pending before the Legislature as this bill) for the
37 right to use or occupy the right-of-way for the collocation,
38 mounting, or installation of a small wireless facility on a pole in the
39 right-of-way, or for the installation, maintenance, modification, or
40 replacement of associated antenna equipment or a pole in the right41 of-way.

42 b. Application fees for any permit issued pursuant to P.L.

43 c. (C. ) (pending before the Legislature as this bill) shall not
44 exceed:

(1) \$500 for a single up-front application for collocation of a
small wireless facility that includes up to five small wireless
facilities, with an additional \$100 for each small wireless facility
included in the same application thereafter;

(2) \$250 for the modification or replacement of an existing pole,
 together with the mounting or installation of an associated small
 wireless facility in the right-of-way; <sup>1</sup>and<sup>1</sup>
 (3) \$1,000 for the installation of a new pole, together with the

5 mounting or installation of an associated small wireless facility in 6 the right of way <sup>1</sup>[; and

7 (4) subject to subsection a. of this section, if **]**.

c. Notwithstanding the provisions of any law, rule, regulation, 8 9 or order to the contrary,<sup>1</sup> an authority <sup>1</sup>[elects] <u>may elect</u><sup>1</sup> to charge for use of the right-of-way or the collocation of a small wireless 10 facility on an authority pole in the right-of-way, <sup>1</sup>provided, 11 <u>however, that</u><sup>1</sup> the rate  $\frac{1}{\text{for that use}}$ <sup>1</sup> shall not exceed  $\frac{1}{320}$ 12 <sup>2</sup>[<u>\$50</u><sup>1</sup>] <u>\$200</u><sup>2</sup> per small wireless facility per year for right-of-way 13 access and <sup>1</sup>[\$100] <sup>2</sup>[\$220<sup>1</sup>] \$70<sup>2</sup> per authority pole per year for a 14 small wireless facility collocated, mounted, or installed on an 15 16 authority pole. The rates established pursuant to this paragraph, 17 together with a one-time application fee, shall be the total compensation that the wireless provider is required to pay the 18 19 authority for the deployment of each small wireless facility in the 20 right-of-way and any associated antenna equipment or pole.

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16. a. An authority shall not have or exercise any jurisdiction
or authority over the design, engineering, construction, installation,
or operation of a small wireless facility located in an interior
structure or upon the site of a campus, stadium, or athletic facility
not owned or controlled by the authority, other than to require
compliance with applicable codes.

b. Except as it relates to small wireless facilities subject to the
permit and fee requirements established pursuant to P.L. ,

30 c. (C. ) (pending before the Legislature as this bill) or otherwise specifically authorized by State or federal law, an 31 32 authority shall not adopt or enforce any regulations or requirements 33 on the placement or operation of communications facilities in the 34 right-of-way by a communications service provider authorized by federal, State, or local law to operate in a right-of-way, regulate any 35 36 communications services, or impose or collect any tax, fee, rate, or 37 charge for the provision of additional communications service over 38 the communications service provider's communications facilities in 39 a right-of-way.

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41 17. a. An authority may adopt an ordinance that makes 42 available to wireless providers rates, fees, and other terms and 43 conditions that comply with P.L., c. (C. ) (pending before the Legislature as this bill). <sup>1</sup>[Pursuant to the provisions of this 44 45 section, in ] In<sup>1</sup> the absence of an ordinance <sup>1</sup>[that fully complies 46 with P.L., c. (C. ) (pending before the Legislature as this bill) and until a compliant ordinance is adopted ]<sup>1</sup>, a wireless 47

provider may install and operate a small wireless facility and any 1 2 associated poles and antenna equipment under the requirements of 3 ) (pending before the Legislature as this bill). P.L. , c. (C. 4 An authority may not require a wireless provider to enter into an ) (pending before the 5 agreement to implement P.L., c. (C. 6 Legislature as this bill), but agreements are permissible if voluntary 7 and non-discriminatory.

b. An ordinance or agreement  $1 \text{ or any provision thereof}^1$  that 8 does not <sup>1</sup>[fully]<sup>1</sup> comply with P.L., c. (C. 9 ) (pending 10 before the Legislature as this bill) shall apply only to small wireless facilities and any associated poles and antenna equipment that were 11 12 operational before the effective date of P.L. . c. (C. ) 13 (pending before the Legislature as this bill) and shall be deemed 14 invalid and unenforceable beginning on the 181st day after the 15 effective date of P.L., c. (C. ) (pending before the Legislature as this bill) unless amended to <sup>1</sup>[fully]<sup>1</sup> comply with 16 ) (pending before the Legislature as this bill). If 17 P.L., c. (C. an ordinance or agreement <sup>1</sup>or any provision thereof<sup>1</sup> is invalid 18 pursuant to this subsection, small wireless facilities and associated 19 20 poles and antenna equipment that became operational before the 21 effective date of P.L. , c. (C. ) (pending before the 22 Legislature as this bill), pursuant to the ordinance or agreement, 23 may remain installed and be operated under the requirements of  $^{1}$ <u>the</u> remaining valid portions of the ordinance or agreement or <sup>1</sup> P.L. 24 ) (pending before the Legislature as this bill) 1, as(C. 25 c. applicable<sup>1</sup>. 26

c. <sup>1</sup>[An] <u>Any provision of an<sup>1</sup> agreement or ordinance that</u> 27 applies to small wireless facilities and associated poles and antenna 28 29 equipment that becomes operational on or after the effective date of 30 ) (pending before the Legislature as this bill) is P.L. , c. (C. invalid and unenforceable unless it <sup>1</sup>[fully]<sup>1</sup> complies with P.L. 31 32 ) (pending before the Legislature as this bill). In the c. (C. absence of an ordinance or agreement that <sup>1</sup>[fully]<sup>1</sup> complies with 33 34 P.L., c. (C. ) (pending before the Legislature as this bill), a 35 wireless provider may install and operate a small wireless facility 36 and associated poles and antenna equipment in a right-of-way 37 pursuant to the requirements of <sup>1</sup>the remaining valid portions of the ordinance or agreement or<sup>1</sup> P.L., c. (C. 38 ) (pending before the Legislature as this bill)  $^{1}$ , as applicable<sup>1</sup>. 39

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18. a. An authority may adopt reasonable indemnification,
insurance, and bonding requirements related to a small wireless
facility and associated pole permits and antenna equipment pursuant
to the requirements of this section and section 6 of P.L. ,
c. (C. ) (pending before the Legislature as this bill).

46 b. <sup>1</sup>[An authority shall not require a wireless provider to
47 indemnify and hold the authority and its officers and employees

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harmless against any claims, lawsuits, judgments, costs, liens, 1 2 losses, expenses, or fees, except when a court of competent 3 jurisdiction has found that the negligence of the wireless provider 4 while installing, repairing, or maintaining a small wireless facility 5 or associated poles and antenna equipment caused the harm that 6 created the claims, lawsuits, judgments, costs, liens, losses, 7 expenses, or fees] Any wireless provider that owns or operates 8 small wireless facilities or utility poles in the right-of-way shall 9 indemnify, protect, defend, and hold the authority and its elected 10 officials, officers and, employees, agents, and volunteers harmless 11 against any and all claims, lawsuits, judgments, costs, liens, losses, 12 expenses, fees including reasonable attorney fees and costs of 13 defense, proceedings, actions, demands, causes of action, liability, 14 and suits of any kind and nature, including but not limited to 15 personal or bodily injury or death, property damage or other harm 16 for which recovery of damages is sought, to the extent that it is 17 caused by the negligence of the wireless provider who owns or 18 operates small wireless facilities or utility poles in the right-of-way, 19 any agent, officer, director, representative, employee, affiliate, or 20 subcontractor of the wireless provider, or their respective officers, 21 agents, employees, directors, or representatives while installing, repairing, operating, or maintaining facilities in rights-of-way<sup>1</sup>. 22 23 c. <sup>1</sup>[An authority may require a wireless provider to have in 24 effect insurance coverage consistent with this section, so long as the 25 authority imposes similar requirements on other right-of-way users 26 and the requirements are reasonable and non-discriminatory. 27 (1) An authority may not require a wireless provider to obtain 28 insurance naming the authority or its officers and employees an 29 additional insured. 30 (2) An authority may require a wireless provider to furnish 31 proof of insurance, if required, prior to the effective date of any permit issued for a small wireless facility work] Except for a 32 33 wireless provider with an existing agreement to occupy and operate in the rights-of-way, during the period in which the wireless 34 35 provider's facilities are located on the authority improvements or 36 rights-of-way, the authority may require the wireless provider to 37 carry, at the wireless provider's own cost and expense, the 38 following insurance: 39 (a) property insurance for its property's replacement cost 40 against all risks; 41 (b) workers' compensation insurance, as required by law; or 42 (c) commercial general liability insurance with respect to its 43 activities on the authority improvements or rights-of-way to afford 44 minimum protection limits consistent with its requirements of other 45 users of authority improvements or rights-of-way, including 46 coverage for bodily injury and property damage. An authority may 47 require a wireless provider to include the authority as an additional 48 insured on the commercial general liability policy and provide

certification and documentation of inclusion of the authority in a 1 2 commercial general liability policy as reasonably required by the 3 authority. 4 A wireless provider may self-insure all or a portion of the 5 insurance coverage and limit requirements required by an authority. 6 A wireless provider that self-insures is not required, to the extent of 7 the self-insurance, to comply with the requirement for the naming 8 of additional insureds under this section. A wireless provider that elects to self-insure shall provide to the authority evidence 9 10 sufficient to demonstrate its financial ability to self-insure the 11 insurance coverage and limits required by the authority<sup>1</sup>. 12 <sup>1</sup>[An authority may adopt bonding requirements for small d. wireless facilities if the authority imposes similar requirements in 13 14 connection with permits issued for other right-of-way users. 15 (1) The purpose of the bonds shall be to: (a) provide for the removal of abandoned or improperly 16 17 maintained small wireless facilities, including those that an 18 authority determines need to be removed to protect public health, 19 safety, or welfare; 20 (b) restoration of the right-of-way in connection with removals 21 (C. as provided for in P.L. , c. ) (pending before the 22 Legislature as this bill); or 23 (c) recoup rates or fees that have not been paid by a wireless 24 provider in over 12 months, so long as the wireless provider has 25 received reasonable notice from the authority of any noncompliance pursuant to P.L., c. 26 (C. ) (pending before the 27 Legislature as this bill) and given a reasonable opportunity to cure. 28 (2) Bonding requirements may not exceed \$200 per small 29 wireless facility. For wireless providers with multiple small 30 wireless facilities within the jurisdiction of a single authority, the 31 total bond amount across all facilities may not exceed \$10,000, which may be combined into one bond instrument An authority 32 33 may impose reasonable and non-discriminatory requirements for bonds, escrow deposits, letters of credit, or any other type of 34 financial surety to ensure removal of abandoned or unused wireless 35 36 facilities or damage to the right-of-way or authority property caused by the wireless provider or its agent<sup>1</sup>. 37 38 39 19. a. Nothing in P.L. , c. (C. ) (pending before the 40 Legislature as this bill) shall be construed to allow any person or 41 entity to provide cable services regulated pursuant to 47 U.S.C. 42 s.521 through 47 U.S.C. s.573 without compliance with all laws 43 applicable to those cable operators, nor shall it be interpreted to 44 impose any new requirements on cable operators for the provision 45 of cable service in this State. 46 b. Nothing in P.L. , c. (C. ) (pending before the 47 Legislature as this bill) shall be construed to allow any entity to 48 provide communications services without compliance with all laws

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applicable to communications service providers, nor shall it be
 construed to authorize the collocation, installation, placement,
 maintenance, or operation of any communications facility,
 including a wireline backhaul facility, in the right-of-way, other
 than a small wireless facility.

c. Nothing in P.L., c. (C.) (pending before the
Legislature as this bill) shall authorize the State or any political
subdivision thereof, including an authority, to require small wireless
facility deployment or to regulate wireless service.

10 d. Nothing in P.L. , c. (C. ) (pending before the Legislature as this bill) shall <sup>2</sup> [apply to poles owned by an investor-11 owned public utility] authorize a person to collocate a small 12 wireless facility on property owned by a public utility without 13 14 consent of the public utility nor be construed to impact, modify, or 15 supersede any construction standard, engineering practice, tariff 16 provision, collective bargaining agreement, contractual obligation 17 or right, or federal or State law or regulation relating to facilities or 18 equipment owned or controlled by a public utility or its affiliate, an 19 electric cooperative, or an independent electric transmission company, that is not a wireless provider<sup>2</sup>, except as it concerns a 20 wireless provider's  $^{2}$  application for  $^{2}$  access to a right-of-way and 21 permits for the collocation, mounting, or installation of a small 22 wireless facility on <sup>2</sup>[investor-owned]<sup>2</sup> public utility poles pursuant 23 24 to a pole attachment agreement between the wireless provider and the <sup>2</sup>[investor-owned]<sup>2</sup> public utility. 25

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27 20. A court of competent jurisdiction shall have jurisdiction to determine disputes arising pursuant to P.L. 28 , c. (C. ) 29 (pending before the Legislature as this bill). Pending resolution of a 30 dispute concerning rates for collocation, mounting, and installation 31 of small wireless facilities on authority poles in the right-of-way 32 and the installation of associated antenna equipment, the authority 33 owning or controlling the pole shall allow the collocating person or 34 entity to collocate at annual rates established pursuant to section 15 35 of P.L. , c. (C. ) (pending before the Legislature as this bill), with rates to be reconciled upon final resolution of the dispute. 36 37 A dispute shall be pursued in accordance with accelerated docket or 38 complaint procedures, where available.

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40 21. This act shall take effect on the first day of the seventh41 month next following enactment.