# SENATE, No. 1968 **STATE OF NEW JERSEY** 218th LEGISLATURE

INTRODUCED FEBRUARY 22, 2018

Sponsored by: Senator NELLIE POU District 35 (Bergen and Passaic) Assemblyman BENJIE E. WIMBERLY District 35 (Bergen and Passaic) Assemblyman RAJ MUKHERJI District 33 (Hudson) Assemblywoman SHAVONDA E. SUMTER District 35 (Bergen and Passaic)

Co-Sponsored by: Assemblywoman Pintor Marin

#### SYNOPSIS

Extends document submission deadline for certain residential and mixed use parking projects under Economic Redevelopment and Growth Grant program; increases maximum credit amounts awarded for certain residential and mixed use parking projects.



(Sponsorship Updated As Of: 4/13/2018)

1 AN ACT concerning tax credits under the Economic Redevelopment 2 and Growth Grant program for certain qualified residential 3 projects and mixed use parking projects, and amending P.L.2009, 4 c.90. 5 6 **BE IT ENACTED** by the Senate and General Assembly of the State 7 of New Jersey: 8 9 1. Section 3 of P.L.2009, c. 90 (C.52:27D-489c) is amended to 10 read as follows: 11 3. As used in sections 3 through 18 of P.L.2009, c.90 12 (C.52:27D-489c et al.): "Applicant" means a developer proposing to enter into a 13 14 redevelopment incentive grant agreement. 15 "Ancillary infrastructure project" means structures or 16 improvements that are located within the incentive area but outside 17 the project area of a redevelopment project, including, but not limited to, docks, bulkheads, parking garages, freight rail spurs, 18 19 roadway overpasses, and train station platforms, provided a 20 developer or municipal redeveloper has demonstrated that the 21 redevelopment project would not be economically viable or 22 promote the use of public transportation without such 23 improvements, as approved by the State Treasurer. 24 "Authority" means the New Jersey Economic Development 25 Authority established under section 4 of P.L.1974, c.80 (C.34:1B-26 4). 27 "Aviation district" means the area within a one-mile radius of the outermost boundary of the "Atlantic City International Airport," 28 29 established pursuant to section 24 of P.L.1991, c.252 (C.27:25A-30 24). 31 "Deep poverty pocket" means a population census tract having a 32 poverty level of 20 percent or more, and which is located within the 33 incentive area and has been determined by the authority to be an 34 area appropriate for development and in need of economic 35 development incentive assistance. 36 "Developer" means any person who enters or proposes to enter 37 into a redevelopment incentive grant agreement pursuant to the provisions of section 9 of P.L.2009, c.90 (C.52:27D-489i), or its 38 39 successors or assignees, including but not limited to a lender that 40 completes a redevelopment project, operates a redevelopment 41 project, or completes and operates a redevelopment project. A 42 developer also may be a municipal redeveloper as defined herein or 43 Rutgers, the State University of New Jersey. 44 "Director" means the Director of the Division of Taxation in the 45 Department of the Treasury.

**EXPLANATION** – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

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1 "Disaster recovery project" means a redevelopment project 2 located on property that has been wholly or substantially damaged 3 or destroyed as a result of a federally-declared disaster, and which 4 is located within the incentive area and has been determined by the 5 authority to be in an area appropriate for development and in need 6 of economic development incentive assistance.

7 "Distressed municipality" means a municipality that is qualified 8 to receive assistance under P.L.1978, c.14 (C.52:27D-178 et seq.), a 9 municipality under the supervision of the Local Finance Board 10 pursuant to the provisions of the "Local Government Supervision 11 Act (1947)," P.L.1947, c.151 (C.52:27BB-1 et seq.), a municipality 12 identified by the Director of the Division of Local Government 13 Services in the Department of Community Affairs to be facing 14 serious fiscal distress, a SDA municipality, or a municipality in 15 which a major rail station is located.

"Eligibility period" means the period of time specified in a
redevelopment incentive grant agreement for the payment of
reimbursements to a developer, which period shall not exceed 20
years, with the term to be determined solely at the discretion of the
applicant.

21 "Eligible revenue" means the property tax increment and any other incremental revenues set forth in section 11 of P.L.2009, c.90 22 23 (C.52:27D-489k), except in the case of a Garden State Growth 24 Zone, in which the property tax increment and any other 25 incremental revenues are calculated as those incremental revenues 26 that would have existed notwithstanding the provisions of the "New 27 Jersey Economic Opportunity Act of 2013," P.L.2013, c.161 28 (C.52:27D-489p et al.).

29 "Garden State Growth Zone" or "growth zone" means the four 30 New Jersey cities with the lowest median family income based on 31 the 2009 American Community Survey from the US Census, (Table 32 708. Household, Family, and Per Capita Income and Individuals, 33 and Families Below Poverty Level by City: 2009); or a municipality 34 which contains a Tourism District as established pursuant to section 35 5 of P.L.2011, c.18 (C.5:12-219) and regulated by the Casino 36 Reinvestment Development Authority.

37 "Highlands development credit receiving area or redevelopment
38 area" means an area located within an incentive area and designated
39 by the Highlands Council for the receipt of Highlands Development
40 Credits under the Highlands Transfer Development Rights Program
41 authorized under section 13 of P.L.2004, c.120 (C.13:20-13).

"Incentive grant" means reimbursement of all or a portion of the
project financing gap of a redevelopment project through the State
or a local Economic Redevelopment and Growth Grant program
pursuant to section 4 or section 5 of P.L.2009, c.90 (C.52:27D-489d
or C.52:27D-489e).

47 "Infrastructure improvements in the public right-of-way" mean48 public structures or improvements located in the public right-of-

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1 way that are located within a project area or that constitute an 2 ancillary infrastructure project, either of which are dedicated to or 3 owned by a governmental body or agency upon completion, or any 4 required payment in lieu of the structures, improvements or 5 projects, or any costs of remediation associated with the structures, 6 improvements or projects, and that are determined by the authority, 7 in consultation with applicable State agencies, to be consistent with 8 and in furtherance of State public infrastructure objectives and 9 initiatives. 10 "Low-income housing" means housing affordable according to 11 federal Department of Housing and Urban Development or other 12 recognized standards for home ownership and rental costs and 13 occupied or reserved for occupancy by households with a gross household income equal to 50 percent or less of the median gross 14 15 household income for households of the same size within the 16 housing region in which the housing is located. 17 "Major rail station" means a railroad station located within a 18 qualified incentive area which provides access to the public to a 19 minimum of six rail passenger service lines operated by the New 20 Jersey Transit Corporation. 21 "Mixed use parking project" means a redevelopment project, the 22 parking component of which shall constitute 51 percent or more of 23 any of the following: 24 a. the total square footage of the entire mixed use parking 25 project; 26 b. the estimated revenues of the entire mixed use parking 27 project; or c. the total construction cost of the entire mixed use parking 28 29 project. 30 "Moderate-income housing" means housing affordable, 31 according to United States Department of Housing and Urban 32 Development or other recognized standards for home ownership

and rental costs, and occupied or reserved for occupancy by
households with a gross household income equal to more than 50
percent but less than 80 percent of the median gross household
income for households of the same size within the housing region in
which the housing is located.

38 "Municipal redeveloper" means an applicant for a redevelopment39 incentive grant agreement, which applicant is:

a. a municipal government, a municipal parking authority, or a
redevelopment agency acting on behalf of a municipal government
as defined in section 3 of P.L.1992, c.79 (C.40A:12A-3); or

b. a developer of a mixed use parking project, provided that the
parking component of the mixed use parking project is operated and
maintained by a municipal parking authority for the term of any
financial assistance granted pursuant to P.L.2015, c.69.

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"Municipal Revitalization Index" means the 2007 index by the
 Office for Planning Advocacy within the Department of State
 measuring or ranking municipal distress.

"Non-parking component" means that portion of a mixed use
parking project not used for parking, together with the portion of
the costs of the mixed use parking project, including but not limited
to the footings, foundations, site work, infrastructure, and soft costs
that are allocable to the non-parking use.

9 "Parking component" means that portion of a mixed use parking 10 project used for parking, together with the portion of the costs of 11 the mixed use parking project, including but not limited to the 12 footings, foundations, site work, infrastructure, and soft costs that 13 are allocable to the parking use. The parking component, which 14 may include pedestrian walkways or a skybridge, may be in the 15 same structure as the non-parking component or may be in an 16 adjacent or nearby structure.

"Project area" means land or lands located within the incentive
area under common ownership or control including through a
redevelopment agreement with a municipality, or as otherwise
established by a municipality or a redevelopment agreement
executed by a State entity to implement a redevelopment project.

22 "Project cost" means the costs incurred in connection with the 23 redevelopment project by the developer until the issuance of a 24 permanent certificate of occupancy, or until such other time 25 specified by the authority, for a specific investment or 26 improvement, including the costs relating to receiving Highlands 27 Development Credits under the Highlands Transfer Development Rights Program authorized pursuant to section 13 of P.L.2004, 28 29 c.120 (C.13:20-13), lands, buildings, improvements, real or 30 personal property, or any interest therein, including leases 31 discounted to present value, including lands under water, riparian 32 rights, space rights and air rights acquired, owned, developed or 33 redeveloped, constructed, reconstructed, rehabilitated or improved, 34 any environmental remediation costs, plus costs not directly related 35 to construction, of an amount not to exceed 20 percent of the total 36 costs, capitalized interest paid to third parties, and the cost of 37 infrastructure improvements, including ancillary infrastructure 38 projects, and, for projects located in a Garden State Growth Zone 39 only, the cost of infrastructure improvements including any 40 ancillary infrastructure project and the amount by which total 41 project cost exceeds the cost of an alternative location for the 42 redevelopment project, but excluding any particular costs for which 43 the project has received federal, State, or local funding.

44 "Project financing gap" means:

a. the part of the total project cost, including return on
investment, that remains to be financed after all other sources of
capital have been accounted for, including, but not limited to,
developer-contributed capital, which shall not be less than 20

1 percent of the total project cost, which may include the value of any 2 existing land and improvements in the project area owned or 3 controlled by the developer, and the cost of infrastructure 4 improvements in the public right-of-way, subject to review by the 5 State Treasurer, and investor or financial entity capital or loans for 6 which the developer, after making all good faith efforts to raise 7 additional capital, certifies that additional capital cannot be raised 8 from other sources on a non-recourse basis; and

9 b. the amount by which total project cost exceeds the cost of an10 alternative location for the out-of-State redevelopment project.

"Project revenue" means all rents, fees, sales, and paymentsgenerated by a project, less taxes or other government payments.

13 "Property tax increment" means the amount obtained by:

a. multiplying the general tax rate levied each year by the
taxable value of all the property assessed within a project area in
the same year, excluding any special assessments; and

b. multiplying that product by a fraction having a numerator equal to the taxable value of all the property assessed within the project area, minus the property tax increment base, and having a denominator equal to the taxable value of all property assessed within the project area.

For the purpose of this definition, "property tax increment base" means the aggregate taxable value of all property assessed which is located within the redevelopment project area as of October 1st of the year proceeding the year in which the redevelopment incentive grant agreement is authorized.

"Qualified incubator facility" means a commercial building 27 located within an incentive area: which contains 100,000 or more 28 29 square feet of office, laboratory, or industrial space; which is 30 located near, and presents opportunities for collaboration with, a 31 research institution, teaching hospital, college, or university; and 32 within which, at least 75 percent of the gross leasable area is 33 restricted for use by one or more technology startup companies 34 during the commitment period.

35 "Qualified residential project" means a redevelopment project 36 that is predominantly residential and includes multi-family 37 residential units for purchase or lease, or dormitory units for purchase or lease, having a total project cost of at least 38 39 \$17,500,000, if the project is located in any municipality with a 40 population greater than 200,000 according to the latest federal 41 decennial census, or having a total project cost of at least 42 \$10,000,000 if the project is located in any municipality with a 43 population less than 200,000 according to the latest federal 44 decennial census, or is a disaster recovery project, or having a total 45 project cost of \$5,000,000 if the project is in a Garden State Growth 46 Zone.

47 "Qualifying economic redevelopment and growth grant incentive48 area" or "incentive area" means:

an aviation district;

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a.

2 b. a port district; 3 c. a distressed municipality; or 4 an area (1) designated pursuant to the "State Planning Act," d. 5 P.L.1985, c.398 (C.52:18A-196 et seq.), as: 6 (a) Planning Area 1 (Metropolitan); 7 (b) Planning Area 2 (Suburban); or 8 (c) Planning Area 3 (Fringe Planning Area); 9 (2) located within a smart growth area and planning area 10 designated in a master plan adopted by the New Jersey Meadowlands Commission pursuant to subsection (i) of section 6 of 11 12 P.L.1968, c.404 (C.13:17-6) or subject to a redevelopment plan 13 adopted by the New Jersey Meadowlands Commission pursuant to 14 section 20 of P.L.1968, c.404 (C.13:17-21); (3) located within any land owned by the New Jersey Sports and 15 16 Exposition Authority, established pursuant to P.L.1971, c.137 17 (C.5:10-1 et seq.), within the boundaries of the Hackensack 18 Meadowlands District as delineated in section 4 of P.L.1968, c.404 19 (C.13:17-4); 20 (4) located within a regional growth area, rural development 21 area zoned for industrial use as of the effective date of P.L.2016, 22 c.75, town, village, or a military and federal installation area 23 designated in the comprehensive management plan prepared and 24 adopted by the Pinelands Commission pursuant to the "Pinelands 25 Protection Act," P.L.1979, c.111 (C.13:18A-1 et seq.); 26 (5) located within the planning area of the Highlands Region as 27 defined in section 3 of P.L.2004, c.120 (C.13:20-3) or in a 28 highlands development credit receiving area or redevelopment area; 29 (6) located within a Garden State Growth Zone; 30 (7) located within land approved for closure under any federal 31 Base Closure and Realignment Commission action; or 32 (8) located only within the following portions of the areas designated pursuant to the "State Planning Act," P.L.1985, c.398 33 34 (C.52:18A-196 et al.), as Planning Area 4A (Rural Planning Area), 35 Planning Area 4B (Rural/Environmentally Sensitive) or Planning 36 Area 5 (Environmentally Sensitive) if Planning Area 4A (Rural 37 Planning Area), Planning Area 4B (Rural/Environmentally 38 Sensitive) or Planning Area 5 (Environmentally Sensitive) is 39 located within: 40 (a) a designated center under the State Development and 41 Redevelopment Plan; 42 (b) a designated growth center in an endorsed plan until the State Planning Commission revises and readopts New Jersey's State 43 44 Strategic Plan and adopts regulations to revise this definition as it 45 pertains to Statewide planning areas; 46 (c) any area determined to be in need of redevelopment pursuant 47 to sections 5 and 6 of P.L.1992, c.79 (C.40A:12A-5 and

1 C.40A:12A-6) or in need of rehabilitation pursuant to section 14 of 2 P.L.1992, c.79 (C.40A:12A-14);

3 (d) any area on which a structure exists or previously existed including any desired expansion of the footprint of the existing or 4 5 previously existing structure provided the expansion otherwise 6 complies with all applicable federal, State, county, and local 7 permits and approvals;

8 (e) the planning area of the Highlands Region as defined in 9 section 3 of P.L.2004, c.120 (C.13:20-3) or a highlands 10 development credit receiving area or redevelopment area; or

11 (f) any area on which an existing tourism destination project is 12 located.

13 "Qualifying economic redevelopment and growth grant incentive area" or "incentive area" shall not include any property located 14 15 within the preservation area of the Highlands Region as defined in the "Highlands Water Protection and Planning Act," P.L.2004, 16 17 c.120 (C.13:20-1 et al.).

18 "Redevelopment incentive grant agreement" means an agreement 19 between:

20 a. the State and the New Jersey Economic Development 21 Authority and a developer; or

22 b. a municipality and a developer, or a municipal ordinance 23 authorizing a project to be undertaken by a municipal redeveloper, 24 under which, in exchange for the proceeds of an incentive grant, the 25 developer agrees to perform any work or undertaking necessary for 26 a redevelopment project, including the clearance, development or 27 redevelopment, construction, or rehabilitation of any structure or improvement of commercial, industrial, residential, or public 28 29 structures or improvements within a qualifying economic 30 redevelopment and growth grant incentive area or a transit village.

31 "Redevelopment project" means a specific construction project 32 or improvement, including lands, buildings, improvements, real and 33 personal property or any interest therein, including lands under 34 water, riparian rights, space rights and air rights, acquired, owned, 35 leased, developed or redeveloped, constructed, reconstructed, 36 rehabilitated or improved, undertaken by a developer, owner or 37 tenant, or both, within a project area and any ancillary infrastructure 38 project including infrastructure improvements in the public right of 39 way, as set forth in an application to be made to the authority. The 40 use of the term "redevelopment project" in sections 3 through 18 of 41 P.L.2009, c.90 (C.52:27D-489c et al.) shall not be limited to only 42 redevelopment projects located in areas determined to be in need of 43 redevelopment pursuant to sections 5 and 6 of P.L.1992, c.79 44 (C.40A:12A-5 and C.40A:12A-6) but shall also include, but not be 45 limited to, any work or undertaking in accordance with the 46 "Redevelopment Area Bond Financing Law," sections 1 through 10 47 of P.L.2001, c.310 (C.40A:12A-64 et seq.) or other applicable law, 48 pursuant to a redevelopment plan adopted by a State entity, or as

1 described in the resolution adopted by a public entity created by 2 State law with the power to adopt a redevelopment plan or 3 otherwise determine the location, type and character of a 4 redevelopment project or part of a redevelopment project on land 5 owned or controlled by it or within its jurisdiction, including but 6 not limited to, the New Jersey Meadowlands Commission 7 established pursuant to P.L.1968, c.404 (C.13:17-1 et seq.), the 8 New Jersey Sports and Exposition Authority established pursuant to P.L.1971 c.137 (C.5:10-1 et seq.) and the Fort Monmouth 9 10 Economic Revitalization Authority created pursuant to P.L.2010, 11 c.51 (C.52:27I-18 et seq.).

"Redevelopment utility" means a self-liquidating fund created by
a municipality pursuant to section 12 of P.L.2009, c.90 (C.52:27D4891) to account for revenues collected and incentive grants paid
pursuant to section 11 of P.L.2009, c.90 (C.52:27D-489k), or other
revenues dedicated to a redevelopment project.

"Revenue increment base" means the amounts of all eligible
revenues from sources within the redevelopment project area in the
calendar year proceeding the year in which the redevelopment
incentive grant agreement is executed, as certified by the State
Treasurer for State revenues, and the chief financial officer of the
municipality for municipal revenues.

"SDA district" means an SDA district as defined in section 3 of
P.L.2000, c.72 (C.18A:7G-3).

25 "SDA municipality" means a municipality in which an SDA26 district is situated.

"Technology startup company" means a for profit business that
has been in operation fewer than five years and is developing or
possesses a proprietary technology or business method of a hightechnology or life science-related product, process, or service which
the business intends to move to commercialization.

32 "Tourism destination project" means a redevelopment project 33 that will be among the most visited privately owned or operated 34 tourism or recreation sites in the State, and which is located within 35 the incentive area and has been determined by the authority to be in 36 an area appropriate for development and in need of economic 37 development incentive assistance.

38 "Transit project" means a redevelopment project located within a
39 1/2-mile radius, or one-mile radius for projects located in a Garden
40 State Growth Zone, surrounding the mid-point of a New Jersey
41 Transit Corporation, Port Authority Transit Corporation, or Port
42 Authority Trans-Hudson Corporation rail, bus, or ferry station
43 platform area, including all light rail stations.

44 "Transit village" means a community with a bus, train, light rail,
45 or ferry station that has developed a plan to achieve its economic
46 development and revitalization goals and has been designated by
47 the New Jersey Department of Transportation as a transit village.

1 "University infrastructure" means any of the following located 2 on the campus of Rutgers, the State University of New Jersey: 3 buildings and structures, such as academic buildings, 4 recreation centers, indoor athletic facilities, public works garages, 5 and water and sewer treatment and pumping facilities; 6 b. open space with improvements, such as athletic fields and 7 other outdoor athletic facilities, planned commons, and parks; and 8 transportation facilities, such as bus shelters and parking с. 9 facilities. 10 "Urban transit hub" means an urban transit hub, as defined in 11 section 10 of P.L.2007, c.346 (C.34:1B-208), that is located within 12 an eligible municipality, as defined in section 10 of P.L.2007, c.346 13 (C.34:1B-208), or all light rail stations and property located within a one-mile radius of the mid-point of the platform area of such a 14 15 rail, bus, or ferry station if the property is in a qualified 16 municipality under the "Municipal Rehabilitation and Economic 17 Recovery Act," P.L.2002, c.43 (C.52:27BBB-1 et al.). 18 "Vacant commercial building" means any commercial building 19 or complex of commercial buildings having over 400,000 square 20 feet of office, laboratory, or industrial space that is more than 70 21 percent unoccupied at the time of application to the authority or is 22 negatively impacted by the approval of a "qualified business 23 facility," as defined pursuant to section 2 of P.L.2007, c.346 24 (C.34:1B-208), or any vacant commercial building in a Garden 25 State Growth Zone having over 35,000 square feet of office, 26 laboratory, or industrial space, or over 200,000 square feet of 27 office, laboratory, or industrial space in Atlantic, Burlington, Camden, Cape May, Cumberland, Gloucester, Ocean, or Salem 28 29 counties available for occupancy for a period of over one year. 30 "Vacant health facility project" means a redevelopment project 31 where a health facility, as defined by section 2 of P.L.1971, c.136 32 (C.26:2H-2), currently exists and is considered vacant. A health 33 facility shall be considered vacant if at least 70 percent of that 34 facility has not been open to the public or utilized to serve any patients at the time of application to the authority. 35 36 (cf: P.L.2016, c.75, s.2) 37 38 2. Section 6 of P.L.2009, c.90 (C.52:27D-489f) is amended to 39 read as follows: 40 6. a. Up to the limits established in subsection b. of this section 41 and in accordance with a redevelopment incentive grant agreement, 42 beginning upon the receipt of occupancy permits for any portion of 43 the redevelopment project, or upon any other event evidencing 44 project completion as set forth in the incentive grant agreement, the 45 State Treasurer shall pay to the developer incremental State 46 revenues directly realized from businesses operating at the site of 47 the redevelopment project from the following taxes: the Corporation 48 Business Tax Act (1945), P.L.1945, c.162 (C.54:10A-1 et seq.), the

1 tax imposed on marine insurance companies pursuant to R.S.54:16-2 1 et seq., the tax imposed on insurers generally, pursuant to 3 P.L.1945, c.132 (C.54:18A-1 et seq.), the public utility franchise 4 tax, public utilities gross receipts tax and public utility excise tax 5 imposed on sewerage and water corporations pursuant to P.L.1940, 6 c.5 (C.54:30A-49 et seq.), those tariffs and charges imposed by 7 electric, natural gas, telecommunications, water and sewage 8 utilities, and cable television companies under the jurisdiction of 9 the New Jersey Board of Public Utilities, or comparable entity, 10 except for those tariffs, fees, or taxes related to societal benefits 11 charges assessed pursuant to section 12 of P.L.1999, c.23 (C.48:3-12 60), any charges paid for compliance with the "Global Warming 13 Response Act," P.L.2007, c.112 (C.26:2C-37 et seq.), transitional energy facility assessment unit taxes paid pursuant to section 67 of 14 15 P.L.1997, c.162 (C.48:2-21.34), and the sales and use taxes on 16 public utility and cable television services and commodities, the tax 17 derived from net profits from business, a distributive share of 18 partnership income, or a pro rata share of S corporation income 19 under the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et 20 seq., the tax derived from a business at the site of a redevelopment 21 project that is required to collect the tax pursuant to the "Sales and 22 Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.), the tax imposed 23 pursuant to P.L.1966, c.30 (C.54:32B-1 et seq.) from the purchase 24 of furniture, fixtures and equipment, or materials for the 25 remediation, the construction of new structures at the site of a 26 redevelopment project, the hotel and motel occupancy fee imposed 27 pursuant to section 1 of P.L.2003, c.114 (C.54:32D-1), or the portion of the fee imposed pursuant to section 3 of P.L.1968, c.49 28 29 (C.46:15-7) derived from the sale of real property at the site of the 30 redevelopment project and paid to the State Treasurer for use by the 31 State, that is not credited to the "Shore Protection Fund" or the 32 "Neighborhood Preservation Nonlapsing Revolving Fund" ("New 33 Jersey Affordable Housing Trust Fund") pursuant to section 4 of 34 P.L.1968, c.49 (C.46:15-8). Any developer shall be allowed to 35 assign their ability to apply for the tax credit under this subsection 36 to a non-profit organization with a mission dedicated to attracting 37 investment and completing development and redevelopment The non-profit 38 projects in a Garden State Growth Zone. 39 organization may make an application on behalf of a developer 40 which meets the requirements for the tax credit, or a group of non-41 qualifying developers, such that these will be considered a unified 42 project for the purposes of the incentives provided under this 43 section.

b. (1) Up to an average of 75 percent of the projected annual
incremental revenues or 85 percent of the projected annual
incremental revenues in a Garden State Growth Zone may be
pledged towards the State portion of an incentive grant.

1 (2) In the case of a qualified residential project or a project 2 involving university infrastructure, if the authority determines that 3 the estimated amount of incremental revenues pledged towards the 4 State portion of an incentive grant is inadequate to fully fund the 5 amount of the State portion of the incentive grant, then in lieu of an 6 incentive grant based on the incremental revenues, the developer 7 shall be awarded tax credits equal to the full amount of the 8 incentive grant.

9 (3) In the case of a mixed use parking project, if the authority 10 determines that the estimated amount of incremental revenues 11 pledged towards the State portion of an incentive grant is 12 inadequate to fully fund the amount of the State portion of the 13 incentive grant, then, in lieu of an incentive grant based on the 14 incremental revenues, the developer shall be awarded tax credits 15 equal to the full amount of the incentive grant.

16 The value of all credits approved by the authority pursuant to 17 paragraphs (2) and (3) of this subsection shall not exceed 18 \$823,000,000, of which:

19 (a) \$250,000,000 shall be restricted to qualified residential 20 projects within Atlantic, Burlington, Camden, Cape May, Cumberland, Gloucester, Ocean, and Salem counties, of which 21 22 \$175,000,000 of the credits shall be restricted to the following 23 categories of projects: (i) qualified residential projects located in a 24 Garden State Growth Zone located within the aforementioned 25 counties; and (ii) mixed use parking projects located in a Garden 26 State Growth Zone or urban transit hub located within the 27 aforementioned counties; (iii) and \$75,000,000 of the credits shall 28 be restricted to qualified residential projects in municipalities with a 29 2007 Municipal Revitalization Index of 400 or higher as of the date 30 of enactment of the "New Jersey Economic Opportunity Act of 31 2013," P.L.2013, c.161 (C.52:27D-489p et al.) and located within 32 the aforementioned counties;

33 (b) \$395,000,000 shall be restricted to the following categories 34 of projects: (i) qualified residential projects located in urban transit 35 hubs that are commuter rail in nature that otherwise do not qualify 36 under subparagraph (a) of this paragraph; (ii) qualified residential 37 projects located in Garden State Growth Zones that do not qualify 38 under subparagraph (a) of this paragraph; (iii) mixed use parking 39 projects located in urban transit hubs or Garden State Growth Zones 40 that do not qualify under subparagraph (a) of this paragraph, 41 provided however, an urban transit hub shall be allocated no more 42 than \$25,000,000 for mixed use parking projects; (iv) qualified residential projects which are disaster recovery projects that 43 44 otherwise do not qualify under subparagraph (a) of this paragraph; 45 (v) qualified residential projects in SDA municipalities located in 46 Hudson County that were awarded State Aid in State Fiscal Year 47 2013 through the Transitional Aid to Localities program and 48 otherwise do not qualify under subparagraph (a) of this paragraph;

1 (vi) \$25,000,000 of credits shall be restricted to mixed use parking 2 projects in Garden State Growth Zones which have a population in 3 excess of 125,000 and do not qualify under subparagraph (a) of this 4 paragraph; (vii) \$40,000,000 of credits shall be restricted to 5 qualified residential projects that include a theater venue for the 6 performing arts and do not qualify under subparagraph (a) of this 7 paragraph, which projects are located in a municipality with a 8 population of less than 100,000 according to the latest federal 9 decennial census, and within which municipality is located an urban 10 transit hub and a campus of a public research university, as defined 11 in section 1 of P.L.2009, c.308 (C.18A:3B-46); and (viii) 12 \$105,000,000 of credits shall be restricted to qualified residential 13 projects and mixed use parking projects in Garden State Growth Zones having a population in excess of 125,000 and do not qualify 14 15 under subparagraph (a) of this paragraph;

16 (c) \$87,000,000 shall be restricted to the following categories of 17 projects: (i) qualified residential projects located in distressed 18 municipalities, deep poverty pockets, highlands development credit 19 receiving areas or redevelopment areas, otherwise not qualifying 20 pursuant to subparagraph (a) or (b) of this paragraph; and (ii) mixed 21 use parking projects that do not qualify under subparagraph (a) or (b) of this paragraph, and which are used by an independent 22 23 institution of higher education, a school of medicine, a nonprofit 24 hospital system, or any combination thereof; provided, however, 25 that \$20,000,000 of the \$87,000,000 shall be allocated to mixed use 26 parking projects that do not qualify under subparagraph (a) or (b) of 27 this paragraph;

28 (d) (i) \$16,000,000 shall be restricted to qualified residential 29 projects that are located within a qualifying economic 30 redevelopment and growth grant incentive area otherwise not 31 qualifying under subparagraph (a), (b), or (c) of this paragraph; and 32 (ii) an additional \$50,000,000 shall be restricted to qualified 33 residential projects which, as of the effective date of P.L.2016, c.51, 34 are located in a city of the first class with a population in excess of 35 270,000, are subject to a Renewal Contract for a Section 8 Mark-36 Up-To-Market Project from the United States Department of 37 Housing and Urban Development, and for which an application for 38 the award of tax credits under this subsection was submitted prior to 39 January 1, 2016; and

40 (e) \$25,000,000 shall be restricted to projects involving 41 university infrastructure.

(f) For subparagraphs (a) through (d) of this paragraph, not more than \$40,000,000 of credits shall be awarded to any qualified residential project in a deep poverty pocket or distressed municipality and not more than \$20,000,000 of credits shall be awarded to any other qualified residential project. The developer of a qualified residential project seeking an award of credits towards the funding of its incentive grant shall submit an incentive grant

1 application prior to July 1, 2016 and if approved after September 2 18, 2013, the effective date of P.L.2013, c.161 (C.52:27D-489p et 3 al.) shall submit a temporary certificate of occupancy for the project 4 no later than July 28, 2021. The developer of a mixed use parking 5 project seeking an award of credits towards the funding of its 6 incentive grant pursuant to subparagraph (c) of this paragraph and if 7 approved after the effective date of P.L.2015, c.217, shall submit a 8 temporary certificate of occupancy for the project no later than July 9 28, 2021. The developer of a qualified residential project or a 10 mixed use parking project seeking an award of credits toward the 11 funding of its incentive grant for a project restricted under 12 [category] categories (vi) and (viii) of subparagraph (b) of this 13 paragraph shall submit an incentive grant application prior to July 14 1, [2018] <u>2019</u>, and if approved after the effective date of 15 P.L.2017, c.59, shall submit a temporary certificate of occupancy 16 for the project no later than July 28, [2021] 2022. Applications for 17 tax credits pursuant to this subsection relating to an ancillary 18 infrastructure project or infrastructure improvement in the public 19 right-of-way, or both, shall be accompanied with a letter of support 20 relating to the project or improvement by the governing body or 21 agency in which the project is located. Credits awarded to a 22 developer pursuant to this subsection shall be subject to the same 23 financial and related analysis by the authority, the same term of the 24 grant, and the same mechanism for administering the credits, and 25 shall be utilized or transferred by the developer as if the credits had 26 been awarded to the developer pursuant to section 35 of P.L.2009, 27 c.90 (C.34:1B-209.3) for qualified residential projects thereunder. 28 No portion of the revenues pledged pursuant to the "New Jersey 29 Economic Opportunity Act of 2013," P.L.2013, c.161 (C.52:27D-30 489p et al.) shall be subject to withholding or retainage for 31 adjustment, in the event the developer or taxpayer waives its rights 32 to claim a refund thereof.

33 (4) A developer may apply to the Director of the Division of 34 Taxation in the Department of the Treasury and the chief executive 35 officer of the authority for a tax credit transfer certificate, if the 36 developer is awarded a tax credit pursuant to paragraph (2) or 37 paragraph (3) of this subsection, covering one or more years, in lieu 38 of the developer being allowed any amount of the credit against the 39 tax liability of the developer. The tax credit transfer certificate, 40 upon receipt thereof by the developer from the director and the 41 chief executive officer of the authority, may be sold or assigned, in 42 full or in part, to any other person who may have a tax liability 43 pursuant to section 5 of P.L.1945, c.162 (C.54:10A-5), sections 2 44 and 3 of P.L.1945, c.132 (C.54:18A-2 and C.54:18A-3), section 1 45 of P.L.1950, c.231 (C.17:32-15), or N.J.S.17B:23-5. The certificate 46 provided to the developer shall include a statement waiving the 47 developer's right to claim that amount of the credit against the taxes 48 that the developer has elected to sell or assign. The sale or

1 assignment of any amount of a tax credit transfer certificate allowed 2 under this paragraph shall not be exchanged for consideration 3 received by the developer of less than 75 percent of the transferred 4 credit amount before considering any further discounting to present 5 value that may be permitted. Any amount of a tax credit transfer 6 certificate used by a purchaser or assignee against a tax liability 7 shall be subject to the same limitations and conditions that apply to 8 the use of the credit by the developer who originally applied for and 9 was allowed the credit.

c. All administrative costs associated with the incentive grant
shall be assessed to the applicant and be retained by the State
Treasurer from the annual incentive grant payments.

d. The incremental revenue for the revenues listed in
subsection a. of this section shall be calculated as the difference
between the amount collected in any fiscal year from any eligible
revenue source included in the State redevelopment incentive grant
agreement, less the revenue increment base for that eligible
revenue.

e. The municipality is authorized to collect any information
necessary to facilitate grants under this program and remit that
information in order to assist in the calculation of incremental
revenue.

23 (cf: P.L.2017, c.314, s.3)

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25 3. Section 9 of P.L.2009, c.90 (C.52:27D-489i) is amended to 26 read as follows:

9. a. The authority is authorized to enter into a redevelopment incentive grant agreement with a developer for any redevelopment project located within a qualifying economic redevelopment and growth grant incentive area that does not qualify as such an area solely by virtue of being a transit village.

b. The decision of whether to enter into a redevelopment
incentive grant agreement is solely within the discretion of the
authority and the State Treasurer, provided that they both agree to
enter into an agreement.

36 c. The Chief Executive Officer of the authority, in consultation
37 with the State Treasurer shall negotiate the terms and conditions of
38 any redevelopment incentive grant agreement on behalf of the State.

39 d. (1) The redevelopment incentive grant agreement shall 40 specify the maximum amount of project costs, the amount of the 41 incentive grant to be awarded the developer, the frequency of 42 payments, and the eligibility period, which shall not exceed 20 43 years, during which reimbursement will be granted, and for a 44 project receiving an incentive grant in excess of \$50 million, the 45 amount of the negotiated repayment amount to the State, which may 46 include, but not be limited to, cash, equity, and warrants. Except 47 for redevelopment incentive grant agreements with a municipal 48 redeveloper, or with the developer of a redevelopment project

1 solely with respect to the cost of infrastructure improvements in the 2 public right-of-way including any ancillary infrastructure project in 3 the public right-of-way, in no event shall the base amount of the 4 combined reimbursements under redevelopment incentive grant 5 agreements with the State or municipality exceed 20 percent of the 6 total project cost, except in a Garden State Growth Zone, which 7 shall not exceed 30 percent.

(2) The authority shall be permitted to increase the amount of 8 9 the reimbursement under the redevelopment incentive grant 10 agreement with the State by up to 10 percent of the total project 11 cost if the project is:

12 (a) located in a distressed municipality which lacks adequate access to nutritious food in the judgment of the Chief Executive 13 14 Officer of the authority and will include either a supermarket or 15 grocery store with a minimum of 15,000 square feet of selling space 16 devoted to the sale of consumable products or a prepared food 17 establishment selling only nutritious ready to serve meals;

18 (b) located in a distressed municipality which lacks adequate 19 access to health care and health services in the judgment of the 20 Chief Executive Officer of the authority and will include a health 21 care and health services center with a minimum of 10,000 square 22 feet of space devoted to the provision of health care and health 23 services;

24 (c) located in a distressed municipality which has a business 25 located therein that is required to respond to a request for proposal 26 to fulfill a contract with the federal government as set forth in 27 subsection [d.] f. of section 3 of P.L.2011, c.149 (C.34:1B-244);

(d) a transit project;

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29 (e) a qualified residential project in which at least 10 percent of 30 the residential units are constructed as and reserved for moderate 31 income housing;

32 (f) located in a highlands development credit receiving area or 33 redevelopment area;

34 (g) located in a Garden State Growth Zone;

35 (h) a disaster recovery project;

36 (i) an aviation project;

37 (j) a tourism destination project; or

38 (k) substantial rehabilitation or renovation of an existing 39 structure or structures.

40 (3) The maximum amount of any redevelopment incentive grant 41 shall be equal to up to 30 percent of the total project costs, except 42 for projects located in a Garden State Growth Zone, in which case 43 the maximum amount of any redevelopment incentive grant shall be 44 equal to up to 40 percent of the total project costs. Notwithstanding 45 anything to the contrary contained within this section, the maximum 46 amount of any redevelopment incentive grant with respect to a 47 mixed use parking project shall be up to 100 percent of the total 48 project costs allocable to the parking component of the project, and

1 shall be up to 40 percent of the total project costs allocable to the 2 non-parking component of the project. In addition, notwithstanding 3 anything to the contrary contained in this section, the maximum 4 amount of any redevelopment incentive grant for a qualified 5 residential project described in (i) below shall be up to 80 percent 6 of the total project costs, and for a mixed use parking project 7 described in (i) through (iv) below shall be up to 100 percent of the 8 total project costs allocable to the parking component and up to 80 9 percent of the total project costs allocable to the non-parking component: (i) with respect to a mixed use parking project or 10 11 qualified residential project constructed upon all or a portion of a 12 project site which project site was previously the subject of an award of tax credits pursuant to the "Urban Transit Hub Tax Credit 13 Act," P.L.2007, c.346 (C.34:1B-207 et seq.), as amended by 14 15 P.L.2009, c.90 (C.52:27D-489a et al.), but those tax credits were 16 not issued, (ii) for entertainment venues with seating capacity in 17 excess of 5,000, (iii) a visitor center within or adjacent to a national 18 historic park, or (iv) a youth center in or adjacent to a national 19 historic park. 20 e. Except in the case of a qualified residential project, a mixed 21 use parking project, or a project involving university infrastructure, 22 the authority and the State Treasurer may enter into a 23 redevelopment incentive grant agreement only if they make a 24

finding that the State revenues to be realized from the redevelopment project will be in excess of the amount necessary to reimburse the developer for its project financing gap. This finding may be made by an estimation based upon the professional judgment of the Chief Executive Officer of the authority and the State Treasurer.

f. In deciding whether to recommend entering into a
redevelopment incentive grant agreement and in negotiating a
redevelopment agreement with a developer, the Chief Executive
Officer of the authority shall consider the following factors:

(1) the economic feasibility of the redevelopment project;

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(2) the extent of economic and related social distress in the
municipality and the area to be affected by the redevelopment
project or the level of site specific distress to include dilapidated
conditions, brownfields designation, environmental contamination,
pattern of vacancy, abandonment, or [under utilization] underutilization of the property, rate of foreclosures, or other site
conditions as determined by the authority;

42 (3) the degree to which the redevelopment project will advance43 State, regional, and local development and planning strategies;

(4) the likelihood that the redevelopment project shall, upon
completion, be capable of generating new tax revenue in an amount
in excess of the amount necessary to reimburse the developer for
project costs incurred as provided in the redevelopment incentive
grant agreement, provided, however, that any tax revenue generated

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1 by a redevelopment project that is a disaster recovery project shall

2 be considered new tax revenue even if the same or more tax revenue

3 was generated at or on the site prior to the disaster;

4 (5) the relationship of the redevelopment project to a 5 comprehensive local development strategy, including other major 6 projects undertaken within the municipality;

7 (6) the need of the redevelopment incentive grant agreement to 8 the viability of the redevelopment project or the promotion of the 9 use of public transportation; and

10 (7) the degree to which the redevelopment project enhances and 11 promotes job creation and economic development or the promotion 12 of the use of public transportation.

g. (1) A developer who has entered into a redevelopment 13 14 incentive grant agreement with the authority and the State Treasurer 15 pursuant to this section may, upon notice to and consent of the 16 authority and the State Treasurer, pledge, assign, transfer, or sell 17 any or all of its right, title and interest in and to the agreements and 18 in the incentive grants payable thereunder, and the right to receive 19 same, along with the rights and remedies provided to the developer 20 under the agreement. Any such assignment shall be an absolute 21 assignment for all purposes, including the federal bankruptcy code.

22 (2) Any pledge of incentive grants made by the developer shall 23 be valid and binding from the time the pledge is made and filed in 24 the records of the authority. The incentive grants pledged and 25 thereafter received by the developer shall immediately be subject to 26 the lien of the pledge without any physical delivery thereof or 27 further act, and the lien of any pledge shall be valid and binding 28 against all parties having claims of any kind in tort, contract, or 29 otherwise against the developer irrespective of whether the parties 30 have notice thereof. Neither the redevelopment incentive grant 31 agreement nor any other instrument by which a pledge under this 32 section is created need be filed or recorded except with the 33 authority.

34 (cf: P.L.2015, c.242, s.4)

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- 4. This act shall take effect immediately.
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**STATEMENT** 

41 The bill extends by one year, to July 1, 2019, the application 42 deadline for tax credits for qualified residential projects and mixed 43 use parking projects under the Economic Redevelopment and 44 Growth (ERG) Program in Garden State Growth Zones that have a 45 population in excess of 125,000 and do not otherwise qualify for tax 46 credits under the ERG Program. The deadline for approved projects 47 in these locations to obtain a temporary certificate of occupancy is 48 extended by one year, to July 28, 2022.

1 The bill revises the definition of "parking component" for 2 purposes of mixed use parking projects under the ERG program. 3 Under the bill, the parking component of a mixed use parking 4 project may include pedestrian walkways or a skybridge, and may 5 be in the same structure as the non-parking component or may be in 6 an adjacent or nearby structure.

7 The bill increases the maximum tax credit amounts allowed to be 8 awarded for certain qualified residential projects and mixed use 9 parking projects. The bill specifies that for qualified residential 10 projects constructed upon all or a portion of a project site that was 11 previously the subject of an award under the "Urban Transit Hub 12 Tax Credit Act" (but those tax credits were not issued), the 13 maximum amount of any tax credit is to be up to 80 percent of the 14 total project costs. For mixed use parking projects constructed 15 upon all or a portion of a project site that was previously the subject 16 of an award under the "Urban Transit Hub Tax Credit Act" (but 17 those tax credits were not issued), for entertainment venues with 18 seating capacity in excess of 5,000, a visitor center within or 19 adjacent to a national historic park, or a youth center in or adjacent 20 to a national historic park, the maximum amount of any tax credit is 21 to be up to 100 percent of the total project costs allocable to the 22 parking component and up to 80 percent of the total project costs 23 allocable to the non-parking component.