ASSEMBLY, No. 169 STATE OF NEW JERSEY 218th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2018 SESSION

Sponsored by: Assemblyman PARKER SPACE District 24 (Morris, Sussex and Warren) Assemblyman HAROLD J. WIRTHS District 24 (Morris, Sussex and Warren)

SYNOPSIS

Clarifies that Fish and Game Council has sole authority to regulate freshwater fishing, hunting, and trapping.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



AN ACT concerning the Fish and Game Council, the Division of 1 2 Fish and Wildlife, and the Department of Environmental 3 Protection, amending various parts of the statutory law, and 4 supplementing Title 23 of the Revised Statutes. 5 BE IT ENACTED by the Senate and General Assembly of the State 6 7 of New Jersey: 8 9 1. Section 25 of P.L.1948, c.448 (C.13:1B-23) is amended to 10 read as follows: 25. All of the functions, powers and duties of the Division of 11 12 Fish and Game of the existing State Department of Conservation, [of the Fish and Game Council therein,] and of the State 13 14 Commissioner of Conservation relating to or administered through 15 [said] that division, herein transferred to the Department of 16 Conservation and Economic Development, are hereby assigned to, and shall be exercised and performed through, the Division of Fish 17 and Game in the department. 18 19 (cf: P.L.1948, c.448, s.25) 20 21 2. Section 26 of P.L.1948, c.448 (C.13:1B-24) is amended to 22 read as follows: 23 26. There shall be within , but not of, the Division of Fish [, 24 Game] and Wildlife, a Fish and Game Council which shall consist 25 of 11 members, each of whom shall be chosen with due regard to [his] the member's knowledge of and interest in the conservation of 26 fish and game. Each member of the council shall be appointed by 27 28 the Governor, with the advice and consent of the Senate. Three of 29 [such] the members shall be farmers, recommended to the 30 Governor for appointment to the council by the agricultural 31 convention held pursuant to the provisions of article 2 of chapter 1 of Title 4 of the Revised Statutes; six of [such] the members shall 32 33 be sportsmen, recommended to the Governor for appointment to the 34 council by the New Jersey State Federation of Sportsmen's Clubs; one of [such] the members shall be the [chairman] chairperson of 35 the committee established pursuant to section 7 36 of [the 37 "Endangered] "The Endangered Nongame and Species 38 Conservation [Act" (P.L.1973, c.309; C.23:2A-7)] Act," P.L.1973, 39 c.309 (C.23:2A-7), and one of [such] the members shall be a 40 person knowledgeable in land use management and soil 41 conservation practices. One of [such] the farmer representatives 42 and two of [such] the sportsmen representatives in the council shall 43 be chosen from among residents of any of the following counties--44 Bergen, Essex, Hudson, Morris, Passaic, Sussex and Warren; one of EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

1 [such] <u>the</u> farmer representatives and two of [such] <u>the</u> sportsmen 2 representatives in the council shall be chosen from among residents 3 of any of the following counties--Hunterdon, Mercer, Middlesex, 4 Monmouth, Ocean, Somerset and Union; and one of [such] the 5 farmer representatives and two of [such] the sportsmen representatives shall be chosen from among residents of any of the 6 7 following counties--Atlantic, Burlington, Camden, Cape May, 8 Cumberland, Gloucester and Salem. 9 Each member of the council shall be appointed for a term of [4] 10 four years and shall serve until his successor has been appointed 11 and has qualified. 12 (cf: P.L.1979, c.199, s.72) 13 14 3. Section 29 of P.L.1948, c.448 (C.13:1B-27) is amended to 15 read as follows: 29. The Division of Fish and [Game] Wildlife shall be under 16 17 the immediate supervision of a director, who shall be a person with special training and experience in [wild life] wildlife management 18 19 and otherwise qualified to direct the work of [such] the division. 20 The director of [such] the division shall be appointed by the Fish 21 and Game Council, subject to the approval of the Governor, and 22 shall, unless sooner removed by the Governor as hereinafter 23 provided, serve at the pleasure of [such] the council and until the 24 director's successor is appointed and has qualified. [He] The 25 director shall receive such salary as shall be provided by law. 26 The director shall administer the work of [such] the division 27 under the direction and supervision of the commissioner , except, with respect to implementation of the State Fish and Game Code 28 29 and any comprehensive policies concerned therewith adopted or 30 formulated by the Fish and Game Council, the director shall be 31 under the direction of the Fish and Game Council . 32 (cf: P.L.1948, c.448, s.29) 33 34 4. Section 30 of P.L.1948, c.448 (C.13:1B-28) is amended to 35 read as follows: 36 30. a. In addition to its powers and duties otherwise hereinafter 37 provided in sections 31 through 41 of P.L.1948, c.448 (C.13:1B-29 et al.), the Fish and Game Council shall, subject to the approval of 38 39 the commissioner, formulate comprehensive policies for the 40 protection and propagation of fish, birds, and game animals and for 41 the propagation and distribution of food fish and for the keeping up 42 of the supply thereof in the waters of the State. No such approval 43 of the commissioner shall be required with respect to the 44 formulation of any comprehensive policies concerning the State 45 Fish and Game Code adopted pursuant to sections 31 through 41 of P.L.1948, c.448 (C.13:1B-29 et al.) or with respect to the 46 47 implementation of the State Fish and Game Code by the Division of

Fish and Wildlife, the division director, the Department of 1 2 Environmental Protection, and the commissioner as directed by the 3 council. 4 <u>b.</u> The council shall also: 5 [a.] (1) Consult with and advise the commissioner and director of the Division of Fish and [Game] Wildlife with respect to the 6 7 work of such division. 8 [b.] (2) Study the activities of the Division of Fish and 9 [Game] <u>Wildlife</u> and hold hearings with respect thereto as it may deem necessary or desirable. 10 11 [c.] (3) Report to the Governor and the Legislature annually, 12 and at such other times as it may deem in the public interest, with 13 respect to its findings and conclusions. 14 (cf: P.L.1948, c.448, s.30) 15 16 5. Section 31 of P.L.1948, c.448 (C.13:1B-29) is amended to 17 read as follows: 18 31. As used in this article, unless otherwise specifically 19 indicated: 20 ["Division" means the Division of Fish and Game in the 21 Department of Conservation and Economic Development. 22 "Council" means the Fish and Game Council in the Division of 23 Fish and Game of the Department of Conservation and Economic Development.] 24 "Code" means the State Fish and Game Code **[**.**]**; 25 "Council" means the Fish and Game Council in but not of the 26 27 Division of Fish and Wildlife; and 28 "Division" means the Division of Fish and Wildlife in the 29 Department of Environmental Protection. 30 (cf: P.L.1948, c.448, s.31) 31 32 6. Section 32 of P.L.1948, c.448 (C.13:1B-30) is amended to 33 read as follows: 34 32. For the purpose of providing an adequate and flexible 35 system of protection, propagation, increase, control and 36 conservation of fresh water fish, game birds, game animals, and fur-37 bearing animals in this State, and for their use and development for 38 public recreation and food supply, the council is hereby authorized 39 and empowered to determine under what circumstances, when and 40 in what localities, by what means and in what amounts and numbers 41 such fresh water fish, game birds, game animals, and fur-bearing 42 animals, or any of them, may be pursued, taken, killed, or had in 43 possession so as to maintain an adequate and proper supply thereof, 44 and may, after first having determined the need for such action on 45 the basis of scientific investigation and research, adopt and from 46 time to time amend and repeal such appropriate and reasonable 47 regulations concerning the same, or any of them, penalties for the

violation of which are prescribed by certain of the sections of Title 1 2 23 of the Revised Statutes amended herein, as it deems necessary to 3 preserve, properly utilize or maintain the best relative number of 4 any species or variety thereof, at the times, in the manner and to the 5 extent hereinafter provided. The regulations so established shall be called the State Fish and Game Code. 6 7 The council shall be the sole authority in determining whether or 8 not any species of fresh water fish, game bird, game animal, or fur-9 bearing animal may be pursued, taken, killed, or had in possession 10 and in determining what circumstances, when and in what localities, 11 by what means and in what amounts and numbers those species may 12 be pursued, taken, killed, or had in possession. As directed by the 13 council, the division, the division director, the Department of 14 Environmental Protection, and the Commissioner of Environmental 15 Protection shall implement the State Fish and Game Code as 16 adopted by the council and any comprehensive policies concerned 17 therewith as formulated by the council. 18 (cf: P.L.1948, c.448, s.32) 19 20 7. Section 7 of P.L.1970, c.33 (C.13:1D-4) is amended to read as follows: 21 22 7. a. All the functions, powers and duties of the Division of 23 Fish and Game of the existing Department of Conservation and 24 Economic Development, [of the Fish and Game Council therein,] and of the Division of Shell Fisheries of the existing Department of 25 26 Conservation and Economic Development, and of the Shell 27 Fisheries Council therein, and of the Commissioner of Conservation 28 and Economic Development relating to, or administered through 29 [said] those divisions, are transferred to and vested in the Division 30 of Fish, Game and Shell Fisheries established hereunder. 31 The Fish and Game Council, together with all of its b. 32 functions, powers and duties, is continued as the Fish and Game 33 Council in but not of the Division of Fish, Game and Shell Fisheries 34 in the Department of Environmental Protection. This act shall not 35 affect the terms of office of the present members of the council. 36 The members of the council shall continue to be appointed as 37 provided by existing law. 38 c. The Shell Fisheries Council, together with all of its 39 functions, powers, and duties, is continued as the Shell Fisheries 40 Council in the Division of Fish, Game and Shell Fisheries in the 41 Department of Environmental Protection. This act shall not affect 42 the terms of office of the present members of the council. The 43 members of the council shall continue to be appointed as provided 44 by existing law. (cf: P.L.1970, c.33, s.7) 45 46 47 Section 12 of P.L.1970, c.33 (C.13:1D-9) is amended to 8 48 read as follows:

1 12. The department shall formulate comprehensive policies for 2 the conservation of the natural resources of the State, the promotion 3 of environmental protection and the prevention of pollution of the 4 environment of the State. These comprehensive policies shall not 5 supersede or contradict the State Fish and Game Code as adopted and implemented by the Fish and Game Council pursuant to 6 7 sections 31 through 41 of P.L.1948, c.448 (C.13:1B-29 et al.) or any 8 comprehensive policies concerned therewith formulated by the 9 council. The department shall in addition to the powers and duties 10 vested in it by this act or by any other law have the power to:

a. Conduct and supervise research programs for the purpose of
determining the causes, effects and hazards to the environment and
its ecology;

b. Conduct and supervise Statewide programs of education,
including the preparation and distribution of information relating to
conservation, environmental protection and ecology;

c. Require the registration of persons engaged in operations
which may result in pollution of the environment and the filing of
reports by them containing such information as the department may
prescribe to be filed relative to pollution of the environment, all in
accordance with applicable codes, rules or regulations established
by the department;

23 d. Enter and inspect any property, facility, building, premises, 24 site or place for the purpose of investigating an actual or suspected 25 source of pollution of the environment and conducting inspections, 26 collecting samples, copying or photocopying documents or records, 27 and for otherwise ascertaining compliance or noncompliance with 28 any laws, permits, orders, codes, rules and regulations of the 29 Any information relating to secret processes department. 30 concerning methods of manufacture or production, obtained in the 31 course of such inspection, investigation or determination, shall be 32 kept confidential, except this information shall be available to the 33 department for use, when relevant, in any administrative or judicial 34 proceedings undertaken to administer, implement, and enforce State 35 environmental law, but shall remain subject only to those 36 confidentiality protections otherwise afforded by federal law and by 37 the specific State environmental laws and regulations that the 38 department is administering, implementing and enforcing in that 39 particular case or instance. In addition, this information shall be 40 available upon request to the United States Government for use in 41 administering, implementing, and enforcing federal environmental 42 law, but shall remain subject to the confidentiality protection afforded by federal law. If samples are taken for analysis, a 43 44 duplicate of the analytical report shall be furnished promptly to the 45 person suspected of causing pollution of the environment;

46 e. Receive or initiate complaints of pollution of the
47 environment, including thermal pollution, hold hearings in
48 connection therewith and institute legal proceedings for the

prevention of pollution of the environment and abatement of
 nuisances in connection therewith and shall have the authority to
 seek and obtain injunctive relief and the recovery of fines and
 penalties in a court of competent jurisdiction;

5 f. Prepare, administer and supervise Statewide, regional and local programs of conservation and environmental protection, 6 7 giving due regard for the ecology of the varied areas of the State 8 and the relationship thereof to the environment, and in connection 9 therewith prepare and make available to appropriate agencies in the 10 State technical information concerning conservation 11 environmental protection, cooperate with the Commissioner of 12 Health and Senior Services in the preparation and distribution of 13 environmental protection and health bulletins for the purpose of 14 educating the public, and cooperate with the Commissioner of 15 Health and Senior Services in the preparation of a program of 16 environmental protection;

17 Encourage, direct and aid in coordinating State, regional and g. 18 local programs concerning conservation plans and and 19 environmental protection in accordance with a unified Statewide 20 plan which shall be formulated, approved and supervised by the In reviewing such plans and programs and in 21 department. 22 determining conditions under which such plans may be approved, 23 the department shall give due consideration to the development of a 24 comprehensive ecological and environmental plan in order to be 25 assured insofar as is practicable that all proposed plans and 26 programs shall conform to reasonably contemplated conservation 27 and environmental protection plans for the State and the varied 28 areas thereof;

h. Administer or supervise programs of conservation and
environmental protection, prescribe the minimum qualifications of
all persons engaged in official environmental protection work, and
encourage and aid in coordinating local environmental protection
services;

i. Establish and maintain adequate bacteriological, radiological
and chemical laboratories with such expert assistance and such
facilities as are necessary for routine examinations and analyses,
and for original investigations and research in matters affecting the
environment and ecology;

39 Administer or supervise a program of industrial planning for j. 40 environmental protection; encourage industrial plants in the State to 41 undertake environmental and ecological engineering programs; and 42 cooperate with the State Departments of Health and Senior Services [,] and Labor and Workforce Development, and the New 43 44 Jersey [Commerce Commission] Economic Development 45 Authority, in formulating rules and regulations concerning 46 industrial sanitary conditions;

47 k. Supervise sanitary engineering facilities and projects within
48 the State, authority for which is now or may hereafter be vested by

law in the department, and shall, in the exercise of such supervision, 1 2 make and enforce rules and regulations concerning plans and 3 specifications, or either, for the construction, improvement, 4 alteration or operation of all public water supplies, all public 5 bathing places, landfill operations and of sewerage systems and 6 disposal plants for treatment of sewage, wastes and other 7 deleterious matter, liquid, solid or gaseous, require all such plans or 8 specifications, or either, to be first approved by it before any work 9 thereunder shall be commenced, inspect all such projects during the 10 progress thereof and enforce compliance with such approved plans 11 and specifications;

12 l. Undertake programs of research and development for the
 purpose of determining the most efficient, sanitary and economical
 ways of collecting, disposing, recycling or utilizing [of] solid
 waste;

m. Construct and operate, on an experimental basis, incinerators
or other facilities for the disposal of solid waste, provide the various
municipalities and counties of this State, and the Division of Local
Government Services in the Department of Community Affairs with
statistical data on costs and methods of solid waste collection,
disposal and utilization;

n. Enforce the State air pollution, water pollution,
conservation, environmental protection, solid and hazardous waste
management laws, rules and regulations, including the making and
signing of a complaint and summons for their violation by serving
the summons upon the violator and thereafter filing the complaint
promptly with a court having jurisdiction;

o. Acquire by purchase, grant, contract or condemnation, title
to real property, for the purpose of demonstrating new methods and
techniques for the collection or disposal of solid waste;

p. Purchase, operate and maintain, pursuant to the provisions of
this act, any facility, site, laboratory, equipment or machinery
necessary to the performance of its duties pursuant to this act;

q. Contract with any other public agency or corporation
incorporated under the laws of this or any other state for the
performance of any function under this act;

r. With the approval of the Governor, cooperate with, apply
for, <u>and</u> receive and expend funds from, the federal government, the
State Government, or any county or municipal government or from
any public or private sources for any of the objects of this act;

s. Make annual and such other reports as it may deem proper to
the Governor and, <u>pursuant to section 2 of P.L.1991</u>, <u>c.164</u>
(C.52:14-19.1), to the Legislature, evaluating the demonstrations
conducted during each calendar year;

t. Keep complete and accurate minutes of all hearings held
before the commissioner or any member of the department pursuant
to the provisions of this act. All such minutes shall be retained in a

permanent record, and shall be available for public inspection at all
 times during the office hours of the department;

3 u. Require any person subject to a lawful order of the 4 department, which provides for a period of time during which such 5 person subject to the order is permitted to correct a violation, to 6 post a performance bond or other security with the department in 7 such form and amount as shall be determined by the department. 8 Such bond need not be for the full amount of the estimated cost to 9 correct the violation but may be in such amount as will tend to 10 insure good faith compliance with said order. The department shall 11 not require such a bond or security from any public body, agency or 12 authority. In the event of a failure to meet the schedule prescribed 13 by the department, the sum named in the bond or other security 14 shall be forfeited unless the department shall find that the failure is 15 excusable in whole or in part for good cause shown, in which case 16 the department shall determine what amount of said bond or 17 security, if any, is a reasonable forfeiture under the circumstances. 18 Any amount so forfeited shall be utilized by the department for the 19 correction of the violation or violations, or for any other action 20 required to insure compliance with the order;

21 v. Encourage and aid in coordinating State, regional and local 22 plans, efforts and programs concerning the remediation and reuse of 23 former industrial or commercial properties that are currently 24 underutilized or abandoned and at which there has been, or is 25 perceived to have been, a discharge, or threat of a discharge, of a 26 contaminant. For the purposes of this subsection, "underutilized 27 property" shall not include properties undergoing a reasonably 28 timely remediation or redevelopment process; and

w. Conduct research and implement plans and programs topromote ecosystem-based management.

31 (cf: P.L.2007, c.288, s.6)

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33 9. Section 21 of P.L.1970, c.33 (C.13:1D-18) is amended to34 read as follows:

35 21. With respect to the functions, powers and duties hereby 36 transferred to the Department of Environmental Protection, 37 whenever in any law, rule, regulation, contract, document, judicial 38 or administrative proceeding or otherwise, reference is made to the 39 Department of Conservation and Economic Development, or the 40 commissioner thereof, the same shall mean and refer to the 41 Department of Environmental Protection and the Commissioner of 42 Environmental Protection, respectively.

With respect to the functions, power and duties of the Department of Health and the commissioner thereof, which are herein transferred and vested in the Division of Environmental Quality established hereunder, whenever in any law, rule, regulation, contract, document or otherwise, reference is made to the Department of Health, or the commissioner thereof, the same

shall be deemed to mean and refer to the Department of

Environmental Protection and the Commissioner of Environmental

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Protection, respectively.

4 Whenever the term "Division of Clean Air and Water" occurs or 5 any reference is made thereto in any law, contract or document, the same shall be deemed to mean or refer to the Division of 6 7 Environmental Quality in the Department of Environmental 8 Protection established hereunder. 9 Whenever the term "Clean Air Council" occurs or any reference 10 is made thereto in any law, contract or document, the same shall be deemed to mean or refer to the Clean Air Council in the Department 11 12 of Environmental Protection established hereunder. 13 Whenever the term "Clean Water Council" occurs or any 14 reference is made thereto in any law, contract or document, the 15 same shall be deemed to mean or refer to the Clean Water Council in the Department of Environmental Protection established 16 17 hereunder. 18 Whenever the term, "Commission on Radiation Protection" or 19 any reference is made thereto in any law, contract or document, the 20 same shall be deemed to mean or refer to the Commission on Radiation Protection in the Department of Environmental Protection 21 22 established hereunder. Whenever the term "Division of Fish and Game" or "Division of 23 24 Shell Fisheries" occurs or any reference is made thereto in any law, 25 contract or document, the same shall be deemed to refer to the Division of Fish [, Game and Shell Fisheries] and Wildlife 26 established hereunder. 27 28 Whenever the term "Director of Fish and Game" occurs or any 29 reference is made thereto in any law, contract or document, the 30 same shall be deemed to mean or refer to the Director of the Division of Fish [, Game and Shell Fisheries] and Wildlife 31 32 established hereunder. 33 Whenever the term "Fish and Game Council" occurs or any 34 reference is made thereto in any law, contract or document, the 35 same shall be deemed to mean or refer to the Fish and Game Council in but not of the Department of Environmental Protection 36 37 established hereunder. 38 Whenever the term "Shell Fisheries Council" occurs or any reference is made thereto in any law, contract or document, the 39 40 same shall be deemed to mean or refer to the Shell Fisheries 41 Council in the Department of Environmental Protection established 42 hereunder.

Whenever the term "Director of Shell Fisheries" occurs or any
reference is made thereto in any law, contract or document, the
same shall be deemed to mean or refer to the Director of the
Division of Fish [, Game and Shell Fisheries] and Wildlife
established hereunder.

48 Whenever the term "Division of Resource Development" or

"Director of the Division of Resource Development" occurs or any 1 2 reference is made thereto in any law, contract or document, the 3 same shall be deemed to mean or refer to the Division of Natural Resources established hereunder and the director thereof. Δ 5 respectively. 6 Whenever the term "Resource Development Council" or 7 "Planning and Development Council" occurs or any reference is 8 made thereto in any law, contract or document, the same shall be 9 deemed to mean or refer to the Natural Resource Council 10 established hereunder. 11 Whenever the term "Division of Parks, Forestry and Recreation" 12 occurs or any reference is made thereto in any law, contract or 13 document, the same shall be deemed to mean or refer to the 14 Division of Parks, Forestry and Recreation in the Department of 15 Environmental Protection established hereunder. Whenever the term "Parks, Forestry and Recreation Council" 16 17 occurs or any reference is made thereto in any law, contract or 18 document, the same shall be deemed to mean or refer to the Parks, Forestry and Recreation Council in the Department of 19 20 Environmental Protection established hereunder. Whenever the term "Division of Water Policy and Supply" 21

whenever the term Division of water Policy and Supply
occurs or any reference is made thereto in any law, contract or
document, the same shall be deemed to mean or refer to the
Division of Water Policy and Supply in the Department of
Environmental Protection.

Whenever the term "Water Policy and Supply Council" occurs or any reference is made thereto in any law, contract or document, the same shall be deemed to mean or refer to the Water Policy and Supply Council in the Department of Environmental Protection.

30 Whenever the term "Division of Economic Development" is 31 referred to in any law, contract or document, the same shall be 32 deemed to mean or refer to the Division of Economic Development 33 in the Department of Labor and Industry.

Whenever the term "Economic Development Council" is referred to in any law, contract or document, the same shall be deemed to mean or refer to the Economic Development Council in the Department of Labor and Industry.

Whenever the term "Division of Veterans' Services" is referred to in any law, contract or document, the same shall be deemed to mean or refer to the organizational unit of the Department of Institutions and Agencies to be established pursuant to section 13 of this act.

Whenever the term "Veterans' Services Council" is referred to in
any law, contract or document, the same shall be deemed to mean or
refer to the Veterans Services Council in the Department of
Institutions and Agencies.

With respect to the functions, powers and duties of theDepartment of Agriculture which are hereby transferred and vested

in the Division of Environmental Quality established hereunder, 1 2 whenever in any law, rule, regulation, contract, document or 3 otherwise reference is made to the Department of Agriculture, the same shall mean and refer to the Department of Environmental 4 5 Protection established hereunder. 6 (cf: P.L.1970, c.33, s.21) 7 8 10. R.S.23:1-1 is amended to read as follows: 9 23:1-1. As used in this title: "Apprentice license" means any resident's apprentice firearm 10 hunting license, resident's apprentice bow and arrow license, 11 nonresident's apprentice firearm hunting license, or nonresident's 12 13 apprentice bow and arrow license issued pursuant to R.S.23:3-4. 14 "Assistant protector" or "assistant fish and game protector" means the Deputy Chief of the Bureau of Law Enforcement in the 15 16 division: 17 "Closed season" means the date and time of year when wildlife 18 may not be captured, taken, killed, or had in possession in the field; "Code" means the State Fish and Game Code; 19 20 "Conservation officer" means any sworn, salaried member of the Bureau of Law Enforcement in the division holding the titles of 21 Conservation Officer I, II, or III, and includes the titles of 22 23 Supervising Conservation Officer and Chief of the Bureau of Law 24 Enforcement; 25 "Council" means the Fish and Game Council in but not of the 26 Division of Fish and Wildlife in the Department of Environmental 27 Protection: "Delaware river" means the waters of the Delaware river from 28 29 the Pennsylvania shore to the New Jersey shore, or in the case of 30 any tributaries or inland bays on the New Jersey side, to the mouths 31 of those tributaries or bays; 32 "Deputy warden" or "deputy fish and game warden" means any 33 commissioned deputy conservation officer of the Bureau of Law Enforcement in the division; 34 35 "Division," "Division of Fish, Game and Wildlife," "board," or 36 "Board of Fish and Game Commissioners" means the Division of 37 Fish and Wildlife in the Department of Environmental Protection; "Fishing" means the possession of an instrument used to take fish 38 39 in a condition that makes the instrument readily usable, while in a 40 place or in proximity thereto where fish may be found; 41 "Hunting" means the possession of an instrument used to take wildlife in a condition that makes the instrument readily usable, 42 43 while in a place or in proximity thereto where wildlife may be 44 found; 45 "Open season" means the date and time of year when wildlife may be captured, taken, killed, or had in possession; 46 47 "Protector" or "fish and game protector" means the Chief of the 48 Bureau of Law Enforcement in the division:

"Warden" or "fish and game warden" means a conservation 1 2 officer; and 3 "Wildlife" means any wild mammal, bird, reptile, amphibian, 4 fish, mollusk, crustacean or other wild animal or any part, product, 5 egg or offspring or the dead body or parts thereof. 6 (cf: P.L.2015, c.83, s.1) 7 8 11. R.S.23:2-2 is amended to read as follows: 9 The duties of the [board] division shall be the 23:2-2. protection and propagation of fish, birds and game animals, 10 implementation of the State Fish and Game Code as adopted by the 11 12 Fish and Game Council pursuant to sections 31 through 41 of P.L.1948, c.448 (C.13:1B-29 et al.) and of any comprehensive 13 14 policies concerned therewith as formulated by the council, 15 enforcement of the laws relating thereto, propagation and 16 distribution of food fish and the keeping up of the supply thereof in 17 the waters of the [state] State . The [board] division may close 18 streams or parts of streams for [forty-eight] <u>48</u> hours immediately 19 following the stocking [of same] thereof by the [board] division, 20 and may revoke the license of any person who shall violate the 21 regulation so prescribed. The [board] division may permit persons, 22 when duly authorized by the [board] division, to carry firearms in 23 the woods and fields at any time when necessary for the conservation of [wild life] wildlife . The [board] division shall 24 25 have the conduct and control of all hatching stations owned and operated by the [state] State. It may investigate any complaint 26 27 made to it, at all times inspect any dam, weir, fish basket, net or 28 other illegal apparatus for taking fish, and forthwith remove the 29 same, and, on view or information, enforce the laws for the 30 protection and propagation of fish, birds and game animals in [this 31 state] the State, by arrest and prosecution of the offender, without 32 complaint or warrant. It shall make a full report to the [legislature] 33 Legislature annually, at its meeting, of all its official operations for 34 the year ending on June [thirtieth] <u>30</u> preceding, with any 35 suggestions and recommendations it deems useful. 36 (cf: R.S.23:2-2) 37 38 12. Section 1 of P.L.1948, c.39 (C.23:2-2.1) is amended to read 39 as follows: 40 1. Whenever pursuant to law the Governor shall, by 41 proclamation, close any forests, woodlands or open lands to entry, 42 and any open season for taking fish, game birds, game animals or 43 fur-bearing animals or any of them, shall have been suspended or 44 curtailed thereby, the Fish and Game Council, at the expiration of the period of [such] that closure, may [, subject to the approval of

the period of [such] <u>that</u> closure, may [, subject to the approval of
the State Commissioner of Conservation,] by order provide for a
new open season or for an extension of [such] <u>the</u> open season

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curtailed, within the limits of the area affected by the Governor's 1 2 proclamation, for a period not exceeding that during which [said] 3 the open season was suspended or curtailed. 4 (cf: P.L.1948, c.39, s.1) 5 6 13. Section 74 of P.L.1979, c.199 (C.23:2B-15) is amended to 7 read as follows: 8 74. a. The Division of Fish. Game and Shellfisheries is continued and constituted as the Division of Fish, Game and 9 10 Wildlife in the Department of Environmental Protection. Except as otherwise provided by this act, all the functions, powers and duties 11 12 of the existing Division of Fish, Game and Shellfisheries, and the 13 director, thereof, are continued in the Division of Fish, Game and 14 Wildlife and the director thereof, and whenever the term "Division of Fish, Game and Shellfisheries" occurs or any reference is made 15 thereto in any law, contract or document, the same shall be deemed 16 17 or mean to refer to the Division of Fish, Game and Wildlife. 18 b. The Fish and Game Council, together with all its functions, 19 powers and duties, is continued as the Fish and Game Council in but not of the Division of Fish, Game and Wildlife in the 20 Department of Environmental Protection. 21 22 (cf: P.L.1979, c.199, s.74) 23 24 14. Section 2 of P.L.1999, c.282 (C.23:2B-15.1) is amended to 25 read as follows: 26 2. a. The Division of Fish, Game and Wildlife is continued and constituted as the Division of Fish and Wildlife in the Department 27 of Environmental Protection. All the functions, powers, and duties 28 29 of the existing Division of Fish, Game and Wildlife and the director 30 thereof are continued in the Division of Fish and Wildlife and the 31 director thereof, and whenever the term "Division of Fish, Game 32 and Wildlife" occurs or any reference is made thereto in any law, 33 contract, or document, it shall be deemed or mean to refer to the 34 Division of Fish and Wildlife. 35 b. The Fish and Game Council, together with all its functions, 36 powers and duties, is continued as the Fish and Game Council in 37 but not of the Division of Fish and Wildlife in the Department of 38 Environmental Protection. 39 (cf: P.L.1999, c.282, s.2) 40 41 15. Section 4 of P.L.1984, c.37 (C.23:4-22.4) is amended to read 42 as follows: 43 4. The Board of Governors of Rutgers, The State University, 44 shall direct the Department of Wildlife Management at Cook 45 College to conduct a study to identify or develop an animal trap 46 which substantially reduces injury and pain to both targeted and 47 nontargeted animals which are caught in the trap and which could 48 serve as an alternative to the steel-jaw leghold type animal trap.

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The results of this study shall be published in a report to the New Jersey Fish and Game Council, hereinafter referred to as the "council," in <u>but not of</u> the Department of Environmental Protection within one year of the effective date of this amendatory and supplementary act. For the purposes of this amendatory and supplementary act, the steel-jaw leghold type animal trap does not mean mouse and rat traps designed for use in or under buildings.

- 8 (cf: P.L.1984, c.37, s.4)
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10 16. (New section) a. Notwithstanding any law, rule, or regulation to the contrary, including but not limited to the 11 provisions of subsection a. of section 5 of P.L.1948, c.448 12 13 the administration, (C.13:1B-5), lands under ownership, 14 management, or control of the Division of Fish and Wildlife or the 15 Department of Environmental Protection which were acquired in 16 whole or in part with monies from the "hunters' and anglers' license 17 fund" created pursuant to R.S.23:3-11 and R.S.23:3-12, from the 18 New Jersey Waterfowl Stamp Account established pursuant to 19 section 5 of P.L.1983, c.504 (C.23:3-79), or with federal aid for fish 20 and wildlife purposes, shall not be closed to the taking of any 21 species of freshwater fish or wildlife in accordance with the State 22 Fish and Game Code by the action of any State agency or official 23 without the approval of the Fish and Game Council.

b. For the purposes of subsection a. of this section, "federal aid for fish and wildlife purposes" means any federal grant program to the states for fish and wildlife purposes using funds derived from the assessment of federal excise taxes on sporting equipment, including but not limited to the federal aid in sport fish restoration program, 16 U.S.C. s.777 et seq., and the federal aid in wildlife restoration program, 16 U.S.C. s.669 et seq.

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STATEMENT

17. This act shall take effect immediately.

37 This bill clarifies existing law that the Fish and Game Council is 38 empowered as the sole State governmental entity responsible for 39 determining whether or not any species of fresh water fish, game 40 bird, game animal, or fur-bearing animal may be fished, hunted, or 41 trapped, and in determining what circumstances, when and in what 42 localities, by what means and in what amounts and numbers those 43 species may be fished, hunted, or trapped. The bill also clarifies 44 existing law to require the Division of Fish and Wildlife, the 45 division director, the Department of Environmental Protection (DEP), and the Commissioner of Environmental Protection to 46 47 implement the State Fish and Game Code as adopted by the council 48 and any comprehensive policies concerned therewith as formulated

by the council, all as directed by the council. The bill further
emphasizes the autonomy of the council pertaining to matters of
fresh water fishing, hunting, and trapping by removing the council
from the division and instead locating it in, but not of, the division
and the DEP.

6 This bill is necessary to correct the clearly erroneous 7 interpretation of the statutory law given recently by the New Jersey 8 Supreme Court in the case of <u>U.S. Sportsmen's Alliance Foundation</u> 9 v. New Jersey Department of Environmental Protection. In its 10 February 28, 2005 decision in that case, the Court reversed a well-11 reasoned, unanimous three-judge Appellate Division opinion and 12 thereby stopped the black bear hunt scheduled for December 2004 13 until certain specified conditions were met. In doing so, the 14 Supreme Court found that the Fish and Game Council and the 15 Commissioner of Environmental Protection have "shared 16 responsibility" regarding the formulation of comprehensive policies 17 pertaining to game animals, including black bears. The effect of 18 this decision was to give the commissioner veto authority over any 19 action taken by the council, thereby transforming the council into a 20 mere advisory body. This result is clearly contrary to the statutory 21 law establishing the Fish and Game Council as a fully capable 22 regulatory body, providing for adoption of the State Fish and Game 23 Code by the council only, and establishing the State Fish and Game 24 Code as the only mechanism by which fresh water fishing, hunting, 25 and trapping is regulated in the State. The Court's decision wrongly 26 upset an established statutory framework, over 50 years of 27 precedent, and the designed and mutually accepted working 28 relationship established by the council with the Division of Fish and 29 Wildlife over that time period since the council was created by law.

30 Section 16 of this bill also provides that lands under the 31 administration, ownership, management, or control of the Division 32 of Fish and Wildlife or the DEP which were acquired in whole or in 33 part with monies from the "hunters' and anglers' license fund," from 34 the New Jersey Waterfowl Stamp Account, or with federal aid for 35 fish and wildlife purposes, shall not be closed to the taking of any 36 species of freshwater fish or wildlife in accordance with the State 37 Fish and Game Code by the action of any State agency or official 38 without the approval of the Fish and Game Council. This section 39 responds in part to an Appellate Division opinion issued November 40 24, 2004 in the case of Safari Club International v. New Jersey 41 Department of Environmental Protection in which the court 42 interpreted the current statutory law in support of affirming the 43 notice recently issued by the Commissioner of Environmental 44 Protection closing all lands owned, managed or controlled by the 45 DEP to bear hunting.