# SENATE, No. 1424 STATE OF NEW JERSEY 216th LEGISLATURE

INTRODUCED FEBRUARY 27, 2014

Sponsored by: Senator RONALD L. RICE District 28 (Essex)

#### SYNOPSIS

Requires Commissioner of Transportation to publish notice of certain transportation-related infrastructure projects and activities on Internet website, and directs State Comptroller to monitor publication of those notifications.

### **CURRENT VERSION OF TEXT**

As introduced.



## **S1424** RICE

AN ACT concerning the accountability and transparency of certain
 federally funded transportation-related infrastructure projects and
 activities, supplementing Title 27 of the Revised Statutes and
 P.L.2007, c.52 (C.52:15C-1 et seq.).

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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1. As used in this act:

"Chief Technology Officer" means the person appointed by and
serving at the pleasure of the Governor, in accordance with section
11 of P.L.2007, c.56 (C.52:18A-229), who is responsible for the
day-to-day operations of the Office of Information Technology in,
but not of, the Department of the Treasury.

15 "Control" means authority over the affairs of a business, 16 including, but not limited to, capital investment, property 17 acquisition, employee hiring, contract negotiations, legal matters, 18 officer and director selection, operating responsibility, financial 19 transactions, and the rights of other shareholders or joint partners; 20 except that control shall not include absentee ownership and shall not be deemed to exist if an owner or employee who is not a 21 22 minority, in the case of a minority business, or a male owner or 23 employee, in the case of a women's business, is disproportionately 24 responsible for the operation of the business or for policy and 25 contractual decisions.

26 "Employed" means employed for more than 90 days in a full-27 time position of employment in which the average hourly rate, 28 excluding benefits and reimbursements, is greater than or equal to 29 150 percent of the federal minimum wage, and which includes an 30 employee incentive package that provides or allows employees to 31 receive employee health benefits under a group health plan as 32 defined by section 14 of P.L.1997, c.146 (C.17B:27-54), a health 33 benefits plan as defined by section 1 of P.L.1992, c.162 34 (C.17B:27A-17), or a policy or contract of health insurance 35 covering more than one person issued pursuant to Article 2 of Title 36 17B of the New Jersey Statutes.

37 "Federal funds" means federal funds made available to the State
38 under the federal "American Recovery and Reinvestment Act of
39 2009," Pub.L.111-5 (26 U.S.C. s. 1 (note) et seq.) or under any
40 other federal programs for a transportation-related infrastructure
41 project or activity.

42 "Full-time position" means a position filled by an employee for
43 at least 140 hours per month, which does not include seasonal
44 employment.

45 "Internet" means the international computer network of both46 federal and non-federal interoperable packet switched data47 networks.

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1 "Minority" means a person who is: (1) Black, which is a person 2 having origins in any of the black racial groups in Africa; (2) 3 Hispanic, which is a person of Spanish or Portuguese culture, with 4 origins in Mexico, South or Central America, or the Caribbean 5 Islands, regardless of race; (3) Asian-American, which is a person 6 having origins in any of the original peoples of the Far East, 7 Southeast Asia, Indian subcontinent, Hawaii, or the Pacific Islands; 8 or (4) American Indian or Alaskan native, which is a person having 9 origins in any of the original peoples of North America.

10 "Minority business" means a business which is: (1) a sole 11 proprietorship owned and controlled by a minority; (2) a partnership 12 or joint venture owned and controlled by minorities in which at least 51 percent of the ownership interest is held by minorities and 13 14 the management and daily business operations of which are 15 controlled by one or more of the minorities who own it; or (3) a 16 corporation or other entity whose management and daily business 17 operations are controlled by one or more minorities who own it, and 18 which is at least 51 percent owned by one or more minorities, or, if 19 stock is issued, at least 51 percent of the stock is owned by one or 20 more minorities.

"State agency" means any of the principal departments in the
Executive Branch of State Government and any division, board,
bureau, office, commission, or other instrumentality within or
created by such principal department, and any independent State
authority, commission, instrumentality, or agency.

26 "State resident" means a person legally domiciled within the27 State of New Jersey.

28 "Transportation-related infrastructure project or activity" 29 includes, but shall not be limited to, transportation-related 30 infrastructure investments eligible to receive funding under the 31 provisions of Title XII of the federal "American Recovery and 32 Reinvestment Act of 2009," Pub.L.111-5 (26 U.S.C. s. 1 (note) et 33 seq.) or any other federal program.

34 "Woman" or "women" means a female or females, regardless of35 race.

36 "Women's business" means a business which is: (1) a sole 37 proprietorship owned and controlled by a woman; (2) a partnership 38 or joint venture owned and controlled by women in which at least 39 51 percent of the ownership is held by women and the management 40 and daily business operations of which are controlled by one or 41 more women who own it; or (3) a corporation or other entity whose 42 management and daily business operations are controlled by one or 43 more women who own it, and which is at least 51 percent owned by 44 women, or, if stock is issued, at least 51 percent of the stock is 45 owned by one or more women.

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47 2. a. The Commissioner of Transportation, in consultation with48 the Chief Technology Officer, shall, not later than 30 days after the

1 effective date of P.L., c. (C. ) (pending before the Legislature 2 as this bill), design and develop, maintain and operate a single, 3 searchable Internet website with the capacity to retain and display data and information concerning the allocation and spending of 4 5 federal funds made available to the State for transportation-related infrastructure projects or activities. 6 b. The Internet website developed in accordance with 7 8 subsection a. of this section shall: 9 (1) be accessible through a link prominently displayed on the 10 home page of the official Internet website for the State of New 11 Jersey; 12 (2) be available without charge for access; (3) be organized by type of expenditure and State agency 13 14 associated with the expenditure of federal funds; 15 (4) provide opportunity for public comment regarding its utility 16 and recommendations for its improvement; and 17 (5) incorporate links to any other State or federal Internet information regarding 18 websites with transportation-related 19 infrastructure projects or activities. 20 c. Data and information made available on the Internet website developed in accordance with subsection a. of this section may, at 21 22 the commissioner's discretion, be updated or revised periodically. 23 Notwithstanding the provisions of any other law, the Internet d. 24 website developed in accordance with subsection a. of this section 25 shall not retain or display data or information deemed private or 26 confidential by any State or federal laws, rules, or regulations. 27 3. a. In addition to the notification and reporting requirements 28 29 prescribed by the federal "Jobs Accountability Act," section 1512 30 of Pub.L.111-5, or by any other State or federal laws, rules, or 31 regulations, the Commissioner of Transportation shall publish, on 32 the Internet website developed in accordance with section 2 of 33 P.L. , c. (C. ) (pending before the Legislature as this bill), 34 notice of each transportation-related infrastructure project or 35 activity, the cost or contract price of which is to be paid with or out 36 of federal funds by or on behalf of a State agency. 37 b. The notice of a transportation-related infrastructure project 38 or activity published in accordance with subsection a. of this section 39 shall include: 40 (1) the name and address of the entity responsible for 41 coordinating and conducting the project or activity; 42 (2) the names of the principal officers and directors of the entity 43 and, if the entity coordinating and conducting the project or activity 44 is a subsidiary of another entity, the name and address of the parent 45 entity and the names of its principal officers and directors; 46 (3) a description of the project or activity and a statement of its 47 purpose; 48 (4) the cost or price of the project or activity;

1 (5) the beginning and termination dates of the project or 2 activity; and

3 (6) the State agency responsible for administering the federal4 funds allocated to the project or activity.

5 c. To monitor minority and women's business participation and 6 to account for job creation and retention resulting from the 7 allocation and spending of federal funds, the notice of a 8 transportation-related infrastructure project or activity published in 9 accordance with subsection a. of this section shall provide data and 10 information regarding:

(1) whether the entity responsible for coordinating and
conducting a transportation-related infrastructure project or activity
is certified as a minority business or a women's business by the
Director of the Division of Revenue and Enterprise Services in the
Department of the Treasury; and

(2) the number of State residents and the number of women andminorities employed as a result of the project or activity.

d. A notice published in accordance with subsection a. of this
section shall be posted on the Internet website developed in
accordance with section 2 of P.L., c. (C.) (pending before
the Legislature as this bill) not later than 30 days after the date
federal funds are first allocated by or on behalf of a State agency for
a transportation-related infrastructure project or activity.

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25 4. Notwithstanding the provisions of the "Administrative 26 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the 27 contrary, the Commissioner of Transportation may adopt, immediately upon filing with the Office of Administrative Law, 28 29 such rules and regulations as may be deemed necessary and 30 appropriate by the commissioner to effectuate the purposes of P.L. 31 ) (pending before the Legislature as this bill), which , c. (C. 32 rules and regulations shall be effective for a period not exceeding 33 180 days following the effective date of P.L. , c. (C. 34 (pending before the Legislature as this bill) and may thereafter be 35 amended, adopted, or readopted by the commissioner in accordance 36 with the requirements of P.L.1968, c.410 (C.52:14B-1 et seq.).

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38 5. a. In addition to the duties and responsibilities prescribed by 39 P.L.2007, c.52 (C.52:15C-1 et seq.), the State Comptroller shall 40 monitor the Internet website developed in accordance with section 2 41 of P.L., c. (C. ) (pending before the Legislature as this bill) 42 and oversee the publication of notifications required in accordance 43 with section 3 of P.L. , c. (C. ) (pending before the 44 Legislature as this bill).

b. The State Comptroller shall provide written notification to
the Governor, the President of the Senate, and the Speaker of the
General Assembly of any irregularities or inconsistencies identified
by the State Comptroller in the design and development,

1 maintenance and operation of the Internet website designed in 2 accordance with section 2 of P.L., c. (C. ) (pending before 3 the Legislature as this bill), and shall provide written notification to 4 the Governor, the President of the Senate, and the Speaker of the 5 General Assembly of any failure identified by the State Comptroller 6 to publish notifications required in accordance with section 3 of 7 P.L. , c. (C. ) (pending before the Legislature as this bill).

8 c. (1) The State Comptroller shall, on or before December 1 of 9 each year in which the Internet website developed in accordance 10 with section 2 of P.L. , c. (C. ) (pending before the Legislature as this bill) is maintained and operated, submit a report 11 12 to the Governor and, pursuant to section 2 of P.L.1991, c.164 13 (C.52:14-19.1), to the Legislature regarding the design and 14 development, maintenance and operation of the Internet website; 15 any irregularities or inconsistencies or failures identified during the 16 previous year; and recommendations, if any, for the improvement of 17 the website or the publication of notifications.

18 (2) The annual report shall provide data and information 19 concerning the number of State residents and the number of women 20 and minorities employed as a result of federally funded 21 transportation-related infrastructure projects or activities, and the 22 number of entities responsible for coordinating and conducting 23 transportation-related infrastructure projects or activities during the 24 previous year which are certified as a minority business or a 25 women's business by the Director of the Division of Revenue and 26 Enterprise Services in the Department of the Treasury.

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6. This act shall take effect immediately.

### STATEMENT

This bill requires the Commissioner of Transportation to publish notice of certain transportation-related infrastructure projects and activities on an Internet website to provide increased accountability and transparency in the allocation and spending of federal funds made available to the State under any federal program for transportation-related infrastructure projects or activities.

39 Under the bill, the commissioner, in consultation with the Chief 40 Technology Officer in the Office of Information Technology, is 41 required to design and develop, maintain and operate a single, 42 searchable Internet website that has the capacity to retain and 43 display data and information concerning the allocation and spending 44 of federal funds made available to the State for transportation-45 related infrastructure projects or activities. The bill requires the 46 website to be maintained and operated not later than 30 days after the bill's effective date, and to be accessible through a link 47

1 prominently displayed on the home page of the official Internet 2 website for the State of New Jersey. 3 The bill requires the website to be available to the public without 4 charge for access, and to be organized by type of expenditure and 5 State agency associated with the expenditure of federal funds. Additionally, the bill requires the website to allow for public 6 7 comment, and to incorporate links to other governmental websites 8 for transportation-related infrastructure projects or activities. 9 The bill requires the commissioner to utilize the website to 10 publish notice of each transportation-related infrastructure project 11 or activity, the cost or contract price of which is to be paid with or 12 out of federal funds by or on behalf of a State agency, not later 30 13 days after the date the funds are first allocated by or on behalf of a 14 State agency. The bill provides that notices published on the 15 website must include information concerning: 16 -- the name and address of the entity responsible for coordinating 17 and conducting the project or activity; -- the names of the principal officers and directors of the entity 18 19 and, if the entity coordinating and conducting the project or activity 20 is a subsidiary of another entity, the name and address of the parent 21 entity and the names of its principal officers and directors; 22 -- a description of the project or activity and a statement of its 23 purpose; 24 -- the cost or price of the project or activity; 25 -- the beginning and termination dates of the project or activity; 26 and 27 -- the State agency responsible for administering federal funds 28 allocated to the project or activity. 29 The bill requires notices published on the website to also include 30 information regarding: whether an entity responsible for 31 coordinating and conducting a project or activity is certified as a 32 minority business or a women's business by the Director of the 33 Division of Revenue and Enterprise Services in the Department of 34 the Treasury; and the number of State residents and the number of 35 women and minorities employed as a result of the project or 36 activity. 37 The bill requires the State Comptroller to monitor the website, publication of transportation-related 38 to oversee the and 39 notifications. The bill requires the State Comptroller to provide 40 written notification to the Governor, the President of the Senate, 41 and the Speaker of the General Assembly of any irregularities or 42 inconsistencies identified in the design and development, 43 maintenance and operation of the Internet website, and to provide 44 similar notification of any failure to publish notifications required 45 by the bill. 46 The bill requires the State Comptroller to issue an annual report

on or before December 1 of each year in which the website is

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1 maintained and operated. The bill requires the report to include2 information regarding:

3 -- the design and development, maintenance and operation of the
4 Internet website;

5 -- any irregularities or inconsistencies or failures identified 6 during the course of the previous year; and

7 -- any recommendations for improvement of the website or the8 publication of notifications.

9 The bill also requires the annual report to include data and 10 information concerning the number of State residents and the 11 number of women and minorities employed as a result of federally funded transportation-related infrastructure projects or activities, 12 13 and the total number of entities responsible for coordinating and 14 conducting transportation-related infrastructure projects or activities 15 during the previous calendar year which are certified as a minority business or a women's business by the director. 16

17 The bill authorizes the commissioner to adopt rules and 18 regulations necessary to effectuate the purposes of the bill, and 19 permits the immediate filing of those rules and regulations with the 20 Office of Administrative Law, effective for a period not to exceed

21 180 days following the bill's effective date.

22 The bill takes effect immediately upon enactment.