SENATE, No. 1925 STATE OF NEW JERSEY 215th LEGISLATURE

INTRODUCED MAY 14, 2012

Sponsored by: Senator BOB SMITH District 17 (Middlesex and Somerset) Senator STEPHEN M. SWEENEY District 3 (Cumberland, Gloucester and Salem)

SYNOPSIS

Revises certain solar renewable energy programs and requirements; provides for aggregating net metering of Class I renewable energy production on certain contiguous and non-contiguous properties owned by local government units and school districts.

CURRENT VERSION OF TEXT

As introduced.



1 AN ACT concerning net metering and solar renewable portfolio 2 standards requirements and amending P.L.1999, c.23. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 3 of P.L.1999, c.23 (C.48:3-51) is amended to read 8 as follows: 9 3. As used in P.L.1999, c.23 (C.48:3-49 et al.): 10 "Assignee" means a person to which an electric public utility or 11 another assignee assigns, sells or transfers, other than as security, 12 all or a portion of its right to or interest in bondable transition Except as specifically provided in P.L.1999, c.23 13 property. 14 (C.48:3-49 et al.), an assignee shall not be subject to the public 15 utility requirements of Title 48 or any rules or regulations adopted 16 pursuant thereto; 17 "Base load electric power generation facility" means an electric 18 power generation facility intended to be operated at a greater than 19 50 percent capacity factor including, but not limited to, a combined 20 cycle power facility and a combined heat and power facility; "Base residual auction" means the auction conducted by PJM, as 21 22 part of PJM's reliability pricing model, three years prior to the start 23 of the delivery year to secure electrical capacity as necessary to 24 satisfy the capacity requirements for that delivery year; 25 "Basic gas supply service" means gas supply service that is 26 provided to any customer that has not chosen an alternative gas 27 supplier, whether or not the customer has received offers as to competitive supply options, including, but not limited to, any 28 29 customer that cannot obtain such service for any reason, including 30 non-payment for services. Basic gas supply service is not a 31 competitive service and shall be fully regulated by the board; 32 "Basic generation service" or "BGS" means electric generation 33 service that is provided, to any customer that has not chosen an 34 alternative electric power supplier, whether or not the customer has 35 received offers for competitive supply options, including, but not 36 limited to, any customer that cannot obtain such service from an 37 electric power supplier for any reason, including non-payment for 38 services. Basic generation service is not a competitive service and 39 shall be fully regulated by the board; 40 "Basic generation service provider" or "provider" means a 41 provider of basic generation service; 42 "Basic generation service transition costs" means the amount by 43 which the payments by an electric public utility for the procurement 44 of power for basic generation service and related ancillary and 45 administrative costs exceeds the net revenues from the basic EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law. Matter underlined thus is new matter.

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1 generation service charge established by the board pursuant to 2 section 9 of P.L.1999, c.23 (C.48:3-57) during the transition period, 3 together with interest on the balance at the board-approved rate, that 4 is reflected in a deferred balance account approved by the board in 5 an order addressing the electric public utility's unbundled rates, 6 stranded costs, and restructuring filings pursuant to P.L.1999, c.23 7 (C.48:3-49 et al.). Basic generation service transition costs shall 8 include, but are not limited to, costs of purchases from the spot 9 market, bilateral contracts, contracts with non-utility generators, 10 parting contracts with the purchaser of the electric public utility's 11 divested generation assets, short-term advance purchases, and 12 financial instruments such as hedging, forward contracts, and 13 options. Basic generation service transition costs shall also include 14 the payments by an electric public utility pursuant to a competitive 15 procurement process for basic generation service supply during the 16 transition period, and costs of any such process used to procure the 17 basic generation service supply;

18 "Board" means the New Jersey Board of Public Utilities or any19 successor agency;

20 "Bondable stranded costs" means any stranded costs or basic generation service transition costs of an electric public utility 21 22 approved by the board for recovery pursuant to the provisions of 23 P.L.1999, c.23 (C.48:3-49 et al.), together with, as approved by the 24 board: (1) the cost of retiring existing debt or equity capital of the 25 electric public utility, including accrued interest, premium and other 26 fees, costs and charges relating thereto, with the proceeds of the 27 financing of bondable transition property; (2) if requested by an 28 electric public utility in its application for a bondable stranded costs 29 rate order, federal, State and local tax liabilities associated with 30 stranded costs recovery or basic generation service transition cost 31 recovery or the transfer or financing of such property or both, 32 including taxes, whose recovery period is modified by the effect of 33 a stranded costs recovery order, a bondable stranded costs rate order 34 or both; and (3) the costs incurred to issue, service or refinance 35 transition bonds, including interest, acquisition or redemption 36 premium, and other financing costs, whether paid upon issuance or 37 over the life of the transition bonds, including, but not limited to, 38 credit enhancements, service charges, overcollateralization, interest 39 rate cap, swap or collar, yield maintenance, maturity guarantee or 40 other hedging agreements, equity investments, operating costs and 41 other related fees, costs and charges, or to assign, sell or otherwise 42 transfer bondable transition property;

"Bondable stranded costs rate order" means one or more
irrevocable written orders issued by the board pursuant to P.L.1999,
c.23 (C.48:3-49 et al.) which determines the amount of bondable
stranded costs and the initial amount of transition bond charges
authorized to be imposed to recover such bondable stranded costs,
including the costs to be financed from the proceeds of the

1 transition bonds, as well as on-going costs associated with servicing 2 and credit enhancing the transition bonds, and provides the electric 3 public utility specific authority to issue or cause to be issued, 4 directly or indirectly, transition bonds through a financing entity 5 and related matters as provided in P.L.1999, c.23 (C.48:3-49 et al.), 6 which order shall become effective immediately upon the written 7 consent of the related electric public utility to such order as 8 provided in P.L.1999, c.23 (C.48:3-49 et al.);

9 "Bondable transition property" means the property consisting of 10 the irrevocable right to charge, collect and receive, and be paid 11 from collections of, transition bond charges in the amount necessary 12 to provide for the full recovery of bondable stranded costs which 13 are determined to be recoverable in a bondable stranded costs rate 14 order, all rights of the related electric public utility under such 15 bondable stranded costs rate order including, without limitation, all 16 rights to obtain periodic adjustments of the related transition bond 17 charges pursuant to subsection b. of section 15 of P.L.1999, c.23 18 (C.48:3-64), and all revenues, collections, payments, money and 19 proceeds arising under, or with respect to, all of the foregoing;

"British thermal unit" or "Btu" means the amount of heat
required to increase the temperature of one pound of water by one
degree Fahrenheit;

"Broker" means a duly licensed electric power supplier that assumes the contractual and legal responsibility for the sale of electric generation service, transmission or other services to end-use retail customers, but does not take title to any of the power sold, or a duly licensed gas supplier that assumes the contractual and legal obligation to provide gas supply service to end-use retail customers, but does not take title to the gas;

30 <u>"Brownfield" means any former or current commercial or</u>
31 industrial site that is currently vacant or underutilized and on which
32 there has been, or there is suspected to have been, a discharge of
33 contaminant, as included in the "Brownfields Redevelopment Task
34 Force" inventory, developed pursuant to section 5 of P.L.1997,
35 c.278 (C.58:10B-23);

36 "Buydown" means an arrangement or arrangements involving the 37 buyer and seller in a given power purchase contract and, in some 38 cases third parties, for consideration to be given by the buyer in 39 order to effectuate a reduction in the pricing, or the restructuring of 40 other terms to reduce the overall cost of the power contract, for the 41 remaining succeeding period of the purchased power arrangement 42 or arrangements;

"Buyout" means an arrangement or arrangements involving the
buyer and seller in a given power purchase contract and, in some
cases third parties, for consideration to be given by the buyer in
order to effectuate a termination of such power purchase contract;

47 "Class I renewable energy" means electric energy produced from48 solar technologies, photovoltaic technologies, wind energy, fuel

1 cells, geothermal technologies, wave or tidal action, small scale 2 hydropower facilities with a capacity of three megawatts or less and 3 put into service after the effective date of P.L., c. (C.) (pending before the Legislature as this bill), and methane gas from 4 5 landfills or a biomass facility, provided that the biomass is cultivated and harvested in a sustainable manner; 6 7 "Class II renewable energy" means electric energy produced at a 8 [resource recovery facility or] hydropower facility with a capacity 9 of greater than three megawatts or a resource recovery facility, 10 provided that such facility is located where retail competition is permitted and provided further that the Commissioner of 11 12 Environmental Protection has determined that such facility meets 13 the highest environmental standards and minimizes any impacts to 14 the environment and local communities; 15 "Co-generation" means the sequential production of electricity and steam or other forms of useful energy used for industrial or 16 17 commercial heating and cooling purposes; 18 "Combined cycle power facility" means a generation facility that 19 combines two or more thermodynamic cycles, by producing electric 20 power via the combustion of fuel and then routing the resulting 21 waste heat by-product to a conventional boiler or to a heat recovery 22 steam generator for use by a steam turbine to produce electric 23 power, thereby increasing the overall efficiency of the generating 24 facility; 25 "Combined heat and power facility" or "co-generation facility" 26 means a generation facility which produces electric energy [,] and 27 steam[,] or other forms of useful energy such as heat, which are 28 used for industrial or commercial heating or cooling purposes. A 29 combined heat and power facility or co-generation facility shall not 30 be considered a public utility; 31 "Competitive service" means any service offered by an electric 32 public utility or a gas public utility that the board determines to be 33 competitive pursuant to section 8 or section 10 of P.L.1999, c.23 34 (C.48:3-56 or C.48:3-58) or that is not regulated by the board; 35 "Commercial and industrial energy pricing class customer" or 36 "CIEP class customer" means that group of non-residential 37 customers with high peak demand, as determined by periodic board 38 order, which either is eligible or which would be eligible, as 39 determined by periodic board order, to receive funds from the Retail 40 Margin Fund established pursuant to section 9 of P.L.1999, c.23 41 (C.48:3-57) and for which basic generation service is hourly-priced; 42 "Comprehensive resource analysis" means an analysis including, 43 but not limited to, an assessment of existing market barriers to the 44 implementation of energy efficiency and renewable technologies 45 that are not or cannot be delivered to customers through a 46 competitive marketplace; 47 "Connected to the distribution system" means, for a solar electric 48 power generation facility, (1) connected to a net metering

1 customer's side of a meter, regardless of the voltage at which that 2 customer connects to the electric grid, or (2) directly connected to 3 the electric grid at 69 kilovolts or less, regardless of how an electric 4 public utility classifies that portion of its electric grid, except that 5 notwithstanding that it meets the criterion set forth in paragraph (1) 6 or (2) hereof, a solar electric power generation facility that is 7 neither net metered nor an on-site generation facility shall not be 8 considered "connected to the distribution system" unless it shall 9 have been designated as such by the board pursuant to subsections 10 g. through s. of section 38 of P.L.1999, c.23 (C.48:3-87). Any solar 11 electric power generation facility, other than that of a net metering customer on the customer's side of the meter, connected above 69 12 kilovolts, shall not be considered connected to the distribution 13 14 system; 15 "Customer" means any person that is an end user and is 16 connected to any part of the transmission and distribution system 17 within an electric public utility's service territory or a gas public 18 utility's service territory within this State; 19 "Customer account service" means metering, billing, or such 20 other administrative activity associated with maintaining a customer 21 account; "Delivery year" or "DY" means the 12-month period from June 22 23 1st through May 31st, numbered according to the calendar year in 24 which it ends; 25 "Demand side management" means the management of customer 26 demand for energy service through the implementation of cost-27 effective energy efficiency technologies, including, but not limited 28 to, installed conservation, load management and energy efficiency 29 measures on and in the residential, commercial, industrial, 30 institutional and governmental premises and facilities in this State; "Electric generation service" means the provision of retail 31 32 electric energy and capacity which is generated off-site from the 33 location at which the consumption of such electric energy and 34 capacity is metered for retail billing purposes, including agreements 35 and arrangements related thereto; 36 "Electric power generator" means an entity that proposes to 37 construct, own, lease or operate, or currently owns, leases or 38 operates, an electric power production facility that will sell or does 39 sell at least 90 percent of its output, either directly or through a 40 marketer, to a customer or customers located at sites that are not on 41 or contiguous to the site on which the facility will be located or is 42 located. The designation of an entity as an electric power generator 43 for the purposes of P.L.1999, c.23 (C.48:3-49 et al.) shall not, in 44 and of itself, affect the entity's status as an exempt wholesale 45 generator under the Public Utility Holding Company Act of 1935, 46 15 U.S.C. s.79 et seq., or its successor; 47 "Electric power supplier" means a person or entity that is duly 48 licensed pursuant to the provisions of P.L.1999, c.23 (C.48:3-49 et

al.) to offer and to assume the contractual and legal responsibility to
provide electric generation service to retail customers, and includes
load serving entities, marketers and brokers that offer or provide
electric generation service to retail customers. The term excludes an
electric public utility that provides electric generation service only
as a basic generation service pursuant to section 9 of P.L.1999, c.23
(C.48:3-57);

8 "Electric public utility" means a public utility, as that term is 9 defined in R.S.48:2-13, that transmits and distributes electricity to 10 end users within this State;

"Electric related service" means a service that is directly related to the consumption of electricity by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances, lighting, motors or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;

"Electronic signature" means an electronic sound, symbol or
process, attached to, or logically associated with, a contract or other
record, and executed or adopted by a person with the intent to sign
the record;

"Eligible generator" means a developer of a base load or midmerit electric power generation facility including, but not limited to,
an on-site generation facility that qualifies as a capacity resource
under PJM criteria and that commences construction after the
effective date of P.L.2011, c.9 (C.48:3-98.2 et al.);

"Energy agent" means a person that is duly registered pursuant to
the provisions of P.L.1999, c.23 (C.48:3-49 et al.), that arranges the
sale of retail electricity or electric related services or retail gas
supply or gas related services between government aggregators or
private aggregators and electric power suppliers or gas suppliers,
but does not take title to the electric or gas sold;

"Energy consumer" means a business or residential consumer of
electric generation service or gas supply service located within the
territorial jurisdiction of a government aggregator;

36 "Energy efficiency portfolio standard" means a requirement to
37 procure a specified amount of energy efficiency or demand side
38 management resources as a means of managing and reducing energy
39 usage and demand by customers;

40 "Energy year" or "EY" means the 12-month period from June 1st
41 through May 31st, numbered according to the calendar year in
42 which it ends;

43 <u>"Farmland" means land actively devoted to agricultural or</u>
44 <u>horticultural use that is valued, assessed, and taxed pursuant to the</u>
45 <u>"Farmland Assessment Act of 1964," P.L.1964, c.48 (C.54:4-23.1 et</u>
46 <u>seq.):</u>
47 "Farmland LE Product of the Constraint" "EEDC" and the second second

47 "Federal Energy Regulatory Commission" or "FERC" means the
48 federal agency established pursuant to 42 U.S.C. s.7171 et seq. to

regulate the interstate transmission of electricity, natural gas, and
 oil;

"Financing entity" means an electric public utility, a special
purpose entity, or any other assignee of bondable transition
property, which issues transition bonds. Except as specifically
provided in P.L.1999, c.23 (C.48:3-49 et al.), a financing entity
which is not itself an electric public utility shall not be subject to
the public utility requirements of Title 48 or any rules or regulations
adopted pursuant thereto;

"Gas public utility" means a public utility, as that term is defined
in R.S.48:2-13, that distributes gas to end users within this State;

"Gas related service" means a service that is directly related to the consumption of gas by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;

19 "Gas supplier" means a person that is duly licensed pursuant to 20 the provisions of P.L.1999, c.23 (C.48:3-49 et al.) to offer and 21 assume the contractual and legal obligation to provide gas supply 22 service to retail customers, and includes, but is not limited to, 23 marketers and brokers. A non-public utility affiliate of a public 24 utility holding company may be a gas supplier, but a gas public 25 utility or any subsidiary of a gas utility is not a gas supplier. In the 26 event that a gas public utility is not part of a holding company legal 27 structure, a related competitive business segment of that gas public 28 utility may be a gas supplier, provided that related competitive 29 business segment is structurally separated from the gas public 30 utility, and provided that the interactions between the gas public 31 utility and the related competitive business segment are subject to 32 the affiliate relations standards adopted by the board pursuant to 33 subsection k. of section 10 of P.L.1999, c.23 (C.48:3-58);

"Gas supply service" means the provision to customers of the
retail commodity of gas, but does not include any regulated
distribution service;

37 "Government aggregator" means any government entity subject 38 to the requirements of the "Local Public Contracts Law," P.L.1971, 39 c.198 (C.40A:11-1 et seq.), the "Public School Contracts Law," 40 N.J.S.18A:18A-1 et seq., or the "County College Contracts Law," 41 P.L.1982, c.189 (C.18A:64A-25.1 et seq.), that enters into a written 42 contract with a licensed electric power supplier or a licensed gas 43 supplier for: (1) the provision of electric generation service, electric 44 related service, gas supply service, or gas related service for its own 45 use or the use of other government aggregators; or (2) if a 46 municipal or county government, the provision of electric 47 generation service or gas supply service on behalf of business or 48 residential customers within its territorial jurisdiction;

"Government energy aggregation program" means a program and
 procedure pursuant to which a government aggregator enters into a
 written contract for the provision of electric generation service or
 gas supply service on behalf of business or residential customers
 within its territorial jurisdiction;

"Governmental entity" means any federal, state, municipal, local
or other governmental department, commission, board, agency,
court, authority or instrumentality having competent jurisdiction;

9 "Greenhouse gas emissions portfolio standard" means a 10 requirement that addresses or limits the amount of carbon dioxide 11 emissions indirectly resulting from the use of electricity as applied 12 to any electric power suppliers and basic generation service 13 providers of electricity;

"Incremental auction" means an auction conducted by PJM, as part of PJM's reliability pricing model, prior to the start of the delivery year to secure electric capacity as necessary to satisfy the capacity requirements for that delivery year, that is not otherwise provided for in the base residual auction;

"Leakage" means an increase in greenhouse gas emissions
related to generation sources located outside of the State that are not
subject to a state, interstate or regional greenhouse gas emissions
cap or standard that applies to generation sources located within the
State;

"Locational deliverability area" or "LDA" means one or more of
the zones within the PJM region which are used to evaluate area
transmission constraints and reliability issues including electric
public utility company zones, sub-zones, and combinations of
zones;

"Long-term capacity agreement pilot program" or "LCAPP"
means a pilot program established by the board that includes
participation by eligible generators, to seek offers for financiallysettled standard offer capacity agreements with eligible generators
pursuant to the provisions of P.L.2011, c.9 (C.48:3-98.2 et al.);

"Market transition charge" means a charge imposed pursuant to
section 13 of P.L.1999, c.23 (C.48:3-61) by an electric public
utility, at a level determined by the board, on the electric public
utility customers for a limited duration transition period to recover
stranded costs created as a result of the introduction of electric
power supply competition pursuant to the provisions of P.L.1999,
c.23 (C.48:3-49 et al.);

41 "Marketer" means a duly licensed electric power supplier that 42 takes title to electric energy and capacity, transmission and other 43 services from electric power generators and other wholesale 44 suppliers and then assumes the contractual and legal obligation to 45 provide electric generation service, and may include transmission 46 and other services, to an end-use retail customer or customers, or a 47 duly licensed gas supplier that takes title to gas and then assumes

1 the contractual and legal obligation to provide gas supply service to 2 an end-use customer or customers; "Mid-merit electric power generation facility" means a 3 4 generation facility that operates at a capacity factor between 5 baseload generation facilities and peaker generation facilities; 6 "Net metering" means the process of measuring the difference 7 between (1) the quantity of electric power supplied by a basic 8 generation service provider or an electric power supplier to a 9 customer owning or leasing a generating facility that produces Class 10 I renewable energy, and (2) the quantity of electric power generated 11 by that facility which is used to offset part or all of the customer-12 generator's requirements for electric power; "Net metering aggregation" means the combination of readings 13 14 from, and billing for, all net metering of the electric power 15 consumption of a customer, provided that such customer is a school 16 district, a county or any agency, authority, or other entity thereof, 17 or a municipality, or any agency, authority, or other entity thereof, 18 which owns or leases properties and which operates a Class I 19 renewable energy generation system or systems on one or more of 20 those properties, provided that such properties are located within 21 the service territory of a single electric public utility. Net metering 22 aggregation may be completed through physical or virtual net 23 metering aggregation; 24 "Net proceeds" means proceeds less transaction and other related 25 costs as determined by the board; "Net revenues" means revenues less related expenses, including 26 27 applicable taxes, as determined by the board; 28 "Offshore wind energy" means electric energy produced by a 29 qualified offshore wind project; 30 "Offshore wind renewable energy certificate" or "OREC" means 31 a certificate, issued by the board or its designee, representing the 32 environmental attributes of one megawatt hour of electric 33 generation from a qualified offshore wind project; 34 "Off-site end use thermal energy services customer" means an 35 end use customer that purchases thermal energy services from an 36 on-site generation facility, combined heat and power facility, or co-37 generation facility, and that is located on property that is separated 38 from the property on which the on-site generation facility, 39 combined heat and power facility, or co-generation facility is 40 located by more than one easement, public thoroughfare, or 41 transportation or utility-owned right-of-way; 42 "On-site generation facility" means a generation facility, 43 including, but not limited to, a generation facility that produces 44 Class I or Class II renewable energy, and equipment and services 45 appurtenant to electric sales by such facility to the end use customer 46 located on the property or on property contiguous to the property on 47 which the end user is located. An on-site generation facility shall not be considered a public utility. The property of the end use 48

1 customer and the property on which the on-site generation facility is 2 located shall be considered contiguous if they are geographically 3 located next to each other, but may be otherwise separated by an 4 easement, public thoroughfare, transportation or utility-owned 5 right-of-way, or if the end use customer is purchasing thermal 6 energy services produced by the on-site generation facility, for use 7 for heating or cooling, or both, regardless of whether the customer 8 is located on property that is separated from the property on which 9 the on-site generation facility is located by more than one easement, 10 public thoroughfare, or transportation or utility-owned right-of-11 way;

"Person" means an individual, partnership, corporation,
association, trust, limited liability company, governmental entity or
other legal entity;

15 <u>"Physical net metering aggregation" means the physical rewiring</u> 16 of all instruments for net metering of the electric power 17 consumption of a single customer that is a school district, a county 18 or any agency, authority, or other entity thereof, or a municipality, 19 or any agency, authority, or other entity thereof, to provide a single 20 point of contact for net metering of that customer's consumption;

21 "PJM Interconnection, L.L.C." or "PJM" means the privately-22 held, limited liability corporation that is a FERC-approved Regional 23 Transmission Organization, or its successor, that manages the 24 regional, high-voltage electricity grid serving all or parts of 13 25 states including New Jersey and the District of Columbia, operates 26 the regional competitive wholesale electric market, manages the 27 regional transmission planning process, and establishes systems and 28 rules to ensure that the regional and in-State energy markets operate 29 fairly and efficiently;

30 "Private aggregator" means a non-government aggregator that is 31 a duly-organized business or non-profit organization authorized to 32 do business in this State that enters into a contract with a duly 33 licensed electric power supplier for the purchase of electric energy 34 and capacity, or with a duly licensed gas supplier for the purchase 35 of gas supply service, on behalf of multiple end-use customers by 36 combining the loads of those customers;

37 "Properly closed sanitary landfill facility" means a sanitary 38 landfill facility at which all activities associated with the design, 39 purchase, or construction of all measures required by the 40 Department of Environmental Protection, pursuant to law, in order 41 to prevent, minimize, or monitor pollution or health hazards 42 resulting from a sanitary landfill facility subsequent to the 43 termination of operations at any portion thereof, including, but not 44 necessarily limited to, the costs of placement of earthen or 45 vegetative cover, and the installation of methane gas vents or 46 monitors and leachate monitoring wells or collection systems at the site of any sanitary landfill facility; 47

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1 "Public utility holding company" means: (1) any company that, 2 directly or indirectly, owns, controls, or holds with power to vote, 3 ten percent or more of the outstanding voting securities of an 4 electric public utility or a gas public utility or of a company which 5 is a public utility holding company by virtue of this definition, 6 unless the Securities and Exchange Commission, or its successor, 7 by order declares such company not to be a public utility holding 8 company under the Public Utility Holding Company Act of 1935, 9 15 U.S.C. s.79 et seq., or its successor; or (2) any person that the 10 Securities and Exchange Commission, or its successor, determines, 11 after notice and opportunity for hearing, directly or indirectly, to 12 exercise, either alone or pursuant to an arrangement or 13 understanding with one or more other persons, such a controlling 14 influence over the management or policies of an electric public 15 utility or a gas public utility or public utility holding company as to 16 make it necessary or appropriate in the public interest or for the 17 protection of investors or consumers that such person be subject to 18 the obligations, duties, and liabilities imposed in the Public Utility 19 Holding Company Act of 1935 or its successor;

20 "Qualified offshore wind project" means a wind turbine 21 electricity generation facility in the Atlantic Ocean and connected 22 to the electric transmission system in this State, and includes the 23 associated transmission-related interconnection facilities and 24 equipment, and approved by the board pursuant to section 3 of 25 P.L.2010, c.57 (C.48:3-87.1);

<u>"Registration program" means an administrative process</u>
 <u>developed by the board that requires all owners of solar electric</u>
 <u>power generation facilities connected to the distribution system that</u>
 <u>intend to generate SRECs, to file with the board documents</u>
 <u>detailing the size, location, interconnection plan, land use, and other</u>
 <u>project information as required by the board;</u>

"Regulatory asset" means an asset recorded on the books of an
electric public utility or gas public utility pursuant to the Statement
of Financial Accounting Standards, No. 71, entitled "Accounting for
the Effects of Certain Types of Regulation," or any successor
standard and as deemed recoverable by the board;

37 "Related competitive business segment of an electric public 38 utility or gas public utility" means any business venture of an 39 electric public utility or gas public utility including, but not limited 40 to, functionally separate business units, joint ventures, and 41 partnerships, that offers to provide or provides competitive services; 42 "Related competitive business segment of a public utility holding 43 company" means any business venture of a public utility holding 44 company, including, but not limited to, functionally separate 45 business units, joint ventures, and partnerships and subsidiaries, that 46 offers to provide or provides competitive services, but does not

47 include any related competitive business segments of an electric48 public utility or gas public utility;

"Reliability pricing model" or "RPM" means PJM's capacitymarket model, and its successors, that secures capacity on behalf of
electric load serving entities to satisfy load obligations not satisfied
through the output of electric generation facilities owned by those
entities, or otherwise secured by those entities through bilateral
contracts;

7 "Renewable energy certificate" or "REC" means a certificate
8 representing the environmental benefits or attributes of one
9 megawatt-hour of generation from a generating facility that
10 produces Class I or Class II renewable energy, but shall not include
11 a solar renewable energy certificate or an offshore wind renewable
12 energy certificate;

"Resource clearing price" or "RCP" means the clearing price
established for the applicable locational deliverability area by the
base residual auction or incremental auction, as determined by the
optimization algorithm for each auction, conducted by PJM as part
of PJM's reliability pricing model;

18 "Resource recovery facility" means a solid waste facility 19 constructed and operated for the incineration of solid waste for 20 energy production and the recovery of metals and other materials 21 for reuse, which the Department of Environmental Protection has 22 determined to be in compliance with current environmental 23 standards, including, but not limited to, all applicable requirements 24 of the federal "Clean Air Act" (42 U.S.C. s.7401 et seq.);

25 "Restructuring related costs" means reasonably incurred costs 26 directly related to the restructuring of the electric power industry, 27 including the closure, sale, functional separation and divestiture of generation and other competitive utility assets by a public utility, or 28 29 the provision of competitive services as such costs are determined 30 by the board, and which are not stranded costs as defined in 31 P.L.1999, c.23 (C.48:3-49 et al.) but may include, but not be limited 32 to, investments in management information systems, and which 33 shall include expenses related to employees affected by 34 restructuring which result in efficiencies and which result in 35 benefits to ratepayers, such as training or retraining at the level 36 equivalent to one year's training at a vocational or technical school 37 or county community college, the provision of severance pay of two 38 weeks of base pay for each year of full-time employment, and a 39 maximum of 24 months' continued health care coverage. Except as 40 to expenses related to employees affected by restructuring, 41 "restructuring related costs" shall not include going forward costs;

"Retail choice" means the ability of retail customers to shop for
electric generation or gas supply service from electric power or gas
suppliers, or opt to receive basic generation service or basic gas
service, and the ability of an electric power or gas supplier to offer
electric generation service or gas supply service to retail customers,
consistent with the provisions of P.L.1999, c.23 (C.48:3-49 et al.);

1 "Retail margin" means an amount, reflecting differences in 2 prices that electric power suppliers and electric public utilities may 3 charge in providing electric generation service and basic generation 4 service, respectively, to retail customers, excluding residential 5 customers, which the board may authorize to be charged to 6 categories of basic generation service customers of electric public 7 utilities in this State, other than residential customers, under the 8 board's continuing regulation of basic generation service pursuant to 9 sections 3 and 9 of P.L.1999, c.23 (C.48:3-51 and 48:3-57), for the 10 purpose of promoting a competitive retail market for the supply of 11 electricity;

<u>"Sanitary landfill facility" shall have the same meaning as</u>
 provided in section 3 of P.L.1970, c.39 (C.13:1E-3);

14 "School district" means a local or regional school district 15 established pursuant to chapter 8 or chapter 13 of Title 18A of the 16 New Jersey Statutes, a county special services school district 17 established pursuant to article 8 of chapter 46 of Title 18A of the 18 New Jersey Statutes, a county vocational school district established 19 pursuant to article 3 of chapter 54 of Title 18A of the New Jersey 20 Statutes, and a district under full State intervention pursuant to 21 P.L.1987, c.399 (C.18A:7A-34 et al.);

"Shopping credit" means an amount deducted from the bill of an
electric public utility customer to reflect the fact that such customer
has switched to an electric power supplier and no longer takes basic
generation service from the electric public utility;

26 "Small scale hydropower facility" means a facility located within 27 this State that is connected to the distribution system, and that 28 meets the requirements of, and has been certified by, a nationally 29 recognized low-impact hydropower organization that has 30 established low-impact hydropower certification criteria applicable 31 to: (1) river flows; (2) water quality; (3) fish passage and 32 protection; (4) watershed protection; (5) threatened and endangered 33 species protection; (6) cultural resource protection; (7) recreation; 34 and (8) facilities recommended for removal;

"Social program" means a program implemented with board 35 approval to provide assistance to a group of disadvantaged 36 37 customers, to provide protection to consumers, or to accomplish a 38 particular societal goal, and includes, but is not limited to, the 39 winter moratorium program, utility practices concerning "bad debt" 40 customers, low income assistance, deferred payment plans, 41 weatherization programs, and late payment and deposit policies, but 42 does not include any demand side management program or any 43 environmental requirements or controls;

44 "Societal benefits charge" means a charge imposed by an electric
45 public utility, at a level determined by the board, pursuant to, and in
46 accordance with, section 12 of P.L.1999, c.23 (C.48:3-60);

47 "Solar alternative compliance payment" or "SACP" means a48 payment of a certain dollar amount per megawatt hour (MWh)

which an electric power supplier or provider may submit to the
 board in order to comply with the solar electric generation
 requirements under section 38 of P.L.1999, c.23 (C.48:3-87);

"Solar renewable energy certificate" or "SREC" means a
certificate issued by the board or its designee, representing one
megawatt hour (MWh) of solar energy that is generated by a facility
connected to the distribution system in this State and has value
based upon, and driven by, the energy market;

9 "Standard offer capacity agreement" or "SOCA" means a 10 financially-settled transaction agreement, approved by board order, 11 that provides for eligible generators to receive payments from the 12 electric public utilities for a defined amount of electric capacity for 13 a term to be determined by the board but not to exceed 15 years, 14 and for such payments to be a fully non-bypassable charge, with 15 such an order, once issued, being irrevocable;

"Standard offer capacity price" or "SOCP" means the capacity
price that is fixed for the term of the SOCA and which is the price
to be received by eligible generators under a board-approved
SOCA;

20 "Stranded cost" means the amount by which the net cost of an 21 electric public utility's electric generating assets or electric power 22 purchase commitments, as determined by the board consistent with 23 the provisions of P.L.1999, c.23 (C.48:3-49 et al.), exceeds the 24 market value of those assets or contractual commitments in a 25 competitive supply marketplace and the costs of buydowns or 26 buyouts of power purchase contracts;

"Stranded costs recovery order" means each order issued by the
board in accordance with subsection c. of section 13 of P.L.1999,
c.23 (C.48:3-61) which sets forth the amount of stranded costs, if
any, the board has determined an electric public utility is eligible to
recover and collect in accordance with the standards set forth in
section 13 of P.L.1999, c.23 (C.48:3-61) and the recovery
mechanisms therefor;

34 "Thermal efficiency" means the useful electric energy output of a
35 facility, plus the useful thermal energy output of the facility,
36 expressed as a percentage of the total energy input to the facility;

37 "Transition bond charge" means a charge, expressed as an
38 amount per kilowatt hour, that is authorized by and imposed on
39 electric public utility ratepayers pursuant to a bondable stranded
40 costs rate order, as modified at any time pursuant to the provisions
41 of P.L.1999, c.23 (C.48:3-49 et al.);

42 "Transition bonds" means bonds, notes, certificates of 43 participation or beneficial interest or other evidences of 44 indebtedness or ownership issued pursuant to an indenture, contract 45 or other agreement of an electric public utility or a financing entity, 46 the proceeds of which are used, directly or indirectly, to recover, 47 finance or refinance bondable stranded costs and which are, directly 48 or indirectly, secured by or payable from bondable transition

1 property. References in P.L.1999, c.23 (C.48:3-49 et al.) to 2 principal, interest, and acquisition or redemption premium with 3 respect to transition bonds which are issued in the form of 4 certificates of participation or beneficial interest or other evidences 5 of ownership shall refer to the comparable payments on such 6 securities;

7 "Transition period" means the period from August 1, 19998 through July 31, 2003;

9 "Transmission and distribution system" means, with respect to an 10 electric public utility, any facility or equipment that is used for the 11 transmission, distribution or delivery of electricity to the customers 12 of the electric public utility including, but not limited to, the land, 13 structures, meters, lines, switches and all other appurtenances 14 thereof and thereto, owned or controlled by the electric public 15 utility within this State; [and]

16 "Universal service" means any service approved by the board 17 with the purpose of assisting low-income residential customers in 18 obtaining or retaining electric generation or delivery service<u>: and</u>

19 "Virtual net metering aggregation" means the combination of readings from instruments for, and billing for, all net metering of 20 21 the electric power consumption of a single customer which is a 22 school district, a county or any agency, authority, or other entity 23 thereof, or a municipality, or any agency, authority, or other entity 24 thereof, which owns or leases properties and which operates a 25 generating facility on those properties that produces Class I 26 renewable energy by means of the electric public utility's billing 27 process, rather than through physical rewiring of the customer's 28 property to provide a single point of contact, provided that such 29 properties are located three miles within the boundaries of each 30 other and within the service territory of a single electric public 31 utility. A customer engaged in virtual net metering shall not be 32 considered a public utility.

33 (cf: P.L.2011, c.9, s.2)

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35 2. Section 38 of P.L.1999, c.23 (C.48:3-87) is amended to read
36 as follows:

37 38. a. The board shall require an electric power supplier or basic
38 generation service provider to disclose on a customer's bill or on
39 customer contracts or marketing materials, a uniform, common set
40 of information about the environmental characteristics of the energy
41 purchased by the customer, including, but not limited to:

42 (1) Its fuel mix, including categories for oil, gas, nuclear, coal,
43 solar, hydroelectric, wind and biomass, or a regional average
44 determined by the board;

(2) Its emissions, in pounds per megawatt hour, of sulfur
dioxide, carbon dioxide, oxides of nitrogen, and any other pollutant
that the board may determine to pose an environmental or health
hazard, or an emissions default to be determined by the board; and

1 (3) Any discrete emission reduction retired pursuant to rules and 2 regulations adopted pursuant to P.L.1995, c.188. 3 b. Notwithstanding any provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the 4 5 contrary, the board shall initiate a proceeding and shall adopt, in consultation with the Department of Environmental Protection, after 6 7 notice and opportunity for public comment and public hearing, 8 interim standards to implement this disclosure requirement, 9 including, but not limited to: 10 (1) A methodology for disclosure of emissions based on output 11 pounds per megawatt hour; 12 (2) Benchmarks for all suppliers and basic generation service 13 providers to use in disclosing emissions that will enable consumers to perform a meaningful comparison with a supplier's or basic 14 15 generation service provider's emission levels; and 16 (3) A uniform emissions disclosure format that is graphic in 17 nature and easily understandable by consumers. The board shall periodically review the disclosure requirements to determine if 18 19 revisions to the environmental disclosure system as implemented 20 are necessary. 21 Such standards shall be effective as regulations immediately 22 upon filing with the Office of Administrative Law and shall be 23 effective for a period not to exceed 18 months, and may, thereafter, 24 be amended, adopted or readopted by the board in accordance with 25 the provisions of the "Administrative Procedure Act." 26 c. (1) The board may adopt, in consultation with the Department 27 of Environmental Protection, after notice and opportunity for public 28 comment, an emissions portfolio standard applicable to all electric 29 power suppliers and basic generation service providers, upon a 30 finding that: 31 (a) The standard is necessary as part of a plan to enable the 32 State to meet federal Clean Air Act or State ambient air quality 33 standards; and 34 (b) Actions at the regional or federal level cannot reasonably be 35 expected to achieve the compliance with the federal standards. 36 (2) By July 1, 2009, the board shall adopt, pursuant to the 37 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), a greenhouse gas emissions portfolio standard to mitigate 38 39 leakage or another regulatory mechanism to mitigate leakage 40 applicable to all electric power suppliers and basic generation 41 service providers that provide electricity to customers within the 42 State. The greenhouse gas emissions portfolio standard or any other 43 regulatory mechanism to mitigate leakage shall: 44 (a) Allow a transition period, either before or after the effective 45 date of the regulation to mitigate leakage, for a basic generation 46 service provider or electric power supplier to either meet the 47 emissions portfolio standard or other regulatory mechanism to 48 mitigate leakage, or to transfer any customer to a basic generation

service provider or electric power supplier that meets the emissions
 portfolio standard or other regulatory mechanism to mitigate
 leakage. If the transition period allowed pursuant to this
 subparagraph occurs after the implementation of an emissions
 portfolio standard or other regulatory mechanism to mitigate
 leakage, the transition period shall be no longer than three years;
 and

8 (b) Exempt the provision of basic generation service pursuant to 9 a basic generation service purchase and sale agreement effective 10 prior to the date of the regulation.

11 Unless the Attorney General or the Attorney General's designee 12 determines that a greenhouse gas emissions portfolio standard 13 would unconstitutionally burden interstate commerce or would be 14 preempted by federal law, the adoption by the board of an electric 15 energy efficiency portfolio standard pursuant to subsection g. of this 16 section, a gas energy efficiency portfolio standard pursuant to 17 subsection h. of this section, or any other enhanced energy 18 efficiency policies to mitigate leakage shall not be considered 19 sufficient to fulfill the requirement of this subsection for the 20 adoption of a greenhouse gas emissions portfolio standard or any 21 other regulatory mechanism to mitigate leakage.

d. Notwithstanding any provisions of the "Administrative
Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the
contrary, the board shall initiate a proceeding and shall adopt, after
notice, provision of the opportunity for comment, and public
hearing, renewable energy portfolio standards that shall require:

(1) that two and one-half percent of the kilowatt hours sold in
this State by each electric power supplier and each basic generation
service provider be from Class I or Class II renewable energy
sources;

31 (2) beginning on January 1, 2001, that one-half of one percent 32 of the kilowatt hours sold in this State by each electric power 33 supplier and each basic generation service provider be from Class I 34 renewable energy sources. The board shall increase the required 35 percentage for Class I renewable energy sources so that by January 36 1, 2006, one percent of the kilowatt hours sold in this State by each 37 electric power supplier and each basic generation service provider 38 shall be from Class I renewable energy sources and shall 39 additionally increase the required percentage for Class I renewable 40 energy sources by one-half of one percent each year until January 1, 41 2012, when four percent of the kilowatt hours sold in this State by 42 each electric power supplier and each basic generation service 43 provider shall be from Class I renewable energy sources.

An electric power supplier or basic generation service provider may satisfy the requirements of this subsection by participating in a renewable energy trading program approved by the board in consultation with the Department of Environmental Protection;

1 (3) that the board establish a multi-year schedule, applicable to 2 each electric power supplier or basic generation service provider in 3 this State, beginning with the one-year period commencing on June 4 1, 2010, and continuing for each subsequent one-year period up to 5 and including, the one-year period commencing on [June 1, 2025] 6 June 1, 2028, that requires [suppliers or providers to purchase at 7 least] the following number or percentage, as the case may be, of 8 kilowatt-hours sold in this State by each electric power supplier and 9 each basic generation service provider to be from solar electric 10 power generators <u>connected to the distribution system</u> in this State: 11 EY 2011 306 Gigawatthours (Gwhrs) 12 EY 2012 442 Gwhrs 13 596 Gwhrs EY 2013 14 EY 2014 [772 Gwhrs] <u>1.832%</u> 15 EY 2015 [965 Gwhrs] <u>2.145%</u> 16 EY 2016 [1,150 Gwhrs] 2.446% 17 EY 2017 [1,357 Gwhrs] <u>2.519%</u> 18 EY 2018 [1,591 Gwhrs] <u>2.851%</u> 19 EY 2019 [1,858 Gwhrs] <u>3.111%</u> 20 EY 2020 [2,164 Gwhrs] <u>3.233%</u> 21 EY 2021 [2,518 Gwhrs] <u>3.320%</u> 22 EY 2022 [2,928 Gwhrs] <u>3.383%</u> 23 EY 2023 [3,433 Gwhrs] <u>3.434%</u> 24 EY 2024 [3,989 Gwhrs] 3.483% 25 EY 2025 [4,610 Gwhrs] <u>3.532%</u> EY 2026 [5,316 Gwhrs] <u>3.579%</u> 26 27 EY 2027 <u>3.625</u>% EY 2028, 3.730%, and for every energy year thereafter, at least 28 29 [5,316 Gwhrs] <u>3.730%</u> per energy year to reflect an increasing 30 number of kilowatt-hours to be purchased by suppliers or providers 31 from solar electric power generators connected to the distribution 32 system in this State, and to establish a framework within which, of 33 the electricity that the generators sell in this State, suppliers and 34 providers shall [purchase] each obtain at least [2,518 Gwhrs] 35 <u>3.320%</u> in the energy year 2021 and [5,316 Gwhrs] <u>3.730%</u> in the 36 energy year [2026] 2028 from solar electric power generators 37 connected to the distribution system in this State, provided, 38 however, that 39 the number of solar kilowatt-hours required to be purchased by 40 each supplier or provider, when expressed as a percentage of the 41 total number of solar kilowatt-hours purchased in this State, shall be 42 equivalent to each supplier's or provider's proportionate share of the 43 total number of kilowatt-hours sold in this State by all suppliers and 44 providers.]: 45 (a) The board shall determine an appropriate period of no less 46 than 120 days following the end of an energy year prior to which a

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1 provider or supplier must demonstrate compliance for that energy 2 year with the annual renewable portfolio standard; 3 (b) No more than 24 months following the date of enactment of 4 P.L., c. (C.) (pending before the Legislature as this bill), 5 the board shall complete a proceeding to investigate approaches to 6 mitigate solar development volatility and prepare and submit, 7 pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), a report to 8 the Legislature, detailing its findings and recommendations. As 9 part of the proceeding, the board shall evaluate other techniques 10 used nationally and internationally; (c) The solar renewable portfolio standards requirements in this 11 12 paragraph shall exempt those existing supply contracts which are 13 effective prior to the date of enactment of P.L. , c. (C.) 14 (pending before the Legislature as this bill) from any increase 15 beyond the number of SRECs that exceeds the number mandated by 16 the solar renewable portfolio standards requirements that were in 17 effect on the date that the providers executed their existing supply contracts. This limited exemption for providers' existing supply 18 19 contracts shall not be construed to lower the Statewide solar 20 sourcing requirements set forth in this paragraph. Such incremental 21 new requirements shall be distributed over the electric power 22 suppliers and providers not subject to the existing supply contract 23 exemption until such time as existing supply contracts expire and 24 all suppliers are subject to the new requirement in a manner that is 25 competitively neutral among all providers and suppliers, such that 26 non-exempt providers are assigned the requirements that would 27 have otherwise been assigned to the exempt providers. 28 (d) The solar renewable portfolio standards requirements in this 29 paragraph **[**(3) of this subsection**]** shall automatically increase by 30 20% for the remainder of the schedule in the event that the 31 following two conditions are met: [(a)] (i) the number of SRECs 32 generated meets or exceeds the requirement for three consecutive 33 reporting years, starting with energy year [2013] <u>2014</u>; and [(b)] 34 (ii) the [average] SREC price for [all] SRECs purchased by 35 entities with renewable energy portfolio standards obligations [has 36 decreased] in each of the same three consecutive reporting years is 37 less than the current SREC price in the year prior to the three 38 consecutive reporting years; and 39 (e) The board shall exempt providers' [existing] supply contracts 40 that are [: (a)] effective prior to the date of [P.L.2009, c.289; or 41 (b) effective prior to any future increase in the solar renewable 42 portfolio standard beyond the multi-year schedule established in 43 paragraph (3) of this subsection] any such increase. This 44 exemption shall apply to the number of SRECs that exceeds the 45 number mandated by the solar renewable portfolio standards 46 requirements that were in effect on the date that the suppliers or 47 providers executed their existing supply contracts. This limited

1 exemption for providers' existing supply contracts shall not be 2 construed to lower the Statewide solar [purchase] sourcing requirements set forth in this paragraph [(3) of this subsection]. 3 Such incremental new requirements shall be distributed over the 4 5 electric power suppliers and providers not subject to the existing 6 supply contract exemption until such time as existing supply 7 contracts expire and all suppliers are subject to the new requirement 8 in a manner that is competitively neutral among all suppliers and 9 providers, such that non-exempt providers are assigned the 10 requirements that would have otherwise been assigned to the 11 exempt providers.

12 An electric power supplier or basic generation service provider 13 may satisfy the requirements of this subsection by participating in a 14 renewable energy trading program approved by the board in 15 consultation with the Department of Environmental Protection, or 16 compliance with the requirements of this subsection may be 17 demonstrated to the board by suppliers or providers through the 18 purchase of SRECs.

The renewable energy portfolio standards adopted by the board pursuant to paragraphs (1) and (2) of this subsection shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 18 months, and may, thereafter, be amended, adopted or readopted by the board in accordance with the provisions of the "Administrative Procedure Act."

The renewable energy portfolio standards adopted by the board pursuant to <u>this</u> paragraph **[**(3) of this subsection **]** shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 30 months after such filing, and shall, thereafter, be amended, adopted or readopted by the board in accordance with the "Administrative Procedure Act"; and

(4) within 180 days after the date of enactment of P.L.2010,
c.57 (C.48:3-87.1 et al.), that the board establish an offshore wind
renewable energy certificate program to require that a percentage of
the kilowatt hours sold in this State by each electric power supplier
and each basic generation service provider be from offshore wind
energy in order to support at least 1,100 megawatts of generation
from qualified offshore wind projects.

The percentage established by the board pursuant to this paragraph shall serve as an offset to the renewable energy portfolio standard established pursuant to paragraphs (1) and (2) of this subsection and shall reduce the corresponding Class I renewable energy requirement.

The percentage established by the board pursuant to this paragraph shall reflect the projected OREC production of each qualified offshore wind project, approved by the board pursuant to section 3 of P.L.2010, c.57 (C.48:3-87.1), for twenty years from the

commercial operation start date of the qualified offshore wind
 project which production projection and OREC purchase
 requirement, once approved by the board, shall not be subject to
 reduction.

5 An electric power supplier or basic generation service provider 6 shall comply with the OREC program established pursuant to this 7 paragraph through the purchase of offshore wind renewable energy 8 certificates at a price and for the time period required by the board. 9 In the event there are insufficient offshore wind renewable energy 10 certificates available, the electric power supplier or basic generation 11 service provider shall pay an offshore wind alternative compliance 12 payment established by the board. Any offshore wind alternative 13 compliance payments collected shall be refunded directly to the 14 ratepayers by the electric public utilities.

The rules established by the board pursuant to this paragraph shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 18 months, and may, thereafter, be amended, adopted or readopted by the board in accordance with the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.).

e. Notwithstanding any provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, the board shall initiate a proceeding and shall adopt, after notice, provision of the opportunity for comment, and public hearing:

27 (1) net metering standards for electric power suppliers and basic 28 generation service providers. The standards shall require electric 29 power suppliers and basic generation service providers to offer net 30 at non-discriminatory rates to industrial, metering large 31 commercial, residential and small commercial customers, as those 32 customers are classified or defined by the board, that generate 33 electricity, on the customer's side of the meter, using a Class I 34 renewable energy source, for the net amount of electricity supplied 35 by the electric power supplier or basic generation service provider 36 over an annualized period. Systems of any sized capacity, as 37 measured in watts, are eligible for net metering [. If], provided, however, that the system shall not be sized in excess of the 38 39 generation capacity necessary to serve the annualized energy needs 40 of (a) on-site load, inclusive of load associated with a customer-41 generator receiving physical net metering aggregation service, or 42 (b) load associated with a customer-generator receiving virtual net 43 metering aggregation service. For a customer-generator eligible for 44 virtual net metering aggregation service, the customer-generator 45 may designate other of its net metering instruments to be credited 46 with the kilowatt-hour production from any physical net metering 47 aggregation service, including net annual excess, if any. For physical net metering aggregation and virtual net metering 48

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1 aggregation, if the amount of electricity generated by the customer-2 generator, plus any kilowatt hour credits held over from the 3 previous billing periods, exceeds the electricity supplied by the 4 electric power supplier or basic generation service provider, then 5 the electric power supplier or basic generation service provider, as 6 the case may be, shall credit the customer-generator for the excess 7 kilowatt hours until the end of the annualized period at which point 8 the customer-generator will be compensated for any remaining 9 credits or, if the customer-generator chooses, credit the customer-10 generator on a real-time basis, at the electric power supplier's or 11 basic generation service provider's avoided cost of wholesale power 12 or the PJM electric power pool's real-time locational marginal pricing rate, adjusted for losses, for the respective zone in the PJM 13 14 electric power pool. Alternatively, the customer-generator may 15 execute a bilateral agreement with an electric power supplier or 16 basic generation service provider for the sale and purchase of the 17 customer-generator's excess generation. The customer-generator 18 may be credited on a real-time basis, so long as the customer-19 generator follows applicable rules prescribed by the PJM electric 20 power pool for its capacity requirements for the net amount of 21 electricity supplied by the electric power supplier or basic 22 generation service provider. The board may authorize an electric 23 power supplier or basic generation service provider to cease 24 offering net metering whenever the total rated generating capacity 25 owned and operated by net metering customer-generators Statewide 26 equals 2.5 percent of the State's peak electricity demand;

(2) safety and power quality interconnection standards for Class
I renewable energy source systems used by a customer-generator
that shall be eligible for net metering.

30 Such standards or rules shall take into consideration the goals of 31 the New Jersey Energy Master Plan, applicable industry standards, 32 and the standards of other states and the Institute of Electrical and 33 Electronic Engineers. The board shall allow electric public utilities 34 to recover the costs of any new net meters, upgraded net meters, 35 system reinforcements or upgrades, and interconnection costs 36 through either their regulated rates or from the net metering 37 customer-generator; and

(3) credit or other incentive rules for generators using Class I
renewable energy generation systems that connect to New Jersey's
electric public utilities' distribution system but who do not net
meter.

Such rules shall require the board or its designee to issue a credit or other incentive to those generators that do not use a net meter but otherwise generate electricity derived from a Class I renewable energy source and to issue an enhanced credit or other incentive, including, but not limited to, a solar renewable energy credit, to those generators that generate electricity derived from solar technologies.

1 Such standards or rules shall be effective as regulations 2 immediately upon filing with the Office of Administrative Law and 3 shall be effective for a period not to exceed 18 months, and may, 4 thereafter, be amended, adopted or readopted by the board in 5 accordance with the provisions of the "Administrative Procedure 6 Act."

7 f. The board may assess, by written order and after notice and 8 opportunity for comment, a separate fee to cover the cost of 9 implementing and overseeing an emission disclosure system or 10 emission portfolio standard, which fee shall be assessed based on an 11 electric power supplier's or basic generation service provider's share 12 of the retail electricity supply market. The board shall not impose a fee for the cost of implementing and overseeing a greenhouse gas 13 14 emissions portfolio standard adopted pursuant to paragraph (2) of 15 subsection c. of this section, the electric energy efficiency portfolio 16 standard adopted pursuant to subsection g. of this section, or the gas 17 energy efficiency portfolio standard adopted pursuant to subsection 18 h. of this section.

19 The board may adopt, pursuant to the "Administrative g. 20 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), an electric 21 energy efficiency portfolio standard that may require each electric 22 public utility to implement energy efficiency measures that reduce 23 electricity usage in the State by 2020 to a level that is 20 percent 24 below the usage projected by the board in the absence of such a 25 standard. Nothing in this section shall be construed to prevent an 26 electric public utility from meeting the requirements of this section 27 by contracting with another entity for the performance of the 28 requirements.

29 h. The board may adopt, pursuant to the "Administrative 30 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), a gas energy 31 efficiency portfolio standard that may require each gas public utility 32 to implement energy efficiency measures that reduce natural gas 33 usage for heating in the State by 2020 to a level that is 20 percent 34 below the usage projected by the board in the absence of such a 35 standard. Nothing in this section shall be construed to prevent a gas 36 public utility from meeting the requirements of this section by 37 contracting with another entity for the performance of the 38 requirements.

39 i. After the board establishes a schedule of solar kilowatt-hour 40 sale or purchase requirements pursuant to paragraph (3) of 41 subsection d. of this section, the board may initiate subsequent 42 proceedings and adopt, after appropriate notice and opportunity for 43 public comment and public hearing, increased minimum solar 44 kilowatt-hour sale or purchase requirements, provided that the 45 board shall not reduce previously established minimum solar 46 kilowatt-hour sale or purchase requirements, or otherwise impose 47 constraints that reduce the requirements by any means.

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1 The board shall determine an appropriate level of solar j. 2 alternative compliance payment, and **[**establish a 15-year solar alternative compliance payment schedule, that permits] permit each 3 supplier or provider to submit an SACP to comply with the solar 4 5 electric generation requirements of paragraph (3) of subsection d. of 6 this section. The value of the SACP for each Energy Year, for 7 Energy Years 2014 through 2028 per megawatt hour from solar 8 electric generation required pursuant to this section, shall be: 9 \$350 EY 2014

- 10 EY 2015 \$343
- 11 <u>EY 2016</u> \$336
- 12 <u>EY 2017 \$329</u>
- 13 <u>EY 2018 \$322</u>
- 14 EY 2019 \$315
- 15 <u>EY 2020 \$308</u>
- 16 EY 2021 \$301
- 17 <u>EY 2022</u> \$294
- 18 EY 2023 \$287
- 19 EY 2024 \$280
- 20 EY 2025 \$273
- 21 <u>EY 2026 \$266</u>
- 22 <u>EY 2027</u> \$259
- 23 <u>EY 2028 \$252</u>

24 The **[**board may initiate subsequent proceedings and adopt, after 25 appropriate notice and opportunity for public comment and public 26 hearing, an increase in solar alternative compliance payments, 27 provided that the] board shall not reduce previously established levels of solar alternative compliance payments, nor shall the board 28 29 provide relief from the obligation of payment of the SACP by the 30 electric power suppliers or basic generation service providers in any 31 form. Any SACP payments collected shall be refunded directly to 32 the ratepayers by the electric public utilities.

k. The board may allow electric public utilities to offer longterm contracts through a competitive process, direct electric public
<u>utility investment</u> and other means of financing, including but not
limited to loans, for the purchase of SRECs and the resale of SRECs
to suppliers or providers or others, provided that after such
contracts have been approved by the board, the board's approvals
shall not be modified by subsequent board orders.

40 1. The board shall implement its responsibilities under the41 provisions of this section in such a manner as to:

42 (1) place greater reliance on competitive markets, with the
43 explicit goal of encouraging and ensuring the emergence of new
44 entrants that can foster innovations and price competition;

45 (2) maintain adequate regulatory authority over non-competitive46 public utility services;

47 (3) consider alternative forms of regulation in order to address48 changes in the technology and structure of electric public utilities;

(4) promote energy efficiency and Class I renewable energy
 market development, taking into consideration environmental
 benefits and market barriers;

4 (5) make energy services more affordable for low and moderate 5 income customers;

6 (6) attempt to transform the renewable energy market into one
7 that can move forward without subsidies from the State or public
8 utilities;

9 (7) achieve the goals put forth under the renewable energy 10 portfolio standards;

11 (8) promote the lowest cost to ratepayers; and

12 (9) allow all market segments to participate.

m. The board shall ensure the availability of financial incentives under its jurisdiction, including, but not limited to, long-term contracts, loans, SRECs, or other financial support, to ensure market diversity, competition, and appropriate coverage across all ratepayer segments, including, but not limited to, residential, commercial, industrial, non-profit, farms, schools, and public entity customers.

n. For projects which are owned, or directly invested in, by a public utility pursuant to section 13 of P.L.2007, c.340 (C.48:3-98.1), the board shall determine the number of SRECs with which such projects shall be credited; and in determining such number the board shall ensure that the market for SRECs does not detrimentally affect the development of non-utility solar projects and shall consider how its determination may impact the ratepayers.

27 The board, in consultation with the Department of о. Environmental Protection, electric public utilities, the Division of 28 29 Rate Counsel in, but not of, the Department of the Treasury, 30 affected members of the solar energy industry, and relevant 31 stakeholders, shall periodically consider increasing the renewable 32 energy portfolio standards beyond the minimum amounts set forth 33 in subsection d. of this section, taking into account the cost impacts 34 and public benefits of such increases including, but not limited to:

35 (1) reductions in air pollution, water pollution, land disturbance,36 and greenhouse gas emissions;

37 (2) reductions in peak demand for electricity and natural gas,
38 and the overall impact on the costs to customers of electricity and
39 natural gas;

40 (3) increases in renewable energy development, manufacturing,
41 investment, and job creation opportunities in this State; and

42 (4) reductions in State and national dependence on the use of43 fossil fuels.

p. Class I RECs <u>and ORECS</u> shall be eligible for use in
renewable energy portfolio standards compliance in the energy year
in which they are generated, and for the following two energy years.

47 SRECs [and ORECs] shall be eligible for use in renewable energy

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1 portfolio standards compliance in the energy year in which they are 2 generated, and for the following [two] four energy years. 3 q. (1) During the energy years of 2014, 2015, and 2016, a solar 4 electric generation facility project which is not net metered, not an 5 on-site generation facility, or not certified as being located on a brownfield or a properly closed sanitary landfill facility, as 6 7 provided pursuant to subsection t. of this section, shall be 8 considered "connected to the distribution system" if (a) the facility 9 files a notice with the board indicating its intent to qualify under 10 this subsection; and (b) the capacity of the facility, when added to the capacity of other facilities that have been approved for 11 12 connection prior to the facility's filing under this subsection, does 13 not exceed 100 megawatts in the aggregate for each year. The 14 board shall act within 180 days of its receipt of a completed application for designation of a solar power electric generation 15 16 facility as "connected to the distribution system," to either approve, 17 conditionally approve, or disapprove the application. Filings made 18 pursuant to this subsection shall include a notice escrow of \$40,000 19 per megawatt of the proposed capacity of the facility. The notice 20 escrow shall be reimbursed to the facility in full upon the facility 21 entering commercial operation, or shall be forfeited to the State if 22 the facility is determined to be "connected to the distribution 23 system" pursuant to this paragraph but does not enter commercial 24 operation pursuant to paragraph (2) of this subsection. 25 (2) If the proposed solar power electric generation facility does 26 not commence commercial operations within two years following 27 the date of the designation by the board pursuant to this subsection, the designation of the facility as "connected to the distribution 28 29 system" shall be deemed to be null and void, and the facility shall 30 thereafter be considered not "connected to the distribution system." 31 r. (1) For solar power electric generation facility projects 32 proposed in addition to those approved pursuant to subsection q. of 33 this section and for all projects proposed in each energy year 34 following energy year 2016, a proposed solar power electric 35 generation facility that is neither net metered nor an on-site 36 generation facility, may be considered "connected to the 37 distribution system" only upon designation as such by the board, 38 after notice to the public and opportunity for public comment or 39 hearing. A proposed solar power electric generation facility 40 seeking board designation as "connected to the distribution system" 41 shall submit an application to the board that includes for the 42 proposed facility: the nameplate capacity; the estimated energy and 43 number of SRECs to be produced and sold per year; the estimated 44 annual rate impact on ratepayers; the estimated capacity of the 45 generator as defined by PJM for sale in the PJM capacity market; 46 the point of interconnection; the total acreage and location; the 47 current land use designation of the property; the type of solar

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1 technology to be used; and other such information as the board shall 2 require. 3 (2) The board shall approve the designation of the proposed solar 4 power electric generation facility as "connected to the distribution 5 system" if the board determines that: 6 (a) the SRECs forecasted to be produced by the facility do not 7 have a detrimental impact on the SREC market or on the 8 appropriate development of solar power in the State; 9 (b) the loss of tillable acreage that would result from the 10 approval of the designation of the proposed facility, together with 11 the tillable acreage of all other facilities approved pursuant to this 12 subsection, would cumulatively constitute a loss of less than one percent of the total tillable acres of farmland in the State on the date 13 14 of enactment of P.L., c. (C.) (pending before the 15 Legislature as this bill), pursuant to information provided by the 16 New Jersey Department of Agriculture; and 17 (c) the impact of the designation on electric rates and economic 18 development is beneficial. 19 (3) The board shall act within 180 days of its receipt of a 20 completed application for designation of a solar power electric generation facility as "connected to the distribution system," to 21 22 either approve, conditionally approve, or disapprove the 23 application. If the proposed solar power electric generation facility 24 does not commence commercial operations within two years 25 following the date of the designation by the board pursuant to this 26 subsection, the designation of the facility as "connected to the distribution system" shall be deemed to be null and void, and the 27 28 facility shall thereafter be considered not "connected to the 29 distribution system." 30 s. Notwithstanding the foregoing provisions of this section, a 31 solar power electric generation facility located on farmland, and not 32 heretofore approved pursuant to subsection q. of this section, shall 33 not be considered "connected to the distribution system" unless the 34 facility has been approved as such by the board and (a) PJM issued 35 a System Impact Study for the facility prior to March 31, 2011; (b) the facility files a notice with the board within 60 days of the 36 37 effective date of P.L., c. (C.) (pending before the 38 Legislature as this bill), indicating its intent to qualify under this 39 subsection. 40 t. No more than 180 days after the date of enactment of P.L. , 41 c. (C.) (pending before the Legislature as this bill), the board 42 shall, in consultation with the Department of Environmental 43 Protection and the New Jersey Economic Development Authority, 44 and, after notice and opportunity for public comment and public 45 hearing, complete a proceeding to establish a program to provide 46 SRECs to owners of solar power electric generation facility projects 47 certified by the board as being located on a brownfield or a properly closed sanitary landfill facility. Projects certified under this 48

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1 subsection shall (1) be considered "connected to the distribution 2 system" and shall not require such designation by the board and (2) 3 shall not be subject to board review required pursuant to 4 subsections q. and r. of this section. For projects certified under 5 this subsection, the board shall credit additional incentives to be 6 determined by the board for each megawatt hour (MWh) of solar 7 energy that is generated by the project. The issuance of SRECs for 8 all solar electric generation facility projects pursuant to this 9 subsection shall be deemed "Board of Public Utilities financial 10 assistance" as provided under section 1 of P.L.2009, c.89 (C.48:2-11 29.47). 12 u. No more than 180 days after the date of enactment of P.L., c. (C.) (pending before the Legislature as this bill), 13 14 the board shall complete a proceeding to establish a registration 15 program. The registration program shall require the owners of solar 16 power electric generation facility projects connected to the 17 distribution system to make periodic milestone filings with the 18 board in a manner and at such times as determined by the board to 19 provide full disclosure and transparency regarding the overall level 20 of development and construction activity of those projects 21 Statewide. 22 v. The issuance of SRECs for all solar power electric generation 23 facility projects pursuant to this section, for projects connected to 24 the distribution system with a capacity of one megawatt or greater, 25 shall be deemed "Board of Public Utilities financial assistance" as 26 provided pursuant to under section 1 of P.L.2009, c.89 (C.48:2-27 29.47). (cf: P.L.2010, c.57, s.2) 28 29 30 3. This act shall take effect immediately. 31 32 33 **STATEMENT** 34 35 The bill amends sections 3 and 38 of P.L.1999, c.23 (C.48:3-49 36 et al.) ("EDECA") concerning solar renewable energy programs, 37 purchase requirements, and net metering standards. The bill would 38 provide that a solar power electric generation facility shall be 39 deemed by the Board of Public Utilities ("BPU") as "connected to 40 the distribution system" ("connected") if it is: (1) connected to a net 41 metering customer's side of a meter, regardless of the voltage at 42 which that customer connects to the electric grid, or (2) directly 43 connected to the electric grid at 69 kilovolts or less, regardless of 44 how an electric public utility classifies that portion of its electric 45 grid, except that a solar facility that is neither net metered nor an on-site generation facility would not be considered "connected" 46 47 unless it was designated as such by the BPU as provided pursuant to 48 the bill's provisions except that, during the energy years of 2014

1 through 2016, a solar electric generation facility project which is 2 not net metered, not an on-site generation facility, and not certified 3 as being located on a brownfield or a properly closed sanitary 4 landfill facility shall be considered "connected" if the capacity of 5 the facility, when added to the capacity of other facilities that have 6 been approved for connection prior to the facility's filing, does not 7 exceed 100 megawatts in the aggregate for each energy year. Such 8 facilities would not be subject to BPU review. Failure to commence 9 commercial operations within two years following the date of the 10 "connected" designation would void the designation.

11 Notwithstanding the foregoing criteria, the BPU must approve 12 the designation of the proposed facility as "connected" if it 13 determines that: (1) the solar renewable energy certificates 14 ("SREC"s) forecasted to be produced by the facility do not have a 15 detrimental impact on the SREC market or on the appropriate 16 development of solar power in the State; (2) the loss of tillable 17 acreage that would result from the approval of the designation of 18 the proposed facility, together with the tillable acreage of all other 19 similar facilities, would cumulatively constitute a loss of less than 20 one percent of the total tillable acres of farmland in the State on the 21 date of the bill's enactment, pursuant to information provided by 22 the New Jersey Department of Agriculture; and (3) the impact of 23 the designation on electric rates and economic development is 24 beneficial provided, however, that a solar facility constructed on 25 farmland would not be considered "connected" unless it is approved 26 by the BPU as such and (a) it is approved as a facility not subject to 27 BPU review for energy years 2014, 2015, or 2016, or (b) PJM 28 issued a System Impact Study for the facility prior to March 31, 29 2011 and the facility files a notice with the board within 60 days of 30 the bill's effective date indicating its intent to qualify as connected 31 under the bill.

32 The bill directs the BPU, to within 180 days of the bill's 33 enactment, in consultation with the Department of Environmental 34 Protection and the New Jersey Economic Development Authority, 35 establish a program to provide SRECs to owners of solar power 36 electric generation facility projects certified as being located on a 37 brownfield or a properly closed sanitary landfill facility and provide 38 that such projects shall (1) be considered "connected to the 39 distribution system," (2) not be subject to board review, and (3) be 40 credited additional incentives for each megawatt hour of solar 41 energy that is generated by the project.

The bill provides that the issuance of SRECs for projects located on brownfields and landfills, and for projects greater than one megawatt are to be deemed "Board of Public Utilities financial assistance" as provided under section 1 of P.L.2009, c.89 (C.48:2-29.47), to provide that prevailing wage rates would apply to such projects. 1 The bill requires the BPU to establish a solar registration 2 program, which would require that all owners of solar electric 3 power generation facilities that are filing with the BPU for approval 4 to generate SRECs, to file documents detailing the size, location, 5 interconnection plan, land use, and other project information as 6 required by the BPU.

7 The bill would extend the scope of "Class I renewable energy" 8 producers to include small scale hydropower facilities with a 9 capacity of three megawatts or less that are put into service after the 10 effective date of the bill. "Small scale hydropower facility" is 11 defined to mean a facility located within New Jersey that is 12 connected to the distribution system, and that meets the 13 requirements of, and has been certified by, a nationally recognized 14 low-impact hydropower organization. Electricity from any 15 hydropower facility with a capacity greater than three megawatts 16 would be included in the category of "Class II renewable energy."

17 The bill would provide that for a resource recovery facility to be 18 considered as generating Class II renewable energy, the facility 19 must be in compliance with current environmental standards, 20 including, but not limited to, all applicable requirements of the federal "Clean Air Act." The bill clarifies that a "combined heat 21 22 and power facility" or "co-generation facility" means a generation 23 facility which produces electric energy and steam. The bill also 24 provides that an on-site generation facility shall include an on-site 25 facility that produces Class I or Class II renewable energy.

The bill would change the solar alternative compliance payment ("SACP") schedule from a 15-year schedule with obligations set by the board to a statutorily established schedule with specifically prescribed SACP values for each energy year.

30 The bill revises the multi-year schedule of Statewide solar 31 gigawatt hour requirements applicable to electric power suppliers 32 and basic generation providers for Energy Years 2014 to 2028. The 33 requirements are stated in percentages, instead of being enumerated 34 in gigawatt hours, from 1.832% in 2014 to 3.730% in 2028 and 35 every energy year thereafter. The bill also provides for the BPU to 36 determine whether a provider or supplier is in compliance with 37 annual renewable portfolio standards within a period of no less than 38 120 days following the end of an energy year, and to provide for a 39 future adjustment in annual Statewide gigawatt hour requirements 40 based upon any shortfall that is determined by the BPU.

The bill requires the BPU to, within 24 months following enactment, complete a proceeding to investigate approaches to mitigate solar development volatility and prepare and submit a report to the Governor and the Legislature, detailing its findings and recommendations. As part of the proceeding, the BPU must evaluate other techniques used nationally and internationally.

47 The bill would provide that the additional solar purchase 48 requirements distributed over the electric power providers not

subject to the existing supply contract exemption provided under section 38 of EDECA, shall be distributed in a manner that is competitively neutral among all providers, such that non-exempt providers are assigned the requirements that would have otherwise been assigned to the exempt providers.

6 The bill provides that long-term SREC purchase contracts
7 offered by the BPU, shall be offered through a competitive process,
8 including direct investment by electric utilities.

9 Finally, the bill revises the BPU's mandate concerning the 10 prescribing of standards under which basic generation service 11 providers and electric power suppliers must offer net metering to 12 their customers that generate electricity, on the customer side of the 13 meter, using a Class I renewable energy source, for a customer that 14 is a school district, county or municipality, including any agency, 15 authority, or other entity thereof ("customer-generators"). 16 Specifically, the bill expands the eligibility requirements for the 17 provision of net metering to customer-generators when the 18 generation is occurring on two or more properties owned or leased 19 and operated by customer-generators where those properties are 20 either: (1) contiguous to each other within the service territory of 21 one electric utility ("physical net metering aggregation"); or (2) 22 non-contiguous but within three miles of each other property of the 23 customer-generator within the service territory of one electric utility 24 ("virtual net metering aggregation"). Further, the bill allows 25 customer-generators receiving virtual net metering aggregation 26 service to designate other of its net metering instruments to be 27 credited with the kilowatt-hour production from its physical net 28 metering aggregation service, including net annual excess, if any.