ASSEMBLY, No. 3680 **STATE OF NEW JERSEY** 215th LEGISLATURE

INTRODUCED JANUARY 14, 2013

Sponsored by: Assemblyman ALBERT COUTINHO District 29 (Essex) Assemblyman TROY SINGLETON District 7 (Burlington) Assemblywoman BONNIE WATSON COLEMAN District 15 (Hunterdon and Mercer) Assemblyman RUBEN J. RAMOS, JR. District 33 (Hudson) Assemblyman JERRY GREEN District 22 (Middlesex, Somerset and Union) Assemblyman JON M. BRAMNICK District 21 (Morris, Somerset and Union) Assemblyman ANTHONY M. BUCCO District 25 (Morris and Somerset)

Co-Sponsored by:

Assemblymen Burzichelli, Coughlin, Assemblywoman Stender, Assemblyman Fuentes, Assemblywomen Mosquera, Riley, Lampitt and N.Munoz

SYNOPSIS

"The New Jersey Economic Opportunity Act of 2013"; provides financial incentives for expansion or conversion of certain redevelopment projects.



(Sponsorship Updated As Of: 3/15/2013)

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1 AN ACT concerning financial incentives for the expansion or 2 conversion of certain redevelopment projects and amending 3 various parts of the statutory law. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. (New section) This act shall be known and may be cited as 9 the "New Jersey Economic Opportunity Act of 2013." 10 11 2. Section 3 of P.L.1996, c.25 (C.34:1B-114) is amended to 12 read as follows: 13 3. <u>a.</u> The Business Retention and Relocation Assistance Grant 14 Program is hereby established as a program under the jurisdiction of 15 the New Jersey Economic Development Authority and shall be 16 administered by the authority. The purpose of the program is to 17 encourage economic development and job creation and to preserve 18 jobs that currently exist in New Jersey but which are in danger of 19 being relocated to premises outside of the State. To implement that 20 purpose, and to the extent that funding for the program is available, 21 the program may provide grants of tax credits. To be eligible for 22 any grant of tax credits pursuant to P.L.1996, c.25 (C.34:1B-112 et 23 seq.), a business shall demonstrate to the authority, at the time of 24 application, that the grant of tax credits and resultant retention of 25 full-time jobs and any capital investment will yield a net positive 26 benefit to the State. The net benefit resulting from the retention of 27 full-time jobs and any capital investment by a business that has had 28 grant pre-application meetings with the authority and has executed 29 contracts relating to the new business location during the period 30 commencing May 1, 2010 until the enactment of P.L.2010, c.123, 31 shall be calculated from the date of the initial grant pre-application 32 meeting. 33 b. (1) To the extent that an application under P.L.1996, c.25 34 (C.34:1B-112 et seq.) has been received by the authority prior to the effective date of the "New Jersey Economic Opportunity Act of 35 36 2013," P.L., c. (C.) (pending before the Legislature as this 37 bill), and, to the extent that there remains sufficient financial 38 authorization for the grant of tax credits, the authority is authorized 39 to consider such application in the same manner as had previously 40 been provided and to make a grant of tax credits to eligible 41 applicants, provided that the authority shall take final action on 42 such grant of tax credits no later than 180 calendar days after the 43 effective date of the "New Jersey Economic Opportunity Act of 44 2013," P.L., c. (C.) (pending before the Legislature as this 45 bill).

EXPLANATION – Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

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1 (2) A business shall apply for a grant of tax credits under the 2 Business Retention and Relocation Assistance Grant Program prior 3 to the effective date of the "New Jersey Economic Opportunity Act of 2013," P.L., c. (C.) (pending before the Legislature as 4 this bill), and shall submit its documentation for approval of a grant 5 6 of tax credits no later than July 1, 2013. 7 (3) If any business has submitted an application under P.L.1996, 8 c.25 (C.34:1B-112 et seq.) and such application has not been 9 approved for any reason, such lack of approval shall not serve to 10 prejudice in any way the consideration of any new application as may be submitted by a business for the provision of incentives 11 12 offered pursuant to the "New Jersey Economic Opportunity Act of 13 2013," P.L., c. (C.) (pending before the Legislature as this 14 bill). 15 (cf: P.L.2010, c.123, s.2) 16 17 3. Section 4 of P.L.1996, c.26 (C.34:1B-127) is amended to 18 read as follows: 19 4. a. A business may apply to the authority for a grant for any 20 project which: 21 (1) Will create at least 25 eligible positions in the base years; or 22 (2) Will create at least 10 eligible positions in the base years if 23 the business is an advanced computing company, an advanced 24 materials company, a biotechnology company, an electronic device 25 technology company, an environmental technology company, or a 26 medical device technology company. 27 b. In the case of a business which is a landlord, the business 28 may apply to the authority for a grant for any project in which at 29 least 25 eligible positions are created in the base years. 30 A project which consists solely of point-of-final-purchase c. retail facilities shall not be eligible for a grant under [this act] 31 32 P.L.1996, c.26 (C.34:1B-124 et seq.). If a project consists of both 33 point-of-final-purchase retail facilities and non-retail facilities, only 34 the portion of the project consisting of non-retail facilities shall be 35 eligible for a grant, and only the withholdings from new employees 36 which are employed in the portion of the project which represents 37 non-retail facilities shall be used to determine the amount of the 38 grant. If a warehouse facility is part of a point-of-final-purchase 39 retail facility and supplies only that facility, the warehouse facility 40 shall not be eligible for a grant. For the purposes of [this act] 41 P.L.1996, c.26 (C.34:1B-124 et seq.), catalog distribution centers 42 shall not be considered point-of-final-purchase retail facilities. 43 (1) To the extent that an application under P.L.1996, c.26 d. 44 (C.34:1B-124 et seq.) has been received by the authority prior to the 45 effective date of the "New Jersey Economic Opportunity Act of 2013," P.L., c. (C.) (pending before the Legislature as this 46 47 bill), and, to the extent that there remains sufficient financial 48 authorization for the grant, the authority is authorized to consider

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1 such application in the same manner as had previously been 2 provided and to make a grant to eligible applicants, provided that 3 the authority shall take final action on such grant no later than 180 4 calendar days after the effective date of the "New Jersey Economic 5 Opportunity Act of 2013," P.L., c. (C.) (pending before the 6 Legislature as this bill). 7 (2) A business shall apply for a grant under the Business 8 Employment Incentive Program prior to the effective date of the 9 "New Jersey Economic Opportunity Act of 2013," 10 P.L., c. (C.) (pending before the Legislature as this bill), and 11 shall submit its documentation for approval of a grant no later than 12 July 1, 2013. (3) If any business has submitted an application under P.L.1996, 13 14 c.26 (C.34:1B-124 et seq.) and such application has not been 15 approved for any reason, such lack of approval shall not serve to 16 prejudice in any way the consideration of any new application as 17 may be submitted by a business for the provision of incentives 18 offered pursuant to the "New Jersey Economic Opportunity Act of 19 2013," P.L., c. (C.) (pending before the Legislature as this 20 bill). 21 (cf: P.L.2003, c.166, s.2) 22 23 4. Section 3 of P.L.2007, c.346 (C.34:1B-209) is amended to 24 read as follows: 25 3. a. (1) A business, upon application to and approval from the 26 authority, shall be allowed a credit of 100 percent of its capital 27 investment, made after the effective date of P.L.2007, c.346 28 (C.34:1B-207 et seq.) but prior to its submission of documentation 29 pursuant to subsection c. of this section, in a qualified business 30 facility within an eligible municipality, pursuant to the restrictions 31 and requirements of this section. To be eligible for any tax credits 32 authorized under this section, a business shall demonstrate to the 33 authority, at the time of application, that the State's financial 34 support of the proposed capital investment in a qualified business 35 facility will yield a net positive benefit to both the State and the 36 eligible municipality. The value of all credits approved by the 37 authority pursuant to P.L.2007, c.346 (C.34:1B-207 et seq.) shall 38 not exceed \$1,750,000,000. 39 (2) A business, other than a tenant eligible pursuant to 40 paragraph (3) of this subsection, shall make or acquire capital 41 investments totaling not less than \$50,000,000 in a qualified 42 business facility, at which the business shall employ not fewer than 43 250 full-time employees to be eligible for a credit under this 44 section. A business that acquires a qualified business facility shall 45 also be deemed to have acquired the capital investment made or 46 acquired by the seller. 47 (3) A business that is a tenant in a qualified business facility, the

47 (5) A business that is a tenant in a quanned business facility, the 48 owner of which has made or acquired capital investments in the

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1 facility totaling not less than \$50,000,000, shall occupy a leased 2 area of the qualified business facility that represents at least 3 \$17,500,000 of the capital investment in the facility at which the 4 tenant business and up to two other tenants in the qualified business 5 facility shall employ not fewer than 250 full-time employees in the 6 aggregate to be eligible for a credit under this section. The amount 7 of capital investment in a facility that a leased area represents shall 8 be equal to that percentage of the owner's total capital investment in 9 the facility that the percentage of net leasable area leased by the 10 tenant is of the total net leasable area of the qualified business 11 facility. Capital investments made by a tenant shall be deemed to 12 be included in the calculation of the capital investment made or 13 acquired by the owner, but only to the extent necessary to meet the 14 owner's minimum capital investment of \$50,000,000. Capital 15 investments made by a tenant and not allocated to meet the owner's 16 minimum capital investment threshold of \$50,000,000 shall be 17 added to the amount of capital investment represented by the 18 tenant's leased area in the qualified business facility.

19 (4) A business shall not be allowed tax credits under this section 20 if the business participates in a business employment incentive 21 grant relating to the same capital and employees that qualify the 22 business for this credit, or if the business receives assistance 23 pursuant to P.L.1996, c.25 (C.34:1B-112 et seq.). A business that is 24 allowed a tax credit under this section shall not be eligible for 25 incentives authorized pursuant to P.L.2002, c.43 (C.52:27BBB-1 et 26 al.). A business shall not qualify for a tax credit under this section, 27 based upon capital investment and employment of full-time 28 employees, if that capital investment or employment was the basis 29 for which a grant was provided to the business pursuant to the 30 "InvestNJ Business Grant Program Act," P.L.2008, c.112 (C.34:1B-31 237 et seq.).

32 (5) Full-time employment for an accounting or privilege period
33 shall be determined as the average of the monthly full-time
34 employment for the period.

(6) The capital investment of the owner of a qualified business
facility is that percentage of the capital investment made or
acquired by the owner of the building that the percentage of net
leasable area of the qualified business facility not leased to tenants
is of the total net leasable area of the qualified business facility.

40 (7) A business shall be allowed a tax credit of 100 percent of its 41 capital investment, made after the effective date of P.L.2011, c.89 42 but prior to its submission of documentation pursuant to subsection 43 c. of this section, in a qualified business facility that is part of a 44 mixed use project, provided that (a) the qualified business facility 45 represents at least \$17,500,000 of the total capital investment in the 46 mixed use project, (b) the business employs not fewer than 250 full-47 time employees in the qualified business facility, and (c) the total 48 capital investment in the mixed use project of which the qualified

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1 business facility is a part is not less than \$50,000,000. The 2 allowance of credits under this paragraph shall be subject to the 3 restrictions and requirements, to the extent that those are not 4 inconsistent with the provisions of this paragraph, set forth in 5 paragraphs (1) through (6) of this subsection, including but not 6 limited to the requirement that the business shall demonstrate to the 7 authority, at the time of application, that the State's financial 8 support of the proposed capital investment in a qualified business 9 facility will yield a net positive benefit to both the State and the 10 eligible municipality.

11 (8) In determining whether a proposed capital investment will 12 yield a net positive benefit, the authority shall not consider the 13 transfer of an existing job from one location in the State to another 14 location in the State as the creation of a new job, unless (a) the 15 business proposes to transfer existing jobs to a municipality in the 16 State as part of a consolidation of business operations from two or 17 more other locations that are not in the same municipality whether 18 in-State or out-of-State, or (b) the business's chief executive officer, 19 or equivalent officer, submits a certification to the authority 20 indicating that the existing jobs are at risk of leaving the State and 21 that the business's chief executive officer, or equivalent officer, has 22 reviewed the information submitted to the authority and that the 23 representations contained therein are accurate, and the business 24 intends to employ not fewer than 500 full-time employees in the 25 qualified business facility. In the event that this certification by the 26 business's chief executive officer, or equivalent officer, is found to 27 be willfully false, the authority may revoke any award of tax credits 28 in their entirety, which revocation shall be in addition to any other 29 criminal or civil penalties that the business and the officer may be 30 subject to. When considering an application involving intra-State 31 job transfers, the authority shall require the company to submit the 32 following information as part of its application: a full economic 33 analysis of all locations under consideration by the company; all 34 lease agreements, ownership documents, or substantially similar 35 documentation for the business's current in-State locations; and all 36 lease agreements, ownership documents, or substantially similar 37 documentation for the potential out-of-State location alternatives, to 38 the extent they exist. Based on this information, and any other 39 information deemed relevant by the authority, the authority shall 40 independently verify and confirm, by way of making a factual 41 finding by separate vote of the authority's board, the business's 42 assertion that the jobs are actually at risk of leaving the State, 43 before a business may be awarded any tax credits under this section. 44 To the extent that applications under P.L.2007, c.346 b. (1)45 (C.34:1B-207 et seq.) have been received by the authority prior to 46 the effective date of the "New Jersey Economic Opportunity Act of 47 2013," P.L., c. (C.) (pending before the Legislature as this 48 bill), and, to the extent that there remains sufficient financial

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1 authorization for the award of a tax credit, the authority is 2 authorized to consider such applications in the same manner as had 3 previously been provided and to make awards of tax credits to 4 eligible applicants, provided that the authority must take final 5 action on such awards not later than 180 calendar days after the effective date of the "New Jersey Economic Opportunity Act of 6 7 2013," P.L., c. (C.) (pending before the Legislature as this 8 bill). 9 (2) A business shall apply for the credit under the "Urban 10 Transit Hub Tax Credit Act," P.L.2007, c.346 (C.34:1B-207 et seq.) prior to [July 1, 2014] the effective date of P.L., c. (C.) 11 12 (pending before the Legislature as this bill), and shall submit its 13 documentation for approval of its credit amount no later than July 14 28, 2017] April 26, 2017. 15 (3) If any business has submitted an application under P.L.2007, 16 c.346 (C.34:1B-207 et seq.) and such application has not been 17 approved for any reason, such lack of approval shall not serve to 18 prejudice in any way the consideration of any new application as 19 may be submitted by such project for the provision of incentives 20 offered pursuant to the "New Jersey Economic Opportunity Act of 21 2013," P.L., c. (C.) (pending before the Legislature as this 22 bill). 23 c. (1) The amount of credit allowed shall, except as otherwise 24 provided, be equal to the capital investment made by the business, 25 or the capital investment represented by the business' leased area, or 26 area owned by the business as a condominium, and shall be taken 27 over a 10-year period, at the rate of one-tenth of the total amount of the business' credit for each tax accounting or privilege period of 28 29 the business, beginning with the tax period in which the business is 30 first certified by the authority as having met the investment capital 31 and employment qualifications, subject to any reduction or 32 disqualification as provided by subsection d. of this section as 33 determined by annual review by the authority. In conducting its 34 annual review, the authority may require a business to submit any 35 information determined by the authority to be necessary and 36 relevant to its review. 37 The credit amount for any tax period ending after July 28, 2017 38 during which the documentation of a business' credit amount 39 remains uncertified shall be forfeited, although credit amounts for 40 the remainder of the years of the 10-year credit period shall remain 41 available to it. 42 The credit amount that may be taken for a tax period of the 43 business that exceeds the final liabilities of the business for the tax 44 period may be carried forward for use by the business in the next 20 45 successive tax periods, and shall expire thereafter, provided that the 46 value of all credits approved by the authority against tax liabilities 47 pursuant to P.L.2007, c.346 (C.34:1B-207 et seq.) in any fiscal year 48 shall not exceed \$150,000,000.

1 The amount of credit allowed for a tax period to a business that 2 is a tenant in a qualified business facility shall not exceed the 3 business' total lease payments for occupancy of the qualified 4 business facility for the tax period.

5 (2) A business that is a partnership shall not be allowed a credit 6 under this section directly, but the amount of credit of an owner of a 7 business shall be determined by allocating to each owner of the 8 partnership that proportion of the credit of the business that is equal 9 to the owner of the partnership's share, whether or not distributed, 10 of the total distributive income or gain of the partnership for its tax 11 period ending within or with the owner's tax period, or that 12 proportion that is allocated by an agreement, if any, among the 13 owners of the partnership that has been provided to the Director of 14 the Division of Taxation in the Department of the Treasury by such 15 time and accompanied by such additional information as the 16 director may require.

(3) The amount of credit allowed may be applied against the tax
liability otherwise due pursuant to section 5 of P.L.1945, c.162
(C.54:10A-5), pursuant to sections 2 and 3 of P.L.1945, c.132
(C.54:18A-2 and 54:18A-3), pursuant to section 1 of P.L.1950,
c.231 (C.17:32-15), or pursuant to N.J.S.17B:23-5.

d. (1) If, in any tax period, fewer than 200 full-time employees 22 23 of the business at the qualified business facility are employed in 24 new full-time positions, the amount of the credit otherwise 25 determined pursuant to final calculation of the award of tax credits 26 pursuant to subsection c. of this section shall be reduced by 20 27 percent for that tax period and each subsequent tax period until the 28 first period for which documentation demonstrating the restoration 29 of the 200 full-time employees employed in new full-time positions 30 at the qualified business facility has been reviewed and approved by 31 the authority, for which tax period and each subsequent tax period 32 the full amount of the credit shall be allowed; provided, however, 33 that for businesses applying before January 1, 2010, there shall be 34 no reduction if a business relocates to an urban transit hub from 35 another location or other locations in the same municipality. For 36 the purposes of this paragraph, a "new full-time position" means a 37 position created by the business at the qualified business facility 38 that did not previously exist in this State.

39 (2) If, in any tax period, the business reduces the total number 40 of full-time employees in its Statewide workforce by more than 20 41 percent from the number of full-time employees in its Statewide 42 workforce in the last tax accounting or privilege period prior to the 43 credit amount approval under subsection a. of this section, then the 44 business shall forfeit its credit amount for that tax period and each 45 subsequent tax period, until the first tax period for which 46 documentation demonstrating the restoration of the business' 47 Statewide workforce to the threshold levels required by this 48 paragraph has been reviewed and approved by the authority, for

1 which tax period and each subsequent tax period the full amount of2 the credit shall be allowed.

3 (3) If, in any tax period, (a) the number of full-time employees 4 employed by the business at the qualified business facility located 5 in an urban transit hub within an eligible municipality drops below 6 250, or (b) the number of full-time employees, who are not the 7 subject of intra-State job transfers, pursuant to paragraph (8) of 8 subsection a. of this section, employed by the business at any other 9 business facility in the State, whether or not located in an urban 10 transit hub within an eligible municipality, drops by more than 20 11 percent from the number of full-time employees in its workforce in 12 the last tax accounting or privilege period prior to the credit amount 13 approval under this section, then the business shall forfeit its credit 14 amount for that tax period and each subsequent tax period, until the 15 first tax period for which documentation demonstrating the 16 restoration of the number of full-time employees employed by the 17 business at the qualified business facility to 250 or an increase 18 above the 20 percent reduction has been reviewed and approved by 19 the authority, for which tax period and each subsequent tax period 20 the full amount of the credit shall be allowed.

(4) (i) If the qualified business facility is sold in whole or in part
during the 10-year eligibility period the new owner shall not acquire
the capital investment of the seller and the seller shall forfeit all
credits for the tax period in which the sale occurs and all subsequent
tax periods, provided however that any credits of tenants shall
remain unaffected.

(ii) If a tenant subleases its tenancy in whole or in part during
the 10-year eligibility period the new tenant shall not acquire the
credit of the sublessor, and the sublessor tenant shall forfeit all
credits for the tax period of its sublease and all subsequent tax
periods.

32 e. (1) The Executive Director of the New Jersey Economic 33 Development Authority, in consultation with the Director of the 34 Division of Taxation in the Department of the Treasury, shall adopt 35 rules in accordance with the "Administrative Procedure Act," 36 P.L.1968, c.410 (C.52:14B-1 et seq.) as are necessary to implement 37 this act, including but not limited to: examples of and the 38 determination of capital investment; the enumeration of eligible 39 municipalities; specific delineation of urban transit hubs; the 40 determination of the limits, if any, on the expense or type of 41 furnishings that may constitute capital improvements; the 42 promulgation of procedures and forms necessary to apply for a 43 credit, including the enumeration of the certification procedures and 44 allocation of tax credits for different phases of a qualified business 45 facility or mixed use project; and provisions for credit applicants to 46 be charged an initial application fee, and ongoing service fees, to 47 cover the administrative costs related to the credit.

48 (2) Through regulation, the Economic Development Authority

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1 shall establish standards based on the green building manual 2 prepared by the Commissioner of Community Affairs pursuant to 3 section 1 of P.L.2007, c.132 (C.52:27D-130.6), regarding the use of 4 renewable energy, energy-efficient technology, and non-renewable 5 resources in order to reduce environmental degradation and 6 encourage long-term cost reduction. 7 (cf: P.L.2012, c.35, s.1) 8 9 5. Section 33 of P.L.2009, c.346 (C.34:1B-209.1) is amended 10 to read as follows: 11 33. A business may apply to the Director of the Division of 12 Taxation in the Department of the Treasury and the executive 13 director of the authority for a tax credit transfer certificate, covering 14 one or more years, in lieu of the business being allowed any amount 15 of the credit against the tax liability of the business. The tax credit 16 transfer certificate, upon receipt thereof by the business from the 17 director and the executive director of the authority, may be sold or 18 assigned, in full or in part, to any other person that may have a tax 19 liability pursuant to section 5 of P.L.1945, c.162 (C.54:10A-5), 20 pursuant to sections 2 and 3 of P.L.1945, c.132 (C.54:18A-2 and 21 54:18A-3), pursuant to section 1 of P.L.1950, c.231 (C.17:32-15), 22 or pursuant to N.J.S.17B:23-5. The certificate provided to the 23 business shall include a statement waiving the business's right to 24 claim that amount of the credit against the taxes that the business 25 has elected to sell or assign. The sale or assignment of any amount 26 of a tax credit transfer certificate allowed under this section shall 27 not be exchanged for consideration received by the business of less than 75 percent of the transferred credit amount before considering 28 29 any further discounting to present value which shall be permitted. 30 Any amount of a tax credit transfer certificate used by a purchaser 31 or assignee against a tax liability shall be subject to the same 32 limitations and conditions that apply to the use of the credit by the 33 business that originally applied for and was allowed the credit. 34 (cf: P.L.2009, c.90, s.33) 35 36 6. Section 2 of P.L.2011, c.149 (C.34:1B-243) is amended to 37 read as follows: 38 2. As used in this act P.L.2011, c.149 (C.34:1B-242 et seq.): 39 "Affiliate" means an entity that directly or indirectly controls, is 40 under common control with, or is controlled by the business. 41 Control exists in all cases in which the entity is a member of a 42 controlled group of corporations as defined pursuant to section 1563 43 of the Internal Revenue Code of 1986 (26 U.S.C.s.1563) or the 44 entity is an organization in a group of organizations under common 45 control as defined pursuant to subsection (b) or (c) of section 414 of 46 the Internal Revenue Code of 1986 (26 U.S.C.s.414). A taxpayer 47 may establish by clear and convincing evidence, as determined by the Director of the Division of Taxation in the Department of the 48

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1 Treasury, that control exists in situations involving lesser 2 percentages of ownership than required by those statutes. An 3 affiliate of a business may contribute to meeting either the qualified 4 investment or full-time employee requirements of a business that 5 applies for a credit under section 3 of P.L.2007, c.346 (C.34:1B-6 209).

7 "Authority" means the New Jersey Economic Development
8 Authority established by section 4 of P.L.1974, c.80 (C.34:1B-4).

9 "Business" means an applicant proposing to own or lease 10 premises in a qualified business facility that is a corporation that is 11 subject to the tax imposed pursuant to section 5 of P.L.1945, c.162 12 (C.54:10A-5), a corporation that is subject to the tax imposed pursuant to sections 2 and 3 of P.L.1945, c.132 (C.54:18A-2 and 13 14 54:18A-3), section 1 of P.L.1950, c.231 (C.17:32-15) or 15 N.J.S.17B:23-5, or is a partnership, an S corporation, [or] a limited 16 liability corporation, or a non-profit corporation. A business shall 17 include an affiliate of the business if that business applies for a 18 credit based upon any capital investment made by or full-time 19 employees of an affiliate.

20 "Capital investment" in a qualified business facility means 21 expenses by a business or any affiliate of the business incurred after 22 application [, but before the end of the tenth year after, the effective 23 date of P.L.2011, c.149 (C.34:1B-242 et al.) for: a. site preparation 24 and construction, repair, renovation, improvement, equipping, or 25 furnishing on real property or of a building, structure, facility, or 26 improvement to real property; and b. obtaining and installing 27 furnishings and machinery, apparatus, or equipment for the 28 operation of a business on real property or in a building, structure, 29 facility, or improvement to real property. In addition to the 30 foregoing, if a business acquires or leases premises in a qualified 31 business facility, the capital investment made or acquired by the 32 seller or owner, as the case may be, if pertaining primarily to the 33 premises, shall be considered a capital investment by the business 34 and, if pertaining generally to the qualified business facility, shall 35 be allocated to each premises in the qualified business facility on 36 the basis of the gross leasable area of each premises in relation to 37 the total gross leasable in the facility. The capital investment 38 described herein may include any capital investment made or 39 acquired prior to the date of application by the business so long as 40 the amount of capital investment made or acquired by the business, 41 any affiliate of the business, or any owner after the date of 42 application equals at least 50 percent of the amount of capital 43 investment made or acquired prior to the date of application. 44 "Deep poverty pocket" means any area comprised of three or 45 more contiguous census tracts determined by the United States 46 Census Bureau as having, at the time of an application for a project,

47 <u>an average federal poverty level of 20 percent or more.</u>

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1 "Disaster recovery project" means a redevelopment project 2 located on property that has been damaged or destroyed as a result 3 of a federally-declared disaster. "Distressed municipality" means a municipality, other than a 4 5 municipality qualifying under section 2 of P.L.2007, c.346 6 (C.34:1B-208), a municipality qualified to receive assistance under 7 P.L.1978, c.14 (C.52:27D-178 et seq.), a municipality under the 8 supervision of the Local Finance Board pursuant to the provisions 9 of the "Local Government Supervision Act (1947)," P.L.1947, c.151 10 (C.52:27BB-1 et seq.), or a municipality identified by the Director 11 of the Division of Local Government Services in the Department of 12 Community Affairs to be facing serious fiscal distress. 13 "Eligibility period" means the period in which a business may 14 claim a tax credit under the Grow New Jersey Assistance Program, 15 beginning with the tax period in which the authority accepts 16 certification of the business that it has met the capital investment 17 and employment requirements of the Grow New Jersey Assistance 18 Program and extending thereafter for a period of not more than ten 19 years, with the duration to be determined solely at the discretion of 20 the applicant. 21 "Eligible position" means a full-time [employee] position 22 [retained or created by] in a business in this State [for which a 23 business provides employee health benefits under a group health 24 plan as defined under section 14 of P.L.1997, c.146 (C.17B:27-54), 25 a health benefits plan as defined under section 1 of P.L.1992, c.162 26 (C.17B:27A-17), or a policy or contract of health insurance 27 covering more than one person issued pursuant to Article 2 of 28 chapter 27 of Title 17B of the New Jersey Statutes] which the 29 business either has filled with a new full-time employee or a 30 retained full-time employee. 31 "Full-time employee" means a person employed by the business 32 for consideration for at least 35 hours a week, or who renders any 33 other standard of service generally accepted by custom or practice 34 as full-time employment, or a person who is employed by a 35 professional employer organization pursuant to an employee leasing 36 agreement between the business and the professional employer 37 organization, in accordance with P.L.2001, c.260 (C.34:8-67 et 38 seq.) for at least 35 hours a week, or who renders any other standard 39 of service generally accepted by custom or practice as full-time employment, and whose wages are subject to withholding as 40 41 provided in the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 42 et seq. or [an employee] a person who is a resident of another State 43 but whose income is not subject to the "New Jersey Gross Income 44 Tax Act," N.J.S.54A:1-1 et seq. or who is a partner of a business

44 Tax Act, N.J.S.54A:1-1 et seq. or who is a partner of a business
45 who works for the partnership for at least 35 hours a week, or who
46 renders any other standard of service generally accepted by custom
47 or practice as full-time employment, and whose distributive share of
48 income, gain, loss, or deduction, or whose guaranteed payments, or

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1 any combination thereof, is subject to the payment of estimated 2 taxes, as provided in the "New Jersey Gross Income Tax Act," 3 N.J.S.54A:1-1 et seq., with a person to be provided, by the business, 4 with employee health benefits under a group health plan as defined 5 under section 14 of P.L.1997, c.146 (C.17B:27-54), a health 6 benefits plan as defined under section 1 of P.L.1992, c.162 7 (C.17B:27A-17), or a policy or contract of health insurance 8 covering more than one person issued pursuant to Article 2 of 9 chapter 27 of Title 17B of the New Jersey Statutes. With respect to 10 the maritime industry, a standard of service generally accepted by 11 custom or practice as full-time employment shall include, but not be 12 limited to, employees that have been hired by way of a labor union hiring hall or its equivalent. For purposes of the foregoing 13 14 sentence, 35 hours of employment per week at a qualified business 15 facility shall constitute one "full-time employee," regardless of 16 whether or not the hours of work were performed by one or more 17 persons. Also in respect to the maritime industry, the requirement 18 that employee health benefits are to be provided shall be deemed to 19 be satisfied if such benefits are provided in accordance with 20 industry practice by a third party obligated to provide such benefits 21 pursuant to a collective bargaining agreement. "Full-time 22 employee" shall not include any person who works as an 23 independent contractor or on a consulting basis for the business. 24 "Full-time job" means an eligible position which exists within 25 the business at the qualified business facility that is either a new 26 full-time job or a retained full-time job. 27 "Incentive agreement" means the contract between the business 28 and the authority, which sets forth the terms and conditions under 29 which the business shall be eligible to receive the incentives 30 authorized pursuant to the "New Jersey Economic Opportunity Act 31 of 2013," P.L., c. (C.) (pending before the Legislature as 32 this bill). 33 "Incentive effective date" means the date, after approval of an 34 application for incentives from the Grow New Jersey Assistance 35 Program by the authority, on which the business has completed all 36 of the actions required in order to qualify for the commencement of 37 its receipt of those incentives, with such completion evidenced by 38 the issuance of a certification to that effect by the authority. 39 "Minimum environmental and sustainability standards" means 40 standards established by the authority in accordance with the green 41 building manual prepared by the Commissioner of Community 42 Affairs pursuant to section 1 of P.L.2007, c.132 (C.52:27D-130.6), 43 regarding the use of renewable energy, energy-efficient technology, 44 and non-renewable resources in order to reduce environmental 45 degradation and encourage long-term cost reduction. 46 "New full-time employee" means a full-time employee who is employed by the business in an eligible position that did not exist 47

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1 prior to the date on which the business submitted an application to 2 the Grow New Jersey Assistance Program. "New full-time job" means an eligible position created by the 3 4 business at the qualified business facility that did not previously 5 exist in this State. For the purposes of determining a number of 6 new full-time jobs, the eligible positions of an affiliate shall be 7 considered eligible positions of the business. 8 "Other eligible areas" means any qualified incentive area other 9 than a site in an urban transit hub municipality, a site in a distressed 10 municipality, or a site in other priority areas. "Other priority areas" means any area, other than a site in an 11 12 urban transit hub municipality or a site in a distressed municipality, 13 designated pursuant to P.L.1985, c.398 (C.52:18A-196 et seq.) as 14 Planning Area 1 (Metropolitan), Planning Area 2 (Suburban) as 15 well as any location in the State that is a deep poverty pocket, a 16 designated center or a designated growth center in an endorsed plan, 17 the site of a proposed qualified incubator facility, transit oriented 18 development, disaster recovery project, or tourism destination 19 project, or any federally owned land approved for closure under a 20 federal Base Realignment Closing Commission action, or any 21 vacant commercial building having over 400,000 square feet of 22 office, laboratory, or industrial space available for occupancy for a 23 period of over one year or any site that has been negatively 24 impacted by the approval of a "qualified business facility," as 25 defined pursuant to section 2 of P.L.2007, c.346 (C.34:1B-208). 26 "Owner" means an entity that owns all or part of a qualified 27 business facility in which a business proposes to lease or purchase 28 premises, subject to the award of tax credits under the Grow New 29 Jersey Assistance Program. 30 "Partnership" means an entity classified as a partnership for 31 federal income tax purposes. 32 "Professional employer organization" means an employee leasing 33 company registered with the Department of Labor and Workforce 34 Development pursuant to P.L.2001, c.260 (C.34:8-67 et seq.). 35 "Program" means the "Grow New Jersey Assistance Program" 36 established pursuant to section 3 of P.L.2011, c.149 (C.34:1B-244), 37 as amended by the "New Jersey Economic Opportunity Act of 2013," P.L., c. (C.) (pending before the Legislature as this 38 39 <u>bill)</u>. "Qualified business facility" means any building, complex of 40 41 buildings or structural components of buildings, and all machinery 42 and equipment located within a qualified incentive area, used in 43 connection with the operation of a business. 44 "Qualified incentive area" means [an] any area designated 45 pursuant to P.L.1985, c.398 (C.52:18A-196 et seq.) as Planning 46 Area 1 (Metropolitan), Planning Area 2 (Suburban), or any urban, 47 regional, or town] Planning Area 3 (Fringe Planning Area), or 48 Planning Area 4A (Rural Planning Area), a designated center under

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1 the State Development and Redevelopment Plan [; an area zoned 2 for development pursuant to] : or a designated growth center in an endorsed plan until June 30, 2013, or until the State Planning 3 4 Commission revises and readopts New Jersey's State Strategic Plan 5 and adopts regulations to refine this definition as it pertains to 6 Statewide planning areas, whichever is later; a smart growth area 7 and planning area designated in a master plan adopted by the New 8 Jersey Meadowlands Commission pursuant to subsection (i) of 9 section 6 of P.L.1968, c.404 (C.13:17-6) or subject to a 10 redevelopment plan adopted by the New Jersey Meadowlands 11 Commission pursuant to section 20 of P.L.1968, c.404 (C.13:17-12 21); any land owned by the New Jersey Sports and Exposition Authority, established pursuant to P.L.1971, c.137 (C.5:10-1 et 13 14 seq.), within the boundaries of the Hackensack Meadowlands 15 District as delineated in section 4 of P.L.1968, c.404 (C.13:17-4); a 16 pinelands regional growth area, a pinelands town management area, 17 a pinelands village, or a military and federal installation area 18 established pursuant to the pinelands comprehensive management 19 plan adopted pursuant to P.L.1979, c.111 (C.13:18A-1 et seq.); an 20 area designated for development, redevelopment, or economic 21 growth within the Highlands Region; federally owned land 22 approved for closure under any federal Base Closure and 23 Realignment Commission action]; <u>a regional growth area, village</u>, 24 and town, designated in the comprehensive management plan 25 prepared and adopted by the Pinelands Commission pursuant to section 7 of the "Pinelands Protection Act," P.L.1979, c.111 26 27 (C.13:18A-8); the planning area of the Highlands Region as defined in section 3 of the "Highlands Water Protection and Planning Act," 28 29 P.L.2004, c.120 (C.13:20-3), and any Highlands center designated 30 by the Highlands Water Protection and Planning Council, 31 established pursuant to section 4 of P.L.2004, c.120 (C.13:20-4); an 32 urban enterprise zone designated pursuant to P.L.1983, c.303 33 (C.52:27H-60 et seq.) or P.L.2001, c.347 (C.52:27H-66.2 et al.); an 34 area determined to be in need of redevelopment pursuant to sections 35 5 and 6 of P.L.1992, c.79 (C.40A:12A-5 and C.40A:12A-6) and as 36 approved by the Department of Community Affairs; or similar area 37 designated by the Department of Environmental Protection. 38 "Qualified incentive area" shall not include an area designated 39 pursuant to the State Development and Redevelopment Plan 40 adopted, as of the effective date of P.L.2008, c.78, pursuant to 41 P.L.1985, c.398 (C.52:18A-196 et seq.) as Planning Area 4B 42 (Rural/Environmentally Sensitive) or Planning Area 5 43 (Environmentally Sensitive), except for any area within Planning 44 Area 4B or Planning Area 5 that is a deep poverty pocket, a 45 designated center or a designated growth center in an endorsed plan, 46 the site of a qualified incubator facility, transit oriented 47 development, disaster recovery project, tourism destination project, 48 or any federally owned land approved for closure under a federal

Base Realignment Closing Commission action, or any [property 1 2 consisting of a vacant commercial building having over 400,000 3 square feet of office, laboratory, or industrial space available for 4 occupancy for a period of over one year or [is] any site that has 5 been negatively impacted by the approval of a "qualified business facility," as defined pursuant to section 2 of P.L.2007, c.346 6 7 (C.34:1B-208). 8 "Qualified incubator facility" means a commercial building 9 having over 100,000 square feet of office, laboratory, or industrial 10 space with at least 75 percent of its gross leasable area restricted to 11 use by technology startup companies during the period established 12 pursuant to section 4 of P.L.2011, c.149 (C.34:1B-245). 13 "Retained full-time employee" means a full-time employee who, 14 prior to the submission of an application to the Grow New Jersey 15 Assistance Program, was working in New Jersey but which, because 16 of a potential relocation by the business, is at risk of being lost to 17 another state or country. 18 "Retained full-time job" means an eligible position that currently 19 exists in New Jersey and is filled by a full-time employee but 20 which, because of a potential relocation by the business, is at risk of 21 being lost to another state or country. For the purposes of 22 determining a number of retained full-time jobs, the eligible 23 positions of an affiliate shall be considered eligible positions of the 24 business. 25 "Technology startup company" means a for profit business that 26 has been in operation fewer than five years and is developing or 27 possesses a proprietary technology or business method of a high-28 technology or life science-related product, process, or service which 29 the business intends to move to commercialization. 30 "Tourism destination project" means a redevelopment project 31 that will be among the most visited privately owned or operated 32 tourism or recreation sites in the State as determined at the 33 discretion of the authority. 34 "Transit oriented development" means a project located within a 35 1/2-mile radius surrounding the mid-point of a New Jersey Transit 36 Corporation, Port Authority Transit Corporation, or Port Authority 37 Trans-Hudson Corporation rail, bus, or ferry station platform area, 38 including all light rail stations. 39 "Urban transit hub municipality" means a municipality: a. which gualifies for State aid pursuant to P.L. 1978, c. 14 (C.52:27D-178 et 40 41 seq.), or which has continued to be a qualified municipality 42 thereunder pursuant to P.L. 2007, c.111; and b. in which 30 percent 43 or more of the value of real property was exempt from local 44 property taxation during tax year 2006. The percentage of exempt 45 property shall be calculated by dividing the total exempt value by 46 the sum of the net valuation which is taxable and that which is tax 47 exempt.

48 (cf: PL.2011, c.149, s.2)

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1 7. Section 3 of P.L.2011, c.149 (C.34:1B-244) is amended to 2 read as follows: 3 3. a. The Grow New Jersey Assistance Program is hereby 4 established as a program under the jurisdiction of the New Jersey 5 Economic Development Authority and shall be administered by the 6 authority. The purpose of the program is to encourage economic 7 development and job creation and to preserve jobs that currently 8 exist in New Jersey but which are in danger of being relocated 9 outside of the State. To implement this purpose, and to the extent 10 that funding for the program is available,] the program may provide 11 tax credits to eligible businesses for a term not to exceed 10 years. 12 To be eligible for any tax credits pursuant to P.L.2011, c.149 13 (C.34:1B-242 et al.), as amended by the "New Jersey Economic 14 Opportunity Act of 2013," P.L., c. (C.) (pending before the 15 Legislature as this bill), a business's chief executive officer or 16 equivalent officer shall demonstrate to the authority, at the time of 17 application, that: (1) the business , an affiliate, or its owner, will make, acquire, or lease a capital investment [of at least 18 19 \$20,000,000] equal to, or greater than, the applicable amount set 20 forth in subsection b. of this section at a qualified business facility 21 at which it will: (a) employ [at least 100] full-time employees in 22 retained full-time jobs in excess of the applicable number set forth 23 in subsection c. of this section [, or]; (b) create [at least 100] and 24 employ new full-time jobs [in an industry identified by the 25 authority as desirable for the State to maintain or attract; (2) in an 26 amount equal to or greater than the applicable number set forth in 27 subsection c. of this section; or (c) employ a combination of 28 retained and new full-time jobs in an amount equal to or greater 29 than the applicable number set forth in subsection c. of this section; 30 (2) the qualified business facility shall be constructed in accordance 31 with the minimum environmental and sustainability standards 32 established pursuant to the "New Jersey Economic Opportunity Act 33 of 2013," P.L., c. (C.) (pending before the Legislature as 34 this bill); (3) the capital investment resultant from the award of tax 35 credits and the resultant retention and creation of eligible positions 36 will yield a net positive benefit to the State; and, except as provided 37 in subsection [d.] <u>f.</u> of this section, [(3)] (4) the award of tax 38 credits will be a material factor in the business's decision to create 39 or retain the minimum number of full-time jobs for eligibility under 40 the program. 41 b. The minimum capital investment required to be eligible 42 under this program shall be as follows: (1) for the rehabilitation of 43 an existing industrial premises for continued industrial use by the 44 business, a minimum investment of \$40 per square foot of gross 45 leasable area; (2) for the new construction of an industrial premises 46 for industrial use by the business, a minimum investment of \$80 per

47 square foot of gross leasable area; (3) for the rehabilitation of an

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1 existing non-industrial premises for continued non-industrial use by 2 the business, a minimum investment of \$80 per square foot of gross 3 leasable area; and (4) for the new construction of a non-industrial 4 premises for non-industrial use by the business, a minimum 5 investment of \$160 per square foot of gross leasable area. 6 c. The minimum number of full-time employees required to be 7 eligible under this program shall be as follows: (1) for a business 8 that is a technology startup company, a minimum of ten (10) full-9 time employees; (2) for a business engaged primarily in 10 manufacturing, a minimum of 25 full-time employees; (3) for a 11 business engaged primarily in a targeted industry other than any 12 industry included in paragraphs (1) or (2) of this subsection, a 13 minimum of 35 full-time employees; and (4) for any other business, 14 a minimum of 50 full-time employees. 15 d. To assist the authority in determining whether a proposed 16 capital investment will yield a net positive benefit, the business's 17 chief executive officer, or equivalent officer, shall submit a 18 certification to the authority indicating that any [existing] retained 19 full-time jobs are at risk of leaving the State and the date or dates at 20 which it is expected that such retained full-time jobs would leave the State, that any projected creation of new full-time jobs would 21 22 not occur but for the provision of tax credits under the program, and 23 that the business's chief executive officer, or equivalent officer, has 24 reviewed the information submitted to the authority and that the 25 representations contained therein are accurate. In the event that this 26 certification by the business's chief executive officer, or equivalent 27 officer, is found to be willfully false, the authority may revoke any award of tax credits in their entirety, which revocation shall be in 28 29 addition to any other criminal or civil penalties that the business 30 and the officer may be subject to. When considering an application 31 involving intra-State job transfers, the authority shall require the 32 business to submit the following information as part of its 33 application: a full economic analysis of all locations under 34 consideration by the business; all lease agreements, ownership 35 documents, or substantially similar documentation for the business's 36 current in-State locations; and all lease agreements, ownership 37 documents, or substantially similar documentation for the potential 38 out-of-State location alternatives, to the extent they exist. Based on 39 this information, and any other information deemed relevant by the 40 authority, the authority shall independently verify and confirm, by 41 way of making a factual finding by separate vote of the authority's 42 board, the business's assertion that the jobs are actually at risk of 43 leaving the State and as to the date or dates at which the authority 44 expects that such jobs would actually leave the State, before a 45 business may be awarded any tax credits under this section. [c.] e. A project that consists solely of point-of-final-purchase 46

retail facilities shall not be eligible for a grant of tax credits. If aproject consists of both point-of-final-purchase retail facilities and

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non-retail facilities, only the portion of the project consisting of
non-retail facilities shall be eligible for a grant of tax credits. If a
warehouse facility is part of a point-of-final-purchase retail facility
and supplies only that facility, the warehouse facility shall not be
eligible for a grant of tax credits. For the purposes of this section,
catalog distribution centers shall not be considered point-of-finalpurchase retail facilities.

8 [d.] f. The authority may determine as eligible for tax credits 9 under the program any business that is required to respond to a 10 request for proposals and to fulfill a contract with the federal government although the business's chief executive officer or 11 equivalent officer has not demonstrated to the authority that the 12 award of tax credits will be a material factor in the business's 13 14 decision to retain [at least 100] the minimum number of full-time 15 jobs, as otherwise required by [paragraph (3) of subsection a. of] this section. The authority may, in its discretion, consider the 16 17 economic benefit of the retained jobs servicing the contract in 18 conducting a net benefit analysis required by paragraph $[(2)] \underline{3}$ of 19 subsection a. of this section. For the purposes of this subsection, 20 "retained jobs" includes jobs that are at risk of being eliminated. 21 Applications to the authority for eligibility under the program 22 pursuant to the criteria set forth in this subsection shall be 23 completed by [March] July 31, [2012] 2013. Submission of a 24 proposal to the federal government prior to authority approval shall 25 not disqualify a business from the program.

- 26 (cf: PL.2011, c.149, s.3)
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28 8. Section 4 of P.L.2011, c.149 (C.34:1B-245) is amended to 29 read as follows:

4. The authority shall require an eligible business to enter <u>into</u>
an <u>incentive</u> agreement prior to the issuance of tax credits. The
<u>incentive</u> agreement shall include, but shall not be limited to, the
following:

a. A detailed description of the proposed project which will
result in job creation or retention, and the number of full-time
[employees] jobs that will be provided.

b. The term of the tax credits, and the first year for which thetax credits may be claimed.

c. Personnel information that will enable the authority toadminister the program.

d. A requirement that the applicant maintain the project at a location in New Jersey <u>for a period of</u> at least 1.5 times the [number of years] <u>duration</u> of the [term of the tax credits] <u>eligibility period</u>, with at least the <u>minimum</u> number of full-time employees as required by [section 6 of P.L.2011, c.149 (C.34:1B-247)] <u>this program</u> and a provision to permit the authority to recapture all or part of any tax [credit] <u>credits</u> awarded, at its

1 discretion, if the business does not remain [at the site] in 2 compliance with this provision for the required term, with such 3 permitted recapture not to exceed the portion of the tax credits as 4 were awarded for periods when the business was not in compliance 5 with this provision. 6 e. A method for the business to report annually to the authority 7 the number of full-time employees for which the tax credits are to 8 be made. 9 f. A provision permitting an audit of the payroll records of the 10 business from time to time, as the authority deems necessary. 11 g. A provision which permits the authority to amend the 12 agreement. 13 h. A provision establishing the conditions under which the 14 agreement may be terminated [and awarded tax credits are 15 recaptured, in whole or in part, by the authority at its discretion]. (cf: P.L.2011, c.149, s.4) 16 17 18 9. Section 5 of P.L.2011, c.149 (C.34:1B-246) is amended to 19 read as follows: 20 5. a. The value <u>initial amount</u> of each tax credit for an eligible business [shall be equal to \$5,000 per year for a period of 21 22 ten years] for each [new or retained] full-time [job] employee 23 determined by the authority pursuant to [section 3 of P.L.2011, 24 c.149 (C.34:1B-244) to be located at the qualified business facility, 25 subject to the provisions of this section] the "New Jersey Economic Opportunity Act of 2013," P.L., c. (C.) (pending before the 26 Legislature as this bill) shall be as set forth in subsection b. of this 27 28 section. The initial amount shall be credited to the applicant 29 annually for each year of the eligibility period. 30 In addition to any grant of tax credits determined pursuant b. to subsection a. of this section, a bonus award of up to an additional 31 32 \$3,000 per job of the amount of the original tax credits may be 33 made to any eligible business as determined by the authority. In 34 making a bonus award to an eligible business, the authority shall 35 consider the following factors, such that whether the business: (1) is 36 an industry identified by the authority as desirable for the State to 37 maintain or attract; (2) locates or relocates to a location within a 38 qualified incentive area adjacent to, or within walking distance or 39 short-distance-shuttle service of, a public transit facility, as 40 determined by the authority, by regulation; (3) creates jobs using 41 full-time employees in eligible positions whose annual salaries, 42 according to the Department of Labor and Workforce Development, 43 are greater than the average full-time salary in this State; or (4) is 44 locating to a project site that is or has been negatively impacted by 45 the approval of a "qualified business facility," as defined pursuant to section 2 of P.L.2007, c.346 (C.34:1B-208). The initial amount 46 of the tax credit each full-time employee for projects in each class 47

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1 of qualified incentive area shall be as follows: (1) for a project 2 located within an urban transit hub municipality, \$5,000 per year: 3 (2) for a project in a distressed municipality, \$4,000 per year; (3) 4 for a project in other priority areas, \$3,000 per year; and (4) for a 5 project in other eligible areas, \$2,000 per year. 6 Notwithstanding the provisions of subsections a. and b. of c. 7 this section, (1) the amount of tax credits available to be applied by 8 the business annually shall not exceed the lesser of one tenth of the 9 capital investment certified by the authority pursuant to section 6 of 10 P.L.2011, c.149 (C.34:1B-247) or \$4,000,000, and (2) the number 11 of new full-time jobs for which a business receives a tax credit shall 12 not exceed the number of retained full-time jobs for which a 13 business receives a tax credit, unless the business qualifies by 14 creating at least 100 new full-time jobs in an industry identified by 15 the authority as desirable for the State to maintain or attract.] In 16 addition to the initial amount of the tax credit, the amount of the tax 17 credit to be awarded for each full-time employee shall be increased 18 by the amounts indicated if the project meets any of the following 19 priority criteria: (1) for projects located in a deep poverty pocket or 20 in an area that is the subject of a Choice Neighborhoods 21 Transformation Plan funded by the federal Department of Housing 22 and Urban Development, an increase of \$1,500 per year; (2) for a 23 project located in a qualified incubator facility, an increase of \$500 24 per year; (3) for a project located in a mixed-use development that 25 incorporates sufficient workforce housing on site to accommodate a 26 minimum of 20 percent of the full-time employees of the business, 27 an increase of \$500 per year; (4) for a project located within a 1/2mile radius surrounding the mid-point of a New Jersey Transit 28 29 Corporation, Port Authority Transit Corporation, or Port Authority 30 Trans-Hudson Corporation rail, bus, or ferry station platform area, 31 including all light rail stations and property located within a one-32 mile radius of the mid-point of the platform area of such a rail, bus, 33 or ferry station if the property is in a qualified municipality under 34 the "Municipal Rehabilitation and Economic Recovery Act," 35 P.L.2002, c.43 (C.52:27BBB-1 et seq.), or within a transit oriented 36 development, an increase of \$1,500 per year; (5) for a project not 37 eligible for the increase set forth in paragraph (4) of this subsection 38 and at which a shuttle service is available to a commuter rail, bus, 39 or ferry station during rush hour periods on all business days during 40 the commitment period, an increase of \$500 per year, (6) for a 41 project whose location includes or is directly connected by rail spur 42 to a freight rail line if the applicant utilizes that freight line as a 43 regular part of the operation of its business during the commitment 44 period, an increase of \$1,500 per year; (7) for a project not eligible 45 for the increase set forth in paragraph (6) of this subsection and 46 whose location is within one mile of a freight rail line spur if the 47 applicant utilizes that freight line as a regular part of the operation 48 of its business during the commitment period, an increase of \$500

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1 per year; (8) for a project at which the capital investment is in 2 excess of the minimum amount required for eligibility pursuant to 3 this act, an increase \$500 per year for each additional amount of 4 investment that exceeds the minimum amount by 20 percent, with a 5 maximum increase of \$1,500 per year; (9) for a business that 6 employs full-time positions at the project with an average salary in 7 excess of the existing average salary for the county in which the 8 project is located, an increase of \$250 per year during the 9 commitment period for each 35 percent by which the project's 10 average salary levels exceeds the county average salary, with a 11 maximum increase of \$1,500 per year; (10) for a business that 12 employs or retains large numbers of new or existing full-time 13 employees during the commitment period, the increases shall be in 14 accordance with the following schedule: (a) if the number of 15 qualified full-time employees is between 251 and 400, \$500 per 16 year; (b) if the number of qualified full-time employees is between 17 401 and 600, \$750 per year; (c) if the number of qualified full-time 18 employees is between 601 and 800, \$1000 per year; (d) if the 19 number of qualified full-time employees is between 801 and 1,000, 20 \$1,250 per year; (e) if the number of qualified full-time employees 21 is in excess of 1,001, \$1,500 per year; (11) for a business in a 22 targeted industry, an increase of \$500 per year; (12) for a business 23 that employ a significant number of chronically unemployed or 24 military veterans during the commitment period, an increase of 25 \$100 per year for each ten percent of the new full-time employees 26 that are either chronically unemployed or military veterans, with a 27 maximum increase of \$500 per year; and (13) for a project 28 materially exceeding the minimum environmental and sustainability 29 standards by way of energy efficiency or renewable energy features, 30 measures, or upgrades, an increase of \$250 per year; and (14) for a 31 project exceeding the Leadership in Energy and Environmental 32 Design's "Silver" rating standards, an additional increase of \$250 33 per year, with a total increase of \$500 per year. 34 d. The total amount of the base tax credit for an eligible 35 business for each new or retained full-time employee determined by 36 the authority pursuant to the "New Jersey Economic Opportunity 37 Act of 2013," P.L., c. (C.) (pending before the Legislature 38 as this bill) shall be the sum of the initial amount as pursuant to 39 subsection b. of this section and the various additional amounts for 40 which the project is eligible pursuant to subsection c. of this 41 section, subject to the following limitations: (1) for a project located 42 within in an urban transit hub municipality, the base amount per 43 full-time employee shall not exceed \$10,000 per year; (2) for a 44 project in a distressed municipality, other than located within an 45 urban transit hub, the base amount per full-time employee shall not 46 exceed \$8,000 per year; (3) for a project in other priority areas, the base amount per full-time employee shall not exceed \$6,000 per 47

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1 year; and (4) for a project in other eligible areas, the base amount per full-time employee shall not exceed \$4,000 per year. 2 3 e. After the determination by the authority of the base amount 4 of tax credits for which a business is eligible for each full-time 5 employee, the final amount of tax credits to be awarded shall be 6 calculated as follows: (1) for each new full-time employee 7 employed by the business or an affiliate at the qualified business 8 facility, the business shall be entitled to tax credits equaling 100% 9 of the base amount of tax credits per full-time employee; and (2) for 10 each retained full-time employee employed by the business or an 11 affiliate at the qualified business facility, the business shall be 12 entitled to tax credits equaling 80 percent of the base amount of tax credits per full-time employee. 13 (cf: P.L.2011, c.149, s.5) 14 15 16 10. Section 6 of P.L.2011, c.149 (C.34:1B-247) is amended to 17 read as follows: 18 6. a. (1) The value of all credits approved by the authority 19 pursuant to P.L.2011, c.149 (C.34:1B-242 et al.) shall not exceed 20 \$200,000,000, except that the value of all credits approved by the 21 authority pursuant to this section may exceed \$200,000,000 if the 22 board of the authority determines the credits to be reasonable, 23 justifiable, and appropriate; provided, however, the combined value 24 of all credits approved by the authority pursuant to P.L.2007, c.346 25 (C.34:1B-207 et seq.) and P.L.2011, c.149 (C.34:1B-242 et al.) 26 shall not exceed \$1,750,000,000. (Deleted by amendment, P.L. 27 c.) (pending before the Legislature as this bill) [(2)A business, including any affiliate of the business or any 28 29 business that is a tenant within any qualified business facility, shall 30 make or acquire capital investments totaling not less than 31 \$20,000,000 in a qualified business facility, at which the business 32 shall employ not fewer than 100 full-time employees to be eligible 33 for a credit pursuant to P.L.2011, c.149. A business that acquires or 34 leases a qualified business facility shall also be deemed to have 35 acquired the capital investment made or acquired by the seller or landlord, as the case may be.] 36 (Deleted by amendment, 37 P.L. , c.) (pending before the Legislature as this bill) 38 (3) A business shall not be allowed tax credits pursuant to 39 P.L.1996, c.25 (C.34:1B-112 et seq.) or P.L.1996, c.26 (C.34:1B-124 et seq.) relating to the same capital and employees that qualify 40 41 the business for tax credits pursuant to P.L.2011, c.149. A business that is allowed a tax credit under this section shall not be eligible 42 43 for incentives authorized pursuant to P.L.2002, c.43 (C.52:27BBB-1 44 et al.). A business shall not qualify for a tax credit under this 45 section, based upon capital investment and employment of full-time 46 employees, if that capital investment or employment was the basis 47 for which a grant was provided to the business pursuant to the

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"Urban Transit Hub Tax Credit Act," P.L.2007, c.346 (C.34:1B-207

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2 et seq.).] (Deleted by amendment, P.L., c.) (pending before 3 the Legislature as this bill) 4 (4) Full-time employment for an accounting or privilege period 5 shall be determined as the average of the monthly full-time 6 employment for the period. (Deleted by amendment, P.L., c.) 7 (pending before the Legislature as this bill) 8 [(5) The capital investment of the owner of a qualified business 9 facility is that percentage of the capital investment made or 10 acquired by the owner of the building that the percentage of net 11 leasable area of the qualified business facility not leased to tenants 12 is of the total net leasable area of the qualified business facility. For 13 a business that is a tenant, the amount of capital investment in a 14 facility that a leased area represents shall be equal to that percentage of the owner's total capital investment in the facility that 15 16 the percentage of net leasable area leased by the tenant is of the 17 total net leasable area of the qualified business facility. Capital 18 investments made by a tenant shall be deemed to be included in the 19 calculation of the capital investment made or acquired by the 20 owner, but only to the extent necessary to meet the owner's 21 minimum capital investment of \$20,000,000. Capital investments 22 made by a tenant and not allocated to meet the owner's minimum 23 capital investment threshold of \$20,000,000 shall be added to the 24 amount of capital investment represented by the tenant's leased area 25 in the qualified business facility.] (Deleted by amendment, P.L., 26 c.) (pending before the Legislature as this bill) 27 b. [A business shall apply for the tax credit prior to July 1, 28 2014, and shall submit its documentation indicating that it has met 29 the capital investment and employment specified in the project 30 agreement for certification of its credit amount no later than July 31 28, 2017. <u>Full-time employment for an accounting or privilege</u> 32 period shall be determined as the average of the monthly full-time 33 employment for the period. 34 c. (1) The amount of credit allowed shall not exceed the capital investment made by the business or the capital investment 35 represented by the business' leased area, as certified by the authority 36 pursuant to subsection b. of this section, as having met the 37 investment capital and employment qualifications, subject to any 38 39 reduction or disqualification as provided by subsection d. of this 40 section as determined by annual review by the authority. In 41 conducting its annual review, the authority may require a business 42 to submit any information determined by the authority to be 43 necessary and relevant to its review. 44 The credit amount for any tax period [ending after July 28, 2017, during] for which the documentation of a business' credit amount 45 46 remains uncertified as of a date three years after the closing date of 47 that period shall be forfeited, although credit amounts for the

remainder of the years of the [10-year credit] eligibility period
 shall remain available to it.

3 The credit amount that may be taken for a tax period of the 4 business that exceeds the final liabilities of the business for the tax 5 period may be carried forward for use by the business in the next 20 6 successive tax periods, and shall expire thereafter [, provided that 7 the value of all credits approved by the authority against tax 8 liabilities pursuant to P.L.2011, c.149, in any fiscal year shall not 9 exceed \$150,000,000 and the combined value of all credits 10 approved by the authority pursuant to P.L.2007, c.346 (C.34:1B-11 207 et seq.) and P.L.2011, c.149 (C.34:1B-242 et al.) shall not 12 exceed \$1,750,000,000].

The amount of credit allowed for [a tax] <u>the eligibility</u> period to a business that is a tenant in a qualified business facility shall not exceed the business' total lease payments <u>and other documented</u> <u>occupancy costs</u> for <u>use and</u> occupancy of the qualified business facility for the [tax] <u>eligibility</u> period.

18 (2) A business that is a partnership shall not be allowed a credit 19 under this section directly, but the amount of credit of an owner of a 20 business shall be determined by allocating to each owner of the 21 partnership that proportion of the credit of the business that is equal 22 to the owner of the partnership's share, whether or not distributed, 23 of the total distributive income or gain of the partnership for its tax 24 period ending within or with the owner's tax period, or that 25 proportion that is allocated by an agreement, if any, among the 26 owners of the partnership that has been provided to the Director of 27 the Division of Taxation in the Department of the Treasury by such 28 time and accompanied by such additional information as the 29 director may require.

30 (3) The amount of credit allowed may be applied against the tax
31 liability otherwise due pursuant to section 5 of P.L.1945, c.162
32 (C.54:10A-5), pursuant to sections 2 and 3 of P.L.1945, c.132
33 (C.54:18A-2 and 54:18A-3), pursuant to section 1 of P.L.1950,
34 c.231 (C.17:32-15), or pursuant to N.J.S.17B:23-5.

35 d. (1) If, in any tax period, the business reduces the total 36 number of full-time employees in its Statewide workforce by more 37 than 20 percent from the number of full-time employees in its 38 Statewide workforce in the last tax period prior to the credit amount 39 approval under section 3 of P.L.2011, c.149 (C.34:1B-244), then the business shall forfeit its credit amount for that tax period and each 40 41 subsequent tax period, until the first tax period for which 42 documentation demonstrating the restoration of the business' 43 Statewide workforce to the threshold levels required by this 44 paragraph has been reviewed and approved by the authority, for 45 which tax period and each subsequent tax period the full amount of 46 the credit shall be allowed.

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1 (2) If, in any tax period, the number of full-time employees 2 employed by the business at the qualified business facility located within a qualified incentive area drops below [100 or 80 percent 3 4 of] the minimum number of [new and retained] full-time jobs 5 [specified in the project agreement] required by this program, then the business shall forfeit its credit amount for that tax period and 6 7 each subsequent tax period, until the first tax period for which 8 documentation demonstrating the restoration of the number of full-9 time employees employed by the business at the qualified business 10 facility to [100] the minimum number of full-time jobs required by 11 this program.

12 (3) If, in any tax period, the number of full-time employees 13 employed by the business at the qualified business facility located 14 within a qualified incentive area drops below the level on which a 15 bonus was calculated pursuant to paragraph (1) of subsection c. of 16 section 5 of P.L.2011, c.149 (C.34:1B-246), then the business shall 17 forfeit the amount of its tax credits attributable to such bonus for 18 that tax period and each subsequent tax period, until the first tax 19 period for which documentation demonstrating the restoration of the 20 number of full-time employees employed by the business at the 21 qualified business facility to the amount required by P.L.2011, 22 c.149 (C.34:1B-242 et seq.) to qualify for such bonus is provided.

(4) (a) If the qualified business facility is sold by the owner in
whole or in part during the [10-year] eligibility period, the new
owner shall not acquire the capital investment of the seller and the
seller shall forfeit all credits for the tax period in which the sale
occurs and all subsequent tax periods, provided however that any
credits of [tenants] the business shall remain unaffected.

29 (b) If a [tenant] <u>business leases or</u> subleases its [tenancy] 30 premises in the qualified business facility in whole or in part during 31 the [10-year] eligibility period, the new tenant or subtenant shall not acquire the [credit] tax credits of the [sublessor] business, and 32 the [sublessor tenant] business shall forfeit all credits for the tax 33 period of its lease or sublease and all subsequent tax periods. 34 35 Notwithstanding such forfeiture, a tenant that subleases less than all 36 of its premises and does not thereby reduce its full-time employee 37 count below the minimum number of new and retained full-time jobs required in section 3 of P.L.2011, c.149 (C.34:1B-244) shall 38 39 not be affected by this paragraph.

40 e. If any business that applies to the program has previously 41 received incentives authorized under the "Business Retention and Relocation Assistance Act," P.L.1996, c.25 (C.34:1B-112 et seq.) or 42 43 the "Business Employment Incentive Program Act," P.L.1996, c.26 44 (C.34:1B-124 et seq.), the business shall be required to make 45 repayment to the State in accordance with the following: if the 46 business enters into an incentive agreement pursuant to this 47 program and, as of the occurrence of the incentive effective date,

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1 the obligations of the business under the previously awarded 2 incentive agreement have not ended, the authority shall be 3 permitted to recapture a portion of the incentives previously 4 awarded to the business, with such permitted recapture not to 5 exceed a percentage of the total incentives as were previously 6 awarded, with that percentage to be equal to the percentage that the 7 amount of time remaining until the prior obligations would have 8 been completed bears to the total duration of the prior obligations. 9 (cf: P.L.2012, c.35, s.4) 10 11 11. Section 8 of P.L.2011, c.149 (C.34:1B-249) is amended to 12 read as follows: 8. a. The chief executive officer of the authority, in 13 14 consultation with the Director of the Division of Taxation in the 15 Department of the Treasury, shall adopt rules in accordance with 16 the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) as are necessary to implement P.L.2011, c.149 (C.34:1B-242 17 18 et al.), including but not limited to: examples of and the 19 determination of capital investment; the enumeration of qualified 20 incentive areas; the enumeration of specific targeted industries; specific delineation of [these] the incentive areas; 21 the determination of the limits, if any, on the expense or type of 22 23 furnishings that may constitute capital improvements; the 24 promulgation of procedures and forms necessary to apply for a tax 25 credit, including the enumeration of the certification procedures and 26 allocation of tax credits for different phases of a qualified business 27 facility; and provisions for tax credit applicants to be charged an 28 initial application fee, and ongoing service fees, to cover the 29 administrative costs related to the tax credit. Through regulation, the authority shall establish standards 30 b. 31 by which qualified business facilities shall be constructed or 32 renovated [based on the green building manual prepared by the Commissioner of Community Affairs pursuant to section 1 of 33 34 P.L.2007, c.132 (C.52:27D-130.6), regarding the use of renewable 35 energy, energy-efficient technology, and non-renewable resources 36 in order to reduce environmental degradation and encourage long-37 term cost reduction] in compliance with the minimum environmental and sustainability standards. 38 39 (cf: P.L.2011, c.149, s.8) 40 41 12. Section 1 of P.L.2009, c.136 (C.52:18-42) is amended to 42 read as follows: 43 1. As used in this act: 44 "Business" means a corporation; sole proprietorship; partnership; 45 corporation that has made an election under Subchapter S of 46 Chapter One of Subtitle A of the Internal Revenue Code of 1986, or 47 any other business entity through which income flows as a 48 distributive share to its owners; limited liability company; nonprofit

corporation; or any other form of business organization located
 either within or outside this State, but excluding any public or
 private institution of higher education.

4 "Environmental infrastructure project" means the acquisition, 5 construction, improvement, repair or reconstruction of all or part of 6 any structure, facility or equipment, or real or personal property 7 necessary for or ancillary to any (1) wastewater treatment system 8 project, including any stormwater management or combined sewer 9 overflow abatement projects; or (2) water supply project, as 10 authorized pursuant to P.L.1985, c.334 (C.58:11B-1 et seq.) or 11 P.L.1997, c.224 (C.58:11B-10.1 et al.), including any water 12 resources project, as authorized pursuant to P.L.2003, c.162, but 13 excluding the acquisition, construction, repair, or reconstruction of 14 any building or other improvements to real property, or the 15 acquisition or installation of any equipment or other personal 16 property, that, upon completion, shall constitute a qualified 17 employment incentive facility.

18 "Financial assistance" means funds made available as a grant or
19 loan, including funds derived as proceeds from the issuance of tax20 exempt bonds by the entity providing such assistance.

"Lead public agency" means the public entity designated by the State Treasurer pursuant to section 4 of this act to serve as the point of contact between a business and every State governmental entity having oversight of, or involvement in, a project for which the entity or entities are providing or will provide the business with financial assistance.

"Public entity" means the State, other than the Judicial branch of
State government, any county, municipality, district, or other
political subdivision thereof, and any agency, authority, or
instrumentality of the foregoing, including, but not limited to, any
county improvement authority and any economic development
agency, authority, or other entity.

33 "Qualified employment incentive facility" means any building or 34 other structure or portion of a building or other structure that, 35 following the date on which occupation of the building or structure 36 shall have commenced, shall be used exclusively as the premises of 37 a project, related to the creation, relocation, or retention of jobs, 38 that qualifies for incentives under the Business Retention and 39 Relocation Assistance Grant Program established by section 3 of 40 P.L.1996, c.25 (C.34:1B-114), the Business Employment Incentive 41 Program established by section 3 of P.L.1996, c.26 (C.34:1B-126), 42 the Grow New Jersey Assistance Program established by P.L.2011, 43 c.149 (C.34:1B-242 et seq.), the Economic Redevelopment and 44 Growth Grant program established by sections 3 though 18 of 45 P.L.2009, c.90 (C.52:27D-489c et al.), the corporation business tax 46 credit and insurance premium tax credit certificate transfer program 47 established pursuant to section 17 of P.L.2004, c.65 (C.34:1B-48 120.2), the sales and use tax exemption certificate program

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1 established pursuant to section 20 of P.L.2004, c.65 (C.34:1B-186), 2 the exemption of retail sales of energy and utility service to 3 qualified businesses within an urban enterprise zone from the sales 4 and use tax pursuant to section 23 of P.L.2004, c.65 (C.52:27H-5 87.1), the urban transit hub tax credit program established pursuant to section 3 of P.L.2007, c.346 (C.34:1B-209), or any other 6 7 program as the State Treasurer shall deem to be of similar kind and 8 purpose; provided, however, that such exclusive use shall continue 9 for the minimum period of time prescribed by the applicable law or 10 any regulation adopted pursuant thereto, or under any project 11 agreement or other contract executed pursuant to such law or 12 regulation, or if no such minimum period shall be so prescribed, for 13 a period of four years.

14 "Redevelopment project" means a specific work or improvement, 15 including lands, buildings, structures, improvements, real and 16 personal property or any interest therein, including lands under 17 water, riparian rights, space rights and air rights, acquired, owned, 18 cleared, graded, developed or redeveloped, constructed, 19 reconstructed, rehabilitated or improved, undertaken by a 20 developer, but excluding the acquisition, construction, repair, or 21 reconstruction of any building or other improvements to real 22 property, or the acquisition or installation of any equipment or other 23 personal property, that, upon completion, shall constitute a qualified 24 employment incentive facility.

25 "Remediation" or "remediate" means all necessary actions to 26 investigate and clean up or respond to any known, suspected, or 27 threatened discharge of contaminants, including, as necessary, the preliminary assessment, site investigation, remedial investigation, 28 29 and remedial action, provided, however, that "remediation" or 30 "remediate" shall not include the payment of compensation for 31 damage to, or loss of, natural resources, and shall not include the 32 acquisition, construction, repair, or reconstruction of any building 33 or other improvements to real property, or the acquisition or 34 installation of any equipment or other personal property, that, upon 35 completion, shall constitute a qualified employment incentive 36 facility.

37 "State governmental entity" means the Executive and Legislative 38 branches of the State government, any agency or instrumentality of 39 the State, including any board, bureau, commission, corporation, 40 department, or division, any independent State authority, including, 41 but not limited to, any economic development authority or agency, 42 and any State institution of higher education. A county, 43 municipality, or school district, or any agency or instrumentality 44 thereof, shall not be deemed a State governmental entity.

45 (cf: P.L.2009, c.136, s.1)

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47 13. Section 18 of P.L.2008, c.46 (C.52:27D-329.9) is amended
48 to read as follows:

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1 18. a. Notwithstanding any rules of the council to the contrary, 2 for developments consisting of newly-constructed residential units 3 located, or to be located, within the jurisdiction of any regional 4 planning entity required to adopt a master plan or comprehensive 5 management plan pursuant to statutory law, including the New 6 Jersey Meadowlands Commission pursuant to subsection (i) of 7 section 6 of P.L.1968, c.404 (C.13:17-6), the Pinelands Commission 8 pursuant to section 7 of the "Pinelands Protection Act," P.L.1979, 9 c.111 (C.13:18A-8), the Fort Monmouth Economic Revitalization 10 Planning Authority pursuant to section 5 of P.L.2006, c.16 11 (C.52:27I-5), or its successor, and the Highlands Water Protection 12 and Planning Council pursuant to section 11 of P.L.2004, c.120 13 (C.13:20-11), but excluding joint planning boards formed pursuant 14 to section 64 of P.L.1975, c.291 (C.40:55D-77), there shall be 15 required to be reserved for occupancy by low or moderate income 16 households at least 20 percent of the residential units constructed, to 17 the extent this is economically feasible.

18 Subject to the provisions of subsection d. of this section, a b. 19 developer of a project consisting of newly-constructed residential 20 units being financed in whole or in part with State funds, including, 21 but not limited to, transit villages designated by the Department of 22 Transportation and units constructed on State-owned property, shall 23 be required to reserve at least 20 percent of the residential units 24 constructed for occupancy by low or moderate income households, 25 as those terms are defined in section 4 of P.L.1985, c.222 26 (C.52:27D-304), with affordability controls as required under the 27 rules of the council, unless the municipality in which the property is 28 located has received substantive certification from the council and 29 such a reservation is not required under the approved affordable 30 housing plan, or the municipality has been given a judgment of 31 repose or a judgment of compliance by the court, and such a 32 reservation is not required under the approved affordable housing 33 plan.

34 c. (1) The Legislature recognizes that regional planning entities 35 are appropriately positioned to take a broader role in the planning 36 and provision of affordable housing based on regional planning 37 considerations. In recognition of the value of sound regional 38 planning, including the desire to foster economic growth, create a 39 variety and choice of housing near public transportation, protect 40 critical environmental resources, including farmland and open space 41 preservation, and maximize the use of existing infrastructure, there 42 is created a new program to foster regional planning entities.

(2) The regional planning entities identified in subsection a. of
this section shall identify and coordinate regional affordable
housing opportunities in cooperation with municipalities in areas
with convenient access to infrastructure, employment opportunities,
and public transportation. Coordination of affordable housing
opportunities may include methods to regionally provide housing in

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1 line with regional concerns, such as transit needs or opportunities, 2 environmental concerns, or such other factors as the council may 3 permit; provided, however, that such provision by such a regional 4 entity may not result in more than a 50 percent change in the fair 5 share obligation of any municipality; provided that this limitation 6 shall not apply to affordable housing units directly attributable to 7 development by the New Jersey Sports and Exposition Authority 8 within the New Jersey Meadowlands District.

9 (3) In addition to the entities identified in subsection a. of this 10 section, the Casino Reinvestment Development Authority, in 11 conjunction with the Atlantic County Planning Board, shall identify 12 and coordinate regional affordable housing opportunities directly 13 attributable to Atlantic City casino development, which may be 14 provided anywhere within Atlantic County, subject to the 15 restrictions of paragraph (4) of this subsection.

16 (4) The coordination of affordable housing opportunities by 17 regional entities as identified in this section shall not include 18 activities which would provide housing units to be located in those 19 municipalities that are eligible to receive aid under the "Special 20 Municipal Aid Act," P.L.1987, c.75 (C.52:27D-118.24 et seq.), or 21 are coextensive with a school district which qualified for designation as a "special needs district" pursuant to the "Quality 22 23 Education Act of 1990," P.L.1990, c.52 (C.18A:7D-1 et al.), or at 24 any time in the last 10 years have been qualified to receive 25 assistance under P.L.1978, c.14 (C.52:27D-178 et seq.) and that fall 26 within the jurisdiction of any of the regional entities specified in 27 subsection a. of this section.

d. Notwithstanding the provisions of subsection b. of this 28 29 section, or any other law or regulation to the contrary, for purposes 30 of mixed use projects or qualified residential projects in which a 31 business receives a tax credit pursuant to P.L.2007, c.346 (C.34:1B-32 207 et seq.) or a tax credit pursuant to section 35 of P.L.2009, c.90 33 (C.34:1B-209.3) or a tax credit pursuant to section 6 of P.L.2009, 34 c.90 (C.52:27D-489f), as amended by the "New Jersey Economic 35 Opportunity Act of 2013," P.L., c. (C.) (pending before the 36 Legislature as this bill), or both, an "eligible municipality," as 37 defined in section 2 of P.L.2007, c.346 (C.34:1B-208), or the 38 municipality in which a redevelopment project, as defined in 39 section 3 of P.L.2009, c.90 (C.52:27D-489c), is located, as 40 applicable, shall have the option of deciding the percentage of 41 newly-constructed residential units within the project, up to 20 42 percent of the total, required to be reserved for occupancy by low or For a mixed use project or a 43 moderate income households. 44 qualified residential project that has received preliminary or final 45 site plan approval prior to the effective date of P.L.2011, c.89, the 46 percentage shall be deemed to be the percentage, if any, of units

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1 required to be reserved for low or moderate income households in 2 accordance with the terms and conditions of such approval. 3 (cf: P.L.2011, c.89, s.5) 4 5 14. Section 3 of P.L.2009, c.90 (C.52:27D-489c) is amended to 6 read as follows: 7 3. As used in sections 3 through 18 of P.L.2009, c.90 8 (C.52:27D-489c et al.): 9 "Applicant" means a developer proposing to enter into a 10 redevelopment incentive grant agreement. 11 "Ancillary infrastructure project" means [public] structures or 12 improvements that are located [in the public right-of-way] outside 13 the project area of a redevelopment project, including parking 14 garages, freight rail spurs, roadway overpasses, and train station 15 platforms, provided a developer or municipal redeveloper has demonstrated that the redevelopment project would not be 16 17 economically viable or promote the use of public transportation 18 without such improvements. 19 "Authority" means the New Jersey Economic Development 20 Authority established under section 4 of P.L.1974, c.80 (C.34:1B-21 4). 22 "Deep poverty pocket" means any area comprised of three or 23 more contiguous census tracts determined by the United States 24 Census Bureau as having, at the time of an application for a project, 25 an average federal poverty level of 20 percent or more. 26 "Disaster recovery project" means a redevelopment project 27 located on property that has been damaged or destroyed as a result of a federally-declared disaster. 28 29 "Distressed municipality" means an eligible municipality under 30 section 2 of P.L.2007, c.346 (C.34:1B-208), a municipality 31 qualified to receive assistance under P.L.1978, c.14 (C.52:27D-178 32 et seq.), a municipality under the supervision of the Local Finance Board pursuant to the provisions of the "Local Government 33 34 Supervision Act (1947)," P.L.1947, c.151 (C.52:27BB-1 et seq.), or 35 a municipality identified by the Director of the Division of Local 36 Government Services in the Department of Community Affairs to 37 be facing serious fiscal distress. 38 "Exempt business" means a business unrelated to the developer 39 that operates a premises at the site of the redevelopment project but 40 whose incurred costs to construct its respective premises are 41 excluded from the project cost. An exempt business shall not be 42 subject to the requirements of the Economic Redevelopment and 43 Growth Grant program. 44 "Low income housing" means housing affordable according to 45 federal Department of Housing and Urban Development or other 46 recognized standards for home ownership and rental costs and 47 occupied or reserved for occupancy by households with a gross household income equal to 50 percent or less of the median gross 48

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household income for households of the same size within the

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2 housing region in which the housing is located. 3 "Developer" means any person who enters or proposes to enter 4 into a redevelopment incentive grant agreement pursuant to the 5 provisions of section 9 of P.L.2009, c.90 (C.52:27D-489i). 6 developer also may be a municipal government or a redevelopment 7 agency as defined in section 3 of P.L.1992, c.79 (C.40A:12A-3). 8 "Director" means the Director of the Division of Taxation in the 9 Department of the Treasury. 10 "Eligible revenue" means the property tax increment and any 11 other incremental revenues set forth in section 11 of P.L.2009, c.90 12 (C.52:27D-489k). "Incentive grant" means reimbursement of all or a portion of the 13 14 project financing gap of a redevelopment project through the State 15 or a local Economic Redevelopment and Growth Grant program 16 pursuant to section 4 or section 5 of P.L.2009, c.90 (C.52:27D-489d 17 or C.52:27D-489e). 18 "Infrastructure improvements in the public right-of-way" mean 19 public structures or improvements located in the public right of way 20 that are located within a project area or that constitute an ancillary 21 infrastructure project. 22 "Municipal redeveloper" means a municipal government or a 23 redevelopment agency acting on behalf of a municipal government 24 as defined in section 3 of P.L.1992, c.79 (C.40A:12A-3) that is an 25 applicant for a redevelopment incentive grant agreement. 26 "Project area" means land or lands under common ownership or control including through one or more property owners 27 28 associations, a joint venture between one or more property owners, 29 a redevelopment agreement with a municipality, or as otherwise 30 established by a municipality. 31 "Project cost" means the costs incurred in connection with the 32 redevelopment project by the developer and such landlords, tenants, 33 or other business occupants as may be part of the project until the 34 issuance of a permanent certificate of occupancy, or until such other time specified by the authority, for a specific investment or 35 36 improvement, including lands, buildings, improvements, real or 37 personal property, or any interest therein, including leases 38 discounted to present value, including lands under water, riparian 39 rights, space rights and air rights acquired, owned, developed or 40 redeveloped, constructed, reconstructed, rehabilitated or improved, 41 any environmental remediation costs, plus costs not directly related 42 to construction, of an amount not to exceed 20 percent of the total 43 costs, capitalized interest paid to third parties, and the cost of 44 infrastructure improvements, including ancillary infrastructure 45 projects, but excluding any particular costs for which the project 46 has received federal, State, or local funding. 47 "Project financing gap" means: a. the part of the total 48 [redevelopment] project cost, including return on investment, that

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1 remains to be financed after all other sources of capital have been 2 accounted for, including, but not limited to, developer contributed 3 capital, which may include the appraised value of any existing 4 improvements in the project area owned or controlled by the 5 developer, and which shall not be less than 20 percent of the total 6 project cost, excluding the cost of infrastructure improvements in 7 the public right-of-way and investor or financial entity capital or 8 loans for which the developer, after making all good faith efforts to 9 raise additional capital, certifies that additional capital cannot be 10 raised from other sources on a non-recourse basis; b. the cost of 11 infrastructure improvements including any ancillary infrastructure 12 project; and c. the amount by which total project cost exceeds the cost of an alternative location for the redevelopment project. 13 "Project revenue" means all rents, fees, sales, and payments 14 15 generated by a project, less taxes or other government payments. 16 "Property tax increment" means the amount obtained by: 17 (1) multiplying the general tax rate levied each year by the 18 taxable value of all the property assessed within a project area in 19 the same year, excluding any special assessments; and 20 (2) multiplying that product by a fraction having a numerator 21 equal to the taxable value of all the property assessed within the 22 project area, minus the property tax increment base, and having a 23 denominator equal to the taxable value of all property assessed 24 within the project area. 25 For the purpose of this definition, "property tax increment base" 26 means the aggregate taxable value of all property assessed which is 27 located within the redevelopment project area as of October 1st of 28 the year preceding the year in which the redevelopment incentive 29 grant agreement is authorized. 30 "Qualified incubator facility" means a commercial building 31 having over 100,000 square feet of office, laboratory, or industrial 32 space with at least 75 percent of its gross leasable area restricted to 33 use by technology startup companies during the commitment 34 period. 35 "Qualified residential project" means the portion of a 36 redevelopment project that consists of multi-family residential units 37 and represents at least \$17,500,000 of the total project cost or 38 \$10,000,000 of the total project cost if the project is a disaster 39 recovery project. 40 "Qualifying economic redevelopment and growth grant incentive 41 area" means any area designated pursuant to P.L.1985, c.398 42 (C.52:18A-196 et seq.) as Planning Area 1 (Metropolitan), Planning 43 Area 2 (Suburban), [or a center as designated by the State Planning 44 Commission; an area zoned for development pursuant to] Planning 45 Area 3 (Fringe Planning Area), or Planning Area 4A (Rural 46 Planning Area); a designated center, or a designated growth center 47 in an endorsed plan until June 30, 2013, or until the State Planning 48 Commission revises and readopts New Jersey's State Strategic Plan

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1 and adopts regulations to refine this definition as it pertains to 2 Statewide planning areas, whichever is later; a smart growth area 3 and planning area designated in a master plan adopted by the New 4 Jersey Meadowlands Commission pursuant to subsection (i) of 5 section 6 of P.L.1968, c.404 (C.13:17-6) [or subject to a 6 redevelopment plan adopted by the New Jersey Meadowlands 7 Commission pursuant to section 20 of P.L.1968, c.404 (C.13:17-8 21); any land owned by the New Jersey Sports and Exposition 9 Authority, established pursuant to P.L.1971, c.137 (C.5:10-1 et 10 seq.), within the boundaries of the Hackensack Meadowlands District as delineated in section 4 of P.L.1968, c.404 (C.13:17-4); a 11 12 pinelands regional growth area, a pinelands town management area, 13 a pinelands village, or a military and federal installation area 14 established pursuant to the pinelands comprehensive management 15 plan adopted pursuant to P.L.1979, c.111 (C.13:18A-1 et seq.); a 16 transit village, as determined by the Commissioner of 17 Transportation; and federally owned land approved for closure 18 under a federal Base Realignment Closing Commission action]; 19 regional growth areas, villages, and towns, designated in the 20 comprehensive management plan prepared and adopted by the 21 Pinelands Commission pursuant to section 7 of the "Pinelands 22 Protection Act," P.L.1979, c.111 (C.13:18A-8); the planning area of 23 the Highlands Region as defined in section 3 of the "Highlands 24 Water Protection and Planning Act," P.L.2004, c.120 (C.13:20-3), 25 and any Highlands center designated by the Highlands Water 26 Protection and Planning Council, established pursuant to section 4 27 of P.L.2004, c.120 (C.13:20-4); an urban enterprise zone designated pursuant to P.L.1983, c.303 (C.52:27H-60 et seq.) or P.L.2001, 28 29 c.347 (C.52:27H-66.2 et al.); an area determined to be in need of 30 redevelopment pursuant to sections 5 and 6 of P.L.1992, c.79 31 (C.40A:12A-5 and 40A:12A-6) and as approved by the Department 32 of Community Affairs; or similar areas designated by the 33 Department of Environmental Protection. "Qualifying economic 34 redevelopment and growth grant incentive area" shall not include an 35 area designated pursuant to the State Development and 36 Redevelopment Plan adopted, as of the effective date of P.L.2008, 37 c.78, pursuant to "State Planning Act," P.L.1985, c.398 (C.52:18A-38 196 et al.) as Planning Area 4B (Rural/Environmentally Sensitive) 39 or Planning Area 5 (Environmentally Sensitive), except for any area 40 within Planning Area 4B or Planning Area 5 that is a deep poverty 41 pocket, a designated center or a designated growth center in an 42 endorsed plan, any property consisting of a disaster recovery 43 project, qualified incubator facility, tourism destination project, 44 transit project, or vacant health facility project, any vacant 45 commercial building, or any federally owned land approved for 46 closure under a federal Base Realignment Closing Commission 47 action.

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1 "Redevelopment incentive grant agreement" means an agreement 2 between, (1) the State and the New Jersey Economic Development 3 Authority and a developer, or (2) a municipality and a developer, or 4 a municipal ordinance authorizing a project to be undertaken by a 5 municipal redeveloper, under which, in exchange for the proceeds 6 of an incentive grant, the developer agrees to perform any work or 7 undertaking necessary for a redevelopment project, including the 8 clearance, development or redevelopment, construction, or 9 rehabilitation of any structure or improvement of commercial, 10 industrial, residential, or public structures or improvements within a 11 qualifying economic redevelopment and growth grant incentive area 12 or a transit village.

13 "Redevelopment project" means a specific [work] investment or 14 improvement, including lands, buildings, improvements, real and 15 personal property or any interest therein, including lands under water, riparian rights, space rights and air rights, acquired, owned, 16 17 leased, developed or redeveloped, constructed, reconstructed, 18 rehabilitated or improved, undertaken by a developer, owner or 19 tenant, or both, within a project area and any ancillary infrastructure 20 project associated therewith including infrastructure 21 improvements in the public right of way, as set forth in an 22 application to be made to the authority. The use of the term 23 "redevelopment project" in sections 3 through 18 of P.L.2009, c.90 24 (C.52:27D-489c et al.) shall not be limited to only redevelopment 25 projects located in areas determined to be in need of redevelopment pursuant to sections 5 and 6 of P.L. 1992, c.79 (C.40A:12A-5 and 26 27 40A:12A-6).

"Redevelopment utility" means a self-liquidating fund created by
a municipality pursuant to section 12 of P.L.2009, c.90 (C.52:27D489l) to account for revenues collected and incentive grants paid
pursuant to section 11 of P.L.2009, c.90 (C.52:27D-489k), or other
revenues dedicated to a redevelopment project.

33 "Revenue increment base" means the amounts of all eligible 34 revenues from sources within the redevelopment project area in the 35 calendar year preceding the year in which the redevelopment 36 incentive grant agreement is executed, as certified by the State 37 Treasurer for State revenues, and the chief financial officer of the 38 municipality for municipal revenues.

39 <u>"Tourism destination project" means a redevelopment project</u>
40 that will be among the most visited privately owned or operated
41 tourism or recreation sites in the State as determined at the
42 discretion of the authority.

43 <u>"Transit project" means a redevelopment project located within a</u>
 44 <u>1/2-mile radius surrounding the mid-point of a New Jersey Transit</u>
 45 Corporation, Port Authority Transit Corporation, or Port Authority

46 <u>Trans-Hudson Corporation rail, bus, or ferry station platform area,</u>

47 <u>including all light rail stations.</u>

1 "Transit village" means a community with a bus, train, light rail, 2 or ferry station that has developed a plan to achieve its economic 3 development and revitalization goals and has been designated by 4 the New Jersey Department of Transportation as a transit village. 5 "Urban transit hub sites" means project locations within a 1/2-6 mile radius surrounding the mid-point of a New Jersey Transit 7 Corporation, Port Authority Transit Corporation or Port Authority 8 Trans-Hudson Corporation rail, bus, or ferry station platform area, 9 including all light rail stations, or adjacent to freight rail, in any 10 municipality considered an "eligible municipality," as defined in 11 section 2 of P.L.2007, c.346 (C.34:1B-208), as of December 31, 12 2012. 13 "Vacant commercial building" means any commercial building 14 or complex of commercial buildings having over 400,000 square 15 feet of office, laboratory, or industrial space that is more than 70 16 percent unoccupied at the time of application to the authority or is 17 negatively impacted by the approval of a "qualified business 18 facility," as defined pursuant to section 2 of P.L.2007, c.346 19 (C.34:1B-208). 20 "Vacant health facility project" means a redevelopment project 21 where a health facility currently exists and is considered vacant. A 22 health facility shall be considered vacant if at least 70 percent of 23 that facility is not been open to the public or utilized to serve any 24 patients at the time of application to the authority. 25 "Workforce housing" means housing affordable according to 26 federal Department of Housing and Urban Development or other 27 recognized standards for home ownership and rental costs and 28 occupied or reserved for occupancy by households with a gross 29 household income equal to more than 50 percent but less than 120 30 percent of the median gross household income for households of the 31 same size within the housing region in which the housing is located. 32 (cf: P.L.2011, c.89, s.6) 33 34 15. Section 6 of P.L.2009, c.90 (C.52:27D-489f) is amended to 35 read as follows: 36 6. a. Up to the limits established in subsection b. of this section 37 and in accordance with a redevelopment incentive grant agreement, 38 beginning upon the receipt of occupancy permits for any portion of 39 the project, or upon such other event evidencing project completion 40 as set forth in the incentive grant agreement, the State Treasurer 41 shall pay to the developer incremental State revenues directly 42 realized from businesses operating on or at the site of the 43 redevelopment project [premises], including exempt businesses, 44 from the following taxes: the Corporation Business Tax Act (1945), 45 P.L.1945, c.162 (C.54:10A-1 et seq.), the tax imposed on marine 46 insurance companies pursuant to R.S.54:16-1 et seq., the tax 47 imposed on insurers generally, pursuant to P.L.1945, c.132 48 (C.54:18A-1 et seq.), the public utility franchise tax, public utilities

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1 gross receipts tax and public utility excise tax imposed on sewerage 2 and water corporations pursuant to P.L.1940, c.5 (C.54:30A-49 et 3 seq.), those tariffs and charges imposed by electric, natural gas, 4 telecommunications, water and sewage utilities, and cable television 5 companies under the jurisdiction of the New Jersey Board of 6 Utilities, or comparable entity, related to societal benefits charges 7 assessed pursuant to section 12 of P.L.1999, c.23 (C.48:3-60), any 8 charges paid for compliance with the "Global Warming Response 9 Act," P.L.2007, c.112 (C.26:2C-37 et seq.), transitional energy 10 facility assessment unit taxes paid pursuant to section 67 of 11 P.L.1997, c.162 (C.48:2-21.34), and the sales and use taxes on 12 public utility and cable television services and commodities, the tax 13 derived from net profits from business, a distributive share of 14 partnership income, or a pro rata share of S corporation income under the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et 15 16 seq., the tax derived from a business at the site of a redevelopment 17 project that is required to collect the tax pursuant to the "Sales and 18 Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.), the tax imposed 19 pursuant to P.L.1966, c.30 (C.54:32B-1 et seq.) from the purchase 20 of furniture, fixtures and equipment, or materials [used] for the 21 remediation, the construction of new structures [, or the 22 construction of new residences] or residences, or the renovation of 23 same, at the site of a redevelopment project, the tax imposed 24 pursuant to P.L.1966, c.30 (C.54:32B-1 et seq.) from purchases of 25 goods and services used in the ongoing operation of a business at 26 the site of the redevelopment project, the hotel and motel occupancy 27 fee imposed pursuant to section 1 of P.L.2003, c.114 (C.54:32D-1), 28 or the portion of the fee imposed pursuant to section 3 of P.L.1968, 29 c.49 (C.46:15-7) derived from the sale of real property at the site of 30 the redevelopment project and paid to the State Treasurer for use by 31 the State, that is not credited to the "Shore Protection Fund" or the 32 "Neighborhood Preservation Nonlapsing Revolving Fund" ("New 33 Jersey Affordable Housing Trust Fund") pursuant to section 4 of 34 P.L.1968, c.49 (C.46:15-8). 35 b. Up to an average of 75 percent of the projected annual 36 incremental revenues, averaged over the length of time during 37 which the reimbursement shall be granted, may be pledged towards 38 the State portion of an incentive grant. In the case of a qualified 39 residential project, if the actual amount of incremental revenues so 40 pledged towards the State portion of an incentive grant shall in any 41 year of the incentive grant be inadequate to fully fund the amount of 42 such State portion of the incentive grant for such year specified in 43 the incentive grant agreement, the developer shall be awarded tax 44 credits equal to the difference between the two amounts. The value 45 of all credits approved by the authority pursuant to subsection b. of 46 this section shall not exceed \$500,000,000, of which \$150,000,000 47 of such credits shall be restricted to qualified residential projects 48 located on urban transit hub sites that are commuter rail in nature or

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1 in deep poverty pockets, \$100,000,000 of such credits shall be 2 restricted to qualified residential projects in distressed 3 municipalities outside of urban transit hub sites or deep poverty 4 pockets, and \$100,000,000 of such credits shall be restricted to 5 gualified residential projects that are disaster recovery projects. Not more than \$33,000,000 of credits shall be awarded to any 6 7 qualified residential project in a deep poverty pocket or distressed 8 municipality and not more than \$20,000,000 of credits shall be 9 awarded to any other qualified residential project. The developer of 10 a qualified residential project seeking an award of credits towards 11 the funding of its incentive grant shall submit an incentive grant 12 application prior to July 1, 2015 and if approved shall submit a temporary certificate of occupancy for such project no later than 13 14 July 28, 2018. Credits shall be awarded by the authority on the 15 basis of one or more competitive solicitations. Credits shall not be 16 awarded to more than four qualified residential projects in any 17 distressed municipality or to more than two qualified residential 18 projects in any other municipality falling within a qualifying 19 economic redevelopment and growth grant incentive area. Credits 20 awarded to an developer pursuant to subsection b. of this section 21 shall be utilized or transferred by the developer as if such credits 22 had been awarded to the developer pursuant to P.L.2009, c.90 23 (C.52:27D-489a et al.) for qualified residential projects thereunder. 24 No portion of the revenues pledged pursuant to the "New Jersey 25 Economic Opportunity Act of 2013," P.L., c. (C.) (pending 26 before the Legislature as this bill) shall be subject to withholding or 27 retainage for adjustment, in the event the developer or taxpayer 28 waives its rights to claim a refund thereof. 29 c. All administrative costs associated with the incentive grant 30 shall be assessed to the applicant and be retained by the State 31 Treasurer from the annual incentive grant payments. 32 The incremental revenue for the revenues listed in d. subsection a. of this section shall be calculated as the difference 33 34 between the amount collected in any fiscal year from any eligible 35 revenue source included in the State redevelopment incentive grant 36 agreement, less the revenue increment base for that eligible 37 revenue. 38 The municipality is authorized to collect any and all e. 39 information necessary to facilitate grants under this program and 40 remit that information, as may be required from time to time, in order to assist in the calculation of incremental revenue. 41 42 (cf: P.L.2010, c.10, s.6) 43 44 16. Section 8 of P.L.2009, c.90 (C.52:27D-489h) is amended to 45 read as follows: 46 8. a. (1) The [New Jersey Economic Development Authority] 47 authority, in consultation with the State Treasurer, shall promulgate

1 an incentive grant application form and procedure for the Economic 2 Redevelopment and Growth Grant program. (2) (a) The Local Finance Board, in consultation with the [New 3 4 Jersey Economic Development Authority] authority, shall develop 5 a minimum standard incentive grant application form for municipal 6 Economic Redevelopment and Growth Grant programs. 7 (b) Through regulation, the [Economic Development Authority] 8 authority shall establish standards for redevelopment projects 9 seeking State or local incentive grants based on the green building 10 manual prepared by the Commissioner of Community Affairs pursuant to section 1 of P.L.2007, c.132 (C.52:27D-130.6), 11 12 regarding the use of renewable energy, energy-efficient technology, 13 and non-renewable resources in order to reduce environmental 14 degradation and encourage long-term cost reduction. 15 b. Within each incentive grant application, a developer shall 16 certify information concerning: 17 (1) the status of control of the entire redevelopment project site; 18 (2) all required State and federal government permits that have 19 been issued for the redevelopment project, or will be issued pending 20 resolution of financing issues; 21 (3) local planning and zoning board approvals, as required, for 22 the redevelopment project; 23 (4) estimates of the revenue increment base, the eligible 24 revenues for the project, and the assumptions upon which those 25 estimates are made. 26 c. (1) With regard to State tax revenues proposed to be pledged 27 for an incentive grant the authority and the State Treasurer shall 28 review the [redevelopment] project costs, evaluate and validate the 29 project financing gap estimated by the developer, and conduct a 30 State fiscal impact analysis to ensure that the overall public 31 assistance provided to the project will result in net benefits to the 32 State including, without limitation, both direct and indirect 33 economic benefits and non-financial community revitalization 34 objectives, including but not limited to, the promotion of the use of 35 public transportation in the case of the ancillary infrastructure 36 project portion of any transit project. 37 (2) With regard to local incremental revenues proposed to be 38 pledged for an incentive grant the authority and the Local Finance 39 Board shall review the [redevelopment] project costs, and except 40 with respect to an application by a municipal redeveloper, evaluate 41 and validate the project financing gap projected by the developer, 42 and conduct a local fiscal impact analysis to ensure that the overall 43 public assistance provided to the project will result in net benefits to 44 the municipality wherein the redevelopment project is located 45 including, without limitation, both direct and indirect economic 46 benefits and non-financial community revitalization objectives, 47 including but not limited to, the promotion of the use of public

1 transportation in the case of the ancillary infrastructure project 2 portion of any transit project. (3) The authority, State Treasurer, and Local Finance Board 3 may act cooperatively to administer and review applications, and 4 5 shall consult with the Office of State Planning on matters concerning State, regional, and local development and planning 6 7 strategies. 8 (4) The costs of the aforementioned reviews shall be assessed to 9 the applicant as an application fee. 10 (cf: P.L.2010, c.10, s.8) 11 12 17. Section 9 of P.L.2009, c.90 (C.52:27D-489i) is amended to 13 read as follows: 14 9. a. The authority is authorized to enter into a redevelopment 15 incentive grant agreement with a developer for any redevelopment 16 project located within a qualifying economic redevelopment and 17 growth grant incentive area that does not qualify as such area solely 18 by virtue of being a transit village. 19 b. The decision whether or not to enter into a redevelopment 20 incentive grant agreement is solely within the discretion of the authority and the State Treasurer, provided that they both agree to 21 22 enter into an agreement. The Chief Executive Officer of the New Jersey Economic c. Development Authority] authority, in consultation with the State Treasurer shall negotiate the terms and conditions of any redevelopment incentive grant agreement on behalf of the State. d. The redevelopment incentive grant agreement shall specify the maximum amount of project costs, the amount of the incentive grant to be awarded the developer, the frequency of payments, and the length of time, which shall not exceed 20 years, during which that reimbursement shall be granted. Except for redevelopment incentive grant agreements with a municipal redeveloper or with the developer of a redevelopment project solely with respect to the cost of infrastructure improvements in the public right-of-way including any ancillary infrastructure project in the public right-of-way, in no event shall the combined amount of the reimbursements under redevelopment incentive grant agreements with the State or municipality exceed [20] <u>35</u> percent of the total <u>project</u> cost [of the project]. The authority shall be permitted to increase the amount of the reimbursement under the redevelopment incentive grant agreement with the State by up to five percent of the total project cost if the project is: (1) located in a distressed municipality which lacks adequate access to nutritious food in the judgment of the Chief Executive Officer of the authority and will include either a supermarket or grocery store with a minimum of 15,000 square feet of selling space devoted to the sale of consumable products or a prepared food establishment selling only nutritious ready to serve

23 24 25 26

27 28 29 30 31 32 33 34 35 36 37 38 39 40 41 42 43 44 45 46 47 48 meals as a result of financial inducements to be given by the

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1 developer to the operator of such premises; (2) located in a 2 distressed municipality which lacks adequate access to health care 3 and health services in the judgment of the Chief Executive Officer 4 of the authority and will include a health care and health services 5 support center with a minimum of 10,000 square feet of space 6 devoted to the provision of health care and health services as a 7 result of financial inducements to be given by the developer to the 8 operator of such premises; (3) located in a distressed municipality 9 which has a business located therein that is required to respond to a 10 request for proposal to fulfill a contract with the federal government 11 as set forth in subsection d. of section 3 of P.L.2011, c.149 12 (C.34:1B-244); (4) a transit project; (5) a qualified residential 13 project in which at least 10 percent of the residential units are 14 constructed as and reserved for workforce housing; or (6) a disaster 15 recovery project. In addition, if there remains a project financing 16 gap with respect to a developer's redevelopment project after the 17 maximum combined amounts provided in this paragraph are 18 considered, then the authority shall be permitted to make a bonus 19 award increasing the amount of the reimbursement under the 20 redevelopment incentive grant agreement with the State by up to 15 21 percent of the total project cost. In making a bonus award to a 22 developer, the authority shall consider any factors that are found to 23 contribute to the remaining project financing gap, such as whether 24 the project: (a) is located in a distressed municipality and there 25 exists a financial gap between the fair market commercial rental 26 rates in the relevant marketplace and the commercial rental rates 27 that are necessary to make the redevelopment project economically 28 feasible; (b) is located on an environmentally contaminated site 29 requiring remediation; (c) is a qualified residential project in which 30 at least ten percent of the residential units are constructed as and 31 reserved for low income housing; (d) would include energy 32 efficiency or renewable energy features, measures or upgrades in 33 excess of the green building requirements of the Economic 34 Redevelopment and Growth Grant program which requirements 35 shall be as set forth in the New Jersey Green Building Manual 36 prepared by the Department of Community Affairs; or (e) is a 37 <u>qualified incubator facility.</u> For the purposes of calculating the total 38 project cost of all projects, the cost of infrastructure 39 improvements in the public right-of-way and publicly owned 40 facilities, other than infrastructure improvements including any 41 ancillary infrastructure project, shall not be included. The amount 42 of the redevelopment incentive grant for a municipal redeveloper or 43 for the developer of a redevelopment project solely with respect to 44 the cost of infrastructure improvements in the public right-of-way 45 including any ancillary infrastructure project in the public right-of-46 way may include the total cost of such infrastructure improvements 47 and publicly owned facilities.

1 The authority and the State Treasurer may enter into a e. 2 redevelopment incentive grant agreement only if they make a 3 finding that the State revenues to be realized from the redevelopment project will be in excess of the amount necessary to 4 5 reimburse the developer for its project financing gap. This finding may be made by an estimation based upon the professional 6 judgment of the Chief Executive Officer of the [New Jersey 7 Economic Development Authority] authority and the State 8 9 Treasurer.

f. In deciding whether or not to recommend entering into a
redevelopment incentive grant agreement and in negotiating a
redevelopment agreement with a developer, the Chief Executive
Officer of the [New Jersey Economic Development Authority]
authority shall consider the following factors:

(1) the economic feasibility of the redevelopment project;

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16 (2) the extent of economic and related social distress in the 17 municipality and the area to be affected by the redevelopment 18 project <u>or the level of site specific distress to include dilapidated</u> 19 <u>conditions, brownfields designation, environmental contamination,</u> 20 <u>pattern of vacancy, abandonment, or under utilization of the</u> 21 <u>property, or other site conditions as determined by the authority;</u>

(3) the degree to which the redevelopment project will advance
State, regional, and local development and planning strategies;

24 (4) the likelihood that the redevelopment project shall, upon 25 completion, be capable of generating new tax revenue in an amount 26 in excess of the amount necessary to reimburse the developer for 27 project costs incurred as provided in the redevelopment incentive 28 grant agreement , it being expressly understood that any tax revenue 29 generated by a redevelopment project that is a disaster recovery 30 project shall be considered new tax revenue even if the same or 31 more tax revenue was generated at or on the site prior to the 32 disaster;

33 (5) the relationship of the redevelopment project to a
34 comprehensive local development strategy, including other major
35 projects undertaken within the municipality;

36 (6) the need of the redevelopment incentive grant agreement to
37 the viability of the redevelopment project <u>or the promotion of the</u>
38 <u>use of public transportation;</u> and

39 (7) the degree to which the redevelopment project enhances and
40 promotes job creation and economic development or the promotion
41 of the use of public transportation.

42 g. (1) A developer that has entered into a redevelopment 43 incentive grant agreement with the authority and the State Treasurer 44 pursuant to this section may, upon notice to and consent of the 45 authority and the State Treasurer, pledge and assign as security or 46 support for any loan or bond, any or all of its right, title and interest 47 in and to such agreements and in the incentive grants payable 48 thereunder, and the right to receive same, along with the rights and

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remedies provided to the developer under such agreement. Any
 such assignment shall be an absolute assignment for all purposes,
 including the federal bankruptcy code.

4 (2) Any pledge of incentive grants made by the developer shall 5 be valid and binding from the time when the pledge is made and 6 filed in the records of the authority. The incentive grants so 7 pledged and thereafter received by the developer shall immediately 8 be subject to the lien of the pledge without any physical delivery 9 thereof or further act, and the lien of any pledge shall be valid and 10 binding as against all parties having claims of any kind in tort, 11 contract, or otherwise against the developer irrespective of whether 12 the parties have notice thereof. Neither the redevelopment 13 incentive grant agreement nor any other instrument by which a pledge under this section is created need be filed or recorded except 14 15 with the authority.

16 (cf: P.L.2010, c.10, s.9)

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18 18. Section 11 of P.L.2009, c.90 (C.52:27D-489k) is amended to19 read as follows:

11. a. The governing body of a municipality is authorized to
enter into a redevelopment incentive grant agreement with a
developer, which shall not be effective until adopted by ordinance,
for any redevelopment project located within a qualifying economic
redevelopment and growth grant incentive area.

25 The redevelopment incentive grant agreement shall specify b. 26 the maximum amount of project costs, the amount of the incentive 27 grant to be awarded the developer, the frequency of payments, and 28 the length of time, which shall not exceed 20 years, during which that reimbursement shall be granted. Except for redevelopment 29 30 incentive grants with a municipal redeveloper or with the developer 31 of a redevelopment project solely with respect to the cost of 32 infrastructure improvements in the public right-of-way including 33 any ancillary infrastructure project in the public right-of-way, in no 34 event shall the combined amount of the reimbursements under redevelopment incentive grant agreements with the State or 35 36 municipality exceed [20] 35 percent of the total project cost [of the 37 project] plus any bonus award of the State portion of such 38 combined amount as set forth in subsection d. of section 9 of 39 P.L.2009, c.90 (C.52:27D-489i). For the purposes of calculating 40 the total project cost [of all projects], the cost of [infrastructure 41 improvements in the public right-of-way and publicly owned 42 facilities, other than infrastructure improvements including any ancillary infrastructure project, shall not be included. The amount 43 44 of the redevelopment incentive grant for a municipal redeveloper or 45 for the developer of a redevelopment project solely with respect to 46 the cost of infrastructure improvements in the public right-of-way 47 including any ancillary infrastructure project in the public right-ofway may include the total cost of such infrastructure improvements
 and publicly owned facilities.

3 The municipality may enter into a redevelopment incentive c. grant agreement only if the chief financial officer of the 4 5 municipality makes a finding that the incremental revenues to be 6 realized from the redevelopment project will be in excess of the 7 amount necessary to reimburse the developer for its project 8 Such finding shall be based upon appropriate financing gap. 9 documentation and calculations supporting the decision.

d. Within a qualifying economic redevelopment and growth
grant incentive area a municipality that has entered into a local
redevelopment incentive grant agreement may pledge eligible
revenues it is authorized to collect as follows:

(1) incremental payments in lieu of taxes, with respect to
property located in the district, made pursuant to the "Five-Year
Exemption and Abatement Law," P.L.1991, c.441 (C.40A:21-1 et
seq.), or the "Long Term Tax Exemption Law," P.L.1991, c.431
(C.40A:20-1 et al.);

(2) incremental revenues collected from payroll taxes, with
respect to business activities carried on within the area, pursuant to
section 15 of P.L.1970, c.326 (C.40:48C-15);

(3) incremental revenue from lease payments made to the
municipality, the developer, or the developer's successors with
respect to property located in the area;

(4) incremental revenue collected from parking taxes derived
from parking facilities located within the area pursuant to section 7
of P.L.1970, c.326 (C.40:48C-7);

(5) incremental admissions and sales taxes derived from the
operation of a public facility within the area pursuant to section 1 of
P.L.2007, c.302 (C.40:48G-1);

(6) (a) incremental sales and excise taxes which are derived
from activities within the area and which are rebated to or retained
by the municipality pursuant to the "New Jersey Urban Enterprise
Zones Act," P.L.1983, c.303 (C.52:27H-60 et seq.) or any other law
providing for such rebate or retention;

36 (b) within Planning Area 1 (Metropolitan) under the State 37 Development and Redevelopment Plan adopted pursuant to the "State Planning Act," sections 1 through 12 of P.L.1985, c.398 38 39 (C.52:18A-196 et seq.), a municipality may impose the entire State 40 sales tax on business activities within a redevelopment project 41 located in an urban enterprise zone that would ordinarily be entitled 42 to collect reduced rate revenues under section 21 of P.L.1983, c.303 43 (C.52:27H-80), and pledge the excess revenues to a local 44 redevelopment incentive grant agreement;

45 (7) incremental parking revenue collected, pursuant to section 7
46 of P.L.1970, c.326 (C.40:48C-7), from public parking facilities built
47 as part of a redevelopment project, except for public parking

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facilities owned by parking authorities pursuant to the "Parking
 Authority Law," P.L.1948, c.198 (C.40:11A-1 et seq.);

3 (8) incremental revenues collected, pursuant to section 3 of

4 P.L.2003, c.114 (C.40:48F-1), P.L.1981, c.77 (C.40:48E-1 et seq.),

5 or P.L.1947, c.71 (C.40:48-8.15 et seq.), from hotel and motel 6 taxes;

7 (9) upon approval by the Local Finance Board, other8 incremental municipal revenues that may become available;

9 (10) the property tax increment.

10 The incremental revenue for the revenues listed in this 11 subsection, when applicable, shall be calculated as the difference 12 between the amount collected in any fiscal year from any eligible 13 revenue source included in the local redevelopment incentive grant 14 agreement, less the revenue increment base for that eligible 15 revenue.

e. (1) In calculating the general tax rate of a municipality each year, the aggregate amount of the incremental ratable value over the property tax increment base in the redevelopment project area that is pledged as part of a redevelopment incentive grant agreement shall be excluded from the ratable base of a municipality.

(2) The amount of property tax increment not pledged toward a
redevelopment incentive grant agreement shall be allocated
pursuant to the normal tax rate distribution.

The full incremental value of a project area shall be included in the value used for county and regional school tax apportionment until such time that the Director of the Division of Taxation in the Department of the Treasury can certify that property tax management systems are capable of handling the technical and legal requirements of treating parcels in areas of redevelopment as exempt from county and regional school apportionment.

31 f. In addition to the incremental revenues that may be pledged 32 in subsection d. of this section, any amount of tax proceeds 33 collected from the tax on the rental of motor vehicles pursuant to 34 section 20 of P.L.2009, c.90 (C.40:48H-2), may be included in a 35 redevelopment incentive grant agreement with a developer, 36 regardless of whether or not the redevelopment project area is 37 within or outside of the designated industrial zone from which the 38 tax on the rental of motor vehicles is collected.

39 (1) A developer that has entered into a redevelopment g. 40 incentive grant agreement with a municipality pursuant to this 41 section may, upon notice to and consent of the municipality, pledge 42 and assign as security or support for any loan or bond, any or all of its right, title and interest in and to such agreements and in the 43 44 incentive grants payable thereunder, and the right to receive same, 45 along with the rights and remedies provided to the developer under 46 such agreement. Any such assignment shall be an absolute 47 assignment for all purposes, including the federal bankruptcy code.

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1 (2) Any pledge of incentive grants made by the developer shall 2 be valid and binding from the time when the pledge is made and 3 filed in the office of the municipal clerk. The incentive grants so 4 pledged and thereafter received by the developer shall immediately 5 be subject to the lien of the pledge without any physical delivery 6 thereof or further act, and the lien of any pledge shall be valid and 7 binding as against all parties having claims of any kind in tort, 8 contract, or otherwise against the developer irrespective of whether 9 the parties have notice thereof. Neither the redevelopment 10 incentive grant agreement nor any other instrument by which a 11 pledge under this section is created need be filed or recorded except 12 with the municipality.

13 (cf: P.L.2010, c.10, s.10)

15 19. This act shall take effect immediately, but shall remain16 inoperative for 60 days following the date of enactment.

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STATEMENT

21 This bill, designated as the "New Jersey Economic Opportunity 22 Act of 2013," expands two economic development incentive 23 programs administered by the New Jersey Economic Development 24 They are: (1) the Grow New Jersey Authority (authority). 25 Assistance Program that would be the State's premiere business 26 attraction and retention incentive, sized and scaled to better match 27 or surpass the financial incentive packages being offered by 28 neighboring and other competing states without unnecessarily 29 exceeding that goal, while also providing bonuses to drive 30 development to smart growth areas in the State; and (2) the 31 Economic Redevelopment and Growth Grant program that would be 32 the State's sole redeveloper incentive, sized and scaled to more 33 readily close project financing gaps and build public infrastructure 34 critical to redevelopment projects while also providing bonuses to 35 achieve public policy objectives, such as bringing fresh produce to 36 urban "food deserts," and rebuilding tourism destinations that were 37 destroyed due to the effects of Hurricane Sandy. In doing so, the 38 bill phases out the provisions of the Business Retention and 39 Relocation Assistance Grant Program, the Business Employment 40 Incentive Program, and the Urban Transit Hub Tax Credit Program, 41 all of which are also administered by the authority.