

# SENATE, No. 1350

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## STATE OF NEW JERSEY 214th LEGISLATURE

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INTRODUCED FEBRUARY 8, 2010

**Sponsored by:**

**Senator JOSEPH F. VITALE**

**District 19 (Middlesex)**

**Senator FRED H. MADDEN, JR.**

**District 4 (Camden and Gloucester)**

**SYNOPSIS**

Concerns the delivery and oversight of coverage under certain health benefits plans; establishes Health Care Patient Ombudsperson.

**CURRENT VERSION OF TEXT**

As introduced.



1   **AN ACT** concerning the delivery and oversight of coverage under  
2       certain health benefits plans, and supplementing and amending  
3       various parts of the statutory law.

4  
5       **BE IT ENACTED** *by the Senate and General Assembly of the State*  
6 *of New Jersey:*

7  
8       1. (New section) a. A carrier, multiple employer welfare  
9       arrangement or other health benefits plan provider, or its agent,  
10      contractor, or administrator, including but not limited to a third  
11      party administrator for a self-insured health benefits plan, shall  
12      issue or require the issuance of a health benefits plan identification  
13      card to at least the primary covered person under the health benefits  
14      plan.

15      b. The health benefits plan identification card shall, at a  
16      minimum, include the following information, which shall be  
17      presented in a readily identifiable manner on the card or,  
18      alternatively, embedded on the card and available through  
19      electronic extraction using a magnetic stripe or other means:

20      (1) the primary covered person's name and health benefits plan  
21      identification number;

22      (2) the contract holder's name and health benefits plan  
23      identification number, if different than the name and identification  
24      number of the primary covered person;

25      (3) the health benefits plan group number, if applicable;

26      (4) the name of the issuing carrier, multiple employer welfare  
27      arrangement or other health benefits plan provider, or the agent,  
28      contractor or administrator that is administering the plan;

29      (5) the effective date of the health benefits plan coverage;

30      (6) the appropriate mailing address or Internet website address  
31      for filing any claim pursuant to the provisions of P.L.1999, c.154  
32      (C.17B:30-23 et al.);

33      (7) a covered person's copayment obligations, for at least the  
34      following:

35      (a) a primary care office visit;

36      (b) a specialty care office visit; and

37      (c) an emergency room visit; and

38      (8) the phone number or Internet website address for a covered  
39      person or health care provider to obtain the following:

40      (a) confirmation of the effective date of health benefits plan  
41      coverage;

42      (b) verification of a particular benefit provided under the health  
43      benefits plan coverage;

**EXPLANATION** – Matter enclosed in bold-faced brackets **[thus]** in the above bill is  
not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

1 (c) prior authorization, as provided for pursuant to section 5 of  
2 P.L.2005, c.352 (C.17B:30-52) or as otherwise provided pursuant to  
3 the terms of the health benefits plan; and

4 (d) contact information for health care providers participating in  
5 the health benefits plan network, if applicable.

6 c. The health benefits plan identification card shall be designed  
7 so that whenever the card is photocopied or electronically scanned,  
8 the resulting image is clearly legible.

9  
10 2. Section 9 of P.L.1997, c.192 (C.26:2S-9) is amended to read  
11 as follows:

12 9. The Commissioner of Banking and Insurance, in  
13 consultation with representatives of managed care plans and health  
14 care providers as the commissioner deems appropriate, shall  
15 establish by regulation a universal contract for participation form,  
16 for use by any carrier which offers a managed care plan, consistent  
17 with the provisions of this section, for the purposes of establishing  
18 and renewing health care provider participation in that plan. The  
19 commissioner shall revise the universal contract form, as necessary,  
20 to conform with any available industry-wide, national standards for  
21 managed care plan participation. Nothing herein shall be construed  
22 to prevent a carrier from supplementing the universal contract form  
23 with additional contractual provisions, so long as the additional  
24 provisions do not duplicate or contradict the provisions set forth in  
25 the universal contract form.

26 A carrier which offers a managed care plan shall contract with a  
27 participating health care provider only after: providing that health  
28 care provider an opportunity to review the proposed contract for  
29 participation, presented on the universal contract form, as well as a  
30 summary disclosure form for that contract which sets forth the  
31 compensation terms, treatment policies, protocols, quality assurance  
32 activities, and utilization management systems related to the  
33 managed care plan and the health care provider's participation in  
34 the managed care plan as set forth in section 3 of P.L. c. (C. )  
35 (pending before the Legislature as this bill); and, if applicable, the  
36 health care provider submits, and the carrier accepts, the universal  
37 physician application for participation form or renewal form  
38 established pursuant to P.L.2001, c.88 (C.26:2S-7.1 et seq.).

39 The contract between a participating health care provider and a  
40 carrier which offers a managed care plan:

41 a. Shall state that the health care provider shall not be  
42 penalized or the contract terminated by the carrier because the  
43 health care provider acts as an advocate for the patient in seeking  
44 appropriate, medically necessary health care services;

45 b. Shall not provide financial incentives to the health care  
46 provider for withholding covered health care services that are  
47 medically necessary as determined in accordance with section 6 of  
48 this act, except that nothing in this subsection shall be construed to

- 1 limit the use of capitated payment arrangements between a carrier  
2 and a health care provider; **[and]**
- 3 c. Shall protect the ability of a health care provider to  
4 communicate openly with a patient about all appropriate diagnostic  
5 testing and treatment options;
- 6 d. Shall not require the participation of the health care provider  
7 in any managed care plan other than the one or more specified  
8 under the terms of the contract, and shall not include participation  
9 in any future managed care plan to be offered by the carrier as a  
10 condition of participating in the one or more managed care plans  
11 specified under the contract;
- 12 e. Shall not prohibit the health care provider from entering into  
13 a contract to be a participating health care provider with any other  
14 carrier;
- 15 f. Shall not prohibit the contracting carrier from contracting  
16 with any other health care provider to also be a participating health  
17 care provider;
- 18 g. Shall not contain any provision, commonly referred to as a  
19 “most favored nation” clause, that: (1) prohibits, or grants the  
20 carrier the option to prohibit, the health care provider from  
21 contracting with another carrier for less compensation than that  
22 provided by the compensation terms specified under the contract;  
23 (2) requires, or grants the carrier the option to require, the health  
24 care provider to accept lower compensation in the event the health  
25 care provider contracts with another carrier for less compensation  
26 than that provided by the compensation terms specified under the  
27 contract; (3) requires, or grants the carrier the option to require,  
28 termination or renegotiation of the contract if the health care  
29 provider contracts with another carrier for less compensation than  
30 that provided by the compensation terms specified under the  
31 contract; or (4) requires the health care provider to disclose the  
32 provider’s compensation terms with any other carrier with which  
33 the provider contracts. The provisions of this subsection shall not  
34 apply to any contract between a carrier and a health care provider  
35 that is a hospital licensed pursuant to Title 26 of the Revised  
36 Statutes;
- 37 h. Shall not be amended by the carrier without proper notice to  
38 the health care provider.
- 39 (1) Whenever the carrier seeks to make a material amendment to  
40 the contract, which shall include any amendment that changes  
41 administrative procedures under the contract in a way that may  
42 reasonably be expected to significantly increase the health care  
43 provider’s administrative expenses, or adds or removes a managed  
44 care plan or network subject to the contract, the carrier shall send a  
45 written request to the health care provider or appropriate contact  
46 person as designated in the contract detailing the proposed material  
47 amendment by certified mail, return receipt requested or by a secure  
48 electronic mail transmission. The written request shall be delivered

1 not less than 90 calendar days prior to the proposed effective date of  
2 the amendment. The health care provider may accept or reject the  
3 proposed amendment in writing at any time prior to the proposed  
4 effective date of the amendment, and:

5 (a) if it is accepted as evidenced by a written confirmation, the  
6 amendment shall be incorporated into the contract and take effect as  
7 provided by the amendment;

8 (b) if it is rejected as evidenced by a written confirmation, the  
9 amendment shall not be incorporated into the contract; or

10 (c) if it is not accepted or rejected by a written confirmation, the  
11 amendment shall be deemed rejected and not incorporated into the  
12 contract.

13 (2) Whenever the carrier seeks to make an amendment that is  
14 not a material amendment as set forth in paragraph (1) of this  
15 subsection, the carrier shall send a written request to the health care  
16 provider or appropriate contact person as designated in the contract  
17 detailing the proposed amendment by regular mail or by a secure  
18 electronic mail transmission. The written request shall be delivered  
19 not less than 15 calendar days prior to the proposed effective date of  
20 the amendment. The health care provider may accept or reject the  
21 proposed amendment in writing at any time prior to the proposed  
22 effective date of the amendment, following the same procedure for  
23 accepting or rejecting a proposed material amendment set forth in  
24 paragraph (1) of this subsection.

25 i. (1) Shall remain in effect for a specific duration, as  
26 specified in the contract, and shall not automatically renew unless  
27 the health care provider and carrier agree to the automatic renewal  
28 of the contract as evidenced by a separately signed clear and  
29 conspicuous automatic renewal provision in the contract, or a  
30 separately signed document concerning the automatic renewal of  
31 the contract; and

32 (2) Shall remain in effect for the specific duration specified in  
33 the contract, notwithstanding the carrier's participation in any  
34 merger, consolidation, or other acquisition of another carrier or  
35 entity, or another managed care plan; and

36 j. (1) Shall provide for a binding arbitration mechanism, as  
37 established by the Commissioner of Banking and Insurance  
38 pursuant to this subsection, concerning contractual disputes  
39 involving any contract established pursuant to this section and the  
40 rights conferred therein. The commissioner shall contract with a  
41 nationally recognized, independent organization that specializes in  
42 arbitration to conduct the arbitration proceedings.

43 (2) Any party to the contract may initiate an arbitration  
44 proceeding. The arbitrator may award reasonable attorney's fees  
45 and costs to the prevailing party in the arbitration proceeding.

46 (3) Any dispute pertaining to medical necessity which is eligible  
47 to be submitted to the Independent Health Care Appeals Program

1 established pursuant to section 11 of P.L.1997, c.192 (C.26:2S-11)  
2 shall not be the subject of arbitration pursuant to this subsection.  
3 (cf: P.L.1997, c.192, s.9)  
4

5 3. (New section) a. A carrier which offers a managed care  
6 plan shall, in an offer to contract with a participating health care  
7 provider, include a summary disclosure form for that contract.

8 b. The summary disclosure form shall include the following,  
9 with specific cross-references to the location of the provisions  
10 within the actual contract being offered from which the summary is  
11 based:

12 (1) information, consistent with section 1 of P.L.2005, c.286  
13 (C.26:2S-9.2) if applicable, that is sufficient to allow the  
14 participating health care provider to determine the compensation  
15 terms, indicating the applicable predetermined fees or  
16 reimbursement rates for covered services agreed to be performed by  
17 the participating health care provider, or the methodology agreed to  
18 for determining the fees or reimbursement rates through a generally  
19 recognized method of payment or mode of classification, including  
20 fee-for-service, resource-based relative value schedule, per diem,  
21 diagnosis-related group, capitation, the Current Procedural  
22 Terminology codes developed and maintained by the American  
23 Medical Association, or the Healthcare Common Procedure Coding  
24 System utilized by the Centers for Medicare and Medicaid Services.  
25 The carrier shall indicate the effect, if any, on compensation for a  
26 covered service provided if more than one procedural code or other  
27 classification applies to that covered service;

28 (2) the type and number of managed care plans for which the  
29 contract shall apply, and the number of networks within which the  
30 health care provider shall participate;

31 (3) the term of the contract and a list of addenda, if any, to the  
32 contract;

33 (4) contact information for the carrier or administrator  
34 responsible for processing claims pursuant to P.L.1999, c.154  
35 (C.17B:30-23 et al.);

36 (5) the application of any internal processing edits to claims,  
37 including, if applicable, the editing product software name, version,  
38 and version update; and

39 (6) a summary of the internal appeals mechanism established to  
40 resolve disputes raised by a health care provider under the contract  
41 pursuant to subsection e. of sections 2 through 7 and section 10 of  
42 P.L.1999, c.154 (C.17:48-8.4, C.17:48A-7.12, C.17:48E-10.1,  
43 C.17B:26-9.1, C.17B:27-44.2, C.26:2J-8.1 and C.17:48F-13.1).

44 c. In addition to the summarization of contract provisions  
45 provided pursuant to subsection b. of this section, the summary  
46 disclosure form shall indicate:

47 (1) reading the summary disclosure form shall not be a  
48 substitute for reading the entire contract;

1 (2) the summary disclosure form is an overview to the actual  
2 contract offered to the participating health care provider, and the  
3 terms and conditions stated in that contract constitute the exclusive  
4 contractual rights of the parties;

5 (3) by agreeing to and signing the contract, the participating  
6 health care provider shall be bound by the terms and conditions  
7 stated in that contract;

8 (4) nothing within the summary disclosure form shall create any  
9 additional rights or causes of action for any contracting party; and

10 (5) the terms and conditions of the contract are subject to  
11 amendment pursuant to the process set forth under subsection h. of  
12 section 9 of P.L.1997, c.192 (C.26:2S-9), and recommend that the  
13 participating health care provider always review and deliberately  
14 consider any proposed amendments.

15  
16 4. Section 1 of P.L.2005, c.286 (C.26:2S-9.2) is amended to  
17 read as follows:

18 1. a. A carrier which offers a managed care plan that  
19 negotiates with a health care provider to become a participating  
20 provider, who is reimbursed per procedure under the plan, shall, by  
21 January 1 of each calendar year for a health care provider under an  
22 existing contract applicable for the previous calendar year, and  
23 otherwise within 15 days upon request, furnish the health care  
24 provider with a written fee schedule, or in an electronic format if  
25 agreed upon by both parties, showing the specifically defined  
26 compensation terms or generally recognized method of payment or  
27 mode of classification for determining the fees for that health care  
28 provider, and the fees for **【the 20 most common】** all evaluation and  
29 management codes and **【the 20 most common office-based or**  
30 **hospital-based】** in-network services for the health care provider's  
31 specialty or sub-specialty, to be provided by the health care  
32 provider under the plan pursuant to the proposed or existing  
33 contract between the carrier and health care provider. If the carrier  
34 negotiates with the health care provider to become a participating  
35 provider under more than one managed care plan offered by the  
36 carrier, the carrier shall provide the applicable fee schedule for each  
37 plan. If the carrier negotiates a fee schedule with the health care  
38 provider that is specific to that health care provider, the carrier shall  
39 provide only the applicable fee schedule for that health care  
40 provider. **【If the rate that the health care provider will be paid is a**  
41 **percentage of another rate, it shall be sufficient for the carrier to**  
42 **provide that formula to the health care provider. The carrier shall**  
43 **furnish the fee schedule pursuant to this subsection within 15 days**  
44 **of the request of the provider.】**

45 The fee schedule provided to the health care provider by the  
46 carrier is proprietary and shall be confidential. Unauthorized  
47 distribution of the fee schedule may result in the health care

1 provider's termination from the network **【in accordance with the**  
2 **provisions of N.J.A.C. 8:38-1.1 et seq】** as provided by regulation of  
3 the Commissioner of Banking and Insurance.

4 b. The carrier shall reimburse the health care provider in  
5 accordance with the annual fee schedule provided to the health care  
6 provider pursuant to the contract, and the carrier shall not amend  
7 this fee schedule during the calendar year for which the fee  
8 schedule is applicable. **【The carrier may revise the fee schedule**  
9 **upon providing the health care provider with written notice of the**  
10 **change and, upon request, a copy of the revised fee schedule】** The  
11 carrier shall deliver written notice of any amendment to the fee  
12 schedule to the health care provider not less than 90 calendar days  
13 prior to providing the health care provider a new annual fee  
14 schedule, by January 1 as required pursuant to subsection a. of this  
15 section, to apply to the calendar year next following.

16 c. Nothing in this section shall be construed to limit the ability  
17 of a carrier to make payments under a managed care plan based on  
18 its claims payment policies.

19 (cf: P.L.2005, c.286, s.1)

20  
21 5. (New section) As used in sections 5 through 9 of this act:

22 “Benefits payer” means a carrier, organized delivery system,  
23 employer, or any other person who undertakes to provide and  
24 assumes financial risk for the payment of health benefits, and is  
25 obligated to pay claims for health benefits on behalf of a covered  
26 person to a health care provider or other claimant.

27 “Carrier” means an insurance company, health service  
28 corporation, hospital service corporation, medical service  
29 corporation, health maintenance organization, or prepaid  
30 prescription service organization authorized to issue any health  
31 benefits plan in this State.

32 “Covered person” means a person on whose behalf a benefits  
33 payer is obligated to pay benefits pursuant to a health benefits plan.

34 “Covered service” means a service provided by a health care  
35 provider or organized delivery system to a covered person under a  
36 health benefits plan for which a benefits payer is obligated to pay  
37 benefits.

38 “Health benefits plan” means any hospital or medical expense  
39 insurance policy, health service corporation contract, hospital  
40 service corporation contract, medical service corporation contract,  
41 health maintenance organization contract, or other contract, policy,  
42 or plan that pays or provides hospital or medical expense benefits  
43 for covered services, and is delivered or issued for delivery in this  
44 State by or through a benefits payer. Health benefits plan includes,  
45 but is not limited to, the following contracts, policies, and plans:  
46 accident only or disability income insurance, or any combination  
47 thereof; liability insurance, including general liability insurance and  
48 motor vehicle liability insurance; workers’ compensation or similar

1 insurance; and motor vehicle medical payment insurance or  
2 personal injury protection coverage provided by a motor vehicle or  
3 automobile insurance policy issued pursuant to Subtitle 3 of Title  
4 17 of the Revised Statutes (R.S.17:17-1 et seq.) or P.L.1972, c.70  
5 (C.39:6A-1 et seq.).

6 “Health care provider” means an individual or entity, which  
7 while acting within the scope of the individual’s or entity’s  
8 licensure or certification, provides a covered service defined by a  
9 health benefits plan. Health care provider includes, but is not  
10 limited to, a physician or any other health care professional licensed  
11 or certified pursuant to Title 45 of the Revised Statutes, or a  
12 hospital or any other health care facility licensed pursuant to  
13 P.L.1971, c.136 (C.26:2H-1 et seq.).

14 “Network” means one or more health care providers which enter  
15 into a selective contracting arrangement with a benefits payer.

16 “Organized delivery system” means “organized delivery system”  
17 as defined in section 1 of P.L.1999, c.409 (C.17:48H-1).

18 “Selective contracting arrangement” means an arrangement in  
19 which a benefits payer participates in selective contracting with one  
20 or more participating health care providers or organized delivery  
21 systems, and which arrangement contains reasonable benefit  
22 differentials, including, but not limited to, predetermined fee or  
23 reimbursement rates for covered services applicable to participating  
24 and nonparticipating health care providers and organized delivery  
25 systems.

26 “Third party administrator” means “third party administrator” as  
27 defined by section 1 of P.L.2001, c.267 (C.17B:27B-1).

28 “Third party billing service” means “third party billing service”  
29 as defined by section 1 of P.L.2001, c.267 (C.17B:27B-1).

30  
31 6. (New section) A person or entity, other than a benefits payer,  
32 carrier, organized delivery system, health care provider, or third  
33 party administrator or billing service, as set forth in section 7 of this  
34 act, shall not sell, lease, transfer, assign, or otherwise disclose any  
35 predetermined fee or reimbursement rate for covered services  
36 agreed to in any selective contracting arrangement.

37  
38 7. (New section) a. Except as otherwise provided by this  
39 section: (1) a benefits payer which enters into, or proposes to enter  
40 into, a selective contracting arrangement; (2) a third party  
41 administrator for that benefits payer; (3) a carrier or organized  
42 delivery system participating or proposing to participate in the  
43 selective contracting arrangement; (4) a health care provider  
44 participating or proposing to participate in the selective contracting  
45 arrangement; or (5) a third party billing service for that health care  
46 provider, shall not sell, lease, transfer, assign, or otherwise disclose  
47 any predetermined fee or reimbursement rate for covered services  
48 agreed to in the selective contracting arrangement.

1       b. Notwithstanding the provisions of subsection a. of this  
2 section, the benefits payer, carrier or organized delivery system  
3 proposing to participate in a selective contracting arrangement with  
4 a health care provider may disclose any predetermined fee or  
5 reimbursement rate pursuant to the provisions of section 1 of  
6 P.L.2005, c.286 (C.26:2S-9.2) for the purpose of negotiation  
7 between the parties with respect to the terms of the selective  
8 contracting arrangement.

9       c. Notwithstanding the provisions of subsection a. of this  
10 section, the benefits payer, or a carrier or organized delivery system  
11 participating in the selective contracting arrangement, may disclose  
12 any predetermined fee or reimbursement rate, for the purpose of  
13 administering the payment of a claim for a covered service, to: (1) a  
14 third party administrator for that benefits payer; (2) a carrier or  
15 organized delivery system participating in the selective contracting  
16 arrangement; (3) a health care provider participating in the selective  
17 contracting arrangement; (4) a third party billing service for that  
18 health care provider; or (5) a covered person.

19       d. Notwithstanding the provisions of subsection a. of this  
20 section, the benefits payer, or a carrier or organized delivery system  
21 participating in the selective contracting arrangement, may disclose  
22 any predetermined fee or reimbursement rate, for the purpose of  
23 providing an incentive to utilize a network or organized delivery  
24 system participating in the selective contracting arrangement, to: (1)  
25 the benefits payer; (2) a carrier or organized delivery system  
26 participating in the selective contracting arrangement; or (3) a  
27 covered person. For the purposes of this subsection, "incentive"  
28 means reduced copayments, reduced deductibles, or premium  
29 discounts attributable to the use of a health care provider in a  
30 network or organized delivery system for any covered service, or a  
31 financial penalty attributable to the use of any health care provider  
32 not participating in that network or organized delivery system.

33  
34       8. (New section) A benefits payer, carrier, organized delivery  
35 system, or health care provider that does not participate in a  
36 selective contracting arrangement, or a third party administrator or  
37 billing service acting on behalf of a benefits payer or health care  
38 provider that does not participate in the selective contracting  
39 arrangement, shall not calculate or pay any fee or reimbursement  
40 rate for covered services by using any negotiated, predetermined fee  
41 or reimbursement rate agreed to in the selective contracting  
42 arrangement.

43  
44       9. (New section) Any benefits payer, carrier, organized  
45 delivery system, health care provider, third party administrator or  
46 billing service, or other person or entity, which violates any  
47 provision of sections 5 through 9 of this act shall be ordered to pay  
48 restitution to any person aggrieved by the violation, and shall be

1 liable to a civil penalty in an amount not less than \$500, or more  
2 than \$10,000, for each violation. A penalty shall be collected and  
3 enforced by summary proceedings pursuant to the provisions of the  
4 “Penalty Enforcement Law of 1999,” P.L.1999, c.274 (C.2A:58-10  
5 et seq.).

6  
7 10. Section 3 of P.L.2001, c.14 (C.26:2S-21) is amended to read  
8 as follows:

9 3. a. (1) There is established the Managed Health Care  
10 Consumer Assistance Program in the Department of Health and  
11 Senior Services. The commissioner shall make agreements to  
12 operate the program as necessary, in consultation with the  
13 Commissioner of Human Services and the Commissioner of  
14 Banking and Insurance, to assure that citizens have reasonable  
15 access to services in all regions of the State.

16 (2) This program, as transferred to the Department of Banking  
17 and Insurance pursuant to the Governor’s Reorganization Plan No.  
18 005-2005, and consolidated and reorganized as part of the  
19 department’s Office of Insurance Claims Ombudsman, shall be  
20 transferred to the Department of the Public Advocate and continued  
21 under the Health Care Patient Ombudsperson as set forth in sections  
22 11 and 12 of P.L. , c. (C. ) (pending before the Legislature  
23 as this bill).

24 b. The program shall:

25 (1) create and provide educational materials and training to  
26 consumers regarding their rights and responsibilities as enrollees in  
27 managed care plans, including materials and training specific to  
28 Medicaid, NJ FamilyCare, Medicare and commercial managed care  
29 plans;

30 (2) assist and educate individual enrollees about the functions of  
31 the State and federal agencies that regulate managed care products,  
32 assist and educate enrollees about the various complaint, grievance  
33 and appeal processes, including State fair hearings, provide  
34 assistance to individuals in determining which process is most  
35 appropriate for the individual to pursue when necessary, maintain  
36 and provide to individual enrollees the forms that may be necessary  
37 to submit a complaint, grievance or appeal with the State or federal  
38 agencies, and provide assistance to individual enrollees in  
39 completion of the forms, if necessary;

40 (3) maintain and provide information to individuals upon  
41 request about advocacy groups, including legal services programs  
42 Statewide and in each county that may be available to assist  
43 individuals, and maintain lists of State and Congressional  
44 representatives and the means by which to contact representatives,  
45 for distribution upon request;

46 (4) maintain a toll-free telephone number for consumers to call  
47 for information and assistance. The number shall be accessible to  
48 the deaf and hard of hearing, and staff or translation services shall

1 be available to assist non-English proficient individuals who are  
2 members of language groups that meet population thresholds  
3 established by the department;

4 (5) ensure that individuals have timely access to the services of,  
5 and receive timely responses from, the program;

6 (6) provide feedback to managed care plans, beneficiary  
7 advisory groups and employers regarding enrollees' concerns and  
8 problems;

9 (7) provide nonpartisan information about federal and State  
10 activities relative to managed care, and provide assistance to  
11 individuals in obtaining copies of pending legislation, statutes and  
12 regulations; and

13 (8) develop and maintain a data base monitoring the degree of  
14 each type of service provided by the program to individual  
15 enrollees, the types of concerns and complaints brought to the  
16 program and the entities about which complaints and concerns are  
17 brought.

18 c. In order to meet its objectives, the program shall have access  
19 to:

20 (1) the medical and other records of an individual enrollee  
21 maintained by a managed care plan, upon the specific written  
22 authorization of the enrollee or his legal representative;

23 (2) the administrative records, policies, and documents of  
24 managed care plans to which individuals or the general public have  
25 access; and

26 (3) all licensing, certification, and data reporting records  
27 maintained by the State or reported to the federal government by the  
28 State that are not proprietary information or otherwise protected by  
29 law, with copies thereof to be supplied to the program by the State  
30 upon the request of the program.

31 d. The program shall take such actions as are necessary to  
32 protect the identity and confidentiality of any complainant or other  
33 individual with respect to whom the program maintains files or  
34 records. Any medical or personally identifying information received  
35 or in the possession of the program shall be considered confidential  
36 and shall be used only by the department, the program and such  
37 other agencies as the commissioner designates and shall not be  
38 subject to public access, inspection or copying under P.L.1963, c.73  
39 (C.47:1A-1 et seq.) or the common law concerning access to public  
40 records. This subsection shall not be construed to limit the ability  
41 of the program to compile and report non-identifying data pursuant  
42 to paragraph (8) of subsection b. of this section.

43 e. The program shall seek to coordinate its activities with  
44 consumer advocacy organizations, legal assistance providers  
45 serving low-income and other vulnerable health care consumers,  
46 managed care and health insurance counseling assistance programs,  
47 and relevant federal and State agencies to assure that the

1 information and assistance provided by the program are current and  
2 accurate.

3 f. Until such time as the program is developed, the  
4 commissioner shall make agreements with two independent, private  
5 nonprofit consumer advocacy organizations, which shall be the  
6 Community Health Law Project and New Jersey Protection and  
7 Advocacy, Inc. to operate the program on an interim basis. The  
8 interim program shall be in effect for one year from the effective  
9 date of this act. Any appropriation in this act for the program may  
10 be allocated for the interim program.

11 (cf: P.L.2001, c.14, s.3)

12

13 11. (New section) There is hereby established in the Division of  
14 Citizen Relations in the Department of Public Advocate a Health  
15 Care Patient Ombudsperson. The Health Care Patient  
16 Ombudsperson shall be appointed by the Public Advocate and shall  
17 serve at the pleasure of the Public Advocate during the Public  
18 Advocate's term of office.

19

20 12. (New section) a. All functions, powers, and duties now  
21 vested under the Managed Health Care Consumer Assistance  
22 Program, as referenced in section 3 of P.L.2001, c.14 (C.26:2S-21),  
23 transferred to the Department of Banking and Insurance pursuant to  
24 the Governor's Reorganization Plan No. 005-2005, and  
25 consolidated and reorganized as part of the department's Office of  
26 Insurance Claims Ombudsman, are hereby transferred to and  
27 assumed by the Health Care Patient Ombudsperson in the Division  
28 of Citizen Relations in the Department of the Public Advocate.

29 b. The Health Care Patient Ombudsperson shall coordinate  
30 functions and duties, as appropriate, with the Director of the  
31 Division of Mental Health Advocacy established pursuant to section  
32 29 of P.L.2005, c.155 (C.52:27EE-29) and the Director of the  
33 Division of Advocacy for the Developmentally Disabled established  
34 pursuant to section 38 of P.L.2005, c.155 (C.52:27EE-38).

35 c. Whenever, in any law, rule, regulation, order, reorganization  
36 plan, contract, document, judicial or administrative proceeding, or  
37 otherwise, reference is made to the Managed Health Care Consumer  
38 Assistance Program, prior to and including its transfer to the  
39 Department of Banking and Insurance as part of the department's  
40 Office of Insurance Claims Ombudsman, the same shall mean and  
41 refer to the Health Care Patient Ombudsperson in the Division of  
42 Citizen Relations in the Department of the Public Advocate.

43

44 13. This act shall take effect on the first day of the seventh  
45 month next following enactment, and shall apply to all health  
46 benefits plans that are delivered, issued, executed or renewed, or  
47 approved for issuance or renewal in this State, on or after the  
48 effective date; but the Commissioner of Banking and Insurance and

1 the Public Advocate may take any anticipatory administrative action  
2 in advance thereof as shall be necessary for the implementation of  
3 this act.

4  
5  
6 **STATEMENT**  
7

8 This bill concerns the delivery and oversight of coverage under  
9 various health benefits plans by mandating the issuance of  
10 identification cards, standardizing contract forms and enhancing  
11 contractual obligations between carriers and health care providers  
12 participating in plans, and establishing a Health Care Patient  
13 Ombudsperson in the Department of the Public Advocate.

14 First, the bill requires the issuance of a health benefits plan  
15 identification card to at least the primary covered person under the  
16 health benefits plan. The card shall include information, either  
17 presented in a readily identifiable manner on the card or embedded  
18 on the card and available through electronic extraction. The  
19 information included on the card shall include, but not be limited to:  
20 the primary covered person's name and identification number; the  
21 contract holder's name and identification number, if different than  
22 the primary covered person; the name of the issuing health benefits  
23 plan provider, or the agent, contractor or administrator that is  
24 administering the plan; contact information for filing benefits  
25 claims and obtaining other information about coverage; and a  
26 covered person's copayment obligations.

27 Second, the bill requires the Commissioner of Banking and  
28 Insurance, in consultation with representatives of managed care  
29 plans and health care providers, to establish by regulation a  
30 universal contract for participation form, for use by any carrier  
31 which offers a managed care plan for the purpose of establishing  
32 and renewing health care provider participation in that plan.  
33 Notwithstanding the adoption of a universal contract form, nothing  
34 in the bill shall be construed to prevent a carrier from  
35 supplementing the form with additional contractual provisions, so  
36 long as the additional provisions do not duplicate or contradict the  
37 provisions set forth in the universal contract form.

38 The contract between the carrier and the participating health care  
39 provider shall include certain provisions, primarily intended to  
40 protect the health care provider. These provisions: shall not require  
41 participation in any managed care plan other than the one or more  
42 specified under the terms of the contract; shall not include  
43 participation in any future managed care plan to be offered by the  
44 carrier as a condition of participating in the one or more managed  
45 care plans specified under the contract; shall not prohibit the health  
46 care provider from entering into a contract with any other carrier;  
47 shall not contain any provision, commonly referred to as a "most  
48 favored nation" clause, which impacts a health care provider who

1 contracts with another carrier for less compensation than that  
2 provided by the compensation terms under the contract; sets forth  
3 notice and written acceptance requirements for making material and  
4 non-material amendments to the contract; and requires the use of an  
5 independent, binding arbitration process, contracted by the  
6 Commissioner of Banking and Insurance, to resolve contractual  
7 disputes.

8 A carrier which offers a managed care plan shall only contract  
9 with a participating health care provider after: (1) the health care  
10 provider submits, and the carrier accepts, the universal physician  
11 application for participation form or renewal form established  
12 pursuant to P.L.2001, c.88 (C.26:2S-7.1 et seq.), if applicable; and  
13 (2) the health care provider is given an opportunity to review the  
14 proposed contract for participation, presented on the universal  
15 contract form, as well as a summary disclosure form for that  
16 contract. The summary disclosure form shall detail the  
17 compensation terms, treatment policies, protocols, quality assurance  
18 activities, and utilization management systems related to the  
19 managed care plan and the health care provider's participation in  
20 that plan. The summary disclosure form shall also indicate specific  
21 cross-references to the location of the provisions within the actual  
22 contract being offered by the carrier from which the summary is  
23 based.

24 Additionally, a carrier shall, by January 1 of each calendar year  
25 for health care providers under existing contracts, and otherwise  
26 within 15 days upon request, furnish a fee schedule, showing the  
27 specifically defined compensation terms, or generally recognized  
28 method of payment or mode of classification for determining fees,  
29 and the fees for all codes and in-network services. This annual fee  
30 schedule shall not be amended during the calendar year for which it  
31 is applicable, and the carrier shall provide adequate notice, not less  
32 than 90 days, concerning any amendment to the fee schedule to  
33 apply in a subsequent calendar year.

34 Third, the bill regulates the disclosure and use of privately  
35 negotiated in-network fees and reimbursement rates agreed to  
36 between health care providers and carriers and other payers, for use  
37 by these parties, and their third party administrators and billing  
38 services, in administering the payment of claims for services  
39 provided pursuant to managed care plans and other health benefits  
40 plans.

41 With respect to a selective contracting arrangement under a  
42 health benefits plan, the bill provides that: (1) a benefits payer  
43 which enters into, or proposes to enter into, such an arrangement;  
44 (2) a third party administrator for that benefits payer; (3) a carrier or  
45 organized delivery system participating or proposing to participate  
46 in the selective contracting arrangement; (4) a health care provider  
47 participating or proposing to participate in the selective contracting  
48 arrangement; or (5) a third party billing service for that health care

1 provider, shall not sell, lease, transfer, assign, or otherwise disclose  
2 any predetermined fee or reimbursement rate for covered services  
3 agreed to in the selective contracting arrangement.

4 Notwithstanding this blanket prohibition, the bill establishes  
5 several disclosure exceptions for the participating parties to the  
6 selective contracting arrangement. First, the benefits payer, carrier  
7 or organized delivery system, proposing to participate in a selective  
8 contracting arrangement with a health care provider may disclose  
9 any predetermined fee or reimbursements rate pursuant to the  
10 provisions of section 1 of P.L.2005, c.286 (C.26:2S-9.2) for the  
11 purpose of negotiation between the parties with respect to the terms  
12 of the selective contracting arrangement. Second, the benefits  
13 payer, or a participating carrier or organized delivery system, may  
14 disclose any predetermined fee or reimbursement rate, for the  
15 purpose of administering the payment of a claim, to: (1) a third  
16 party administrator for that benefits payer; (2) a participating carrier  
17 or organized delivery system; (3) a participating health care  
18 provider; (4) a third party billing service for that health care  
19 provider; or (5) a covered person. Additionally, the benefits payer,  
20 carrier or organized delivery system may disclose any  
21 predetermined fee or reimbursement rate, in order to provide an  
22 incentive to utilize a contracted provider network or organized  
23 delivery system, to: (1) the benefits payer; (2) a participating carrier  
24 or organized delivery system; or (3) a covered person.

25 Any person or entity that is not a party to the selective  
26 contracting arrangement as described above shall not sell, lease,  
27 transfer, assign, or otherwise disclose any predetermined fee or  
28 reimbursement rate for covered services agreed to in that selective  
29 contracting arrangement.

30 Also, the bill provides that a benefits payer, carrier, organized  
31 delivery system, or health care provider that does not participate in  
32 the selective contracting arrangement, or a third party administrator  
33 or billing service acting on behalf of a benefits payer or health care  
34 provider that does not participate in the selective contracting  
35 arrangement, shall not calculate or pay any fee or reimbursement  
36 rate for covered services by using any negotiated, predetermined fee  
37 or reimbursement rate agreed to in that selective contracting  
38 arrangement.

39 Any benefits payer, carrier, organized delivery system, health  
40 care provider, third party administrator or billing service, or other  
41 person or entity which violates any applicable provisions of the bill  
42 concerning in-network fee and reimbursement rate disclosures shall  
43 be ordered to pay restitution to any person aggrieved by the  
44 violation, and shall be liable to a civil penalty in an amount not less  
45 than \$500, or more than \$10,000, for each violation. Any penalty  
46 shall be collected and enforced by summary proceedings pursuant  
47 to the provisions of the "Penalty Enforcement Law of 1999,"  
48 P.L.1999, c.274 (C.2A:58-10 et seq.).

1       Finally, the bill establishes a Health Care Patient Ombudsperson,  
2 in the Division of Citizen Relations in the Department of the Public  
3 Advocate. The Health Care Patient Ombudsperson shall be  
4 appointed by the Public Advocate and shall serve at the pleasure of  
5 the Public Advocate during the Public Advocate's term of office.

6       All function, powers, and duties now vested under the Managed  
7 Health Care Consumer Assistance Program, as referenced in section  
8 3 of P.L.2001, c.14 (C.26:2S-21), transferred to the Department of  
9 Banking and Insurance pursuant to the Governor's Reorganization  
10 Plan No. 005-2005, and consolidated and reorganized as part of the  
11 department's Office of Insurance Claims Ombudsman, are  
12 transferred by the bill and assumed by the Health Care Patient  
13 Ombudsperson. Additionally, the ombudsperson shall coordinate  
14 functions and duties, as appropriate, with the Director of the  
15 Division of Mental Health Advocacy and the Director of the  
16 Division of Advocacy for the Developmentally Disabled, both of  
17 which are divisions within the Department of the Public Advocate.